

*In the opinion of Edwards Angell Palmer & Dodge LLP, Bond Counsel, based upon an analysis of existing law and assuming, among other matters, compliance with certain covenants, interest on the Series A-1 Bonds is excluded from gross income for federal income tax purposes under the Internal Revenue Code of 1986. Interest on the Series A-1 Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes and is not included in adjusted current earnings when calculating corporate alternative minimum taxable income. Interest on the Series A-2 Bonds is included in the gross income of the owners thereof for federal income tax purposes. Under existing law, interest on the Bonds is exempt from State of Vermont personal income taxes and State of Vermont corporate income taxes. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. See "TAX MATTERS" herein.*

**\$52,000,000**  
**STATE OF VERMONT**  
**General Obligation Bonds**  
  
consisting of  
  
**\$11,200,000**  
**2010 Series A-1**  
  
and  
  
**\$40,800,000**  
**2010 Series A-2**  
**(Federally Taxable – Build America Bonds – Direct Payment)**



**Dated: Date of Delivery**

**Due: August 15, as shown on the inside cover hereof**

The 2010 Series A-1 Bonds and the 2010 Series A-2 Bonds (collectively, the "Bonds") will be issued as fully registered Bonds, and, when issued, will be registered in the name of Cede & Co., as nominee for The Depository Trust Company, New York, New York ("DTC"), an automated depository for securities and clearinghouse for securities transactions. Purchases of beneficial interests in the Bonds will be made in book-entry form (without certificates) in the denomination of \$5,000 or any integral multiple thereof. So long as DTC, or its nominee, Cede & Co., is the registered owner of the Bonds, payments of the principal of, premium, if any, and interest on the Bonds will be made directly to Cede & Co., which will remit such payments to DTC participants, which in return will remit such payments to the beneficial owners of the Bonds. See "BOOK-ENTRY ONLY SYSTEM" herein.

Interest on the Bonds will be payable semiannually on February 15 and August 15, commencing August 15, 2010. The Bonds will be subject to redemption prior to maturity as more fully described herein.

The Bonds will be general obligations of the State of Vermont and the full faith and credit of the State are pledged to the payment of principal of and interest on the Bonds. See "THE BONDS – Security for the Bonds" herein.

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The Bonds are offered subject to the final approving opinion of Edwards Angell Palmer & Dodge LLP, Boston, Massachusetts, and to certain other conditions referred to herein. Government Finance Associates, Inc., New York, New York, serves as Financial Advisor to the State. It is expected that the Bonds will be available for delivery in book-entry form through the facilities of DTC in New York, New York on or about February 3, 2010.

**MORGAN KEEGAN & COMPANY, INC.**

**\$52,000,000**  
**STATE OF VERMONT**  
**General Obligation Bonds**

**\$11,200,000**  
**2010 SERIES A-1**

\$11,200,000 Serial Bonds

<u>Due August 15</u>	<u>Principal Amount</u>	<u>Interest Rate</u>	<u>Price or Yield</u>	<u>CUSIP* 924258</u>	<u>Due August 15</u>	<u>Principal Amount</u>	<u>Interest Rate</u>	<u>Price or Yield</u>	<u>CUSIP* 924258</u>
2010	\$1,600,000	2.00%	0.25%	TE6	2014	\$1,600,000	5.00%	1.31%	TJ5
2011	1,600,000	3.00	0.50	TF3	2015	1,600,000	5.00	1.73	TK2
2012	1,600,000	3.00	0.72	TG1	2016	1,600,000	5.00	2.17	TL0
2013	1,600,000	5.00	1.00	TH9					

**\$40,800,000**  
**2010 SERIES A-2**

**(Federally Taxable – Build America Bonds – Direct Payment)**

\$26,400,000 Serial Bonds

<u>Due August 15</u>	<u>Principal Amount</u>	<u>Interest Rate</u>	<u>Price or Yield</u>	<u>CUSIP* 924258</u>	<u>Due August 15</u>	<u>Principal Amount</u>	<u>Interest Rate</u>	<u>Price or Yield</u>	<u>CUSIP* 924258</u>
2017	\$1,600,000	3.75%	3.61%	TM8	2022	\$3,600,000	4.125%	4.25%	TS5
2018	1,600,000	4.00	3.76	TN6	2023	3,600,000	4.250	4.40	TT3
2019	1,600,000	4.00	3.95	TP1	2024	3,600,000	4.375	4.50	TU0
2020	3,600,000	4.00	4.00	TQ9	2025	3,600,000	4.500	4.65	TV8
2021	3,600,000	4.00	4.15	TR7					

\$14,400,000 5.20% Term Bonds Due August 15, 2029, Yield 5.21%, CUSIP:\* 924258 TW6

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**STATE OF VERMONT**

**ELECTED OFFICERS**

Name

JAMES H. DOUGLAS, *Governor*

BRIAN E. DUBIE, *Lieutenant Governor*

GEORGE B. "JEB" SPAULDING, *Treasurer*

DEBORAH L. MARKOWITZ, *Secretary of State*

THOMAS M. SALMON, *Auditor of Accounts*

WILLIAM H. SORRELL, *Attorney General*

**BOND COUNSEL**

Edwards Angell Palmer & Dodge LLP  
Boston, Massachusetts

**FINANCIAL ADVISOR**

Government Finance Associates, Inc.  
New York, New York

**In making an investment decision, investors must rely on their own examination of the issuer and the terms of the offering, including the merits and risks involved. The securities described in this Official Statement have not been recommended by any federal or state securities commission or regulatory authority. Furthermore, the foregoing authorities have not confirmed the accuracy or determined the adequacy of this document. Any representation to the contrary is a criminal offense.**

**No dealer, broker, salesperson, or other person has been authorized to give any information or to make any representations other than as contained in this Official Statement and, if given or made, such other information or representations must not be relied upon. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder, shall, under any circumstances, create any implication that there has been no change in the affairs of the State of Vermont since the date hereof.**

**This Official Statement contains statements that, to the extent they are not recitations of historical fact, constitute "forward-looking statements." In this respect, the words "estimate," "project," "anticipate," "expect," "intend," "believe" and similar expressions are intended to identify forward-looking statements. A number of factors affecting the State's financial results could cause actual results to differ materially from those stated in the forward-looking statements.**

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**STATE OF VERMONT**

**\$52,000,000  
GENERAL OBLIGATION BONDS**

**consisting of**

**\$11,200,000  
2010 SERIES A-1**

**AND**

**\$40,800,000  
2010 SERIES A-2  
(Federally Taxable – Build America Bonds – Direct Payment)**

**INTRODUCTORY STATEMENT**

This Official Statement of the State of Vermont (the “State”), including the cover page, inside cover page and appendices, is provided for the purpose of presenting certain information relating to the State in connection with the sale of \$11,200,000 aggregate principal amount of its General Obligation Bonds, 2010 Series A-1 (the “Series A-1 Bonds”) and \$40,800,000 aggregate principal amount of its General Obligation Bonds, 2010 Series A-2 (Federally Taxable – Build America Bonds – Direct Payment) (the “Series A-2 Bonds,” and collectively with the Series A-1 Bonds, the “Bonds”).

All quotations from and summaries and explanations of provisions of laws of the State herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof and all reference to the definitive forms of the Bonds and their statutory authority.

The Bonds were sold by competitive sale. At the time of sale, the State determined to issue the Series A-2 Bonds as Federally Taxable Build America Bonds. See “COMPETITIVE SALE OF BONDS.”

**Payment and Security for the Bonds**

The Bonds will be general obligations of the State and the full faith and credit of the State will be pledged to the payment of the principal of and interest on the Bonds. See “THE BONDS – Security for the Bonds” herein.

**THE BONDS**

**Description of the Bonds**

The Bonds will be dated their date of delivery and will mature on August 15 in each of the years as set forth on the inside cover page of this Official Statement. The Bonds will bear interest from their date until their maturity at the rates per annum set forth on the inside cover page of this Official Statement.

The Bonds will be issued by means of a book-entry system evidencing the beneficial ownership therein in principal amounts of \$5,000 or any integral multiple thereof on the records of the Depository Trust Company, New York, New York (“DTC”) and its Participants. See “BOOK-ENTRY ONLY SYSTEM” herein.

Principal and premium, if any, when due, will be payable to each registered owner at the principal office of Institutional Trust People’s United Bank (formerly Chittenden Trust Company), Burlington, Vermont, Paying Agent (the “Paying Agent”) upon presentation and surrender of the Bonds. Interest on the Bonds will be payable semiannually on February 15 and August 15, commencing August 15, 2010, by check or draft mailed by the Paying

Agent to each registered owner, determined as of the close of business on the applicable record date, at its address as shown on the registration books of the State maintained by the Paying Agent. So long as DTC or its nominee, Cede & Co., is the registered owner of the Bonds, principal of and interest on the Bonds will be paid in immediately available funds, directly to DTC or such nominee as registered owner of the Bonds. Transfer of principal and interest payments to Participants of DTC will be the responsibility of DTC; transfer of principal and interest payments to beneficial owners by Participants of DTC will be the responsibility of such Participants and other nominees of beneficial owners. The State will not be responsible or liable for maintaining, supervising or reviewing the records maintained by DTC, its Participants or persons acting through such Participants. See "BOOK-ENTRY ONLY SYSTEM" herein.

### **Authorization and Purpose**

The Bonds are authorized to be issued by the State Treasurer, with the approval of the Governor, for various capital purposes of the State pursuant to Chapter 13 of Title 32 of the Vermont Statutes Annotated ("General Obligation Bond Law") and pursuant to specific Acts of the General Assembly. The following statutes and Acts of the General Assembly set forth the capital purposes of the State for which the Bond proceeds are expected to be applied, provided that the State expects that under certain circumstances proceeds of the Bonds to the extent not expended for the purposes referenced below, may be expended for such capital projects as may be authorized by the General Assembly. See "STATE INDEBTEDNESS — State Indebtedness and Procedure for Authorization." Under Vermont law the State Treasurer is authorized to transfer unspent proceeds from the sale of bonds, including the Bonds, from the projects for which such bonds were initially issued, to other capital projects of the State authorized by the General Assembly. The State also expects to issue in March 2010 \$20,000,000 General Obligation Bonds, 2010 Series B (Citizens Bonds) (the "Series B Bonds") to finance additional capital projects. The State is also reviewing a possible refunding bond issue, the timing and amount of which will be subject to market conditions.

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<b>Act 148 of 1998</b>			
Section 3	Information Technology – Executive Branch		\$2,500
<b>Act 149 of 2002</b>			
Section 15	Vermont State Attorneys and Sheriffs		138,908
<b>Act 121 of 2004</b>			
Section 5	Commerce and Community Development – Various Projects		45,232
Section 10	Natural Resources – Various Projects		391,192
Section 15	Agriculture, Food and Markets		120,000
<b>Act 43 of 2005</b>			
Section 9	Natural Resources – Various Projects		884,870
<b>Act 147 of 2006</b>			
Section 4	Human Services		2,048
Section 10	Natural Resources – Various Projects		304,397
Section 12	Public Safety		99,256
Section 14	Agriculture, Food and Markets		405,766
Section 16	Building Community Grants		59,765
<b>Act 200 of 2008</b>			
Section 3	Health and Public Safety Laboratories		5,000,000
Section 6	Building Community Grants		116,000
Section 12	Natural Resources – Various Projects		2,953,245
Section 15	Fire Service Training – Various Projects		330,000
Section 16	Agriculture, Food and Markets – Various Projects		300,000
Section 20	Vermont Veterans Home – HVAC Renovations		1,000,000
<b>Act 43 of 2009</b>			
Section 1	State Buildings — Various Projects		19,000,000
Section 2	Administration — Various Projects		540,000
Section 4	Commerce and Community Development — Various Projects		1,815,000
Section 6	Austine School — Building Renovations		20,000
Section 9	Natural Resources — Various Projects		4,659,000
Section 10	Military — Maintenance Projects		400,000
Section 11	Public Safety — Various Projects		3,082,821
Section 12	Fire Service Training — Various Projects		300,000
Section 13	Criminal Justice Training Council — Building Projects		800,000
Section 17	Vermont Rural Fire Protection — Dry Hydrant Program		100,000
Section 18	Vermont Veterans’ Home – HVAC Renovations		800,000
Section 19	Vermont Center for Crime Victim Services		50,000
Section 20	Vermont Investment Program – Various Projects		<u>8,280,000</u>
			<u>\$52,000,000</u>

## Build America Bonds

The State is authorized to issue the Series A-2 Bonds as “Build America Bonds” pursuant to the American Recovery and Reinvestment Act of 2009 and to elect to receive a subsidy payment (“Direct Payments”) from United States Treasury equal to 35% of the taxable interest the State pays on the Series A-2 Bonds. In order to receive the Direct Payments, the State is required to make certain filings with the Internal Revenue Service. If the State fails to make the required filings, it will not be eligible to receive the Direct Payments. The State will covenant to make all required filings in accordance with applicable rules of the United States Treasury in order to receive the Direct Payments contemporaneously with the payment of interest due on the Series A-2 Bonds. Additionally, the proceeds of “Build America Bonds” have a number of limitations on their use. If the State were to use the proceeds of the Series A-2 Bonds for expenditures other than capital expenditures, reasonably required reserve funds, and costs of issuance, the Bonds would not be eligible for the Direct Payments. Direct Payments are treated as overpayments of tax, and accordingly are subject to offset against certain amounts that may be owed by the State to an agency of the

United States of America. Finally, it is possible that the Direct Payments could be reduced or eliminated as a result of a change in federal law. See “TAX MATTERS” herein.

At the time of the competitive sale of the Bonds the State determined to issue the Series A-2 Bonds as Federally Taxable Build America Bonds (Direct Payment).

### **Security for the Bonds**

The Bonds will be general obligations of the State and the full faith and credit of the State will be pledged to the payment of the principal of and interest on the Bonds.

Pursuant to State law, the Treasurer of the State is required to pay the principal of, and interest on, the Bonds as the same become due without further order or authority. The amount necessary each year to pay the maturing principal of, and interest on, the Bonds is required to be included in and made a part of the annual appropriation bill for the expense of State Government. State law requires that principal of, and interest on, the Bonds that may come due before appropriation for the payment thereof has been made are to be paid from the General Fund, the Transportation Fund or other applicable special fund.

For the payment of principal of and interest on general obligation indebtedness, including the Bonds, the State has the power to levy taxes, including taxes on all taxable property and income in the State, without limitation as to rate or amount. For a description of the State’s sources of revenues thereof, see “STATE FUNDS AND REVENUES” and for a more complete discussion of the authorization of general obligation bonds and the provisions for payment thereof, see “STATE INDEBTEDNESS — State Indebtedness and Procedure for Authorization” herein.

### **Record Date**

The record date for each payment of interest is the last business day of the month preceding the interest payment date, provided that, with respect to overdue interest or interest on any overdue amount, the Paying Agent may establish a special record date. The special record date may not be more than twenty (20) days before the date set for payment. The Paying Agent will mail notice of a special record date to the registered owners at least ten (10) days before the special record date.

### **Redemption Provisions – Series A-1 Bonds**

The Series A-1 Bonds are not subject to redemption prior to maturity.

### **Redemption Provisions – Series A-2 Bonds**

#### *Extraordinary Optional Redemption for the Series A-2 Bonds*

Before August 15, 2019, the Series A-2 Bonds are subject to redemption on any date prior to their maturity at the option of the State, in whole or in part upon the occurrence of an Extraordinary Event, as defined below, at a redemption price equal to the greater of:

- (1) 100% of the principal amount of such Series A-2 Bonds to be redeemed; or
- (2) the sum of the present value of the remaining scheduled payments of principal and interest to the maturity date of such Series A-2 Bonds to be redeemed, not including any portion of those payments of interest accrued and unpaid as of the date on which such Series A-2 Bonds are to be redeemed, discounted to the date on which such Series A-2 Bonds are to be redeemed on a semi-annual basis, assuming a 360-day year consisting of twelve 30-day months, at the Treasury Rate, plus 100 basis points;

plus, in each case, accrued interest on such Series A-2 Bonds to be redeemed to the redemption date.

An “Extraordinary Event” will have occurred if the State determines that a material adverse change has occurred to Section 54AA or 6431 of the Code (as such Sections were added by Section 1531 of the Recovery Act, pertaining to “Build America Bonds”) or there is any guidance published by the Internal Revenue Service or the United States Department of the Treasury with respect to such Sections or any other determination by the Internal Revenue Service or the United States Department of the Treasury, which determination is not the result of any act or omission by the State to satisfy the requirements to qualify to receive the 35% cash subsidy payment from the United States Department of the Treasury, pursuant to which the State’s 35% cash subsidy payment from the United States Department of the Treasury is reduced or eliminated.

“Treasury Rate” means, with respect to any redemption date for a particular Series A-2 Bond, the rate per annum, expressed as a percentage of the principal amount, equal to the semiannual equivalent yield to maturity or interpolated maturity of the Comparable Treasury Issue, assuming that the Comparable Treasury Issue is purchased on the redemption date for a price equal to the Comparable Treasury Price, as calculated by the Designated Investment Banker.

“Comparable Treasury Issue” means, with respect to any redemption date for a particular Series A-2 Bond, the United States Treasury security or securities selected by the Designated Investment Banker which has an actual or interpolated maturity comparable to the remaining average life of the Series A-2 Bond to be redeemed, and that would be utilized in accordance with customary financial practice in pricing new issues of debt securities of comparable maturity to the remaining average life of the Series A-2 Bonds to be redeemed.

“Comparable Treasury Price” means, with respect to any redemption date for a particular Series A-2 Bond, (1) if the Designated Investment Banker receives at least four Reference Treasury Dealer Quotations, the average of such quotations for such redemption date, after excluding the highest and lowest Reference Treasury Dealer Quotations, or (2) if the Designated Investment Banker obtains fewer than four Reference Treasury Dealer Quotations, the average of all such quotations.

“Designated Investment Banker” means one of the Reference Treasury Dealers appointed by the State.

“Reference Treasury Dealer” means each of the four firms, specified by the State from time to time, that are primary United States Government securities dealers in the City of New York (each a “Primary Treasury Dealer”); provided, however, that if any of them ceases to be a Primary Treasury Dealer, the State will substitute another Primary Treasury Dealer.

“Reference Treasury Dealer Quotations” means, with respect to each Reference Treasury Dealer and any redemption date for a particular Series A-2 Bond, the average, as determined by the Designated Investment Banker, of the bid and asked prices for the Comparable Treasury Issue (expressed in each case as a percentage of its principal amount) quoted in writing to the Designated Investment Banker by such Reference Treasury Dealer at 3:30 P.M., New York City time, on the third Business Day preceding such redemption date.

#### *Optional Redemption for the Series A-2 Bonds*

The Series A-2 Bonds maturing on and prior to August 15, 2019 will not be subject to redemption prior to maturity except pursuant to the extraordinary optional redemption provisions set forth above. The Series A-2 Bonds maturing after August 15, 2019 will be subject to redemption prior to maturity, at the option of the State, on and after August 15, 2019, either in whole or in part on a pro rata basis as described below at any time, at a redemption price of 100% of the principal amount of the Series A-2 Bonds to be redeemed, plus accrued interest to the date set for redemption.

#### *Mandatory Redemption of Series A-2 Bonds*

The Series A-2 Bonds maturing on August 15, 2029 are subject to mandatory redemption from sinking fund installments at a redemption price equal to 100% of the principal amount thereof, without premium, plus interest, if any, accrued thereon to the date fixed for redemption, on each August 15 of the years and in the principal amounts set forth below:

<u>Year</u>	<u>Principal Amount</u>
2026	\$3,600,000
2027	3,600,000
2028	3,600,000
2029 <sup>†</sup>	3,600,000

<sup>†</sup> Final Maturity.

### **Selection of Bonds to be Redeemed in Partial Redemption**

So long as the Series A-2 Bonds are registered in book-entry-only form and so long as DTC or a successor securities depository is the sole registered owner of the Series A-2 Bonds, partial redemptions will be done in accordance with DTC procedures. It is the State's intent that DTC, the DTC Participants and such other intermediaries that may exist between the State and the beneficial owners effect a pro rata reduction of principal (subject to minimum authorized denomination restrictions and DTC procedures) of all outstanding Series A-2 Bonds according to the beneficial interest in the Series A-2 Bonds that DTC records list as owned by each DTC participant as of the record date for such payment. However, the State can provide no assurance that DTC, the DTC Participants or any other intermediaries will allocate redemptions or reductions in principal among beneficial owners on such a proportional basis.

If the Series A-2 Bonds are no longer registered in book-entry-only form, any redemption of less than all of the Series A-2 Bonds of any maturity will be allocated among the registered owners of such Series A-2 Bonds as nearly as practicable in proportion to the principal amounts of the Series A-2 Bonds of such maturity owned by each registered owner, subject to the authorized denominations applicable to the Series A-2 Bonds. This will be calculated based on the formula: (principal amount of applicable maturity to be redeemed) x (principal amount of applicable maturity owned by owner) / (principal amount of applicable maturity outstanding). The particular Series A-2 Bonds to be redeemed will be determined by the Paying Agent, using such method as it deems fair and appropriate.

### **Notice of Redemption**

Notice of redemption of Series A-2 Bonds, specifying the maturities, CUSIP numbers and dates of Series A-2 Bonds to be redeemed, the redemption date, the redemption prices, expressed as a percentage of the principal amount and the place or places of payment of the redemption price and the numbers and portions of the Series A-2 Bonds to be redeemed, shall be mailed, postage prepaid, by the Paying Agent not more than 60 days and not less than 30 days prior to the date set for redemption to the registered owners of any Series A-2 Bonds or portions of Series A-2 Bonds to be redeemed, at their last addresses appearing on the registry books kept by the Paying Agent. Failure to mail such notice to the owner of any Series A-2 Bond will not affect the redemption of any other Series A-2 Bonds. If moneys for the redemption are held by the Paying Agent on the redemption date and if notice of the redemption shall have been duly mailed, then from and after the redemption date interest on the Series A-2 Bonds (or the portions thereof) called for redemption shall cease to accrue.

### **BOOK-ENTRY ONLY SYSTEM**

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct

Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has Standard and Poor’s highest rating: AAA. The DTC Rules applicable to Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners or, in the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of the notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds of a maturity are being redeemed, DTC’s practice is to determine by lot the amount of the interest of each Direct Participant in Bonds of such maturity to be redeemed, unless other arrangements are made between DTC and the State.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC’s MMI procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.’s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions and dividend payments on the Bonds will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC’s practice is to credit Direct Participants’ accounts, upon DTC’s receipt of funds and corresponding detail information from the State or Paying Agent on the payable date in accordance with their respective holdings shown on DTC’s records. Payments by

Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in “street name,” and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the State, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the State or the Paying Agent, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the State or the Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered.

The State may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered to DTC.

So long as Cede & Co. is the registered owner of the Bonds, as nominee for DTC, references herein to Bondholders or registered owners of the Bonds (other than under the caption “TAX MATTERS”) shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners of the Bonds.

When reference is made to any action that is required or permitted to be taken by the Beneficial Owners, such reference shall only relate to those permitted to act (by statute, regulation or otherwise) on behalf of such Beneficial Owners for such purposes. When notices are given, they shall be sent by the Paying Agent to DTC only.

The information in this section concerning DTC and DTC’s book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the accuracy thereof.

**The State cannot and does not give any assurance that DTC will distribute to Participants, or that Participants or others will distribute to Beneficial Owners, payments of principal of, interest and premium, if any, on the Bonds, or any other notice or that they will do so on a timely basis or will serve or act in the manner described in this Official Statement. The State is not responsible or liable for the failure of DTC or any Participant to make any payments or give any notice to a Beneficial Owner with respect to the Bonds or any error or delay relating thereto.**

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## STATE GOVERNMENT

### Governmental Organization

The Constitution of Vermont provides for three branches of Government—the Legislative, the Executive and the Judicial. Vermont’s statewide elected officers are the Governor, Lieutenant Governor, Treasurer, Secretary of State, Auditor of Accounts and the Attorney General. All are elected at general elections for a term of two years, and each may succeed himself or herself in office with no limitation on terms.

The Legislative Branch: The bicameral General Assembly of Vermont convenes biennially with an adjourned session in the biennium. The House of Representatives has 150 members and the Senate has 30 senators. Members of the House of Representatives and Senate are elected for two-year terms in each general election. Bills for the raising of revenues must originate in the House of Representatives but may be amended or rejected by the Senate.

The Executive Branch: All statewide elected officers reside in the Executive Branch. The Governor is responsible for the faithful execution of all laws enacted by the Legislature and the management of the major departments and agencies of the Executive Branch, briefly described as follows:

(1) Agency of Administration: The Agency of Administration centralizes and integrates certain administrative and fiscal functions and activities of State government. The Agency is composed of the Office of the Secretary, the Department of Taxes, the Department of Finance and Management, the Department of Human Resources, the Department of Information and Innovation (including the duties of the Chief Information Officer), the Department of Libraries, the Department of Buildings and General Services, and for the duration of the federal stimulus program, the Vermont Office of Economic Stimulus and Recovery. By the end of fiscal year 2010, the individual departmental human resource functions, business office operations, and information technology services will be centralized within the Agency of Administration.

(2) Agency of Transportation: The Agency of Transportation consists of four functional divisions that are responsible for the planning, design, construction, maintenance and operation of state highways, railroads, and airports; and the Department of Motor Vehicles, which is responsible for the administration of motor vehicle registrations, driver’s licenses and other motor vehicle regulations. The Agency of Transportation is responsible for the administration and collection of the motor vehicle purchase and use and motor fuel taxes as well as motor vehicle registrations and renewals and driver’s license fees.

(3) State Board of Education: The State Board of Education consists of ten persons, all of whom are appointed by the Governor with the advice and consent of the Senate. The State Board of Education has supervision over and management responsibilities for the Department of Education and the public school system and has the power to establish such advisory commissions as in the judgment of the Board will be of assistance to it in carrying out its duties. The Board has the authority to enter into agreements with school districts, municipalities, states and the United States for services, educational programs, or research projects; to examine and determine all appeals made to it; and to make regulations governing the certification and qualification of all public school teachers.

(4) Agency of Natural Resources: The Agency of Natural Resources consists of the Office of the Secretary, Department of Fish and Wildlife, the Department of Forests, Parks and Recreation, and the Department of Environmental Conservation. While not part of the Agency, the Natural Resources Board provides review and permitting for land use and development.

(5) Agency of Commerce and Community Development: The resources of the Agency of Commerce and Community Development are utilized to foster continued improvement in the Vermont economy and provide assistance to Vermont communities in their efforts to plan for the future. The Agency is composed of the Department of Economic, Housing and Community Development, the Department of Tourism and Marketing, the Office of the Chief Marketing Officer and Vermont Life Magazine.

(6) **Agency of Human Services:** The Agency of Human Services administers the programs responsible for meeting the human service needs of Vermont citizens. The Agency is composed of the Office of the Secretary, the Departments of Disabilities, Aging and Independent Living, Corrections, Health, Mental Health, Children and Families, the Office of Health Access, the Office of Health Care Reform Implementation, and the Developmental Disabilities Council.

(7) **Other Agencies and Departments:** There are a number of other agencies and departments responsible for other service areas within the Executive Branch as follows: the Agency of Agriculture, Food and Markets; the Department of Banking, Insurance, Securities and Health Care Administration; the Department of Labor; the Department of Liquor Control; the Military Department; the Defender General; the Department of Public Safety; the Department of Public Service, the Public Service Board, and the Clean Energy Development Board.

**The Judicial Branch:** The Judicial Branch of the State is composed of a Supreme Court, and Superior, District, Family, Environmental, and Probate Courts and the Judicial Bureau. The Supreme Court has a Chief Justice and four Associate Justices. There are 31 Trial Judges sitting in the Superior, District and Family Courts, including one Administrative Judge. The Family Court has five magistrates. The Environmental Court has two Judges. All judges are appointed by the Governor with the advice and consent of the Senate for six-year terms. The Judicial Bureau has two hearing officers appointed by the Administrative Judge. The Probate Court has 18 districts in the State, each with a Probate Judge elected by the electorate of their respective districts for terms of four years.

There are 14 counties in the State. Their administration consists of two Assistant Judges of each Superior Court, one or two Judges of Probate, a State's Attorney and a Sheriff, all of whom are elected quadrennially. County Clerks and County Treasurers are appointed by the Assistant Judges. County government is more titular than executory in that the major responsibilities and functions of government pass directly from the State to the cities and towns.

## STATE ECONOMY

### General

Vermont, which is known as the Green Mountain State, was first settled in 1666 when the French built Fort St. Anne on Isle LaMotte in Lake Champlain. The first English settlement was in 1690 at a location that is now the southern Vermont town of Vernon. Vermont ratified the United States Constitution on January 10, 1791 and joined the Union as the fourteenth State on March 4 of the same year. Rural in character, Vermont measures 9,615 square miles (including land and water area), ranking the State 45th in terms of land and water area among the 50 states. In terms of land area only, Vermont's 9,249 square miles ranks it 43rd among the 50 states. Vermont's population as measured by the last decennial Census on April 1, 2000 was 608,827, ranking the State 49th among the fifty states—unchanged from the 1990 Census (U.S. Bureau of the Census). The State capital is Montpelier, with a population of 8,035 as of April 1, 2000. The State's largest cities and towns as of the 2000 Census were the City of Burlington, population 38,889; the Town of Essex, population 18,626; the City of Rutland, population 17,292; the Town of Colchester, population 16,986; and the Town of Bennington, population 15,737.

### Demographic Trends

Mid-year estimates from the Census Bureau for 2008 show that Vermont's population grew by an estimated 522 persons between July 1, 2007 and July 1, 2008, representing a 0.1% rate of increase. That rate of increase was slower than both the 0.9% rate of increase in population for the nation as a whole over that same period, and the 0.3% rate of population increase experienced for the New England region as a whole. Vermont experienced a growth of an estimated 58,512 persons (rounded) between 1990 and 2008, representing an average annual rate of 0.6% per year. That represented a slightly faster annual rate of increase over the 1990–2008 timeframe than the 0.4% rate of growth per year that was experienced by the New England region as a whole. However, Vermont's rate of population increase over the period was somewhat slower than the average national growth rate of 1.1% per year over the same 1990–2008 period.

**Table 1**  
**Comparative Population Growth**  
**Vermont, New England, United States**  
**1970–2008**

Year	-----Vermont-----		-----New England <sup>1</sup> -----		-----United States-----	
	Population <sup>2</sup> (in Thousands)	Annual Percent Increase Over Preceding Period <sup>3</sup>	Population <sup>2</sup> (in Thousands)	Annual Percent Increase Over Preceding Period <sup>3</sup>	Population <sup>2</sup> (in Thousands)	Annual Percent Increase Over Preceding Period <sup>3</sup>
2008	621	0.1%	14,304	0.3%	304,060	0.9%
2007	621	0.1	14,259	0.2	301,290	1.0
2006	620	0.2	14,233	0.1	299,398	1.0
2005	619	0.3	14,208	0.1	296,507	1.0
2004	618	0.4	14,202	0.2	293,638	1.0
2003	617	0.4	14,181	0.4	290,796	0.9
2002	615	0.5	14,126	0.6	288,126	1.0
2001	612	0.5	14,043	0.7	285,227	1.4
2000	610	0.8	13,953	0.5	281,422	1.2
1990	565	1.0	13,229	0.7	248,710	0.9
1980	513	1.4	12,372	0.4	227,225	1.1
1970	446	--	11,878	--	203,792	--

<sup>1</sup> The New England states are: Connecticut, Maine, Massachusetts, New Hampshire, Rhode Island and Vermont.

<sup>2</sup> All population estimates are as of July 1 of the year indicated.

<sup>3</sup> For 2001 through 2008, the annual percentage increase is calculated versus the previous year. For 1980, 1990 and 2000, the annual percentage increase is the average annual increase during the preceding ten-year period.

SOURCE: U.S. Department of Commerce, Bureau of the Census.

Data from the Census Bureau indicate that in 2007 (the latest year for which data for this statistic are available) the median age of the Vermont population was 40.6 years, 3.9 years older than the national average median age of 36.7 years. Among the various age groupings, Vermont had a proportionally higher concentration of persons in the 18 years and older age category (at 78.8% of the State's population versus 75.5% of the total population of the United States) in 2007. The State also had a concentration that was slightly higher than the New England regional average in that over 18 years age group in 2006 (at 78.8% for Vermont versus 77.6% for the New England region). Vermont had a below average age concentration in the under 5 years age category (at 5.2% of the State's total population) relative to both the New England average (at 5.8% of the New England regional population) and U.S. average (at 6.9% of the total U.S. population). The percentage of Vermont's population in the over 65 years age category (at 13.5% of the State population) in 2007 was slightly higher than that for the U.S. population as a whole (at 12.5% of the U.S. population overall) in 2007, and the same as the New England average (at 13.5% of the total). In addition, the percentage of Vermont's population in 2007 aged 45-64 years (at 29.9% of the State's population) was significantly higher than both the percentage of the New England regional population (at 27.5% of the total) and the U.S. population overall (at 25.4% of the total) in 2007. Vermont had an equal percentage of its population in the 85 years and older category (at 1.7% of the State total) relative to the U.S. population (at 1.7% of the U.S. population) in 2007, but a slightly lower percentage than the New England region overall (at 2.1% of the New England regional population) in 2007.

The Vermont population in 2008 had a significantly higher level of educational attainment than the U.S. population as a whole according to the latest data from the U.S. Bureau of the Census (2008 American Community Survey). Table 2 shows that a total of 90.6% of Vermont's residents aged 25 years and over have completed a high school education, a level that ranks Vermont 6th among the 50 states, and more than five percentage points higher than the national average of 84.5% of the U.S. population aged 25 years and older. In addition, a total of 32.1% of Vermont residents over 25 years of age have received a four-year college degree or higher, which ranks Vermont 9th highest among the 50 states. The percentage of Vermont residents aged 25 years and over with a four-year college

degree exceeds the comparable national average of 27.7% of U.S. residents aged 25 years and over with a four-year college degree by approximately four and a half percentage points.

**Table 2**  
Educational Attainment Vermont and U.S.  
Persons Aged 25 Years and Over  
As of Calendar Year 2008

<u>Level of Education</u>	<u>Percent of Vermont Population</u>	<u>Vermont Rank in U.S.</u>	<u>Percent of U.S. Population</u>
HIGH SCHOOL: High School Graduate or More	90.6%	6 <sup>th</sup>	85.0%
COLLEGE: Bachelor's Degree or More	32.1%	9 <sup>th</sup>	27.7%

SOURCE: U.S. Department of Commerce, Bureau of the Census; American Community Survey.

Data from the 2000 Census (the latest data available) also indicate that Vermont's population remains primarily rural. A total of 61.8% of the State's population lived outside of the State's single metropolitan area—the highest percentage among the 50 states. Vermont's percentage as of April 1, 2000 was over double the national average percentage of persons living outside of metropolitan areas (21.0%), and was over three times the average for the Northeast U.S.

**Table 3**  
Metropolitan vs. Non-Metropolitan Area Populations  
As of April 1, 2000

	<u>Metropolitan Population</u>		<u>Non-Metropolitan Population</u>	
	<u>Total (in Thousands)</u>	<u>Percentage</u>	<u>Total (in Thousands)</u>	<u>Percentage</u>
United States	222,361	79.0%	59,061	21.0%
Northeast	45,226	80.6	8,368	19.4
New England	11,220	84.4	2,702	15.6
Vermont	232	38.2	376	61.8

SOURCE: U.S. Department of Commerce, Bureau of the Census.

### **Property Valuation**

The Vermont Department of Taxes, through its Division of Property Valuation and Review, annually conducts a study of all the grand lists (i.e., tax rolls) prepared by the municipalities in the State. The purpose of this study, commonly known as the "Equalization Study," is to derive estimates of the fair market value of all of the property in the State. These values are then used as one of the primary factors to determine each municipality's school property tax rates. Since most municipalities' grand lists are not at the statutorily required 100 percent fair market value standard in any given year, the study attempts to bring all municipalities' grand lists to 100 percent of market value, thereby "equalizing" all values statewide.

In general, equalized property values were determined by comparing grand list values to real estate sales or property appraisals and deriving the ratio representing the level of appraisal for each municipality. The resulting estimates of full property value in each municipality were then aggregated to derive an estimate of the market value of all property in the State.

Changes to Vermont law due to Act 178 of the 1996 Session of the General Assembly (changing the agricultural and forest taxation program to reflect the value of property based on its "Current Use") and Act 60 of

the 1997 Session (changing the method of education financing in Vermont) altered the nature of determining the value of taxable property under Vermont law. The changes had the following effects: (1) the Current Use program requires municipalities to assess property enrolled in that program at their “use” value as opposed to market value; and (2) the definition of taxable property now reflects only the total fair market value or use value of property that is subject to taxation for school purposes.

The State’s Current Use program provides for property taxation of active agricultural land, farm buildings, conservation and managed forest land at their productive use value rather than fair market value. Use value is almost always lower than market value resulting in lower values included in the grand lists.

Changes in the composition of the grand list under Act 60 also reduced the value of total taxable property for funding schools. This resulted primarily from the exemption of personal property such as machinery and equipment from the education property tax.

Table 4 sets forth the fair market value of all taxable property in the State as certified by the Division of Property Valuation and Review from 1990 to 1995 and comparable estimates for 1997 through 2008. The State experienced a significant increase in estimated fair market value between 2002 and 2008 largely due to strong price appreciation in residential and second home markets, which price appreciation has since slowed due to the U.S. and state economic downturns. The estimates from 1997–2008 include an estimate of the fair market value of property enrolled in the Current Use Program. These later values have been estimated by, but have not been certified by, the Division of Property Valuation and Review of the Vermont Department of Taxes.

**Table 4**  
Equalized Property Values  
1990–2008

<u>Equalization Date</u> <u>As of April 1,</u>	<u>Fair Market Value</u>
2008**	\$84,799,241,954
2007**	79,214,611,562
2006**	72,513,809,335
2005**	64,306,356,880
2004**	56,756,181,626
2003**	51,168,536,723
2002**	46,929,258,396
2001**	43,942,727,721
2000**	41,358,590,703
1999**	39,053,369,590
1998**	38,967,094,160
1997**	38,399,375,459
1995*	37,558,139,758
1993*	36,471,723,016
1992	36,766,102,513
1991	35,286,508,007
1990	31,300,748,717

\* After 1992 and beginning with 1993, the Fair Market Value and Assessed Value of all taxable property in the State is equalized every two years. Beginning in 1998, equalization studies were again conducted annually by the Division of Property Valuation and Review.

\*\* Estimated, based on an estimate for the difference between the Fair Market Value and the Use Value of property enrolled in the Current Use Program. The estimated fair market value of property exempted due to enrollment in the Current Use Program was \$744.8 million in 1997, \$792.3 million in 1998, \$816.7 million in 1999, \$866.1 million in 2000, \$924.4 million in 2001, \$1,157.9 million in 2002, \$1,205.0 million in 2003, \$1,661.1 million in 2004, \$1,853.7 million in 2005, \$2,155.0 million in 2006, \$2,458.8 million in 2007, and \$2,726.6 million in 2008.

SOURCE: Vermont Tax Department, Division of Property Valuation and Review, Annual Report.

## **Economic Activity**

The opinions set forth in this section are provided by Economic & Policy Resources, Inc., Williston, Vermont, based upon such firm's independent evaluation of economic information and trends in the State of Vermont and the United States. The firm serves as a consultant to the State of Vermont with responsibilities as to matters of the analysis of economic trends and economic forecasting as well as providing technical forecasting services to the State with respect to the short-term, consensus revenue estimating process performed pursuant to Vermont statute.

The description of the economic forecast for the United States and Vermont is based on the same underlying forecast contained under "The Moody's Economy.com National Economic Forecast Assumptions" herein that is provided by Moody's Economy.com of West Chester, Pennsylvania, as adjusted by the consensus revenue forecasting process between Economic & Policy Resources, Inc. (the economist for the Administration) and the economist for the State's Legislative Joint Fiscal Office. The economic forecasts are completed in conjunction with the New England Economic Partnership (NEEP), a nonprofit economic forecasting group with participating members in all six New England states, as adjusted during the consensus revenue forecasting process. For more information on the consensus revenue forecasting process, see "REVENUE ESTIMATES" herein.

***The U.S. Economic Situation:*** The adjusted November 2009 NEEP forecast for Vermont (the latest forecast available) was completed during a period (September through mid-October) in which there were somewhat mixed signals from most key economic indicators. Despite its mixed nature, the preponderance of the data suggests the economy has pulled back from the precipice of a much more serious downturn and is at worst nearing what will be considered a "bottoming of the recession" if it has not yet entered the initial stages of a modest turnaround. It is likely the third and fourth quarters of calendar year 2009 will be viewed as having seen encouraging movements in several key indicators, including a turnaround in U.S. inflation-adjusted Gross Domestic Product (GDP), which increased by 2.2% following six consecutive negative quarterly performances. Slowing declines in house prices (and some modest increases in housing prices as indicated by the Case-Shiller Index), slowing payroll job losses, and movement towards "normalization" in credit and financial markets also have contributed to an improving tone to U.S. economic activity, even if the data are not yet conclusive that a recovery in the U.S. economy has in fact begun. The data remain inconclusive due to concern regarding the sustainability of the improvement in several economic indicators because it appears to be tied to temporary factors such as government spending (e.g. the "Cash for Clunkers" program and the tax credit for homebuyers), which may not be sustained, or was aided by the unprecedented intervention by the Federal Reserve in monetary policy that has so far been successful in bringing a sense of stability back to the entire financial system.

Given the depths of last year's declines in the U.S. economy in many areas (e.g. housing, consumer confidence, and many types of manufacturing—such as vehicles), the economy would have to experience a significant level of improvement in the many hard hit segments (e.g. experience gains in excess of 25%) before economic conditions could once again be termed "normal" or "good." In addition, several significant downside risks remain moving forward. These include still hefty—although clearly slowing—rates of payroll job losses, the on-going threat of another potential wave of mortgage foreclosures, on-going difficulties in commercial real estate markets that have not yet fully played out, historically very low levels of consumer confidence and consumption spending, and benchmark crude oil prices that have now crept back up to \$80 per barrel and above. Moreover, the pace and process by which federal fiscal and monetary policy disengage from its heretofore unprecedented involvement in the U.S. economy as the private sector begins to recover will largely determine in what areas and how fast the U.S. economy recovers and moves toward a self-sustaining expansion over the next several calendar years.

***The Vermont Situation:*** Vermont economic conditions have followed the national trend with an apparent slowing in the rate of decline over the last six to eight months. Labor market conditions remain weak, although the condition of the State's housing markets and the State's unemployment rate remain less adversely impacted than either the national average or the experience felt by many other states or regions throughout the country. As with the national economy, current expectations are for the data to show that Vermont economy also began its recovery by the end of calendar year 2009. Any recovery in the State economy, however, like its U.S. and New England regional counterparts, is expected to be slow, uneven and at times insecure.

The impact of the recession in Vermont has been most evident in the State's job market. Currently, nonfarm payroll jobs have contracted by roughly 5.0% since the last payroll job peak during mid-calendar year 2007. Job losses in Vermont recently have slowed, following the sharp drop off that occurred between September 2008 and April 2009. As economic conditions have stabilized and begun to improve, another sharp drop off in payroll jobs seems unlikely. The Construction and Manufacturing sectors have been hit particularly hard, as second home construction has all but ceased in the State and already existing problems in Manufacturing were exacerbated by the recession, and both sectors continue to struggle due to elevated energy prices. Thus far, however, Vermont's job losses have not yet reached the over 6% peak-to-trough payroll job decline that occurred during the 1990-1991 Vermont recession. That recession was a particularly harsh downturn for Vermont, and still remains the most severe economic and labor market downturn in the Vermont economy since the Great Depression. While it is true that the payroll jobs decline during the current downturn has not yet reached the especially harsh payroll job decline of the early 1990s recession, the job losses experienced during the current economic downturn far exceeded the level of payroll job losses experienced during the 2001 economic downturn in Vermont.

While Vermont has, for the most part, followed the national trends in labor markets, the housing market has had a very different experience. The data shows that housing prices in Vermont have declined in some areas and in some market segments (e.g. second homes), but the State's housing price performance is clearly superior to the significant housing declines experienced in many other states. On a year-over-year basis, California, Florida and Arizona have experienced house price declines of 15-20%, while Vermont housing prices overall have been stable. In fact, from their respective peak prices more than a year ago, declines in those states are even greater, approaching 35-40%. Overall, with the exception of Connecticut, the New England Region has fared relatively well when compared to other states. The year-over-year change in the Federal Housing Finance Agency's Housing Price Index for the third quarter of 2009 shows a 1.5% decline for Vermont, while in Massachusetts housing prices have declined by 3.4% over the past year. The other New England states show minor declines of between 3.2% and 3.4% for Maine and Massachusetts, respectively, while Connecticut, New Hampshire and Rhode Island show year-over-year declines of 4.8%, 5.2% and 6.8%, respectively. The foreclosure rate in Vermont increased by 170% for the third quarter of 2009 compared to the same time period a year ago. However, the State still has the lowest foreclosure rate of all 50 states. This low level of foreclosures has helped the State to avoid the devastating cycle of foreclosures, distressed sales, price declines, lost equity, and then further foreclosures. It also has allowed the State's financial sector to avoid many of the losses that have caused the erosion in credit quality and financial sector capitalization, which has resulted in more than 100 bank failures across the country. To date, there have been no bank failures in the State during the current downturn, and acquisition activity and governmental assistance has been confined to institutions or holding companies that have experienced losses in their non-Vermont operations or loan portfolios.

Looking more closely at housing price data from the Vermont Department of Taxes, Property Transfer Tax statistics through December 2009 show that cumulative average housing prices have declined by 9.4% from the calendar year 2007 cumulative average through December (the peak year). This decline includes an 8.2% decline in housing prices during calendar year 2009 and includes a two-year cumulative decline in sales volume of 35.0% between calendar year 2007 and calendar year 2009. The vacation home market, an important component to Vermont's economy, has similarly seen significant declines in sales and prices. This is not surprising, as a major target market for second-home buyers in Vermont is higher-earning financial services industry workers in the northeastern money centers of Boston, Massachusetts and New York, New York.

With respect to Vermont payroll jobs, the above job situation is reflected in the data describing Vermont's year-over-year comparative job change performance and rank among the 50 states and the six New England states through November 2009—the latest month where comparative data for all states are available. The data show that Vermont typically ranks in the middle of the pack in the 50 states and 3rd among the New England states in year-over-year job change for total payroll job growth and total private sector payroll job growth. Vermont ranks 18th nationally in total nonfarm jobs and 17th nationally in private sector jobs, with 2.6% and 3.2% declines, respectively. Regarding the North American Industry Classification System (NAICS) super-sectors, Vermont ranks 6th in the New England region in year-over-year job change in Manufacturing (36th nationally), 3rd in New England in Information (23rd nationally), and 1st in New England in Financial Services (6th nationally) through the month of November. The State also ranks 2nd among the New England states in the year-over-year job change in Construction (24th nationally), 2nd in Trade, Transportation, and Utilities (15th nationally) and 1st in year-over-year job change in Government (25th nationally). The State ranks 1st in the New England region and 3rd nationally (the

State's second top ten performance) in year-over-year job change performance in the Education and Health Care sector. The New England states with an overall rank in the top ten nationally aside from Vermont's 3rd rank in Education and Health Care and Financial Activities include: Manufacturing (Massachusetts, 6th), Trade, Transportation and Utilities (New Hampshire, 1st), Leisure and Hospitality (Connecticut, 1st), Information (New Hampshire, 1st), and Professional and Business Services (Maine, 5th). Most of the New England states are ranked in the upper two-thirds of the 50 states across the NAICS super-sectors. All of the New England states show significant job losses in the two payroll job aggregates—Total Payroll Jobs and Total Private Sector payroll job change—over the past year. The state of New Hampshire ranks 13th in terms of the smallest Total payroll job loss, and Massachusetts ranks 6th in terms of the smallest Total Private Sector payroll job loss over the November 2008-November 2009 period. The rest of the New England states remain predominantly in the middle of the ranking of the 50 states in the other NAICS super-sectors.

***The Moody's Economy.com National Economic Forecast Assumptions:*** The economic outlook for the calendar year 2009–13 period is based on a national outlook assembled by Moody's Economy.com, a respected national economic forecasting firm. Frequently, there are fine-tuning adjustments made to this outlook by Administration and Joint Fiscal Office economists as part of the consensus revenue forecasting process. The adjusted September 2009 Moody's Economy.com national forecast scenario, which formed the national basis for the Vermont NEEP economic forecast update, includes a bottoming in the economy late in calendar year 2009. This is expected to be followed by a restrained pace of recovery for the U.S. economy during calendar year 2010. The top-line Gross Domestic Product (GDP) growth rate numbers indicate that after posting a 2.6% inflation-adjusted decline during calendar year 2009, GDP growth is expected to post increases of 1.8% for calendar year 2010 and 3.9% for calendar year 2011. Inflation-adjusted GDP growth rates of 5.4% and 3.6% are expected during calendar years 2012 and 2013, respectively, as the U.S. economy builds towards a more typical rate of forward momentum after the early stages of recovery.

The Moody's Economy.com national outlook for U.S. labor markets calls for job losses in calendar year 2009 and calendar year 2010, and a slow labor market recovery as indicated by payroll job changes over the calendar year 2011–13 period. After posting a 3.7% year-over-year job loss performance during calendar year 2009, the year-over-year job loss rate is expected to slow to just 1.0% in calendar year 2010. Labor markets are expected to begin a turnaround in calendar year 2011 with a 3.5% positive payroll job addition during the year. Payroll job growth rates for calendar years 2012 and 2013 are expected to be 3.5% and 3.3%, respectively. The national rate of unemployment is forecasted to average 10.0% in calendar year 2010, before declining to a still lofty 8.9% average for calendar year 2011. The national unemployment rate is expected to decline to a 7.0% annual average in calendar year 2012 before falling to a "more normal" 5.8% annual average in calendar year 2013.

Consumer prices, as measured by the Consumer Price Index, are expected in this forecast to continue to be flat in calendar year 2009 following an energy price-induced 3.0% annual average inflation rate during the calendar year 2008. Calendar year 2010 is expected to register a restrained inflation rate of 1.4%, with a slight increase to approximately 2.0% per year over the calendar year 2011–13 time frame. As a result, the Moody's Economy.com forecast for monetary policy is for the continuation of a generally accommodative monetary policy posture throughout the forecast period—with only modest, measured tightening moves as the pace of national economic activity accelerates during the post-calendar year 2010 period. The Moody's Economy.com forecast includes a relatively modest outlook for global oil prices. The price of the benchmark West Texas Intermediate Crude Oil price per barrel is expected to decline slightly from its current price of approximately \$78 per barrel to an average of \$75.89 per barrel for calendar year 2010 and rise somewhat to \$87.54 per barrel in calendar year 2011. The West Texas Intermediate Crude Oil price, an important benchmark price for crude oil in the U.S., is expected to average \$89.41 and \$90.17 per barrel for calendar year 2012 and calendar year 2013, respectively.

The key risks to the Moody's Economy.com five-year outlook include the direct and indirect impacts of the continuing housing market and financial market crises. This recession is unique in that it is global in nature and involves a substantial amount of financial and household sector de-leveraging, with most of the world's economies simultaneously either in a slowdown or outright recession. As discussed above, the United States is expected to emerge from its prolonged recession during calendar year 2009 (the data to confirm this will not be available until well into calendar year 2010), to be followed by only a historically slow, halting recovery through much of calendar year 2010 and well into calendar year 2011.

***The Vermont Economic Outlook:*** The Vermont near-term economic outlook similarly expects that the Vermont economy will mirror the U.S. economy through the end of calendar year 2009 and into calendar year 2010 with labor markets staying in recession into calendar 2010.<sup>1</sup> Payroll job changes are expected to be negative through mid-calendar year 2010 and remain relatively restrained for much of the next four calendar years. On a quarter-to-quarter basis, job losses are expected to continue through the second quarter of calendar year 2010. The State's unemployment rate is expected to exceed the 8.0% level—rising to the level of 8.2% for one or more quarters by mid-calendar year 2010, corresponding to the peak of the labor market recession.

Vermont payroll employment is expected to have declined in calendar year 2009 and remain negative by 1.1% in calendar year 2010. Payroll employment is then expected to return to increase by 1.3% and 2.7% in calendar years 2011 and 2012, respectively. Inflation-adjusted output growth is forecasted to decline 3.1% in 2009 and 0.5% in 2010. Following calendar year 2010, inflation-adjusted output growth is expected to average 4.8% from calendar year 2011 through 2013. This represents an output growth rate that is just above the 4.6% rate of output growth experienced during the calendar year 1995–2001 period.

On a sector-by-sector basis, the highest rates of job growth over the 2009–13 forecast period are expected in Education & Health Services and Professional & Business Services following a familiar pattern with the last several State forecasts. Trade, Transportation and Utilities is expected to experience the most restrained job change performance, increasing at 0.4% per year over the 2009–13 forecast period.

Over the five-year forecast period, seven of 11 of the State's major NAICS categories are expected to recover and add jobs. Reflecting the housing market correction, this forecast update predicts that Construction will decline in 2009 and 2010, but have slight growth in 2011–13. In the post-calendar 2010 timeframe, Construction is expected to average 1.8% annual rates of increase over that period, which represents only two-thirds of the calendar year 2003–08 annual average. All of the State's major private sector NAICS categories are expected to be in expansion mode by the end of calendar year 2012.

Although the State's relative economic performance is expected to be somewhat mixed over the calendar 2009 to 2013 period, the revised forecast includes the continuation of tight labor market conditions throughout the State. The State's annual average unemployment rate is expected to continue to rise to 8.1% in 2010 and 7.4% in 2011 on an annual average basis. Following that peak, the State's unemployment rate is expected to decline by 1.5 percentage points in calendar year 2012 and another 0.8 percentage points in 2013 to a rate of 5.1%. That track, should this forecast be realized, would result in a Vermont unemployment rate that would be 0.5 percentage points below the U.S. unemployment rate and more than a percentage point below the New England average unemployment rate.

### **Economic Forecast – Summary Data**

The following table sets forth comparative statistics and assumptions corresponding to the current short-term economic outlook for the Vermont and national economies. The U.S. data correspond to the assumed macroeconomic environment for the Vermont economy as provided by Moody's Economy.com for the upcoming five calendar year period as it was developed in October–November 2009 and was subsequently adjusted as needed for the consensus revenue forecast process as discussed below. The Vermont statistics present the specific detail for the Vermont economic forecast that was developed over that same period and will be published with the NEEP Fall 2009 consensus forecast update. This forecast incorporates the estimated impacts of the housing market declines, the rising unemployment rate and other macroeconomic variables.

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<sup>1</sup> Complete data for calendar year 2009 will not be available until well into calendar year 2010.

**Table 5**  
Calendar Year Forecast Comparison: United States, New England and Vermont

	-----Actual-----					-----Forecast-----				
	2004	2005	2006	2007	2008 <sup>1</sup>	2009 <sup>1</sup>	2010	2011	2012	2013
<b>Real Output (% Change)</b>										
U.S. Gross Domestic Product	3.6	3.1	2.7	2.1	0.4	(2.6)	1.8	3.9	5.4	3.6
New England	2.8	0.8	2.2	2.1	0.8	(2.1)	1.5	3.9	5.6	3.7
Gross Domestic Product										
Vermont Gross State Product	3.4	2.2	1.3	1.7	1.7	(3.1)	(0.4)	4.2	5.7	3.6
<b>Non-Farm Employment (% Change)</b>										
U.S.	1.1	1.7	1.8	1.1	(0.4)	(3.7)	(1.0)	2.2	3.5	3.3
New England	0.4	0.6	0.9	0.9	(0.1)	(3.4)	(1.7)	1.2	2.4	2.6
Vermont	1.3	0.9	0.7	0.2	(0.7)	(3.8)	(1.1)	1.3	2.7	2.5
<b>Personal Income (% Change) (Current Dollars)</b>										
U.S.	6.0	5.5	7.5	5.6	2.9	(2.2)	1.8	4.9	6.1	5.6
New England	5.7	4.2	7.0	6.1	3.6	(0.9)	0.8	3.4	4.7	5.5
Vermont	5.7	2.5	7.6	6.7	4.3	1.4	1.1	2.3	4.0	4.5
<b>Unemployment (%)</b>										
U.S.	5.5	5.1	4.6	4.6	5.8	9.2	10.0	8.9	7.0	5.8
New England	4.9	4.7	4.5	4.5	5.4	8.3	9.3	8.5	7.0	6.1
Vermont	3.7	3.5	3.7	4.0	4.8	7.2	8.1	7.4	5.9	5.1

<sup>1</sup> Some 2008 values are preliminary and subject to further revision, and 2009 values in this table reflect projected rates as of October-November 2009.

Sources: Moody's Economy.com (U.S., VT) September 2009 Control Forecast, New England Economic Partnership November 2009 Forecast (New England).

Table 5 is consistent with the labor market and personal income recovery-growth experience of the early 2000s where the Vermont economy experienced a generally milder economic downturn over the 2002–03 period relative to both the nation and the New England region as a whole. The State's rate of job recovery and income growth performance following calendar year 2004 was slightly below the U.S. average over the calendar year 2005 through 2007 period, although Vermont's rate of nonfarm payroll job recovery was faster than the New England average in calendar year 2005. For calendar year 2009, Vermont is expected to experience a slightly higher decline in output and payroll job employment compared to the U.S. and New England regional economies. At the same time, the State is also expected to continue to have a significantly lower unemployment rate than both the national and regional New England economies. The State's economic performance is expected to lag somewhat over the rest of calendar year 2009 and into calendar year 2010 before exhibiting a mixed performance across the major macro-indicators over the calendar year 2011 through 2013 time frame. Stronger rates of recovery-growth are expected during the out years of the forecast period.

Although the State's relative economic performance is expected to be mixed over the calendar year 2009 to 2013 period, the forecast expects that the State's unemployment rate will be below both the U.S. and New England regional averages throughout that time frame. This forecast is consistent with the favorable relative unemployment rate position the State has experienced for the last several years despite a reduced supply of labor that has eased significantly during the current economic recession, although it clearly constrained job growth across the State throughout the early- and mid-2000s.

### Regional Comparison

Data presented in Tables 6 through 8 include comparative labor market information for the State relative to the other New England states and the major metropolitan areas in the New England region. Table 6 shows the most current monthly unemployment rate data for Vermont, seven northeastern states, and the U.S. Tables 7 and 8 set

forth the latest annual unemployment and payroll job change data available for the various New England metro areas. These data show that during the current and previous economic cycles the Burlington metropolitan area continues to be a strong performing metropolitan area compared to the other 20 metropolitan areas in the New England region. The tables show that the State and its major metropolitan area have among the lowest unemployment rates, and among the best relative job change performances, in the region during the most recent business cycle (November 2001 through December 2007) plus two years of the current recession (January 2008 through December 2009). This previous cycle includes the year with the most recent labor market peak and trough surrounding the early-2000s national economic recession and subsequent recovery-expansion up-cycle in the New England region and the United States as a whole that ended in December 2007.

**Table 6**  
**Total Unemployment Rate Comparison of Vermont,**  
**Seven Northeastern States and the U.S.**

	October <u>2009</u>	September <u>2009</u>	October <u>2008</u>	Change From <u>Last Year</u>
Vermont	6.5%	6.7%	4.9%	1.6%
Connecticut	8.8	8.4	6.1	2.7
Maine	8.2	8.5	5.7	2.5
Massachusetts	8.9	9.3	5.8	3.1
New Hampshire	6.8	7.2	4.0	2.8
New Jersey	9.7	9.8	6.0	3.7
New York	9.0	8.9	5.9	3.1
Rhode Island	12.9	13.0	8.8	4.1
United States	10.2	9.8	6.6	3.6

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Notes: Data are seasonally adjusted and exclude the Armed Forces.

Source: U.S. Department of Labor, Bureau of Labor Statistics

**Table 7**  
**Comparison of Unemployment Rates in New England's Largest Metropolitan Areas**  
**Not Seasonally Adjusted**

<u>City</u>	<u>Annual Average % 2001</u>	<u>Annual Average % 2002</u>	<u>Annual Average % 2003</u>	<u>Annual Average % 2004</u>	<u>Annual Average % 2005</u>	<u>Annual Average % 2006</u>	<u>Annual Average % 2007</u>	<u>Annual Average % 2008</u>
<b>Connecticut</b>								
Bridgeport, Stamford, Norwalk	2.9	4.1	5.2	4.6	4.6	3.9	4.1	5.3
Danbury	2.4	3.3	4.2	3.9	3.8	3.3	3.6	4.6
Hartford-W. Hartford- E. Hartford	3.1	4.3	5.8	5.3	5.1	4.4	4.7	5.9
New Haven	3.0	4.1	5.4	5.0	5.0	4.5	4.8	6.0
Norwich-New London	2.8	3.8	4.8	4.6	4.5	4.2	4.3	5.7
Waterbury	4.1	5.8	7.2	6.4	6.3	5.5	5.9	7.7
<b>Maine</b>								
Bangor	3.6	4.1	4.6	4.8	4.7	4.5	4.8	5.3
Lewiston-Auburn	3.7	4.3	5.0	4.5	4.9	4.6	4.7	5.6
Portland, So. Portland, Biddeford	2.8	3.3	3.6	3.5	3.7	3.4	3.6	4.2
<b>Massachusetts</b>								
Barnstable Town	3.6	4.5	5.0	4.9	4.6	5.0	4.7	5.6
Boston, Cambridge, Quincy	3.4	5.2	5.7	5.1	4.6	4.6	4.1	4.7
Leominster, Fitchburg, Gardner	4.2	6.4	7.0	6.6	6.3	6.3	5.7	6.5
New Bedford	5.3	6.7	7.6	7.1	6.7	6.8	6.4	7.6
Pittsfield	3.5	4.5	5.1	4.7	4.4	4.5	4.3	4.9
Springfield	3.6	5.0	6.0	5.7	5.3	5.5	5.1	5.8
Worcester	3.5	5.3	6.0	5.4	5.0	5.2	4.8	5.5
<b>New Hampshire</b>								
Manchester	3.1	4.2	4.3	3.7	3.5	3.5	3.5	4.0
Portsmouth	3.1	4.1	4.2	3.6	3.5	3.2	3.3	3.6
Rochester-Dover	3.2	4.5	4.4	3.6	3.5	3.2	3.4	4.0
<b>Rhode Island</b>								
Providence, Fall River, Warwick	4.6	5.3	5.6	5.5	5.2	5.4	5.2	7.6
<b>Vermont</b>								
Burlington-South Burlington	2.7	3.6	4.1	3.3	3.2	3.3	3.6	3.9

Note: Data for Labor Market Areas are subject to sporadic revisions, depending on the state. Furthermore, these areas are also subject to infrequent geographic redefinition. Data are not seasonally adjusted.  
Source: Federal Reserve Bank of Boston.

**Table 8**

Comparison of Nonfarm Payroll Job Growth in New England's Largest Metropolitan Areas  
Not Seasonally Adjusted

<u>City</u>	Number of Nonfarm Jobs Calendar Year 2000 Annual Average (000s)	Number of Nonfarm Jobs Calendar Year 2008 Annual Average (000s)	Change in Number of Nonfarm Jobs Calendar Years 2000–2008 (000s)	Percent Change in Nonfarm Jobs Calendar Years 2000–2008
<b>Connecticut</b>				
Bridgeport, Stamford, Norwalk	425.8	423.8	(2.0)	(0.5%)
Danbury	70.0	70.6	0.6	0.8
Hartford-W. Hartford-E. Hartford	555.2	562.4	7.2	1.3
New Haven	274.5	276.7	2.2	0.8
Norwich-New London	128.1	136.5	8.4	6.1
Waterbury	71.4	68.6	(2.8)	(4.1)
<b>Maine</b>				
Bangor	62.0	65.9	3.9	5.9
Portland, So. Portland, Biddeford	182.3	195.3	13.0	6.6
<b>Massachusetts</b>				
Barnstable Town	95.0	100.2	5.2	5.2
Boston, Cambridge, Quincy	2,530.3	2,496.4	(33.9)	(1.4)
New Bedford	66.5	65.9	(0.6)	(1.0)
Springfield	301.3	296.4	(4.9)	(1.7)
Worcester	244.2	246.8	2.6	1.0
<b>New Hampshire</b>				
Manchester	95.0	101.4	6.4	6.3
Portsmouth	49.9	56.7	6.8	12.0
Rochester-Dover	51.5	57.6	6.1	10.6
<b>Rhode Island</b>				
Providence, Fall River, Warwick	575.3	570.1	(5.2)	(0.9)
<b>Vermont</b>				
Burlington-South Burlington	112.7	113.7	1.0	0.9

Note: Labor Market Areas are subject to sporadic revisions depending on the state and also are subject to infrequent geographic redefinition.

Data are not seasonally adjusted.

Source: Federal Reserve Bank of Boston.

## Composition of the Vermont Economy

Tables 9 and 10 include data that profile the earnings and employment levels by major industry for the State of Vermont under the North American Industry Classification System (NAICS). The earnings data cover the calendar year 2007–08 period (calendar year 2008 being the latest year where complete annual average data are available). Employment data by industry are provided for the 2006–08 calendar year period for Vermont and 2008 for the U.S. (2008 being the latest year where annual average data are available from the Bureau of Economic Analysis of the U.S. Department of Commerce).

The full-time and part-time jobs data through calendar year 2008 show that manufacturing remains one of the State's most important sectors, representing an estimated 9.0% of total all non-farm employment in 2008 (versus 7.8% of employment for the U.S. in 2008) and an estimated 13.5% of total earnings in 2008, down slightly from 13.7% of total earnings in Vermont during calendar year 2007. Other important parts of Vermont's economic base include: Health Care and Social Assistance at 12.9% of 2008 total employment, up from 12.6% of total employment in 2007, and 13.7% of total earnings in 2008, Retail Trade at 11.7% of 2007 total employment, the same share it held of total employment in 2007, Private Educational Services at 4.1% of total employment versus the U.S. average of 2.1%, and Accommodations and Food Services at 7.4% of total employment versus 6.8% of employment for the U.S. as a whole. Relative to the U.S. economy, Vermont's economy relies somewhat more heavily on Construction, Manufacturing, Private Education Services, Health Care and Social Assistance, Retail Trade, Accommodations and Food Services, Arts, Entertainment, and Recreation, and the Farm sector. The State's relatively high reliance on Retail Trade, Arts, Entertainment and Recreation, and Accommodations and Food Services reflects the importance of travel and tourism to the State's economy. At the same time, the State has a slightly lower reliance on sectors such as Professional and Technical Services, Financial Activities, Transportation, Warehousing and Utilities, Administrative and Waste Services, and the Wholesale Trade sector for its employment and earnings.

**Table 9**  
Total Earnings by Industry  
2007–2008  
(\$Thousands)

	2007		2008	
	<u>Total</u> <u>Earnings</u>	<u>Percent</u> <u>of Total</u>	<u>Total</u> <u>Earnings</u>	<u>Percent</u> <u>of Total</u>
Farm:	\$221,413	1.3%	\$160,683	0.9%
Non-Farm Industry:				
Construction	1,354,110	8.1	1,184,443	6.9
Forestry, Fishing and Other Related Activities	66,834	0.4	71,014	0.4
Mining	58,219	0.3	53,756	0.3
Manufacturing	2,289,213	13.7	2,319,152	13.5
Wholesale Trade	657,877	3.9	686,474	4.0
Retail Trade	1,400,445	8.4	1,417,803	8.3
Information	335,483	2.0	333,984	1.9
Financial Activities	788,758	4.7	812,081	4.7
Real Estate and Rental and Leasing	184,316	1.1	178,051	1.0
Transportation, Warehousing and Utilities	405,127	2.4	420,905	2.5
Management of Companies and Enterprises	14,226	0.1	19,199	0.1
Professional and Technical Services	1,234,601	7.4	1,299,129	7.6
Education Services	506,036	3.0	536,141	3.1
Health Care and Social Assistance	2,188,220	13.1	2,348,723	13.7
Arts, Entertainment, and Recreation	140,581	0.8	145,499	0.8
Accommodations and Food Services	704,925	4.2	717,727	4.2
Administrative and Waste Services	390,117	2.3	420,935	2.5
Other Private Services-Providing	647,525	3.9	672,090	3.9
Total Private Non-Farm Industries	13,581,165	81.0%	13,860,527	80.8%
Government and Government Enterprises	2,965,171	17.7%	3,140,145	18.3%
Total Farm and Non-Farm Earnings	\$16,767,749	100.0%	\$17,161,355	100.0%

Notes: Total may not add due to rounding. Total Earnings is comprised of wages and salaries, other labor income and proprietor's income.

Source: U.S. Department of Commerce, Bureau of Economic Analysis.

**Table 10**  
Vermont Employment by Industry  
2006–2008

	2006		2007		2008		U.S. 2008	
	Jobs	Percent of Total	Jobs	Percent of Total	Jobs	Percent of Total	Jobs	Percent of Total
Farm	8,591	2.0%	8,425	2.0%	8,716	2.0%	2,642,000	1.5%
Non-Farm Industry:								
Construction	33,636	7.9	33,291	7.8	32,462	7.6	11,151,000	6.1
Forestry, Fishing, and Other Related Activities	3,600	0.8	3,538	0.8	3,481	0.8	858,500	0.5
Mining	1,044	0.2	1,062	0.2	1,304	0.3	1,155,900	0.6
Manufacturing	39,179	9.2	38,921	9.1	38,572	9.0	14,090,900	7.8
Wholesale Trade	11,781	2.8	11,670	2.7	11,631	2.7	6,570,500	3.6
Retail Trade	50,588	11.9	50,044	11.7	49,928	11.7	18,862,200	10.4
Information	7,423	1.7	7,210	1.7	7,239	1.7	3,529,800	1.9
Financial Activities	13,213	3.1	13,020	3.0	13,624	3.2	9,023,400	5.0
Transportation, Warehousing & Utilities	11,188	2.6	11,198	2.6	9,425	2.2	6,019,500	3.3
Management of Companies and Enterprises	12,684	3.0	14,069	3.3	15,442	3.6	8,369,700	4.6
Real Estate and Rental and Leasing	464	0.1	480	0.1	388	0.1	1,993,300	1.1
Professional and Technical Services	25,227	5.9	24,917	5.8	26,554	6.2	12,347,100	6.8
Education Services	17,156	4.0	17,497	4.1	17,614	4.1	3,877,000	2.1
Health Care and Social Assistance	52,938	12.4	54,053	12.6	55,075	12.9	18,593,400	10.2
Arts, Entertainment, and Recreation	10,470	2.5	10,323	2.4	10,937	2.6	3,860,200	2.1
Accommodations and Food Services	32,259	7.6	31,592	7.4	31,502	7.4	12,314,700	6.8
Administrative and Waste Services	15,685	3.7	16,004	3.7	16,748	3.9	10,999,200	6.1
Other Services, except public administration	23,701	5.6	23,767	5.6	25,634	6.0	10,329,100	5.7
Total Private Sector Non-Farm	362,236	84.9%	362,656	84.9%	369,416	86.4%	154,536,100	85.0%
Government	56,015	13.1%	56,264	13.2%	56,785	13.3%	24,577,000	13.5%
Total Employment	426,842	100.0%	427,345	100.0%	434,917	100.0%	181,755,100	100.0%

Notes: Includes total jobs and proprietors. Totals may not add due to rounding.

SOURCE: U.S. Bureau of Economic Analysis, U.S. Department of Commerce.

## **Largest Private Employers**

The Vermont economy reflects a diverse mix of manufacturing, tourist-based, education/higher education, professional services (including health care, business, and private sector higher education services), trade, and other employers. In 2009, the State's two largest private sector employers were IBM and Fletcher Allen Health Care. IBM is a global manufacturer of semiconductor and related devices with a total of roughly 5,000 jobs according to various published sources. The firm has generally been successful in securing major long-term supply contracts for both private sector and governmental (e.g. the U.S. Department of Defense) customers and through the development of new products. This has led to a stabilizing in their employment numbers over the last three years, with the addition of small numbers of workers from time to time and the periodic reduction of some others based on the firm's constantly evolving fabrication operations. One of the largest markets for the IBM Essex plant's production is the consumer electronics market, however, an industry where worldwide activity has been significantly curtailed in the current decline in consumer spending. Fletcher Allen Health Care is reported to have approximately 6,700 employees, and is now operating in significantly expanded and upgraded facilities. Other major private sector employers in the State include several companies reportedly with roughly 1,000 employees in the State. These employers reflect a mix of retail (Martin's Food Stores d.b.a. Hannaford's, Price Chopper Stores), financial institutions (Chittenden Bank, a division of Peoples United Bank), manufacturers (General Electric Company), health care including services providers (Central Vermont Medical Center, Inc., Rutland Regional Medical Center) and medical software providers (GE Health Care), higher education (Middlebury College), and the travel-tourism industry (Killington LTD and the Stratton Corporation). Other notable employers in the State include Central Vermont Public Service Company (the State's largest investor owned utility), FairPoint Communications, Inc. (which acquired the land line operations of Verizon New England, Inc. in early 2008 and subsequently voluntarily filed for Chapter 11 bankruptcy protection on October 26, 2009 (see "STATE ECONOMY – Utilities" herein)), TD Banknorth NA, B.F. Goodrich Aerospace of Vergennes, and several of the State's major resorts (Mt. Mansfield Company Inc. in Stowe, Smugglers Notch Management Company, LTD in Jeffersonville, and Mount Snow, LTD in West Dover). The University of Vermont and State Agricultural College also is a major employer in the State with a total of over 3,000 employees according to press reports. However, the University of Vermont is classified as a public sector employer and is not considered to be a part of the private sector employment mix of the State economy for any of the major employment job count surveys conducted by the Vermont Department of Labor.

## **Income Levels and Income Growth Performance**

The following two tables include data relating to the trends in the rate of total personal income growth for Vermont, New England and the nation as a whole over the calendar year 1990–2008 period. On an average annual basis, total personal income in Vermont has increased by 4.9% per year from 1990 to 2008, as compared to the 4.8% average for the New England region and a 5.3% national average rate of growth for the same period. According to the U.S. Department of Commerce data presented in Table 12, Vermont's per capita personal income in calendar 1990 was \$17,876 or 91.8% of the U.S. average of \$19,477. By calendar 2008, Vermont's per capita personal income had risen to \$38,686, or 96.2% of the U.S. average of \$40,208. Vermont's growth rate in per capita personal income was 3.3% in calendar 2007, slightly less than both the New England regional average (at 4.0% in calendar 2008), and the national average rate of per capita personal income growth rate (at 4.3% for calendar 2008). These same data show that Vermont's rate of per capita personal income growth in 2008 ranked 4th highest among the six New England states.

**Table 11**  
Growth in Nominal Dollar Total Personal Income for  
Vermont, New England and United States  
Calendar Years 1990–2008  
(\$ in millions)

Calendar Year	State of Vermont		New England		United States	
	Total Personal Income	Percent Growth	Total Personal Income	Percent Growth	Total Personal Income	Percent Growth
2008	\$24,034	3.3%	\$702,966	4.3%	\$12,225,589	5.1%
2007	23,264	6.6	674,065	6.2	11,631,571	6.0
2006	21,816	7.6	634,480	7.0	10,977,312	7.1
2005	20,275	2.5	593,017	4.2	10,252,849	5.6
2004	19,776	5.7	569,244	5.7	9,711,363	6.1
2003	18,711	3.7	538,413	2.0	9,150,320	3.1
2002	18,051	1.7	528,030	0.7	8,872,521	1.8
2001	17,741	5.1	524,402	4.1	8,716,992	3.5
2000	16,883	7.9	503,961	9.9	8,422,074	8.0
1999	15,650	5.8	458,387	5.4	7,796,137	5.1
1998	14,787	7.6	435,052	7.4	7,415,709	7.4
1997	13,737	5.4	404,990	6.0	6,907,332	6.1
1996	13,039	5.4	382,164	5.7	6,512,485	6.0
1995	12,370	4.8	361,504	5.1	6,144,741	5.3
1994	11,809	4.9	344,112	4.3	5,833,906	5.2
1993	11,257	3.1	330,058	2.9	5,548,121	3.7
1992	10,919	6.8	320,794	5.4	5,349,384	6.3
1991	10,227	1.3	304,280	1.3	5,032,196	3.5
1990	10,096	4.2	300,474	3.2	4,861,936	6.4

Source: U.S. Department of Commerce, Bureau of Economic Analysis.

**Table 12**  
Growth in Nominal Dollar Per Capita Personal Income for  
Vermont, New England and the United States  
Calendar Years 1990–2008

Calendar Year	State of Vermont		New England		United States	
	Per Capita Income	Percent Growth	Per Capita Income	Percent Growth	Per Capita Income	Percent Growth
2008	\$38,686	3.3%	\$49,146	4.0%	\$40,208	4.3%
2007	37,446	6.6	47,256	6.1	38,564	5.0
2006	35,142	7.4	44,558	6.8	36,744	6.0
2005	32,716	2.4	41,711	4.1	34,650	4.6
2004	31,959	5.4	40,058	5.6	33,123	5.1
2003	30,321	3.3	37,950	1.6	31,504	2.2
2002	29,339	1.2	37,364	0.1	30,821	0.8
2001	28,979	4.7	37,117	3.3	30,574	2.4
2000	27,678	6.9	36,116	9.0	29,843	6.8
1999	25,881	5.1	33,126	4.6	27,939	3.9
1998	24,629	7.1	31,677	6.7	26,883	6.1
1997	23,002	4.7	29,687	5.3	25,334	4.8
1996	21,964	4.6	28,194	5.1	24,175	4.8
1995	21,002	3.8	26,832	4.5	23,076	4.1
1994	20,226	3.8	25,687	3.8	22,172	3.9
1993	19,485	2.2	24,752	2.4	21,346	2.4
1992	19,065	6.0	24,172	5.2	20,854	4.8
1991	17,985	0.6	22,969	1.1	19,892	2.1
1990	17,876	2.9	22,712	2.8	19,477	5.2

Source: U.S. Department of Commerce, Bureau of Economic Analysis.

## Employment Statistics

Vermont had a labor force of 353,700 (rounded) on an annual average basis in 2008, of whom 336,200 estimated to be employed and 17,500 were unemployed. Vermont's 4.9% unemployment rate in calendar year 2008 compares favorably with the 5.8% unemployment rate for the nation overall and the 5.4% average unemployment rate for the New England region. The following table sets forth data regarding recent comparative trends in labor force, employment, and unemployment rates for Vermont, the New England region, and the U.S. economy as a whole from calendar year 1990 to 2008.

**Table 13**  
Average Annual Employment and Unemployment Rate

Year	State of Vermont			New England	United States
	Labor Force (in thousands)	Employment (in thousands)	Unemployment Rate (%)	Unemployment Rate (%)	Unemployment Rate (%)
2008	354	336	4.9%	5.4%	5.8%
2007	361	346	4.1	4.7	4.6
2006	361	348	3.6	4.6	4.6
2005	356	344	3.5	4.7	5.1
2004	353	340	3.7	4.8	5.5
2003	352	336	4.5	5.4	6.0
2002	348	334	4.0	4.8	5.8
2001	341	330	3.3	3.7	4.8
2000	335	327	2.6	2.8	4.0
1999	335	326	2.9	3.3	4.2
1998	332	322	3.1	3.5	4.5
1997	329	316	4.0	4.4	4.9
1996	324	310	4.4	4.8	5.4
1995	319	305	4.3	5.4	5.6
1994	316	302	4.6	5.9	6.1
1993	315	298	5.3	6.8	6.9
1992	312	292	6.4	8.1	7.5
1991	309	288	6.6	8.0	6.9
1990	309	294	4.9	5.7	5.6

Sources: Vermont Department of Labor (Vermont); Federal Reserve Bank of Boston (New England and the United States).

## Transportation

Vermont's highway system includes 320 miles of interstate routes, over 2,387 miles of toll-free State highways, and approximately 11,415 miles of supporting roads with several major road construction projects in progress. One such project is the Bennington By-Pass, which in its entirety, is expected to alleviate east-west traffic in the U.S. Route 9 to U.S. Route 7 corridor that currently passes through downtown Bennington. The first completed section of the Bennington By-Pass, the Western Segment, was opened in October 2004. Construction began on the second part of the project, the Northern Segment, in July 2007 and is expected to continue through calendar year 2012. No construction schedule has been developed for the third and final Southern Segment. Construction of new sections of the Chittenden County Circumferential Highway was suspended on May 10, 2004 as a result of a U.S. District Court decision. That decision required the Vermont Agency of Transportation ("VTrans") to complete an updated environmental impact assessment that met the current requirements of the National Environmental Policy Act. This assessment is currently underway, has progressed to the point where the Federal Highway Administration (FHWA) and VTrans have issued a Draft Environmental Impact Statement (DEIS).

Since the release of the DEIS, VTrans and FHWA have been: (1) preparing responses to the comments received on the DEIS to be included in the Final Environmental Impact Statement (FEIS); (2) holding coordination meetings with State and federal regulatory and resource agencies to discuss wetland impact avoidance, minimization, and mitigation; (3) conducting additional studies of secondary wetland and wildlife habitat impacts, (4) conducting additional traffic analyses; (5) refining the highway alignment required pursuant to the Preferred Alternative in the DEIS in order to minimize wetland impacts; (6) preparing the 404 Permit Process application

(described below); and (7) preparing the FEIS. In the DEIS, VTrans selected the “CIRC A/B” alternative because it “corrects or counteracts the transportation problems in the project area without creating new transportation problems,” and because it “improves mobility for automobiles, trucks, buses, pedestrians, bicycles and emergency responders.” VTrans and FHWA are expected to issue a FEIS in early calendar year 2010. The FEIS will be incorporated into the 404 Permit Process of the U.S. Army Corps of Engineers, which also involves participation by the U.S. Environmental Protection Agency and the U.S. Fish and Wildlife Service. This will be followed by a request by VTrans for a Least Environmentally Damaging Practicable Alternative (LEDPA) from the 404 Permit Process and a request for a Record of Decision from the U.S. Federal Highway Administration—the last step in the process except for any potential legal appeals.

*Rail.* The State owns 453 rail corridor miles out of a total of 749 rail corridor miles within the State. The State-owned rail miles are operated by Vermont Rail Systems, CSF Acquisition, Inc. and Northern Vermont Railroad (CDAC). At present, Vermont Railway, Green Mountain Railroad, and Washington County Railroad are servicing freight customers. Other private rail operators that provide freight service in Vermont are New England Central Railroad, St. Lawrence & Atlantic Railroad and Guilford Rail Systems. State-supported Amtrak service includes two passenger trains, the “Vermont” which operates from Washington, DC to St. Albans, Vermont and the “Ethan Allen Express” with service from New York City to Rutland, Vermont.

*Transit.* Vermont Transit, a Greyhound subsidiary, operates bus routes in many of the major communities. There are 12 public transit providers, which provide an estimated 4.5 million passenger trips each year.

*Air.* There are 17 public use airports, including ten State-owned airports and two that are municipally owned, including Burlington International Airport (“BIA”). During calendar year 2008, enplanements at BIA totaled 759,021, an increase of 7.3% from the previous record of 707,395 enplanements in calendar year 2007. A \$25.6 million facilities expansion plan was completed at the BIA in several stages between calendar years 2003 and 2006. Facility upgrades included a significant addition to the airport’s parking garage, the completion of a second skywalk between the parking garage and the terminal, additional gates, and expanded baggage handling and terminal-waiting facilities. In calendar year 2009, BIA was awarded a total of \$12.75 million of federal grants for two of its runway improvement and reconstruction projects. The grant money awarded has come from the Federal Aviation Administration’s Airport Improvement Program and from the American Recovery and Reinvestment Act of 2009 (“ARRA”).

In calendar year 2009, the list of commercial air carriers serving BIA includes a total of six national and regional carriers serving New York (John F. Kennedy and LaGuardia Airports), Newark, Philadelphia and all three Washington, D.C. area airports. In addition, carriers also provide service to Chicago, Cleveland, Detroit and Atlanta. Jet Blue Airlines continues to be the most significant carrier, with approximately 25% of total enplanements during calendar 2008. Other major carriers currently at BIA include Northwest Airlines, Continental Airlines, Delta Airlines and U.S. Airways. However, U.S. Airways announced in August 2009 that it planned to discontinue its service from Burlington to New York City’s LaGuardia Airport sometime in calendar year 2010, eliminating BIA’s only direct connection to LaGuardia. In addition, as of September 2009, AirTran only services BIA on a seasonal basis, providing its Burlington-Baltimore connection solely during the summer months. Through September 2009, passenger enplanements totaled 547,354, down 5.6 percent from last year’s through-September 2008 passenger enplanements total. The calendar year 2008 enplanements totals established an all-time record high for enplanements at the BIA for an individual calendar year.

## **Utilities**

In recent years, there have been a number of developments that have contributed to the stability of the electric utility industry in Vermont. In the interest of maintaining stability, Vermont has suspended movement toward retail choice. Retail customers continue to receive service from vertically integrated electric utilities. The State currently allows for “economic development” rates for portions of the power used by businesses in Vermont subject to the approval of the Vermont Public Service Board. Many businesses have filed for and received approval for such rates in conjunction with their service provider over the past several years including large manufacturers and ski resorts.

In terms of supply and looking ahead over the next ten years, there are a number of challenges facing the State as its current energy supply contracts begin to expire. First, Entergy Nuclear of Mississippi (Entergy) is seeking an extension of its license at the Vermont Yankee nuclear facility in Vernon. Public hearings before the Vermont Public Service Board on the re-licensing of the plant were completed during the summer of 2009 and a

definitive vote by the Vermont General Assembly on the Vermont Yankee re-licensing question is expected during the upcoming legislative session. Entergy did move forward and received regulatory approval for additional on-site fuel storage and for an increase in energy output at the facility. In October 2009, Vermont's Public Service Board reached an agreement with Entergy to allow it to spin off the power plant to a new company for management reorganization. The new company, Enexus, would own four other nuclear power plants that Entergy currently owns. Negotiations for a long-term power purchase agreement between the State's major investor-owned utilities and Entergy should the plant be re-licensed also currently are underway.

Aside from the Vermont Yankee power plant, it should be noted that committed supply from the State utilities' current energy supply contracts with Hydro Quebec will decline significantly during the 2012 to 2016 period and beyond. Although negotiations with Hydro Quebec regarding a long-term power supply agreement are on-going, in November 2008, the State's two major publicly held utility companies issued a request for proposals for energy supply to either supplement or potentially replace the current and any prospective power supply contracts with the Vermont Yankee nuclear facility and with Hydro Quebec. As of November 2009, the two utilities report that at least one multi-year purchase has been completed as a result of this process and they continue to explore additional long-term purchases.

With respect to transmission-reliability, the Vermont Electric Power Company (VELCO) has recently completed a multi-faceted initiative to substantially upgrade the State's transmission system. This effort is part of a larger New England region-wide initiative to improve the capacity and reliability of the electric transmission system. As of November 2009, VELCO has completed or is within a year of completion on several projects to strengthen the State's transmission system including all parts of the Northwest Reliability Project (NRP) except for the component still impacted by on-going litigation, the first two (of three) components of the 115 kV transmission line upgrade in Lamoille County, and the so-called Southern Loop Project, which includes the upgrade of transmission lines in the southern part of the State and a total of three substations in Vernon (near the Vermont Yankee nuclear facility), Newfane and Coolidge.

In 2007, Northern New England Energy Corporation acquired Green Mountain Power Corporation, the State's second largest investor-owned utility serving 90,000 Vermont customers with operating revenues of \$253.1 million in calendar year 2008.

Natural gas is an important source of energy, both environmentally and economically, in northwestern sections of Vermont that receive natural gas service through Vermont Gas Systems, Inc. (VGS) supplied from a connection at Highgate Springs to the Trans Canada Pipeline. VGS serves approximately 42,000 customers in Chittenden and Franklin Counties. Its customer base continues to increase by about 3% per year. Expansion of gas distribution systems in Chittenden County continues with additional transmission pipeline segments constructed each year.

Vermont currently has a robust and extensive telecommunications network. In early 2008, Verizon sold its land-line business in Maine, New Hampshire and Vermont to FairPoint Communications, Inc. ("FairPoint") of Charlotte, North Carolina. Under the sale, FairPoint acquired 1.5 million access lines, 180,000 DSL lines, and 600,000 long-distance customers as of September 30, 2006 in the three northern New England states. FairPoint offers local telephone service to approximately 85% of Vermont consumers while nine other independent local telephone companies serve the areas of the State not served by FairPoint. The independent telephone companies have deployed broadband to virtually all of their service territories. In addition, Level 3 and several other carriers have extensive fiber optic networks that reach most regions of the State. As of October 2009, FairPoint provides broadband service to about 76 percent of its customers. On October 26, 2009, FairPoint voluntarily filed for Chapter 11 bankruptcy protection after reportedly reaching agreement with key lenders to lower its debt from \$2.7 billion to \$1.0 billion. Although the FairPoint restructuring plan includes other major cost cutting initiatives and is seeking concessions from its employees, the company is still committed to aggressive broadband deployments in the State. The proposed restructuring plan must be approved by the U.S. Bankruptcy Court in the Southern District of New York.

Broadband services are currently available to approximately 87% of the residents of the State and incumbent carrier commitments are in place to expand coverage to well over 90% by the end of calendar year 2010. In September 2009, five broadband providers submitted federal stimulus funding applications, which, if approved, would provide well over 98% of the State's residents with broadband availability in calendar year 2011. The Vermont Telecommunications Authority ("VTA") is working closely with the State's telephone, broadband and electric utilities to develop tower infrastructure and fiber optic connection that will connect to all schools, libraries,

medical facilities, State offices, electric substations, and provide backhaul facilities for communication companies, thereby enabling the State to meet its Act 79 mandate.<sup>1</sup> In fiscal year 2009 the Vermont Legislature provided \$1,000,000 for broadband related projects that are under development. The goal of this program is to enhance and expand high speed internet access to all State residents. In order to achieve this goal, the State can provide the VTA with its moral obligation pledge with respect to up to \$40 million in bonds. See “STATE INDEBTEDNESS – Reserve Fund Commitments – *Vermont Telecommunications Authority*.”

Wireless (Cellular and PCS) telephone service in Vermont is provided by AT&T, Verizon Wireless, U.S. Cellular, T-Mobile and Sprint PCS. Vermont’s wireless telephone service companies have been expanding their network and investing statewide, as well as launching wireless broadband “3G” multimedia and internet services. In 2009, AT&T, Verizon, Sprint and T-mobile deployed numerous “new coverage” sites in many regions of the state. In addition, Vermont has deployed a state-of-the-art, statewide enhanced “9-1-1” emergency telephone system utilizing Voice over Internet (“VoIP”) technology.

## STATE FUNDS AND REVENUES

### Budget Process

The Governor submits to the General Assembly, not later than the third Tuesday of every regular and adjourned session, a recommended budget for appropriations or other authorizations for State expenditures for the next succeeding fiscal year. The General Assembly then enacts into law an appropriation act, which must be approved by the Governor before expenditures may be made.

The budget process commences in July of each year when the Emergency Board determines estimates of available revenues based on a forecast for the next fiscal year. The Department of Finance and Management makes provisional allocations to the various budgetary entities (“Departments”), and an assessment of funding required to continue operations at the prior year’s levels. Negotiation of revised or incremental funding levels, reflecting Departments’ initiatives and priorities and directives from the Governor, while remaining within the projected revenue parameters, takes place through meetings between Departments and the Agency of Administration. Budget documents are submitted electronically, presenting appropriations and expenditures for the current and immediately prior fiscal years and the budget request for the subsequent fiscal year. The Emergency Board has historically updated the revenue forecast in January of each year, which may result in revised funding and programmatic recommendations, which are then presented by the Governor to the Legislature no later than the third Tuesday of every annual legislative session, as required by law. However, with the continuation of the current recession, the Emergency Board has been scheduling interim quarterly revenue reviews with the most recent review occurring on January 13, 2010. After extensive testimony, the Legislature passes an appropriations act and spending controls (“appropriations”) are set up in the State’s financial management system before expenditures can be made. In practice, annual budgets have been recommended by the Governor and annual appropriations have been approved by the Legislature and signed into law by the Governor. The budget for fiscal year 2010, however, was enacted pursuant to a Legislature override of the Governor’s veto.

Budgets are prepared and appropriated on a cash basis, usually at the program level. The Governor may amend appropriations within certain statutory limits. The Agency of Administration maintains budgetary control by fund at the appropriation level. Governmental funds’ unspent appropriation balances revert to the fund balance at the end of each fiscal year for re-appropriation, unless authorized to be carried forward to the following year(s) by legislative act. Unexpended balances of capital projects funds are available for expenditure in the following fiscal year(s).

### Internal Control System

Managers across state government are responsible for seeking opportunities to improve their business processes and program results. The State of Vermont recognizes that appropriate internal controls must be in place to achieve these outcomes and minimize operational risks. The Department of Finance and Management works with departments across State government to assess and strengthen internal controls. An internal control system is designed to provide reasonable assurance regarding the achievement of objectives for effective and efficient operations, reliable financial reporting, and compliance with applicable laws and regulations. The majority of these

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<sup>1</sup> Act 79 established the VTA to facilitate the establishment and delivery of mobile phone and internet access infrastructure and services for residents and businesses throughout Vermont. The VTA is focused on un-served and underserved areas and an overall long-term goal of broadband and mobile phone infrastructure throughout the State.

efforts are directed by a designated internal controls unit within the Department of Finance and Management. Tools developed to assist in this effort include annual internal control self assessments, associated best business practices, quarterly newsletters, and performance of operational reviews in agencies and departments.

The State of Vermont manages statewide accounting operations centrally through an Oracle-based enterprise-wide financial management system (VISION). Enterprise software improves the State's business processes by providing expanded functionality and by incorporating "best practices" and standardized procedures.

### **Comprehensive Annual Financial Report**

The audit of the State's fiscal year 2009 Comprehensive Annual Financial Report (CAFR) was completed on December 11, 2009. The audited basic financial statements of the State for fiscal year 2009, together with KPMG LLP's unqualified opinion on these statements, are included as Appendix A to this Official Statement and as part of the State's fiscal year 2009 CAFR (pages 14 through 151) at Finance & Management's website [http://finance.vermont.gov/reports\\_and\\_publications/cafr](http://finance.vermont.gov/reports_and_publications/cafr).

KPMG LLP, the State's independent auditor, has not been engaged to perform and has not performed, since the date of its report referenced in this Official Statement, any procedures on the financial statements addressed in that report. KPMG LLP has also not performed any procedures relating to this Official Statement.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the State for its comprehensive annual financial report for the fiscal year ended June 30, 2008. This was the first year that the State has achieved this award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The State believes its current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and is submitting it to the GFOA to determine its eligibility for another certificate.

### **Government-Wide Financial Statements**

Vermont's Government-wide Financial Statements (the Statement of Net Assets and the Statement of Activities) report information on all of the financial activities of both the primary government and its component units, except fiduciary activity. Fiduciary fund activity has not been included in the entity-wide statements in accordance with the requirements of GASB Statement No. 34. For the most part, the effect of interfund activity has also been removed from the government-wide statements. Primary government activities are segregated between governmental activities and business-type activities. Governmental activities' sources of revenues are normally taxes and inter-governmental revenues. Business-type activities rely, to a significant extent, on fees and charges for support. Further, the primary government is reported separately from its legally separate component units.

The statement of activities demonstrates the degree to which direct expenses of a given function, segment, or component unit are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function, segment, or component unit. Program revenues include charges to customers who purchase, use, or directly benefit from goods or services provided by a given function, segment, or component unit. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function, segment, or component unit. Items not properly included among program revenues are reported instead as general revenues. Taxes and other resources that are dedicated internally are reported as general revenues rather than as program revenues. The State does not allocate general government (indirect) expenses to other functions.

Net assets (the amount by which assets exceed liabilities) are reported on the Statement of Net Assets in three components:

- (1) Invested in capital assets, net of related debt – total amount of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds and other debt that is related to the acquisition or construction of those assets;

(2) Restricted – for amounts when constraints placed on the net assets are either externally imposed, or are imposed by constitutional provisions or enabling legislation. The amount of net assets restricted by enabling legislation for the State as of June 30, 2009 is \$200.2 million.

(3) Unrestricted – the total net assets which do not fit the two preceding categories.

When both restricted and unrestricted resources are available for use, generally it is the State’s policy to use restricted assets first with unrestricted resources utilized as needed.

## **Fund Structure**

The State’s financial statements are structured into three fund types: governmental, proprietary and fiduciary. The funds in the governmental and proprietary fund types are further classified as “major” or “non-major” depending upon their size in relation to the other funds and importance to the financial statement users, as required by Governmental Accounting Standards Board Statement No 34. (See Note 1 in the State’s fiscal year 2009 audited financial statements attached hereto as Appendix A for further explanation of these criteria.) The general characteristics of the fund types are as follows.

### **Governmental Fund Types**

General Fund (Major Fund): By act of the General Assembly, the General Fund is established as the basic operating fund of the State. The General Fund is required to be used to finance all expenditures for which no special revenues have otherwise been provided by law. All revenues received by the State and not otherwise required by law to be deposited in any other designated fund or used for any other designated purpose are deposited in the General Fund. Unexpended and/or unencumbered appropriation balances will, unless otherwise directed by law, revert to fund balance at the end of the fiscal year. See “RECENT GENERAL FUND, TRANSPORTATION FUND AND EDUCATION FUND OPERATING RESULTS – Budget Stabilization Reserves.” Debt service requirements on General Fund bonds and notes are paid from the General Fund.

Special Revenue Funds: These funds are used to account for revenues specifically earmarked to finance only particular or restricted programs and activities and include the following:

*Transportation Fund (Major Fund)*: Revenues of this fund are used for expenditures associated with overall construction and maintenance of the State’s transportation system, state police, debt service requirements on Transportation Fund bonds and notes (which include the State Transportation and Highway bonds and notes). The principal sources of revenue in this fund are Motor Fuel Taxes, Purchase and Use Taxes, license and permit fees for motor vehicles, and reimbursements from the federal government for highway programs. Unexpended and/or unencumbered appropriation balances will, unless otherwise directed by law, revert to fund balance at the end of the fiscal year. See “RECENT GENERAL FUND, TRANSPORTATION FUND AND EDUCATION FUND OPERATING RESULTS – Budget Stabilization Reserves.”

*Education Fund (Major Fund)*: Established by the Equal Educational Opportunity Act of 1997 and effective July 1, 1998, the revenues of this fund finance the State’s support of K-12 public education, as well as property tax reform. Through fiscal year 2004, the sources of revenue in this fund (16 V.S.A. 4025(a)) were the education property tax, the local share property tax, revenues from the State lotteries, the tax on telecommunications services, revenues from brokerage fees, 20 percent of the meals and rooms and alcoholic beverages tax, 16 percent of the gasoline tax, one-sixth of the motor vehicles Purchase and Use Tax revenue, 19 percent of the tax on corporations including Subchapter S corporations, partnerships and limited liability companies, 58.3 percent of bank franchise tax revenue, and funds appropriated or transferred by the General Assembly. Beginning in fiscal year 2005, in accordance with 16 V.S.A. 4025(a) as amended, the sources of funding are as follows: statewide education property tax; revenues from the State lotteries; revenue from the electric generating plant education property tax; one-third of the motor vehicle Purchase and Use Tax; one-third of the Sales and Use Tax; Medicaid reimbursements pursuant to 16 V.S.A. 2959a(f) and funds appropriated or transferred by the General Assembly. Unexpended and/or unencumbered appropriation balances will, unless otherwise directed by law, revert to fund balance at the end of the fiscal year.

*Federal Revenue Fund (Major Fund)*: All federal grant receipts are recorded in this fund, except for those federal funds specifically earmarked for transportation or fish and wildlife purposes. Grants of these types

are recorded in the State's Transportation Fund and Fish and Wildlife Fund, respectively. Major categories of expenditure within this fund are from federal reimbursement for various health, education and welfare programs, the State counterpart of which is reflected in the General Fund.

*Special Fund (Major Fund):* These funds account for proceeds of specific revenues not otherwise categorized that are legally restricted to expenditures for specific purposes. These purposes cover the entire spectrum of State government.

*Global Commitment (to health) Fund (Major Fund):* This is a major special revenue fund created in 33 V.S.A. 1901e. It is the result of Vermont entering into a Medicaid demonstration waiver agreement with the Federal government. This agreement caps Federal expenditures for Medicaid services for five years but gives Vermont great latitude in promoting universal access to health care, cost containment and effective administration. The State will be financially at risk for managing costs within the capped limits but stands to benefit from any savings realized from program efficiencies.

*Fish and Wildlife Fund (Non-major Fund):* Receipts are restricted by statute and can only be used for fish and wildlife purposes. The principal sources of revenue are license fees and Federal grants.

Capital Project Funds (Non-major Funds): These funds account for capital improvement appropriations that are or will be primarily funded by the issue of State bonds. Separate bond funds are maintained as corollaries to both the General Fund and Transportation Fund.

Permanent Funds (Non-major Funds): These nine funds report resources that are legally restricted to the extent that only earnings, not principal, may be expended for purposes that benefit the government or its citizenry, such as higher education, cemetery care and monument preservation.

### **Proprietary Fund Types**

Enterprise Funds: These funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the State's intent is that the costs of providing goods or services to the public be financed or recovered primarily through user charges, or (b) where the State has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes. These types of funds are reported in both major (3 funds) and non-major (5 funds) categories as described above.

Internal Service Funds: There are 23 funds of this non-major type reported by the State. These funds are used to account for the financing of goods and services provided by one State department or agency to other State departments, agencies, or other governmental units on a cost-reimbursement basis. These funds are consolidated into one column and are reported in the Proprietary Funds' financial statements.

### **Fiduciary Fund Types**

These funds account for assets held by the State in a trustee capacity or as an agent for individuals, private organizations, other governmental units or other funds. These funds include the following:

Pension and Other Employee Benefit Trust Funds: These funds are used to report assets and associated financial activity that are held in trust for the members and beneficiaries of the Vermont State Retirement (defined benefit) System, the Vermont State Defined Contribution Retirement System, the State Teachers' Retirement System of Vermont, the Vermont Municipal Employees' (defined benefit) Retirement System, the Vermont Municipal Employees' Defined Contribution Plan, the State's Single Deposit Investment Account, the State Employees' Postemployment Benefit Trust Fund and the Vermont Municipal Employees' Health Benefit Fund. See "PENSION PLANS."

Investment Trust Fund: Under the authority granted in 3 V.S.A. 523, beginning in fiscal year 2008, the State Treasurer created and began accepting deposits into the Vermont Pension Investment Committee (VPIC) Investment Pool, an external investment pool. The investment trust fund is used to account for the investments of the external participants in the Pool.

Private Purpose Trust Funds: The State's only fund in this category is the *Unclaimed Property Fund*, which accounts for all abandoned property that is required to be remitted to the State. The State Treasurer

administers procedures for returning this property to its rightful owner if he/she can be located. In addition to monetary assets, from time to time the State Treasurer may have custody of tangible property that has not been valued and therefore is not reported in the financial statements. Each year, the fund retains the greater of \$100,000 or 50 percent of the amount received during the previous year, and the balance is transferred to the General Fund. Amounts for which the eligibility period for being claimed has expired are transferred to the Higher Education Endowment Fund (a permanent fund).

Agency Funds: These funds report assets and liabilities for deposits and investments entrusted to the State as agent for others. They have no fund balance and report items such as Federal income tax withholding, social security tax withholding and State income tax withholding.

### **GAAP-Based Fund Results**

The following is selective comparable financial information based on audited financial data for specific governmental funds for fiscal years ending June 30, 2009 and 2008 as contained in each fiscal year's CAFR.

For fiscal year 2009, the General Fund had a \$149.9 million total fund balance as compared to a \$155.7 million total fund balance in fiscal year 2008, a decrease of \$5.8 million. The unreserved portion of this fund balance decreased from \$54.5 million in 2008 to \$46.7 million in 2009. This decrease occurred after the General Fund Budget Stabilization Reserve balance was increased from \$57.8 million in 2008 to \$60.0 million in 2009, the Reserve for General Fund Surplus (32 V.S.A. 308c) was decreased from \$18.98 million in 2008 to \$0 in 2009, the Reserve for Human Services Caseload Management decreased from \$17.2 million in 2008 to \$16.3 million in 2009, and the Reserve for Revenue Shortfall was established with a balance of \$14.8 million. In summary, the total of the unreserved portion and the budget stabilization reserve portion of the fund balance decreased from \$112.3 million at the end of fiscal year 2008 to \$106.7 million at the end of fiscal year 2009 for a total decrease of \$5.6 million.

For fiscal year 2009, the Transportation Fund had a total fund balance of \$10.2 million, a decrease of \$3.4 million compared to the fiscal year 2008 balance. The unreserved portion of the Transportation Fund had a total fund deficit of \$1.8 million for fiscal year 2009, which represents a decrease of \$3.1 million compared to fiscal year 2008. The Budget Stabilization Reserve in the Transportation Fund ended fiscal year 2009 with a \$11.3 million balance, an increase of \$91,000 from the fiscal year 2008 balance. In summary, the total of the unreserved, undesignated portion and the budget stabilization reserve portion of the fund balance decreased from \$12.6 million at the end of fiscal year 2008 to \$9.5 million at the end of fiscal year 2009 for a total decrease of \$3.1 million.

For fiscal year 2009, the Education Fund had a total fund balance of \$44.6 million, an increase of \$4.3 million compared to the fiscal year 2008 balance. The unreserved portion of the 2009 total fund balance was \$13.6 million, which represents an increase of \$2.7 million compared to fiscal year 2008. The Budget Stabilization Reserve in the Education Fund increased from \$29.4 million in fiscal year 2008 to \$31.1 million in fiscal year 2009. In summary, the total of the unreserved portion and the budget stabilization reserve portion of the fund balance increased from \$40.3 million at the end of fiscal year 2008 to \$44.6 million at the end of fiscal year 2009 for a total increase of \$4.3 million.

In summary, as of June 30, 2009, the budget stabilization reserves in the the General, Transportation, and Education Funds were funded at their respective maximum statutory levels.

For fiscal year 2009, the Global Commitment Fund had a total fund deficit of \$29.4 million, a decrease of \$6.7 million compared to the fiscal year 2008 balance. This was the result of total expenditures of \$873.7 million funded by net transfers in of \$880.4 million. The Global Commitment Fund has no legislatively mandated budget stabilization reserve. See "MAJOR GOVERNMENTAL PROGRAMS AND SERVICES – Medicaid and State Health Insurance Initiatives – Medicaid."

For fiscal year 2009, the Federal Revenue Fund reported a total fund balance of \$32.9 million, which was a decrease of \$36.9 million compared to the fiscal year 2008 balance. The unreserved portion of this total fund balance decreased from \$58.1 million in 2008 to \$19.6 million in 2009, a decrease of \$38.5 million. There is no budget stabilization reserve in the Federal Revenue Fund.

## State General Fund Revenues

The principal sources of State General Fund revenues are Personal and Corporate Income Taxes, a general State sales tax, and a Meals and Rooms Tax. These four tax sources accounted for 84.0% of the General Fund revenue in fiscal year 2009.

The following is a brief discussion of the principal General Fund revenue sources.

Personal Income Tax: From January 1, 1994 through December 31, 1999, Vermont Personal Income Tax was calculated as 25% of a taxpayer's federal income tax liability. On January 1, 2000, the Vermont Personal Income Tax rate was reduced to 24% of the taxpayer's federal income tax liability. For tax years 2001 and 2002, Vermont Personal Income Tax liability was redesigned to substantially maintain the State's revenue base prior to the passage of the federal tax cut effective in 2001 and in 2003. During the 2002 meeting of the Vermont General Assembly, the temporary measure of calculating Vermont income tax based on federal taxable income for tax years 2001 and 2002 was made permanent by the development and implementation of standardized Vermont tax tables utilizing the same revenue base maintenance approach devised under the 2001 to 2002 temporary change. The Personal Income Tax accounted for \$528.9 million or 48.0% of net General Fund revenues in fiscal year 2009.

Sales and Use Tax: The 2003 Vermont General Assembly increased the general Vermont Sales and Use Tax rate from 5% to 6% effective October 1, 2003. Major exemptions to the State's general Sales and Use Tax include sales of food, medicine, clothing, manufacturing and agricultural supplies and equipment, and fuel and electricity for domestic, manufacturing or agricultural use. Effective September 1, 1997, a telecommunications sales tax of 4.36% was implemented to, in part, fund Act 60 (the State's education finance reform legislation). The telecommunications sales tax rate was increased to the general sales tax rate of 6% effective October 1, 2003. Effective July 1, 2004, the statutory structure of these taxes changed from: (1) 100% of the annual receipts of the general Sales and Use Tax to the General Fund, and (2) 100% of the gross receipts of the telecommunications tax to the Education Fund, to a statutory transfer of one-third of total gross Sales and Use Tax receipts (inclusive of the telecommunications tax) from the General Fund to the Education Fund. Effective January 1, 2007, the State also became a participant in the multi-state Streamlined Sales Tax Agreement (SSTA). The SSTA is a multi-state effort to simplify and streamline state Sales and Use Taxes in order to facilitate the collection of such taxes from out-of-state vendors such as mail order and internet retailers. In fiscal year 2009, the Sales and Use Tax totaled \$214.1 million or 19.4% of net General Fund receipts.

Meals and Rooms Tax: A 9% tax is imposed on taxable meals and the rent of each occupancy. The Meals and Rooms Tax imposed on liquor consumed on the premises is 10%. Through June 30, 2004, the law required a statutory transfer of 20% of gross receipts less the sum of \$1.56 million from the General Fund to the Education Fund. Since July 1, 2004, 100% of the gross receipts from this tax will remain in the State's General Fund. In fiscal year 2009, Meals and Rooms Tax revenues amounted to \$117.0 million or 10.6% of revenues available to the General Fund.

Corporate Income Tax: From January 1, 1997 until January 1, 2006, the net income of corporations is taxed at the greater of \$250 or the following rates: first \$10,000 – 7.0%; next \$15,000 – 8.1%; next \$225,000 – 9.2%; excess over \$250,000 – 9.75%. For tax year 2006 the tax is the greater of \$250 or: first \$10,000 – 6%; the next \$15,000 – 7%; next \$225,000 – 8.75%; excess over \$250,000 – 8.9%. Beginning in 2007, the rates are unchanged through \$25,000 and the rate on the excess over \$25,000 will be 8.5%. For the tax years beginning in 2002, Vermont made adjustments to its Corporate Income Tax designed to substantially maintain the State's tax base that was in effect prior to the changes in depreciation expenses included in the federal stimulus legislation effective in 2001. Subsequent federal bonus depreciation legislation has not reduced the State's base because of these adjustments. Beginning with tax year 2006 the income of affiliated corporations operating a unitary business was computed using the combined reporting methodology. Also beginning with tax year 2006, the three-factor formula for apportioning income earned from a multi-state business was modified to weight the percentage of sales in the State at 50% and the percentage of property and payroll at 25% each (prior law weighted each factor as one-third). Beginning on July 1, 1998, 19% of the gross tax collected on corporate income (including S corporations, partnerships, and limited liability companies) was allocated from the General Fund to the Education Fund. Effective July 1, 2004, 100% of the gross receipts from this tax remains in the General Fund. In fiscal year 2009, receipts from the Corporate Income Tax were \$66.2 million or 6.0% of the revenues available to the General Fund.

Insurance Tax: Insurance companies are taxed at a rate of 2.0% per annum on the gross amount of premiums and assessments written in the State, exclusive of premiums for reinsurance. Additionally, captive insurance companies are taxed based on the volume of premiums written. The rate schedule for captive insurance rates was reduced in 2003 to a range from .0038 to .00072 (from previous rates of .004 to .00075) in order to reinforce the State as a preferred domicile for captive insurers in an increasingly competitive industry climate. In fiscal year 2009, insurance taxes accounted for \$53.7 million or 4.9% of net General Fund revenues.

Telephone Receipts and Property Tax: In addition to the general Corporate Income Tax, a tax of 2.37% is levied on net book value of personal property in the State of persons or corporations owning or operating a telephone line or business within the State. For businesses with less than \$50,000,000 in annual gross operating receipts in the State in the preceding taxable year, taxpayers may elect to pay the gross receipts tax of 5.25% in lieu of the income and property tax. Effective June 7, 2004, no new elections to pay the gross receipts tax may be made. In fiscal year 2009, telephone receipts and property taxes generated \$9.0 million or 0.8% of net General Fund revenues.

Real Property Transfer Tax: A tax is imposed upon the transfer by deed of title to property located within the State. The rate is 0.5% on the first \$100,000 of a purchaser's principal residence and 1.25% on the amount over \$100,000. For a non-principal residence, the rate on the entire amount is 1.25%. Beginning in fiscal year 2000, 33% of the receipts from the property transfer tax are retained by the General Fund, and the remainder deposited directly into the Housing and Conservation Trust Fund and the Municipal and Regional Planning Fund. In recent years, the General Assembly has often modified this formula to the benefit of the General Fund. In fiscal year 2008, receipts from the transfer tax totaled \$40.0 million. After statutory transfers, net receipts totaling \$8.5 million or 0.8% of revenues available were retained by the General Fund.

Liquor Tax: A tax of 25% of gross revenues is assessed upon the sale of spirituous liquor. In fiscal year 2009, liquor taxes generated \$15.0 million or 1.4% of net General Fund revenues.

Beverage Tax: Beverage taxes are levied on bottlers and wholesalers of malt and vinous beverages at the rates of \$0.265 and \$0.55 per gallon, respectively. Vinous beverages are also subject to the general State sales tax. Beverage taxes accounted for \$5.6 million or 0.5% of net General Fund revenues in fiscal year 2009.

Estate Tax: Transfers of estates are taxed in an amount equal to the federal credit for State death taxes as computed from the Internal Revenue Code in effect on January 1, 2001. The estate tax accounted for \$23.4 million or 2.1% of net General Fund revenues in fiscal year 2009.

Electric Energy Tax: The tax on electric generating plants of 200,000 kilowatts or more constructed in the State after July 1, 1965 was restructured for periods beginning in 2004. Until January 1, 2004 plants were assessed a tax of 3.5% of the value thereof less an adjustment for local taxes as appraised by the Commissioner of Taxes. Effective January 1, 2004 the tax is assessed on generation according to a rate schedule ranging from a \$2.0 million minimum to \$2.6 million plus \$.40 per megawatt hour in excess of 4,200,000. The tax raised \$2.8 million or 0.3% of net General Fund revenues in fiscal year 2009.

Bank Franchise Tax: The State levies a bank franchise tax based on average monthly deposits. The tax rate on such deposits was increased from .004% to .0096% pursuant to Act 60 Property Tax Reform legislation. Beginning on July 1, 1998 and through June 30, 2004, 58.3% of total collections in this tax source are allocated to the Education Fund. As of July 1, 2004, 100% of gross receipts from this tax have been dedicated to the General Fund. The bank franchise tax revenues were \$20.6 million, which represented 1.9% of revenues available to the General Fund in fiscal year 2009.

Other Taxes-Fees: In addition to the taxes discussed above, the State levies taxes and other minor fees that are credited to the General Fund. Current law includes the dedication of 100% of the revenues raised from increased brokerage fees as passed under Act 60 to the Education Fund through June 30, 2004. Effective July 1, 2004, 100% of the revenues raised by those increased brokerage fees has been dedicated to the General Fund. Net revenues in this category were \$37.5 million or 3.4% of revenues available to the General Fund in fiscal year 2009.

## **State Transportation Fund Revenues**

The following is a brief discussion of the major sources of Transportation Fund revenues and the amount derived from each source in fiscal year 2009.

Purchase and Use Tax: A Purchase and Use Tax that is equivalent to the sales tax rate is assessed on the “taxable cost” (purchase price or value, less allowance for resale value of buyer’s used vehicle) upon first registration of the motor vehicle. Effective August 1, 1997, the Purchase and Use Tax was increased from 5% to 6% pursuant to Act 60 property tax reform legislation. Beginning on July 1, 1998, 16.7% of total collections in this tax source began to be deposited directly into the Education Fund. Effective July 1, 2000, the \$750 ceiling on trucks over 6,100 lbs., agricultural vehicles, school buses, trailers, and motorcycles was increased to \$1,100. As of July 1, 2004, one-third of gross receipts collected under this tax is deposited directly into the Education Fund pursuant to Act 68 of the Acts of 2003. During the 2006 session, the Vermont General Assembly changed the statutory cap on taxes paid to \$1,680 effective July 1, 2007. The 2009 Vermont General Assembly also made minor changes to this tax. After the statutory transfer of receipts to the Education Fund, revenues totaling \$43.2 million representing 21.5% of net revenues available to the Transportation Fund were received in fiscal year 2009.

Motor Vehicle Fees: A registration fee is collected on all motor vehicles and trailers with the amount determined by the type, size, weight, and function of the vehicle. Driver’s license fees are also included in this category as well as miscellaneous registration and license fees. During the 2006 session, the Vermont General Assembly passed legislation that generally increased all motor vehicle fees effective July 1, 2007. In 2009, the Vermont General Assembly increased certain fees. In fiscal year 2009, motor vehicle fees accounted for \$64.6 million, representing 32.2% of net revenues and fees available to the Transportation Fund.

Motor and Diesel Fuel Taxes: Effective August 1, 1997, pursuant to Act 60 property tax reform legislation, gasoline distributors are taxed at a rate of 19 cents (plus one cent per gallon petroleum licensing fee) per gallon sold, a four cent per gallon increase above the previous rate. Beginning on July 1, 1999 and through June 30, 2004, 16.0% of total gasoline tax collections were allocated to the Education Fund. Effective July 1, 2004, 100% of the tax collected from gasoline distributors is dedicated to the Transportation Fund pursuant to Act 68 of the Acts of 2003. In fiscal year 2009, the Vermont General Assembly imposed a 2% assessment on the retail price of gasoline. Revenue from the assessment (along with a 3 cent-per-gallon assessment on diesel fuel that is collected at the wholesale level) is segregated from all other Transportation Fund revenue in a special fund, the Transportation Infrastructure Bond fund, which is dedicated to the payment of the debt service on transportation infrastructure revenue bonds. See “STATE INDEBTEDNESS – Reserve Fund Commitments – Transportation Infrastructure Bonds” herein. In fiscal year 2009, the motor fuel tax accounted for \$60.6 million or 30.2% of net revenues available to the Transportation Fund.

Since 2000, diesel tax has been imposed at the distributor level at 25 cents per gallon. Diesel fuel is also subject to the one-cent petroleum-licensing fee. In fiscal year 2009, the diesel fuel tax accounted for \$14.6 million or 7.3% of net revenues available to the Transportation Fund.

Other Taxes-Fees: These categories include all remaining sources of revenue for the Transportation Fund except Federal receipts. Some of the items are registration fees on off-road vehicles, a tax on aviation fuel, title fees, overweight permit fees, air and rail revenue and revenue from fines and penalties. During the 2006 session, the Vermont General Assembly passed legislation that changed the level of several fees in this category effective July 1, 2007. The 2009 Vermont General Assembly also changed other fees, effective July 1, 2009. In fiscal year 2009, these other sources of revenues accounted for \$17.8 million or 8.9% of net revenues available to the Transportation Fund.

### **Education Fund; Act 60 and Act 68 – Property Tax Reform**

In 1997 Vermont passed comprehensive legislation aimed at responding to a Vermont Supreme Court decision holding its system of funding education unconstitutional. The resulting law, known as Act 60, mandated substantial change to both the focus and funding of K-12 education. The focus of the system is on academic outcomes for children incorporating standards based on performance and assessment. The State has made several major changes to its funding model for primary and secondary public education over the past twelve years.

Prior to Act 60, each school district funded educational expenditures within that district and set tax rates and collected school taxes from the population of the district. School tax rates were determined by each school district and ranged from as little as \$0.125 per \$100 of listed property value in one school district to over \$3.00 per \$100 in another, adjusted for inequities in town grand lists of property values. The State gave aid through a foundation formula to help those towns that could not raise sufficient revenues. Act 60 provided for a block grant from the State to each school district on a per student basis commencing in fiscal year 1999. The law provided for the amount of the grant to grow based on the inflation index each year. The block grant was funded through a

uniform statewide property tax (described below) as well as with significant State appropriations. Act 60 created a statewide school tax at a uniform rate of \$1.10 per \$100 that was implemented over a three-year transitional period that began in fiscal year 1999. In addition to creating the statewide tax rate to specifically support education, Act 60 increased several broad based taxes and committed the increases to the Education Fund. In addition, all lottery receipts were dedicated to the Education Fund.

In 2003, the Legislature passed Act 68, which modified the statewide property tax system by classifying property as either homestead or nonresidential and taxing those classes differently. Homestead property was assessed at the rate of \$1.10 per \$100 of assessed value multiplied by the district spending adjustment, while all other property was assessed at \$1.59 per \$100 and was not subject to the district spending adjustment. These rates have been adjusted annually based upon the Education Fund balance. For fiscal year 2009, the homestead and non-residential rates were \$0.87 and \$1.36, respectively.

In addition to business property tax relief provided to industrial and commercial owners, Act 60 and Act 68 each provided that any household with income of less than \$75,000 would not pay more than 2% (adjusted for district spending) of that income for the statewide school taxes. The household income amount was raised to \$85,000 for fiscal year 2007 and to \$90,000 for fiscal year 2008 and after. If a household's income is over the specified amount, the taxes on the first \$200,000 of equalized homestead value may be eligible for calculation of an adjustment not based on income. Taxpayers may be eligible for additional benefits if their income is under \$47,000 and the total applicable tax (municipal and school) exceeds between 2.0% and 5.0% of their income based on a sliding scale. The applicable percentage for the lowest income category was reduced from 3.5% to 2.0% for claims filed in fiscal year 2007 and after. The maximum adjustment amount for claims filed in fiscal year 2007 was \$10,000, reduced to \$8,000 for claims filed in fiscal year 2008 and after.

In 2006, the Legislature passed Act 185, which significantly altered the way property tax adjustments are paid. It combines the former payments to individual taxpayers into one adjustment amount paid to the applicable municipality to be credited on individual taxpayers' property tax bills. For fiscal year 2008, that amount was paid to the municipality in which the homestead is located on or around July 1, 2007 for timely filed homestead declarations. A second payment to the municipalities occurred on or around September 15, 2007 for late filed declarations. For fiscal years 2009 and 2010, municipalities were notified of any property tax adjustment that was to be credited to a taxpayer's bill, but only the municipal tax portion of the adjustment was paid to the municipalities. Beginning in fiscal year 2010, property tax adjustments resolved after September 15 will be paid directly to the claimant by the tax department, rather than through notification of the municipality in which the homestead is located.

The Statewide property tax is billed and collected at the local level. A netting process is followed, with the State paying any net amounts due the districts in three payments while the towns pay net amounts due the State in two equal payments. Municipalities retain a percentage of the total education tax collected upon timely remittance of net payments. Beginning in fiscal year 2009, the percentage was increased from 0.125% to 0.225%.

In addition to the bifurcated taxes in the General Fund and Transportation Fund mentioned above, and the property taxes discussed in this section, revenues from the State lotteries under Chapter 14 of Title 31 are also dedicated to the Education Fund as is one-third of the State's Sales and Use Tax and motor vehicle Purchase and Use Tax, effective July 1, 2004 pursuant to Act 68 referenced above. In addition, in past years the State has allocated 30% of Medicaid reimbursement revenues for qualified medical services provided to students in grades K-12 to the Education Fund consistent with Title 16 V.S.A. Section 2959a and recent changes in federal law governing those reimbursements. In fiscal year 2009, the Legislature redirected the reimbursement revenues to the General Fund. In fiscal year 2008, the statewide education property tax contributed \$798.9 million, or 64.3% of total Education Fund revenues. Sales and Use Tax receipts for fiscal year 2008 totaled \$112.8 million, or 9.1% of total Education Fund revenues. Purchase and Use Tax receipts for fiscal year 2008 were \$26.4 million, corresponding to 2.1% of total Education Fund revenues. In fiscal year 2009, property taxes contributed \$876.8 million, or 66.4% of total Education Fund revenues; Sales and Use Taxes contributed \$107.1 million, or 8.1% of total Education Fund revenues; and Purchase and Use Tax revenues accounted for \$22.0 million, or 1.7% of total Education Fund revenues. In fiscal year 2009, the State lottery transferred \$21.0 million to the Education Fund. The Education Fund also has earned minimal interest income over the years.

## Federal Receipts

In fiscal year 2008, the State's special revenue funds received approximately \$1.318 billion in total from the federal government on a GAAP basis, an increase of \$74 million or 5.9% over fiscal year 2007. These revenues represent reimbursement to the State for expenditures for various health, welfare, educational and highway programs, and distributions of various restricted or categorical grants-in-aid. Fiscal year 2009 federal grant cash receipts were \$1.346 billion, including \$84.0 million received under the ARRA. The fiscal year 2010 Appropriations Act, as passed, anticipates approximately \$1.811 billion in federal receipts, of which \$373.3 million is expected to be received under the ARRA. Federal receipts in fiscal year 2010 through November 2009 were \$721.6 million, of which \$140.9 million was from the ARRA.

Federal grants normally are restricted as to use depending on the particular program being funded, and normally require matching resources by the State. The largest categories of federal grants receipts in fiscal year 2009 were made in the areas of Human Services, \$937.3 million; Transportation, \$190.9 million; Education, \$115.5 million; Labor, \$19.5 million; and Natural Resources, \$32.0 million.

## Tobacco Litigation Settlement Fund

Based on the Master Settlement Agreement with tobacco companies, Vermont's expected and actual receipts of settlement funds have been as follows (in millions):

	<u>Master Settlement</u> <sup>1</sup>	<u>Expected</u> <sup>2</sup>	<u>Actual</u> <sup>3</sup>
Fiscal year 2001	\$28.47	\$28.47	\$24.68
Fiscal year 2002	34.18	34.18	30.92
Fiscal year 2003	34.51	34.51	30.55
Fiscal year 2004	28.80	28.80	25.82
Fiscal year 2005	28.80	26.10	26.20
Fiscal year 2006	28.80	24.50	24.06
Fiscal year 2007	28.80	22.60	24.99
Fiscal year 2008	29.37	39.50	39.91
Fiscal year 2009	29.37	39.91	42.88

<sup>1</sup> At time of initial settlement; amounts subject to adjustments.

<sup>2</sup> Determined during third quarter of each fiscal year. Beginning in fiscal year 2008, amount includes strategic payments expected.

<sup>3</sup> Revised and without accounting for Tobacco Litigation Settlement Fund Account performance due to interest income or expense.

Pursuant to the Master Settlement Agreement, in addition to regular Master Settlement payments, beginning in fiscal year 2008, Vermont is to receive up to approximately \$14.4 million in Strategic Contribution Payments (as defined in the Master Settlement Agreement) per year for ten years. Both the regular Master Settlement payments and the Strategic Contribution Payments are subject to withholding adjustments based on inflation, the effect of any decreases in the sale of tobacco products to the base year among participating manufacturers and certain other adjustments. Various aspects of the Master Settlement Agreement remain in litigation or arbitration in venues across the country.

In fiscal year 2000, the Vermont Legislature established a special Tobacco Litigation Settlement Fund to be administered by the State Treasurer. Payments under the Master Settlement Agreement are deposited into the Tobacco Litigation Settlement Fund. The State of Vermont targets these revenues specifically for tobacco enforcement, prevention and education programs, substance abuse and youth protection programs in the Agency of Human Services. These funds are also used to support Medicaid and other health-related spending but are not used as a supplemental revenue source to fund other core governmental operations. Any unexpended receipts at the end of each fiscal year are earmarked for the separately established Tobacco Investment Trust Fund, a trust established to eventually endow the education and prevention programs. The balance in the Tobacco Investment Trust Fund at the end of fiscal year 2009 was \$27.8 million.

## **RECENT GENERAL FUND, TRANSPORTATION FUND AND EDUCATION FUND OPERATING RESULTS**

The following information presented under the above heading is presented on a budgetary (or cash) basis.

### **Fiscal Year 2006**

The State ended fiscal year 2006 with General Fund revenues of \$1,111.91 million. The year-over-year growth was 7.4%. Compared to target, the year end revenues were 3.9% above the January revenue forecast of \$1,070.4 million and 5.0% above the previous July forecast of \$1,059.0 million. Both Personal Income Tax and Corporate Income Tax receipts were unexpectedly strong resulting in the majority of the increase. The Meals and Rooms Tax was the most significant under-performing revenue component due to a mild winter, an extremely wet spring, and high gasoline prices, which negatively impacted tourism related income.

The General Fund Operating Surplus of \$43.4 million was reduced by transfers to the Transportation Fund (\$10.0 million), various Internal Service Funds (\$2.0 million) and other funds (\$1.9 million).

The Transportation Fund revenues were budgeted at \$222.79 million. On July 14, 2005, the Emergency Board agreed to reduce the fiscal year 2006 Transportation Fund revenue forecast to \$217.3 million. On January 11, 2006, the Emergency Board agreed to reduce the fiscal year 2006 Transportation Fund revenue forecast again to \$215.6 million, a downward revision of \$1.7 million (or 0.8%). Actual revenues for the fiscal year ending June 30, 2006 were \$209.9 million. The operating shortfall for fiscal year 2006 of \$3.92 million was covered by reverting available appropriations at year end. None of the reversions were a result of project cuts or deliberate delays. The Transportation Fund ended the fiscal year with a Budget Stabilization Reserve of \$11.04 million, the maximum allowed by statute.

The Education Fund Revenues were budgeted at \$137.8 million for fiscal year 2006. On July 14, 2005, the Emergency Board agreed to increase the fiscal year 2006 revenue forecast to \$156.4 million. The January 11, 2006 revenue forecast downgraded the Education Fund Revenues by \$0.9 million, or 0.6% of the July 5, 2005 consensus forecast, to \$155.5 million. In fiscal year 2006, the Education Fund experienced strong revenue growth in all funding components: lottery, Sales and Use Tax, motor vehicle Purchase and Use Tax and net interest. The increase in housing prices continues again this year and drives the increase in Sales and Use Tax. The Education Fund ended the fiscal year with an operating surplus of \$1.4 million with \$24.32 million in the Budget Stabilization Reserve, 90.8% of the statutory maximum.

### **Fiscal Year 2007**

The State ended fiscal year 2007 with General Fund revenues of \$1,151.4 million and an operating surplus of \$31.7 million. The year-over-year growth was 3.5%. Compared to target, year end revenues were 2.4% above the January 2007 revenue forecast of \$1,124.1 million and 2.6% above the July 2006 forecast of \$1,122.7 million. Both Personal Income Tax and Corporate Income Tax receipts were unexpectedly strong and account for the majority of the increase. The Sales and Use Tax was the most significant under-performing tax missing forecast by 3.38% or \$3.87 million. The operating surplus was reduced by transfers to the Transportation Fund (\$8.0 million) and other funds (\$1.1 million). The General Fund ended the fiscal year with \$55.22 million in Budget Stabilization Reserves, 100% of statutory maximum.

The State ended fiscal year 2007 with Transportation Fund revenues of \$219.9 million and an operating shortfall of \$3.1 million, which was covered by reverting available appropriations at year-end. None of the reversions were a result of project cuts or deliberate delays. The Transportation Fund ended the fiscal year with \$10.67 million in Budget Stabilization Reserves, 100% of statutory maximum.

The State ended fiscal year 2007 with Education Fund revenues of \$163.3 million and an operating surplus of \$19.9 million. The Education Fund Budget Stabilization was at 100% of statutory maximum with a \$28.3 million balance.

### **Fiscal Year 2008**

The State ended fiscal year 2008 with General Fund revenues of \$1,199.8 million and an operating surplus of \$30.1 million. Year-over-year growth was 4.2%. Compared to target, the revenues were 0.9% over the April 2008 revised revenue forecast of \$1,189.7 million, and 2.5% above the July 2007 revenue forecast of \$1,170.2

million. The majority of the higher than projected General Fund revenues was attributable to the Personal Income Tax, which completed the fiscal year ahead of the April 2008 revised revenue forecast by \$12.6 million or 2.1%. The most significant under-performing tax was the Sales and Use Tax that ended the fiscal year at \$225.6 million, which was 1.9% below the April 2008 revised revenue forecast. However, the Sales and Use Tax revenues were 1.4% higher than fiscal year 2007. The operating surplus was reduced by net transfers to various other funds (\$7.57 million). The General Fund's operating results allowed for \$2.6 million to be added to the Budget Stabilization Reserve, bringing the balance to \$57.8 million (100% of the 5% statutory maximum), and an additional \$18.975 million to be put in the General Fund Surplus Reserve.

The State Transportation Fund ended fiscal year 2008 with revenues of \$223.1 million and an operating surplus of \$2.15 million. Year-over-year growth was 1.4%. Compared to target, the revenues were 1.4% below the April 2008 revenue forecast of \$226.2 million. The four major components of the Transportation Fund's revenues were below their respective targets for the fiscal year. The gasoline tax ended the year at \$62.6 million, which was 0.18% below the revenue target. The diesel tax ended the year at \$16.6 million, which was 2.99% below the revenue target. The motor vehicle Purchase and Use Tax ended the year at \$52.7 million, which was 2.42% below the revenue target. The Transportation Fund's operating results allowed for \$528,000 to be added to the Budget Stabilization Reserve, bringing the balance to \$11.2 million (100% of the 5% statutory maximum), and an additional \$624,000 to be added to the Transportation Surplus Reserve.

The State Education Fund ended fiscal year 2008 with revenues of \$160.5 million and an operating shortfall of \$3.1 million. Compared to target, the revenues were 1.1% below the April 2008 revenue forecast of \$162.3 million. In order for the Education Fund to maintain a fully funded Budget Stabilization Reserve (100% of the 5% statutory maximum), \$1.1 million was allocated to the Budget Stabilization Reserve from the unreserved and undesignated Education Fund balance, leaving an unreserved and undesignated Education Fund balance of \$5.82 million.

#### **Fiscal Year 2009**

The State ended fiscal year 2009 with General Fund revenues of \$1,103.98 million and an operating surplus of \$14.84 million. Year-over-year revenues decreased by 8.0% from \$1,199.74 million in fiscal year 2008. The fiscal year 2009 official General Fund revenue forecast approved by the Emergency Board on April 15, 2008, which was the basis for the fiscal year 2009 General Fund Budget As Passed, was reduced four times during the fiscal year, with the final General Fund revenue forecast reduction approved by the Emergency Board on April 24, 2009. The General Fund revenue forecast was reduced by 0.99% in July 2008, 2.57% in November 2008, 0.93% in January 2009, and 1.32% in April 2009. As fiscal year 2009 came to a close, the revenue had essentially recouped the April 2009 revised revenue downgrade. The majority of the higher than projected General Fund revenues, compared against the April 24, 2009 forecast, was attributable to the "Other Tax" category, specifically Inheritance & Estate Tax which completed the fiscal year \$14.10 million ahead of the April 2009 revised revenue forecast. Personal Income Tax, Sales & Use Tax, Meals & Rooms Tax, and Property Transfer Tax cumulatively fell slightly below the final target by \$2.31 million or 0.27%, while Corporate Income Tax exceeded target by \$4.98 million or 8.1%. The General Fund's operating results allowed for \$2.17 million to be added to the Budget Stabilization Reserve, bringing the balance to \$60.01 million (100% of the 5% statutory maximum), with an additional \$14.85 million reserved for fiscal year 2010 appropriations.

The State Transportation Fund ended fiscal year 2009 with revenues of \$203.69 million and no operating surplus. Year-over-year revenues decreased by 8.7% from \$223.08 million in fiscal year 2008. As with the General Fund, the official Transportation Fund revenue target approved by the Emergency Board on April 15, 2008, which was the basis for the Transportation Fund Budget As Passed, was reduced four times during the fiscal year, with the final Transportation Fund revenue forecast reduction approved by the Emergency Board on April 24, 2009. The Transportation Fund revenue forecast was reduced by 3.53% in July 2008, 2.36% in November 2008, 2.09% in January 2009 and 1.89% in April 2009. Compared to the final April 2009 target, the revenues were slightly above the April 2009 revised revenue forecast of \$202.60 million. Cumulatively, three of the five components of the Transportation Fund revenues were at or above their respective targets for the fiscal year by \$1.44 million or 0.91%. The fourth component, motor vehicle Purchase & Use Tax fell below target by \$0.38 million or 0.85%. The gasoline tax ended the year at \$60.64 million, which was 0.40% above the revenue target. The diesel tax ended the year at \$15.50 million, which was 4.04% above the revenue target. The motor vehicle fees ended the year at \$65.51 million, which was 0.02% above the revenue target. The other revenue component ended the year at \$18.09 million, which was 3.34% above target. The Transportation Fund's operating results allowed for \$91,091 to be added to the

Budget Stabilization Reserve, bringing the balance to \$11.29 million (100% of the 5% statutory maximum), and \$673,628 to be set aside as a bond reserve for the first transportation bond payment of fiscal year 2010.

The State Education Fund ended fiscal year 2009 with revenues of \$150.23 million and an operating shortfall of \$0.93 million. Year-over-year revenues decreased by 6.4% from \$160.5 million in fiscal year 2008. Compared to the final target, the revenues were 0.65% above the April 2009 revised revenue forecast of \$149.26 million. The Education Fund Budget Stabilization Reserve ended the fiscal year at the statutory maximum of 5% (statutory minimum 3.5%) after allocating \$1.69 million to the Budget Stabilization Reserve from the unreserved and undesignated Education Fund balance, leaving an unreserved and undesignated Education Fund balance of \$6.64 million.

### Fiscal Year 2010 General, Transportation and Education Funds to Date

The most recent period of economic recession that has impacted the U.S. and State economies over the past two years has resulted in a series of quarterly revenue forecast downgrades as part of the consensus revenue forecasting process. Since the January 2009 consensus forecast, quarterly revisions in the General Fund have reduced expected receipts for fiscal years 2010 and 2011 by \$45.8 million (or 4.3% of the \$1,072.0 million January 2009 consensus forecast) and \$42.3 million (or 3.8% of the \$1,124.1 million January 2009 consensus forecast), respectively. Similarly, the quarterly revisions in the consensus forecast for the Transportation Fund have reduced expected receipts in fiscal years 2010 and 2011 by \$0.4 million (or 0.2%) and \$1.1 million (or 0.5%) of their respective January 2009 consensus forecast totals. For the Education Fund, these quarterly revisions have reduced revenue expectations for fiscal years 2010 and 2011 by \$2.8 million (or 1.9%) and \$3.6 million (or 2.3%) of their respective January 2009 consensus forecast totals. The State has repeatedly revised its revenue expectations for fiscal year 2010 and fiscal year 2011 over the past year and rescinded appropriation authority for fiscal year 2010 to match expected revenues.

The following tables present revenue results for components of each major fund, as compared to December 2009 monthly cash flow targets and fiscal year 2010 year-to-date consensus cash flow targets.

### Fiscal Year 2010 General Fund Results to Date

	December 2009			FY 2010 Year-To-Date		
	<u>Revenue Estimate</u> <sup>1</sup>	<u>Revenue Collections</u>	<u>% Change</u>	<u>Revenue Estimate</u> <sup>1</sup>	<u>Revenue Collections</u>	<u>% Change</u>
Personal Income Tax	\$48,999.6	\$47,956.0	(2.1%)	\$258,326.2	\$255,325.8	(1.2%)
Sales and Use Tax	17,445.9	16,765.2	(3.9)	104,074.4	103,256.1	(0.8)
Corporate Income Tax	8,433.7	11,344.0	34.5	25,453.9	29,659.1	16.5
Meals and Rooms Tax	7,658.6	7,358.1	(3.9)	61,122.9	61,000.5	(0.2)
Property Transfer	658.7	804.8	22.2	4,138.9	4,342.6	4.9
Other Revenues	<u>10,689.5</u>	<u>9,826.9</u>	(8.1)	<u>61,315.0</u>	<u>60,822.2</u>	(0.8)
Total	\$93,886.0	\$94,055.1	0.2%	\$514,431.3	\$514,406.2	(0.0%)

<sup>1</sup> Official Revenue Estimates as of November 12, 2009.

Note: Unaudited.

### Fiscal Year 2010 Transportation Fund Results to Date

	December 2009			FY 2010 Year-To-Date		
	<u>Revenue Estimate</u> <sup>1</sup>	<u>Revenue Collections</u>	<u>% Change</u>	<u>Revenue Estimate</u> <sup>1</sup>	<u>Revenue Collections</u>	<u>% Change</u>
Gasoline Tax <sup>2</sup>	\$4,694.4	\$5,741.8	22.3%	\$31,300.4	\$32,052.0	2.4%
Diesel Tax <sup>2</sup>	1,778.5	1,789.5	0.6	7,778.0	7,330.7	(5.8)
Purchase and Use Tax	3,066.7	3,448.5	12.4	21,970.1	22,532.3	2.6
Motor Vehicle Fees	4,650.1	4,890.7	5.2	32,996.4	33,053.7	0.2
Other Fee Revenues	<u>1,722.7</u>	<u>1,597.3</u>	(7.3)	<u>9,057.5</u>	<u>8,537.8</u>	(5.7)
Total <sup>2</sup>	\$15,912.4	\$17,467.8	9.8%	\$103,102.5	\$103,506.4	0.4%

<sup>1</sup> Official Revenue Estimates as of November 12, 2009.

<sup>2</sup> Excludes Transportation Infrastructure Bond revenues.

Note: Unaudited.

## Fiscal Year 2010 Education Fund Results to Date\*

	December 2009			FY 2010 Year-To-Date		
	<u>Revenue Estimate</u>	<u>Revenue Collections</u>	<u>% Change</u>	<u>Revenue Estimate</u>	<u>Revenue Collections</u>	<u>% Change</u>
Sales and Use Tax	\$8,722.9	\$8,382.5	(3.9%)	\$52,036.7	\$51,627.3	(0.8%)
Lottery	1,600.2	1,493.2	(6.7)	9,239.6	9,134.4	(1.1)
Motor Vehicle	1,533.4	1,723.4	12.4	10,985.1	11,266.1	2.6
Purchase & Use Tax						
Other Revenues <sup>2</sup>	<u>6.7</u>	<u>7.2</u>	7.0	<u>73.0</u>	<u>57.1</u>	(21.8)
Total	\$11,863.2	\$11,606.3	(2.2%)	\$72,334.4	\$72,084.9	(0.3%)

\* Excluding property taxes, which are collected at the local level with net payments to or from the State.

<sup>1</sup> Official Revenue Estimates as of November 12, 2009.

<sup>2</sup> In prior and current fiscal years, the General Fund has advanced funds for Education Fund expenditures prior to significant revenues being received by the Education Fund. During this time, the Education Fund incurs interest expense payable to the General Fund, which is budgeted as negative revenue.

Note: Totals may not add due to rounding. All figures are unaudited.

The State continues to monitor its revenues on a monthly basis, with the most recent update of the consensus revenue forecast occurring on January 13, 2010. At this time, it is not clear whether the State will continue its current practice of quarterly revenue forecast updates. Currently, there is no April 2010 consensus forecast update scheduled, but the Emergency Board agreed to monitor the next three months and re-convene in April if necessary. Otherwise, the next scheduled consensus revenue forecast will occur in July 2010.

### Budget Stabilization Reserves

The 1987 the General Assembly initially established the General Fund Budget Stabilization Reserve to “reduce the effects of annual variations in State revenues upon the budget of the State by retaining surpluses in General Fund revenues.” Under current law, Budget Stabilization Reserves have been established within the General Fund, the Transportation Fund, and the Education Fund.

Act No. 61 of the 1997 Legislative session amended both the General Fund and Transportation Fund budget stabilization laws by stipulating that the respective reserves shall consist of 5% of the prior year budgetary appropriations and further stipulated that in any fiscal year if the General Fund or Transportation Fund is found to have an undesignated fund deficit as determined by generally accepted accounting principles, the applicable Budget Stabilization Reserve shall be used to the extent necessary to offset that deficit. This was done to reflect the State’s change to reporting its financial condition in accordance with generally accepted accounting principles.

As of June 30, 2006, the General Fund Budget Stabilization Reserve was \$51.81 million with an additional \$21.14 million in the General Fund Surplus Reserve. On June 30, 2006, the Human Services Caseload Reserve totaled \$8.45 million. The Transportation Fund Budget Stabilization Reserve as of June 30, 2006 was \$11.04 million. The Education Fund Budget Stabilization Reserve was \$24.32 million as of June 30, 2006. For fiscal year 2006, the State fully funded the Budget Stabilization Reserves for the General Fund and Transportation Fund. The Education Fund Budget Stabilization Reserve at June 30, 2006 was 129.7% of the minimum and 90.8% of the maximum amounts allowed by State statute.

As of June 30, 2007, the General Fund Budget Stabilization Reserve was \$55.22 million with an additional \$10.69 million in General Fund Surplus Reserve. On June 30, 2007, the Human Services Caseload Reserve totaled \$16.98 million. The Transportation Fund Budget Stabilization Reserve as of June 30, 2007 was \$10.67 million. The Education Fund Budget Stabilization Reserve was \$28.25 million as of June 30, 2007. For fiscal year 2007, the State fully funded the Budget Stabilization Reserves for the General Fund, the Transportation Fund and Education Fund at their respective maximum statutory levels on June 30, 2007.

As of June 30, 2008, the General Fund Budget Stabilization Reserve was \$57.84 million with an additional \$18.98 million in General Fund Surplus Reserve. On June 30, 2008, the Human Services Caseload Reserve totaled \$17.24 million. The Transportation Fund Budget Stabilization Reserve as of June 30, 2008 was \$11.2 million with an additional \$0.63 million in the Transportation Fund Surplus Reserve. The Education Fund Budget Stabilization Reserve was \$29.39 million as of June 30, 2008. For fiscal year 2008, the State fully funded the Budget

Stabilization Reserves for the General Fund, Transportation Fund and Education Fund at their respective maximum statutory levels on June 30, 2008.

As of June 30, 2009, the General Fund Budget Stabilization Reserve was \$60.01 million with an additional \$14.84 million set aside in the General Fund Revenue Shortfall Reserve established in 32 V.S.A. §308(d). Other General Fund reserves included: \$16.29 million in the Human Services Caseload Reserve and \$1.18 million in the Bond Issuance Premium Reserve. The Transportation Fund Budget Stabilization Reserve as of June 30, 2009 was \$11.29 million with an additional \$0.67 million in the Bond Premium Reserve. The Education Budget Stabilization Reserve was \$31.08 million as of June 30, 2009. For fiscal year 2009, the State fully funded the Budget Stabilization Reserves for the General, Transportation and Education Funds at their respective statutory maximum levels on June 30, 2009.

### **Financial Summaries**

Following are summaries, presented on budgetary (or cash) based operating statements, of actual operating results for fiscal years 2006 through 2009, as passed for fiscal year 2010, as revised for the current consensus revenue forecast and the August 2009 appropriation rescission, for the General Fund, the Transportation Fund, and the Education Fund—the primary operating funds of the State.

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## General Fund Operating Statement<sup>1</sup>

Budgetary Based  
Fiscal Years 2006 – 2010  
(\$ in Millions)

	Actual FY2006	Actual FY2007	Actual FY2008	Actual FY2009	As Passed FY2010 <sup>2</sup>	Current Law FY2010 <sup>3</sup>
<b>Sources</b>						
Current Law Revenues	\$1,111.91	\$1,151.36	\$1,199.74	\$1,103.98	\$1,028.60	\$1,030.90
VEDA Debt Forgiveness	0.00	0.00	0.00	0.00	(0.45)	(0.45)
Direct Applications & Reversions	14.79	25.69	16.64	37.71	15.65	20.87
Other Bills Revenue	0.00	0.00	0.00	6.12	35.74	7.93
Additional Property Transfer Tax	10.33	8.29	3.15	1.30	5.49	5.52
Liquidate Debt Service/Bond Prem. Reserve <sup>4</sup>	0.10	0.00	0.00	0.00	0.00	0.00
<b>Current Year Sources</b>	<b>1,137.13</b>	<b>1,185.34</b>	<b>1,219.53</b>	<b>1,149.11</b>	<b>1,085.02</b>	<b>1,064.77</b>
For Appropriations Prior Year Surplus Reserve	19.64	21.84	10.87	19.13	0.00	14.85
<b>Total Sources</b>	<b>1,156.77</b>	<b>1,207.18</b>	<b>1,230.39</b>	<b>1,168.23</b>	<b>1,085.02</b>	<b>1,079.62</b>
<b>Uses</b>						
Base appropriations	1,052.17	1,121.08	1,174.78	1,180.46	1,063.79	1,052.35
Pay Act	7.43	3.80	0.00	2.12	7.15	7.15
Contingent Base Appropriations	0.00	0.00	0.00	0.00	0.00	0.00
One-time Appropriations	16.27	8.90	6.14	(42.65)	0.00	0.00
Additional GF to Ed Fund - Act 68 2003	0.00	0.00	0.00	0.00	0.00	0.00
One-time Appropriations P/Y Surplus Reserve	11.78	14.76	12.46	2.23	13.28	13.28
Contingent One-time Appropriations from Same Year Surplus	24.72	23.71	6.79	2.30	0.00	0.00
Other Bills	1.06	3.20	0.10	1.82	4.06	2.56
Enhanced Federal Financial Participation	0.00	0.00	0.00	0.00	0.00	0.00
Federal Flexible Funding Replacement	0.00	0.00	0.00	0.00	0.00	0.00
<b>Total Uses</b>	<b>1,113.43</b>	<b>1,175.45</b>	<b>1,200.27</b>	<b>1,146.28</b>	<b>1,088.28</b>	<b>1,075.34</b>
<b>Operating Surplus (deficit)</b>	<b>43.34</b>	<b>31.73</b>	<b>30.12</b>	<b>21.95</b>	<b>(3.26)</b>	<b>4.28</b>
<b>Transfers of Surplus (to) / from Other Funds</b>						
Transportation Fund	(10.02)	(8.00)	0.00	0.00	0.00	1.71
Tobacco Settlement	0.00	0.00	0.00	0.00	0.00	0.00
General Bond Fund	(0.70)	(0.18)	0.00	0.00	0.00	0.00
Internal Service Funds	(2.00)	(4.45)	(0.45)	(3.12)	(0.40)	0.00
Education Fund	0.00	0.00	0.00	(0.67)	0.00	0.00
Other Funds	(13.53)	(5.00)	(6.86)	(0.93)	(3.29)	(3.29)
Human Service Caseload Reserve	12.30	8.53	(0.26)	0.00	0.00	0.00
<b>Total Transfers (to) / from Other Funds</b>	<b>(13.95)</b>	<b>(9.10)</b>	<b>(7.57)</b>	<b>(4.72)</b>	<b>(3.69)</b>	<b>(1.58)</b>
<b>Transfers of Surplus (to)/from Reserves</b>						
Budget Stabilization Reserve	(6.04)	(3.41)	(2.62)	(2.17)	2.67	2.70
Human Services Caseload Reserve	(2.21)	(8.53)	0.00	0.96	3.10	3.30
Reserved for transfer to Education Fund	0.00	0.00	0.00	0.00	0.00	0.00
Reserved for transfer to Debt Service <sup>4</sup>	0.00	0.00	0.00	(1.18)	1.18	1.18
Reserved in GF Surplus/Revenue Shortfall Reserve	(21.14)	(10.69)	(19.93)	(14.84)	0.00	(9.88)
<b>Total Reserved in the GF</b>	<b>(29.39)</b>	<b>(22.63)</b>	<b>(22.55)</b>	<b>(17.23)</b>	<b>6.95</b>	<b>(2.70)</b>
<b>Total Transfer of Surplus</b>	<b>(43.34)</b>	<b>(31.73)</b>	<b>(30.12)</b>	<b>(21.95)</b>	<b>3.26</b>	<b>(4.28)</b>
<b>Unallocated Operating Surplus/ (Deficit)</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>
<b>GF Reserves (cumulative)</b>						
Budget Stabilization Reserve	51.81	55.22	57.84	60.01	57.34	57.31
Human Services Caseload Reserve	8.45	16.98	17.24	16.29	10.38	12.99
Reserved for Bond Premium/Debt Service <sup>4</sup>	0.70	0.18	0.95	1.18	0.00	0.00
Reserved in GF Surplus/Revenue Shortfall Reserve	21.14	10.69	18.98	14.84	0.00	9.88
<b>Total GF Reserve Balances</b>	<b>\$82.10</b>	<b>\$83.07</b>	<b>\$95.01</b>	<b>\$92.32</b>	<b>\$67.72</b>	<b>\$80.18</b>

<sup>1</sup> Results may not add due to rounding.

<sup>2</sup> Based on April 2009 revenue forecast and appropriations effective July 1, 2009.

<sup>3</sup> Reflects the FY 2010 General Fund, as passed, revised for the current consensus revenue forecast and transfers in from other funds adopted by the Vermont Emergency Board through January 13, 2010, and adjusted for appropriation rescissions approved by the Legislature's Joint Fiscal Committee on August 18, 2009. The Governor proposed his FY 2010 budget adjustment recommendations January 19, 2010, which, if adopted, would address the disposition of the General Fund surplus shown above. The Budget Adjustment Bill is currently under consideration by the Legislature. See "Fiscal Year 2010 Rescissions and Other Reductions" below.

<sup>4</sup> Per 32 V.S.A. 954 (a), bond premium received from issuance of debt is to be used as part of the first interest or principal payment to bondholders.

**Transportation Fund Operating Statement<sup>1</sup>**  
 Budgetary Based  
 Fiscal Years 2006 – 2010  
 (\$ in Millions)

	Actual FY 2006	Actual FY 2007	Actual FY 2008	Actual FY 2009	As Passed FY 2010 <sup>2</sup>	Current Law FY 2010 <sup>3</sup>
<b>Sources</b>						
Current Law Revenues	\$209.82	\$219.97	\$223.08	\$203.69	\$204.90	\$212.20
Federal Reimbursements	0.00	0.00	0.00	0.00	0.00	0.00
Refund of Prior Year	0.00	0.00	0.00	0.00	0.00	0.00
Bond Premium	0.00	0.00	0.00	0.67	0.00	0.00
Other Bills/Fees	0.00	0.00	0.00	0.00	9.07	0.00
Direct Applications & Transfers In	0.54	0.88	4.80	0.00	0.00	0.00
<b>Current Year Sources</b>	<b>210.36</b>	<b>220.85</b>	<b>227.88</b>	<b>204.37</b>	<b>213.97</b>	<b>212.20</b>
For Approp from General Fund Transfer	0.00	0.00	0.00	0.00	0.00	0.00
For Approp from RMMTC Reserve	0.00	0.00	0.00	0.00	0.00	0.00
Prior Year Unallocated Operating Surplus	0.00	0.00	3.22	0.62	0.00	0.00
<b>Total Sources</b>	<b>210.36</b>	<b>220.85</b>	<b>231.10</b>	<b>204.99</b>	<b>213.97</b>	<b>212.20</b>
<b>Uses</b>						
Base Appropriations	218.83	229.25	227.76	204.83	213.51	211.84
Budget Adjustments	0.00	(7.67)	0.00	0.00	0.00	0.00
Excess Receipts	0.00	0.00	0.00	0.00	0.00	0.00
Pay Act	1.25	2.41	1.19	0.84	0.00	0.00
Rescission	(5.80)	0.00	0.00	0.00	0.00	0.00
Contingent One-time Approp from Prior Year	0.00	0.00	0.00	0.00	0.00	0.00
<b>Total Uses</b>	<b>214.28</b>	<b>223.99</b>	<b>228.95</b>	<b>205.67</b>	<b>213.51</b>	<b>211.84</b>
<b>Operating Surplus (deficit)</b>	<b>(3.92)</b>	<b>(3.14)</b>	<b>2.15</b>	<b>(0.68)</b>	<b>0.46</b>	<b>0.36</b>
<b>Allocation of Surplus</b>						
Transfers of Surplus (to) / from Other Funds:						
General Fund	10.02	8.00	0.00	0.00	0.00	(1.71)
Downtown Fund	(0.80)	(0.80)	(0.73)	(0.40)	(0.40)	(0.40)
Central Garage Fund	(5.00)	(0.85)	0.10	1.48	(1.12)	(1.12)
Other Funds	0.00	0.00	0.00	0.73	0.00	0.00
Art Acquisition Fund	0.00	0.00	0.00	0.00	0.00	0.00
VT Recreational Trail Fund	(0.37)	(0.37)	(0.37)	(0.37)	(0.37)	(0.37)
<b>Total transfers (to) / From Other Funds</b>	<b>3.85</b>	<b>5.98</b>	<b>(1.00)</b>	<b>1.44</b>	<b>(1.89)</b>	<b>(3.60)</b>
<b>Reserved in TF (designated):</b>						
Bond Insurance Premium Reserve	0.00	0.00	0.00	(0.67)	0.67	0.67
Transportation FMS Development Fund	0.00	0.00	0.00	0.00	0.00	0.00
Budget Stabilization Reserve	0.05	0.37	(0.53)	(0.09)	0.75	1.01
<b>Total Reserved in the TF (designated)</b>	<b>0.05</b>	<b>0.37</b>	<b>(0.53)</b>	<b>(0.76)</b>	<b>1.43</b>	<b>1.69</b>
<b>Total Allocated</b>	<b>3.90</b>	<b>6.35</b>	<b>(1.53)</b>	<b>0.68</b>	<b>(0.46)</b>	<b>(1.92)</b>
<b>Unallocated Operating Surplus / (deficit)</b>	<b>0.00</b>	<b>3.22</b>	<b>0.62</b>	<b>0.00</b>	<b>0.00</b>	<b>(1.56)</b>
<b>TF Reserves (cumulative)</b>						
Bond Insurance Premium Reserve	0.00	0.00	\$0.00	\$0.67	\$0.00	0.00
Transportation FMS Development Fund	0.00	0.00	0.00	0.00	0.00	0.00
Budget Stabilization Reserve	11.04	10.67	11.20	11.29	10.54	10.28
Rutland MMTC Reserve	0.00	0.00	0.00	0.00	0.00	0.00
<b>Total TF Reserve Balances</b>	<b>\$11.04</b>	<b>\$10.67</b>	<b>\$11.20</b>	<b>\$11.96</b>	<b>\$10.54</b>	<b>\$10.28</b>

<sup>1</sup> Results may not add due to rounding.

<sup>2</sup> Based on April 2009 revenue forecast and appropriations effective July 1, 2009.

<sup>3</sup> Reflects the FY 2010 Transportation Fund, as passed, revised for the current consensus revenue forecast adopted by the Vermont Emergency Board through January 13, 2010. The Governor proposed his FY 2010 budget adjustment recommendations on January 19, 2010, which, if adopted, would eliminate the deficit shown above. The Budget Adjustment Bill is currently under consideration by the Legislature. See "Fiscal Year 2010 Rescissions and Other Reductions" below.

## Education Fund Operating Statement<sup>1</sup>

Budgetary Based  
Fiscal Years 2006 – 2010  
(\$ in Millions)

	Actual FY 2006	Actual FY 2007	Actual FY 2008	Actual FY 2009	Current Law FY 2010 <sup>2</sup>
<b>Sources</b>					
Current law revenues	\$29.87	\$28.79	\$28.29	\$24.00	\$24.43
Sales Tax	108.46	111.24	112.80	107.05	103.20
Lottery Revenue	22.88	23.30	22.71	20.95	20.40
Homestead Property Tax	394.40	422.53	321.43	352.71	347.91
Non-Residential Property Tax	418.08	455.06	477.48	524.10	558.19
General Fund Appropriations	259.30	282.38	280.20	291.79	240.80
Medicaid Reimbursement	7.29	5.63	6.45	0.00	0.00
Interest on Fund Balance	(0.68)	(1.28)	(1.31)	0.25	0.10
<b>Total Sources</b>	<u>1,238.60</u>	<u>1,327.64</u>	<u>1,248.05</u>	<u>1,320.87</u>	<u>1,295.03</u>
<b>Uses</b>					
Base appropriations	1,241.69	1,308.70	1,254.32	1,321.74	1,313.44
School Construction Assistance	0.45	0.38	0.22	0.22	0.19
<b>Total Uses</b>	<u>1,242.14</u>	<u>1,309.08</u>	<u>1,254.54</u>	<u>1,321.96</u>	<u>1,313.63</u>
Revenue Surplus/(Deficit)	(3.55)	18.56	(6.49)	(1.09)	(18.60)
Appropriation Surplus/(Deficit)	4.93	1.42	3.39	2.02	0.00
<b>Operating Surplus (deficit)</b>	<u>1.38</u>	<u>19.98</u>	<u>(3.11)</u>	<u>(0.93)</u>	<u>(18.60)</u>
<b>Transfer Out</b>	<u>(0.93)</u>	<u>0.00</u>	<u>(4.70)</u>	<u>0.00</u>	<u>0.00</u>
<b>Net Surplus/(Deficit)</b>	<u>0.45</u>	<u>19.98</u>	<u>(7.81)</u>	<u>(0.93)</u>	<u>(18.60)</u>
<b>Education Fund Balance: Start of Fiscal Year</b>					
Budget Stabilization Reserve	\$22.90	\$24.32	\$28.25	\$29.39	\$31.08
Cumulative Prior Year Appropriation Surplus/(Deficit)	1.75	5.03	4.98	6.31	4.74
Prior Year Unallocated/Unreserved	4.25	0.00	16.10	5.82	6.63
<b>Total</b>	<u>\$28.90</u>	<u>\$29.36</u>	<u>\$49.33</u>	<u>\$41.53</u>	<u>\$42.46</u>
<b>Operating Surplus/(Deficit) Allocation</b>					
Transfer to/(from) the Stabilization Reserve	\$1.42	\$3.92	\$1.14	\$1.69	(8.46)
Transfer to/(from) Continuing Appropriations	3.28	(0.05)	1.33	(1.57)	(3.49)
Transfer to/(from) Unallocated/Unreserved	(4.25)	16.10	(10.28)	0.81	(6.64)
<b>Education Fund Balance: End of Fiscal Year</b>	<u>\$29.36</u>	<u>\$49.33</u>	<u>\$41.53</u>	<u>\$42.46</u>	<u>\$23.87</u>

<sup>1</sup> Results may not add due to rounding.

<sup>2</sup> Based on January 13, 2010 consensus revenue forecast and appropriations effective July 1, 2009. Appropriation rescissions in August 2009 did not impact the Education Fund. See "Fiscal Year 2010 Rescissions and Other Reductions" below.

## **Fiscal Year 2010 Rescissions and Other Reductions**

In response to the July 2009 downgrades in the fiscal year 2010 consensus revenue forecast and in accordance with State law (32 V.S.A. §704 (b)(1)), the Secretary of Administration submitted a general fund rescission plan to the Joint Fiscal Committee on August 5, 2009, which began the effort to eliminate the then estimated \$28.0 million fiscal year 2010 budget gap in the General Fund. In addition, during the session, the Legislature authorized the Secretary of Administration to develop several reduction plans including an “alternate savings plan,” a labor savings plan, and several other targeted reductions (Act 1 sec. B.1104 and Act 2 sec. 10 (d) of the 2009 special session). The Secretary of Administration’s alternate savings plan, labor savings plan and the targeted savings were submitted and approved by the Joint Fiscal Committee between their August 5, 2009 and November 12, 2009 meetings.

On August 18, 2009, the Joint Fiscal Committee approved the rescission plan appropriation reductions, and on November 12, 2009 and January 13, 2010, the Emergency Board adopted revised revenue forecasts. The combined appropriation reductions (\$12.93 million), revenue changes, fund transfers, and the fiscal year 2009 surplus resulted in a projected surplus of \$9.88 million in the General Fund, before considering upward pressures. Disposition of the projected \$9.88 million General Fund surplus was held for inclusion in the Governor’s fiscal year 2010 budget adjustment submission to the General Assembly (the “Fiscal Year 2010 Recommended Budget Adjustment”), described below.

The fiscal year 2010 Transportation Fund consensus revenue forecast was revised in July 2009 and again in November 2009 and January 2010. The Secretary opted to deal with the resulting \$1.56 million projected fiscal year 2010 Transportation Fund budget shortfall as part of the Fiscal Year 2010 Recommended Budget Adjustment.

The majority (88.5%) of Education Fund revenues come from sources that are not subject to the consensus revenue forecast process, leaving 11.5% of the Education Fund receipts subject to re-forecast by the Emergency Board. The Education Fund consensus revenue forecast was reduced a total of \$0.4 million in July 2009, \$0.8 million in November 2009 and \$0.3 million in January 2010. The Education Fund will be able to absorb these reductions in total receipts while remaining within the statutory range for the Budget Stabilization Reserve.

## **Fiscal Year 2010 Recommended Budget Adjustment**

The Administration provided an early release of the Governor’s Fiscal Year 2010 Recommended Budget Adjustment to the Legislature’s House Appropriations Committee on December 15, 2009. The Governor’s Fiscal Year 2010 Recommended Budget Adjustment was formally presented in his budget address to the General Assembly on January 19, 2010. Appropriation changes have been recommended for the General Fund (net increase of \$15.03 million), the Transportation Fund (net reduction of \$1.46 million), and Education Fund (net reduction of \$1.95 million). The General Fund budget adjustment recommendation included other revenue changes and fund transfers totaling \$26.6 million, resulting in a balanced budget. The majority of the fiscal year 2010 recommended General Fund appropriation increase is a result of caseload increases in Human Services necessitating the use of \$16.22 million of the Human Services Caseload Reserve (included in the \$26.6 million). The recommendations contained in the Fiscal Year 2010 Recommended Budget Adjustment, if enacted, are expected to leave a fully funded General Fund Budget Stabilization Reserve of \$57.31 million and a residual balance of \$70,000 in the Human Services Caseload Reserve.

The Governor’s budgetary projections are preliminary and subject to change. The Governor’s fiscal year 2010 budget adjustment proposals are now under consideration by the General Assembly. There can be no assurance that the General Assembly will pass the Governor’s proposed budget in substantially the form presented.

## **Fiscal Year 2011 Budget Proposal**

In accordance with State law, the Governor has submitted a fiscal year 2011 balanced budget proposal to the Vermont General Assembly for consideration. If adopted and passed by the General Assembly, the Governor's proposed fiscal year 2011 budget would balance the General Fund, Transportation Fund and Education Fund relative to the January 13, 2010 revised revenue forecast through broad-based spending reductions and would preserve budget stabilization reserves at the full 5% for both the General and Transportation Funds. At 3.9%, the Education Fund budget stabilization reserve will be within the statutorily required range of 3.5% – 5.0%. The Governor's proposal projects a \$153.72 million budget gap in the General Fund, \$77 million of which is due to the loss or reduction of federal stimulus funding used to support General Fund appropriations in fiscal year 2010. The Governor's budget recommendations address the gap through a combination of revenue enhancement, government reforms and spending reductions, as follows (1) the joint "Challenges for Change" government reform initiative reductions (\$37.88 million net of investments); (2) pension reforms in the Vermont State Employees and Teachers Retirement Systems (\$25.00 million); (3) tax rollback (\$9.90 million); (4) education funding reforms (\$10.41 million); (5) human services program and benefit adjustments (\$53.67 million); (6) savings from the recently ratified labor contract with the Vermont State Employees' Association (\$9.23 million) (see "LABOR RELATIONS"); (7) housing consolidation (\$5.90 million); (8) increased direct appropriations, reversions and transfers from other funds (\$29.15 million), including a \$4.96 million carryforward from fiscal year 2010; and (9) investments in higher education/scholarships and economic development, net of other reductions (\$7.62 million).

The General Fund budgets for fiscal years 2009, 2010 and 2011 were supported by federal stimulus funds from ARRA, in addition to discretionary or targeted ARRA funding used for one-time programs and projects. Total ARRA receipts received and currently projected amount to \$806 million, \$382 million of which was used to support General Fund needs over the three fiscal years (\$76.33 million in fiscal year 2009; \$192.27 million in fiscal year 2010; and \$113.29 million in fiscal year 2011). The Governor's recommendations for fiscal year 2011 include \$1.1 billion in General Fund spending, \$215.8 million in Transportation Fund spending and \$1.32 billion in Education Fund spending. This budgetary proposal represents a 3.68% decrease in General Fund spending, when adjusted for ARRA, a 2.58% decrease in Transportation Fund spending, and a 0.71% increase in Education Fund spending over the fiscal year 2010 appropriation amounts, as adjusted by the Governor's Fiscal Year 2010 Recommended Budget Adjustment. The Governor's proposal projects total General Fund reserve balances decreasing from a projected \$57.31 million for fiscal year 2010 to approximately \$54.52 million for fiscal year 2011 due to the projected decrease in General Fund spending.

Despite the widespread decline in State revenues, the Governor has resisted calls to draw down the State's budget stabilization reserves below statutory levels. These reserves are intended for use when the State experiences unanticipated and unavoidable deficits near the end of the fiscal year. Stabilization reserves will be even more important during the long slow recovery ahead. Thus, the Governor's fiscal year 2011 budget proposal assumes full funding of the Budget Stabilization Reserves for the General Fund and Transportation Fund at their respective 5% maximum statutory levels for fiscal year 2011; at 3.9%, the Education Fund budget stabilization fund reserve is proposed to remain within the statutorily required range of 3.5% – 5.0% for fiscal year 2011.

The Governor's budgetary projections are preliminary and subject to change. The Governor's fiscal year 2011 budget proposals are now under consideration by the General Assembly. There can be no assurance that the General Assembly will pass the Governor's proposed budget in substantially the form presented. The proposed budget may be found at:

<http://finance.vermont.gov/sites/finance/files/pdf/state%20budget/Executive%20Budget%20Recommendations%20Summary.pdf>

## **REVENUE ESTIMATES**

Act No. 178 of the 1996 Adjourned Session established a mechanism by which the State adopts official revenue estimates for the current and subsequent fiscal years. By July 15th and January 15th of each year, and at such other times as the Emergency Board or the Governor deem proper, the joint fiscal office and the Secretary of Administration are to provide to the Emergency Board (comprised of the Governor and the Chairs of the key taxing and spending committees of the Vermont Legislature) their respective revenue estimates for the General, Transportation, Education, and health care funds, and revenues from the gross receipts tax, for the current and next succeeding fiscal year. Federal funds are estimated for the current fiscal year. The Emergency Board, within ten

days of receipt of such estimates, is required to determine an official revenue estimate for the current and next succeeding fiscal year.

A consensus revenue forecast for fiscal years 2010 and 2011 was completed in January 2010 and was approved by the Emergency Board on January 13, 2010 (the "January Forecast"). These estimates reflected a consensus forecast for the U.S. and Vermont economies, the major individual revenue components of each fund, and an overall forecasted level of receipts for the General Fund and Transportation Fund, and several major receipts sources other than property tax receipts in the Education Fund. The January Forecast incorporated the relevant aspects of the State's latest short-term economic forecast developed as part of the State's participation in the New England Economic Partnership (NEEP). The NEEP organization is a regional economic forecasting group affiliated with leading private sector businesses in New England, major academic and financial institutions in the region, and the Federal Reserve Bank of Boston.

The following discussion describes the level of revenues estimated, under the January Forecast, that are available for General Fund appropriations in fiscal years 2010 and 2011. Such estimates reflect anticipated increases or decreases in collections of each major revenue source in each revenue aggregate and the allocation of such collections between the General Fund and the Education Fund pursuant to Act 68. The January Forecast is a current law forecast as of January 13, 2010, and includes all revenue changes as passed by the 2009 Vermont General Assembly. The January Forecast did not include any potential impacts, both positive and negative, on Vermont General Fund revenues that may result from possible federal changes contained in the ARRA.

Personal Income Tax: The January Forecast for the Personal Income Tax for fiscal years 2010 and 2011 reflects a consensus assessment of: (1) weakening Personal Income Tax revenues due to labor market weakness and rising unemployment in response to the national and state recession, (2) reduced capital gains income resulting from recent equity market declines and declining real estate asset prices associated with the national, New England regional, and State housing market downturns, (3) an expected slowdown in the level of business profits growth for taxpayers that pay their business tax liability through their Personal Income Tax filing (e.g. proprietors, Subchapter S corporations, certain partnerships and similar entities), and (4) the revenue changes as passed by the 2009 Vermont General Assembly which limited certain deductions for state tax purposes and disallowed the federal ARRA pass-through of the federal credit for new vehicle purchases. The January Forecast includes revenue receipts of \$492.0 million (including tax changes) for fiscal 2010 and \$526.8 million for fiscal 2011, reflecting a 7.2% annual decline and a 7.1% annual increase, respectively, as compared to actual fiscal year 2009 receipts and forecasted fiscal year 2010 receipts. Relative to the November 2009 consensus forecast, this revised forecast represents an increase of 0.5 and a decline of 0.9 percentage points in the year-over-year growth rate for fiscal years 2010 and 2011, respectively. Taken together, Personal Income Tax collections are expected to decline by nearly 20% over the two fiscal year 2010–11 period according to the January Forecast.

Sales and Use Tax: The January Forecast for the Sales and Use Tax for fiscal 2010 and fiscal 2011 reflects an assessment of recent collections activity and trends in this source, and the expected impact on disposable personal income of the current recession and continued volatility in energy prices. The forecast expects that Vermont consumers, like their national counterparts, will tighten their spending and continue to reduce their debt loads as income growth weakens and job losses increase. This weak environment will be partially off-set by expected tourism-related activity, which recently has been relatively strong due in part to increased levels of Canadian visitor activity in the State, and revenue changes enacted by the 2009 Vermont General Assembly, which extended the State sales tax to liquor and digital downloads and authorized State sales tax holidays. The January Forecast for fiscal 2010 includes a 3.6% year-over-year decline to \$206.4 million, with a 3.7% increase in Sales and Use Tax revenues for fiscal year 2011 to \$214.0 million, as compared to forecasted fiscal year 2010 receipts. The revised forecast represents a decline of 0.2 percentage points in the year-over-year revenue growth rate for fiscal 2010 and a 0.1 percentage point increase for fiscal 2011 in the year-over-year revenue growth rate relative to the November 2009 consensus forecast for those years.

Corporate Income Tax: The January Forecast for the Corporate Income Tax was developed against a backdrop of significant declines in Corporate Income Tax revenues over fiscal year 2009 and an outlook for a cyclically subdued performance for several years. Increasingly scarce and more expensive credit and weakening sales are expected to adversely impact profitability over the period. In addition, the global recession will also reduce demand for Vermont's export-oriented firms. The forecast for fiscal 2010 and fiscal 2011 includes an annual decline in overall Corporate Income Tax in the State of 4.6% for fiscal year 2010 and an increase of 4.1% in year-

over-year receipts for fiscal 2011, as compared to forecast fiscal year 2010 receipts. The January Forecast includes: (1) all of the revenue impacts related to the January 1, 2006 implementation of the unitary tax reform legislation, and accompanying tax rate reductions that were enacted during the 2004 session of the Vermont General Assembly, (2) the revenue restraining effects of claims for State tax credits under the incentives programs of the Vermont Economic Progress Council, and (3) the revenue change actions of the 2009 Vermont General Assembly.

For fiscal 2010, the January Forecast for Corporate Income Tax revenues totals \$63.1 million. Fiscal 2011 receipts are forecasted to be \$65.7 million. Relative to the November 2009 consensus forecast, the January Forecast corresponds to a 4.4 percentage point increase in the expected year-over-year revenue change for fiscal 2010, and a 0.9 percentage point decrease in the year-over-year change in Corporate Income Tax revenues for fiscal 2011. The fiscal year 2010–11 forecast numbers also reflect the allocation change in Act 68 where 100% of Corporate Income Tax is retained by the General Fund beginning on July 1, 2004 (or the beginning of fiscal 2005) and for each year thereafter.

Meals and Rooms Tax: The January Forecast reflects a combination of the beginning of a modest and uneven turnaround in the U.S., New England and Vermont economies during fiscal 2010 and continued favorable levels of Canadian visitor traffic. So far in fiscal year 2010, Meals and Rooms Tax revenues have been one of the better performing revenue sources even though the household de-leveraging process continues to present challenges for the State’s visitor sector. The January Forecast expects a total of \$116.4 million in Meals and Rooms Tax revenues for fiscal year 2010, representing a decline of 0.6% from fiscal year 2009 receipts. The January Forecast for fiscal 2011 calls for a total of \$120.1 million in Meals and Rooms Tax revenues, an increase of 3.2% versus forecasted receipts for fiscal 2010. Relative to the November 2009 consensus forecast, the January Forecast represents a 0.2 percentage point decrease in the year-over-year revenue growth rate. For fiscal 2011, the January Forecast represents an increase of 0.3 percentage points in the year-over-year growth rate relative to the November 2009 consensus forecast.

Other Taxes and Revenues: This category of taxes, fees, and other revenues is comprised of revenue sources ranging from the State’s tax on insurance premiums (including captive insurance companies), the inheritance and estate tax, taxes levied on real estate transfers, taxes on property or revenues levied on telephone companies operating in Vermont, fines assessed by regulatory authorities and the judicial system, and other similar levies and revenue assessments. These tax levies and sources have historically mirrored changes in economic activity in Vermont, as adjusted for federal and State tax and fee changes. The January Forecast consensus for these revenue sources reflect historical collections patterns, the federal changes in the inheritance and estate tax as modified by the 2009 Vermont General Assembly, the continuing evolution of changes in State real estate markets and the associated changes in real estate capital gains realizations, and special factors and circumstances that have been identified in consultation with contacts in various State departments and agencies responsible for receipts collection and monitoring for these sources. The January Forecast fully reflects the allocation changes to affected tax sources as prescribed by Act 68. As has been the case since July 1, 1998, the January Forecast does not include any revenues from lottery profits or sales. The following table compares actual General Fund revenue collections for fiscal 2007 through fiscal 2009, and the projected General Fund revenue collections for fiscal 2010 per the January Forecast.

Sources (Available to the General Fund)	Actual Fiscal 2007	Actual Fiscal 2008	Actual Fiscal 2009	Forecast Fiscal 2010	Percentage Change '09-'10
Personal Income Taxes	\$ 581,188,879	\$622,331,699	\$530,318,539	\$492,000,000	(7.2%)
Sales and Use Taxes	222,490,082	225,600,412	214,108,741	206,400,000	(3.6)
Corporate Taxes	72,843,020	74,619,511	66,175,694	63,100,000	(4.6)
Meals and Rooms Taxes	114,892,087	121,099,755	117,056,476	116,400,000	(0.6)
Other Taxes	132,295,483	126,647,248	141,589,755	122,100,000	(13.8)
Total Taxes	1,123,709,551	1,170,298,624	1,069,249,205	1,000,000,000	(6.5)
Other Revenues	27,661,918	29,472,835	34,763,334	30,900,000	(11.1)
Total General Fund	\$1,151,371,469	\$1,199,771,460	\$1,104,012,539	\$1,030,900,000	(6.6%)

Source: Vermont Department of Finance and Management. Fiscal 2010 data are projected as part of the January 2010 Forecast. Totals may not add due to rounding. Includes all Estate Tax revenues included in the State’s summary statement of revenues.

The following table reflects budgetary-based General Fund revenue history from fiscal 2007 through fiscal 2009 and forecasted revenues for fiscal 2010 and fiscal 2011:

<b>General Fund Revenues (Net)</b>										
Budgetary Based										
(\$ in Millions)										
COMPONENT	Actual 2007	Percent Change	Actual 2008	Percent Change	Actual 2009	Percent Change	Forecast <sup>1</sup> 2010	Percent Change	Forecast <sup>1</sup> 2011	Percent Change
TAXES:										
Personal Income	\$581.2	7.2%	\$622.3	7.1%	\$530.3	(14.8%)	\$492.0	(7.2%)	\$526.8	7.1%
Sales and Use	222.5	2.6	225.6	1.4	214.1	(5.1)	206.4	(3.6)	214.0	3.7
Corporate	72.8	(4.1)	74.6	2.4	66.2	(11.3)	63.1	(4.7)	65.7	4.1
Meals and Rooms	114.9	2.8	121.1	5.4	117.1	(3.3)	116.4	(0.6)	120.1	3.2
Liquor	13.7	4.0	14.2	3.7	15.0	6.0	14.7	(2.0)	15.1	2.7
Insurance	52.9	0.8	54.8	3.8	53.7	(2.1)	55.2	2.8	56.7	2.7
Telephone Receipts	0.5	(10.9)	0.4	(31.2)	0.2	(54.1)	0.2	0.0	0.1	(50.0)
Telephone Property	9.4	(3.6)	9.1	(3.1)	9.0	(1.8)	7.5	(16.7)	11.1	48.0
Beverage	5.5	2.8	5.6	1.9	5.6	0.3	5.7	1.8	5.7	0.0
Electrical Energy	2.6	1.2	2.7	3.3	2.8	4.0	2.9	3.6	2.9	0.0
Estate	17.8	(32.1)	15.7	(11.9)	23.4	49.1	17.2	(26.5)	18.4	7.0
Property Transfer	12.8	(4.5)	10.7	(16.3)	8.5	(21.1)	7.2	(15.3)	7.6	5.6
Bank Franchise	10.5	3.6	10.2	(3.4)	20.6	102.5	10.4	(49.5)	10.6	1.9
Other Taxes	<u>6.5</u>	(10.2)	<u>3.2</u>	(51.1)	<u>2.8</u>	(12.7)	<u>1.1</u>	(60.7)	<u>1.6</u>	45.5
TOTAL TAXES:	\$1,123.7	3.3%	\$1170.3	4.1%	\$1067.7	(8.8)	\$1,000.0	(6.3%)	\$1,056.4	5.6%
OTHER REVENUES:										
Business Licenses	\$2.8	(1.0%)	\$2.7	(1.0%)	\$3.0	9.0%	\$2.7	(10.0%)	\$2.8	3.7%
Fees	14.2	7.4	14.7	3.6	19.1	29.5	18.6	(2.6)	19.4	4.3
Services	1.5	17.1	1.7	15.9	1.5	(11.0)	1.2	(20.0)	1.3	8.3
Fines, Forfeits	3.2	(2.1)	4.4	38.6	9.8	122.0	7.5	(23.5)	5.5	(26.7)
Interest, Premiums	4.9	44.1	5.3	7.2	1.2	(77.8)	0.5	(58.3)	0.7	40.0
Special Assessments	0.0	NM	0.0	NM	0.0	NM	0	NM	0	NM
Other	<u>0.6</u>	200.0	<u>0.6</u>	(44.1)	<u>0.3</u>	(59.2)	<u>0.4</u>	33.3	<u>0.5</u>	25.0
TOTAL OTHER	\$27.7	14.5%	\$29.5	6.5%	\$34.8	18.1%	\$30.9	(11.2%)	\$30.2	(2.3%)
TOTAL GENERAL FUND	\$1,151.4	3.6%	\$1,199.8	4.2%	\$1,104.0	(8.0%)	\$1,030.9	(6.6%)	\$1,086.6	5.4%

NM means Not Meaningful.

<sup>1</sup> Based on January Forecast.

Source: Vermont Department of Finance and Management

## MAJOR GOVERNMENTAL PROGRAMS AND SERVICES

### Human Services

The Agency of Human Services comprises the following departments and offices:

Office of the Secretary: This Office includes the Division of Administrative Services that provides Agency planning and oversight functions for the Secretary. It also provides support for the Division of Rate Setting, the Director of Housing & Transportation, the Investigations Unit, the Human Services Board, and the Developmental Disabilities Council.

Department of Disabilities, Aging and Independent Living: This Department assists elderly Vermonters and adults with disabilities to live as independently as possible. It helps adults with disabilities to find and maintain meaningful employment. It licenses inpatient health care facilities and long-term care providers.

Department of Corrections: In partnership with Vermont communities, this Department serves and protects the public by offering a continuum of graduated sanctions for offenders to repair the damage their crimes have caused to victims and communities. The Department operates corrections facilities for incarcerated offenders and Community Correctional Service Centers for offenders convicted of lesser crimes. It also supports 64 Community Reparative Boards that develop sanctions and restorative plans in order for many nonviolent offenders to make amends for their crimes and return value to their communities.

Department of Health: This Department protects and promotes health, and prevents disease and injury through public health programs to maintain and improve the health status of all Vermonters. Programs focus on infectious and chronic disease control and prevention (e.g., injury prevention, and healthy babies programs), surveillance (e.g., disease reporting), and protection (e.g., restaurant inspections). Previously, the Department also oversaw provision of services to adults with mental illness, children and adolescents experiencing a severe emotional disturbance and their families. As of July 1, 2007 the Department reorganized, creating a separate Department of Mental Health. This change was organizational and administrative only with no changes to programs or services.

Department of Mental Health: This Department oversees provision of services to adults with mental illness, children and adolescents experiencing a severe emotional disturbance, and their families. As of July 1, 2007, the Department was separated from the Department of Health. This change was organizational and administrative only with no changes to programs or services.

Department for Children and Families: This Department administers several programs that address the basic needs of Vermonters who are unable to provide for themselves and their dependents. These programs promote the well-being of families and individuals through welfare-to-work services, in-kind benefits, and cash assistance. The Department also helps families and individuals lead healthy and independent lives by providing support services and offering educational, information, and prevention services to communities. Social services seek to break the cycle of abuse, neglect, and delinquency. Child care services take a lead role in developing quality child care services in Vermont. The Division of Child Support enforces state and federal statutes to ensure that children receive financial support from absent parents and improves financial security for children by obtaining child support obligations and payments.

Office of Vermont Health Access: This Office promotes the well-being of families and individuals through the provision of health care coverage. The Office is the state office responsible for the management of Medicaid, the State Children's Health Insurance Program, and other publicly funded health insurance programs in Vermont. As such, it is the largest insurer in Vermont in terms of dollars spent and the second largest insurer in terms of covered lives.

The sources of Agency of Human Services' appropriations for fiscal years 2008, 2009 and 2010 are as follows:

	Fiscal 2008 <u>Appropriations</u>	Fiscal 2009 <u>Appropriations</u>	As Passed Fiscal 2010 <u>Appropriations</u>	Current Law Fiscal 2010 <u>Appropriations</u> <sup>3</sup>
General Fund	\$514,967,509	\$457,702,123	\$440,293,019	\$434,148,493
Federal Funds <sup>1</sup>	840,004,459	996,847,990	1,144,057,579	1,140,251,667
Tobacco Settlement	35,546,820	45,510,381	40,173,740	40,173,740
Special Funds <sup>2</sup>	220,411,402	227,727,670	232,470,838	231,953,865
Other Funds	<u>10,000</u>	<u>10,000</u>	<u>10,000</u>	<u>10,000</u>
Total	<u>\$1,610,940,190</u>	<u>\$1,727,798,164</u>	<u>\$1,857,005,176</u>	<u>\$1,846,537,765</u>

<sup>1</sup> Federal Funds includes ARRA funds.

<sup>2</sup> Special Funds includes State Health Care Resources Fund, Catamount Fund, and other AHS special funds.

<sup>3</sup> Reflects the August 2009 rescission.

### **Medicaid and State Health Insurance Initiatives**

**Medicaid:** Vermont has two major Medicaid demonstration waivers. The Global Commitment to Health demonstration waiver became effective October 1, 2006. Global Commitment was designed to provide Vermont with the flexibility necessary to administer the State's publicly supported health care programs in a member-centered and fiscally sustainable manner. The Global Commitment to Health Medicaid demonstration waiver capitates the federal spending for Medicaid services in Vermont at \$4.7 billion for five years, based on a mutually agreed upon base year and actuarially determined trend rate. This capitated arrangement applies to all Medicaid service in Vermont, with the exception of the Long-term Care Services for Elders and People with Physical Disabilities (which is managed under a separate Medicaid demonstration waiver), DSH Payments and the State Children's Health Insurance Program (SCHIP) program. Vermont is financially at risk for managing costs within the capitated amount, and will benefit from any savings accrued due to program efficiencies that are achieved. Under this Demonstration, the Vermont Agency of Human Services (AHS) contracts with the Office of Vermont Health Access (OVHA) as a publicly sponsored managed care organization (MCO) and which adheres to all federal MCO regulations.

The Global Commitment to Health waiver encompasses the traditional mandatory and optional Medicaid populations. The Choices for Care waiver provides long-term care services for the elderly and disabled in both nursing home and home and community based settings. In addition Vermont provides some traditional acute care Medicaid services outside the demonstration waiver to the Choices for Care population. There remains a relatively small continuing non-Medicaid pharmacy program, and the Medicare Part D "clawback" under which the states all subsidize the federal government.

**State Health Insurance Initiative:** During the 2006 legislative session the State passed the 2006 Health Care Affordability Act to control the rising costs of health care by managing chronic care and making health care affordable and accessible for all Vermonters. This legislation created an employer-sponsored insurance (ESI) initiative under which Medicaid funding may be used to pay part of the cost of ESI for individuals with incomes under 200% of the federal poverty level. In addition, the legislation established a comprehensive, affordable commercial insurance program called Catamount Health that has a premium assistance program for people with low incomes. Financing comes from individuals (sliding scale premiums), employers with uninsured employees and tobacco taxes. The State's fiscal obligation is protected through enrollment caps. Employer contributions began in the second quarter of calendar 2007 and enrollment and coverage began October 1, 2007.

### **Aid to Municipalities**

Significant portions of Vermont's budget are used to support the cities, towns and school districts. The General Fund transfer to the Education Fund for support of K-12 schools is \$240.8 million in fiscal year 2010. Additionally, the State expects to contribute \$41.5 million to the Teachers' Retirement System. Total Education Fund appropriated expenditures are \$1.3 billion (inclusive of the General Fund transfer). Department of Education

administration is paid for with General and Federal funds allowing the Education Fund to be spent entirely on direct support of students and reduction of school tax burdens. Additionally, \$10.8 million is distributed to towns to reimburse taxes reduced for land conservation and management programs.

In fiscal year 2009, \$54.5 million was appropriated to town highway programs, funded with \$37.2 million in State funds, \$16.3 million in federal funds, and \$1.1 million in local funds. Subsequent to the passage of the ARRA, additional spending authority of \$1 million in ARRA funds was granted for town highway programs; \$224,828 of these ARRA dollars were expended during fiscal year 2009. In fiscal year 2010, \$64.2 million was appropriated to town highway programs, funded with \$38.3 million in State funds, \$15.1 million in federal funds, \$1.4 million in local funds, and \$9.4 million in ARRA funds. As the available ARRA funds decline, the town highway appropriations are expected to decline accordingly.

	Fiscal 2008 <u>Appropriations</u>	Fiscal 2009 <u>Appropriations</u>	As Passed Fiscal 2010 <u>Appropriations</u>
State Aid to Local School Districts	\$1,058,295,808	\$1,112,291,525	\$1,097,524,964
Special Education Aid to Local Districts	133,564,159	142,457,975	142,457,975
Vermont State Teachers' Retirement System Contributions	40,749,097	37,077,050	41,503,002
Town Highway Grants	<u>40,480,378</u>	<u>37,167,610</u>	<u>36,426,742</u>
Total	<u>\$1,273,089,442</u>	<u>\$1,328,994,160</u>	<u>\$1,317,912,683</u>

Additionally, the State provides local direct tax support to individual taxpayers through the following programs:

	Fiscal 2008 <u>Appropriations</u>	Fiscal 2009 <u>Appropriations</u>	As Passed Fiscal 2010 <u>Appropriations</u>
Property Tax Assistance	\$11,206,140	\$12,921,868	\$13,725,647
Land Use Reimbursement	<u>8,861,267</u>	<u>9,850,000</u>	<u>10,807,403</u>
Total	<u>\$20,067,407</u>	<u>\$22,771,868</u>	<u>\$24,533,050</u>

### Higher Education

The State provides extensive assistance for programs of higher education through a higher education system that includes three major components. These include direct appropriations to the University of Vermont and the Vermont State College system and support through direct financial aid grants to students by the Vermont Student Assistance Corporation, which also receives an annual appropriation.

	Fiscal 2008 <u>Appropriations</u>	Fiscal 2009 <u>Appropriations</u>	As Passed Fiscal 2010 <u>Appropriations</u>
University of Vermont	\$42,277,344	\$40,746,629	\$40,746,630
Vermont State Colleges <sup>1</sup>	26,074,345	24,992,869	25,009,429
Vermont Student Assistance Corporation	<u>19,128,758</u>	<u>18,363,607</u>	<u>18,363,607</u>
Total	<u>\$87,480,447</u>	<u>\$84,103,105</u>	<u>\$84,119,666</u>

<sup>1</sup> Includes Vermont Interactive TV.

The following table shows a breakdown of General Fund appropriations by major function for fiscal year 2006 to fiscal year 2010.

**General Fund Appropriations by Major Function**

	<u>Fiscal 2006</u>	<u>Fiscal 2007</u>	<u>Fiscal 2008</u>	<u>Fiscal 2009</u>	<u>As Passed Fiscal 2010<sup>1</sup></u>	<u>Current Law Fiscal 2010<sup>2</sup></u>
General Government	\$47,809,578	\$56,402,147	\$66,273,342	\$68,032,034	\$68,718,349	\$65,672,242
Protection to Persons and Property	77,120,857	79,231,276	84,433,014	88,707,248	92,877,618	89,513,865
Human Services	436,101,964	483,628,014	498,139,715	458,065,396	440,711,020	427,921,800
Education	375,646,602	388,366,110	412,643,803	417,307,954	372,796,228	370,191,413
Labor	1,385,839	2,303,684	2,352,976	2,049,105	2,590,569	2,494,633
Natural Resources	21,932,793	25,231,174	25,553,103	22,471,787	22,833,735	21,104,000
Transportation	---	---	---	---	---	---
Commerce and Community Development	14,522,988	15,475,541	15,842,695	14,222,963	14,298,408	13,720,095
Other – One-time <sup>3</sup>	76,184,413	44,796,402	30,827,442	8,373,557	7,532,380	18,806,540
Debt Service	<u>62,723,384</u>	<u>64,547,179</u>	<u>64,205,317</u>	<u>67,048,726</u>	<u>65,920,712</u>	<u>65,920,712</u>
<b>Total Appropriations</b>	<b><u>\$1,113,428,418</u></b>	<b><u>\$1,159,981,527</u></b>	<b><u>\$1,200,271,407</u></b>	<b><u>\$1,146,278,770</u></b>	<b><u>\$1,088,279,019</u></b>	<b><u>\$1,075,345,300</u></b>

<sup>1</sup> As appropriated in the 2009 legislative session.

<sup>2</sup> Reflects the August 2009 budget rescission. See “Fiscal Year 2010 Rescissions and Other Reductions” above. Does not reflect proposed Fiscal Year 2010 Budget Adjustment Recommendations. See “Fiscal Year 2010 Recommended Budget Adjustment” above.

<sup>3</sup> Includes one-time appropriations.

**GOVERNMENTAL FUNDS OPERATIONS**

The following table sets forth the total revenues, expenditures and changes in total fund balances for all governmental fund types of the State for fiscal year 2005 through fiscal year 2009 presented on a GAAP basis.

**STATE OF VERMONT**  
**All Governmental Fund Types**  
**Comparative Statement of Revenues, Expenditures and**  
**Changes in Fund Balances**  
*(modified accrual basis of accounting)*  
*(\$ in thousands)*

	<b>Fiscal Year</b>				
	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>
<b>REVENUES:</b>					
Taxes.....	\$ 2,160,131	\$ 2,337,341	\$ 2,460,571	\$ 2,409,100	\$ 2,372,150
Fees.....	58,291	52,813	70,221	61,444	82,561
Sales of services, rents and leases.....	13,251	13,455	13,724	17,697	23,723
Federal grants.....	1,149,687	1,195,619	1,243,958	1,317,932	1,426,347
Fines, forfeits and penalties.....	19,383	19,172	19,315	21,972	27,089
Investment income.....	7,906	11,469	17,317	11,994	4,056
Licenses.....	79,897	82,772	92,593	96,079	94,517
Special assessments.....	25,154	27,320	29,062	44,802	59,196
Other revenues.....	69,137	58,328	71,338	80,022	86,115
<b>Total revenues.....</b>	<b>3,582,837</b>	<b>3,798,289</b>	<b>4,018,099</b>	<b>4,061,042</b>	<b>4,175,754</b>
<b>EXPENDITURES:</b>					
General government.....	69,638	63,455	66,605	85,545	96,344
Protection to persons and property.....	222,239	227,085	247,732	250,028	265,402
Human services.....	1,397,574	1,433,190	1,521,057	1,637,940	1,717,878
Employment and training.....	20,946	21,090	24,488	27,056	13,565
General education.....	1,414,259	1,513,712	1,609,653	1,533,340	1,583,191
Natural resources.....	82,298	93,673	97,456	97,321	111,567
Commerce and community development.....	35,026	30,843	30,608	35,465	19,941
Transportation.....	310,061	321,421	379,347	369,815	379,344
Public service enterprises.....	1,650	1,994	1,890	4,502	3,893
Capital outlay.....	52,774	43,063	37,035	37,208	56,289
Debt service.....	67,353	67,231	69,130	68,698	71,459
<b>Total expenditures.....</b>	<b>3,673,818</b>	<b>3,816,757</b>	<b>4,085,001</b>	<b>4,146,918</b>	<b>4,318,873</b>
<b>Excess of revenues over</b>					
<b>(under) expenditures.....</b>	<b>(90,981)</b>	<b>(18,468)</b>	<b>(66,902)</b>	<b>(85,876)</b>	<b>(143,119)</b>
<b>Other financing sources (uses):</b>					
Bonds and refunding bonds proceeds.....	64,267	45,000	44,500	75,195	50,500
Transfers from Lottery.....	20,444	23,014	23,573	22,567	20,949
Net operating transfers in (out).....	10,572	(1,825)	1,117	5,569	5,139
Other sources (uses).....	(22,338)	744	305	(28,577)	1,850
<b>Total other financing sources (uses)...</b>	<b>72,945</b>	<b>66,933</b>	<b>69,495</b>	<b>74,754</b>	<b>78,438</b>
<b>Net change in fund balances.....</b>	<b>(18,036)</b>	<b>48,465</b>	<b>2,593</b>	<b>(11,122)</b>	<b>(64,681)</b>
<b>Fund Balance, July 1.....</b>	<b>398,665</b>	<b>380,629</b>	<b>429,094</b>	<b>431,687</b>	<b>420,565</b>
<b>Fund Balance, June 30.....</b>	<b>\$ 380,629</b>	<b>\$ 429,094</b>	<b>\$ 431,687</b>	<b>\$ 420,565</b>	<b>\$ 355,884</b>

## STATE INDEBTEDNESS

### State Indebtedness and Procedure for Authorization

The State has no constitutional or other limit on its power to issue obligations or incur indebtedness besides borrowing only for public purposes. In 1989, the Institutions Committees of the House and Senate recommended the creation of a Capital Debt Affordability Advisory Committee responsible for overseeing long-term capital planning for the State. The Committee was created by the 1990 General Assembly. See “Capital Debt Affordability Advisory Committee” herein. Bonds authorized for a given fiscal year may, at the discretion of the State Treasurer with the approval of the Governor, be issued in the fiscal year, or in the months of May or June preceding such fiscal year, or in subsequent fiscal years.

The State Constitution does not contain provisions requiring submission of the question of incurring indebtedness to a public referendum. The authorization and issuance of State debt, including the purpose, amount and nature thereof, the method and the manner of the incurrence of such debt, the maturity and terms of repayment thereof, and other related matters are statutory. The State’s Public Improvement bonds and the State’s Transportation and Highway bonds are paid respectively from the State’s General Fund and Transportation Fund.

Pursuant to various appropriation acts, the State has authorized and issued general obligation bonds for a variety of projects or purposes. Each appropriation act usually specifies projects or purposes and the amount of General Fund or Transportation Fund bonds to be issued, and provides that General Fund or Transportation Fund bonds shall be issued in accordance with the Debts and Claims provisions of the General Obligation Bond Law.

Pursuant to the Refunding Bond Act, the State has authorized the issuance of general obligation bonds to refund or to advance refund all or any portion of one or more issues of outstanding general obligation bonds. Most provisions of the General Obligation Bond Law apply to the issuance of such refunding bonds.

In general, the State has borrowed money by issuing general obligation bonds, commercial paper and notes for the payment of which the full faith and credit of the State are pledged. The State, however, also has established certain statewide authorities that have the power to issue revenue bonds and to incur, under certain circumstances, indebtedness for which the State has contingent or limited liability. See “Contingent Liabilities” and “Reserve Fund Commitments” hereinafter.

There are no State constitutional provisions limiting the power of the General Assembly to impose any taxes on property or income in order to pay debt service on general obligation indebtedness. There are also no constitutional provisions limiting the power of the General Assembly to enact liens on or pledges of State revenues or taxes, or the establishment of priorities, for payment of such debt service. There are no express statutory provisions establishing any priorities in favor of holders of general obligation indebtedness over other valid claims against the State.

The General Assembly has established by statute various general requirements for the issuance of general obligation notes or bonds. The State Treasurer, with notification to the Governor, may issue notes or other similar obligations including commercial paper in order to raise funds to pay the expenses of government for which appropriations have been made but for which anticipated revenues have not been received, to defray accumulated State deficits, and in anticipation of bonds. The State Treasurer, with the approval of the Governor, is authorized to issue and sell bonds that mature not later than twenty years after the date of such bonds and, except for zero coupon bonds or capital appreciation bonds, such bonds must be payable in substantially equal or diminishing amounts annually. Under the General Obligation Bond Law, except with respect to refunding bonds, the first of such annual payments is to be made not later than five years after the date of the bonds. All terms of the bonds shall be determined by the State Treasurer with the approval of the Governor as he or she may deem for the best interests of the State.

In 2001, the General Assembly added statutory provisions that require any entity that pays a majority of its operating expense in any fiscal year with money appropriated by the State to notify and obtain the approval of the State Treasurer and Governor prior to incurring any debt including, but not limited to, debt incurred through the issuance of bonds, notes, bank loans, mortgages, lease-purchase contracts and capital leases. In 2002, the General Assembly amended this provision to exclude municipalities from the approval requirement, to establish a borrowing

threshold of \$1 million before approval is required and to clarify that the amounts deemed appropriated do not include non-discretionary federal funds.

The State Treasurer is directed by the General Obligation Bond Law to pay the interest or investment return on and principal or maturity value of bonds when due “without further order or authority” and to pay the interest on and principal of notes, and expenses of preparing, issuing and marketing of such notes when due “without further order or authority.” To the extent not otherwise provided, the amount necessary each year to pay the maturing principal or maturity value of and interest or investment return on bonds is required by statute to be included in and made a part of the annual appropriation bill for the expense of State government, and such principal or maturity value of and interest or investment return on bonds as may come due before appropriations for the payment thereof have been made is to be paid from the General Fund or from the Transportation Fund.

The doctrine of sovereign immunity (the sovereign right of a state not to be sued without its consent) applies to the State. The provisions of the General Obligation Bond Law above recited do not constitute, in the opinion of Bond Counsel, express consent by the State to be sued by a bondholder or a noteholder, although such consent might be so construed by force of necessary implication. The provision referred to above contained in the General Obligation Bond Law appears, however, to impose a legal duty on the State Treasurer to pay principal of and interest on the Bonds and on other bonds and notes when due, either from the General Fund or from the Transportation Fund or from amounts appropriated therefor by the General Assembly.

Under the General Obligation Bond Law, the State Treasurer has an explicit statutory duty to pay principal or maturity value of and interest or investment return on the Bonds and to seek appropriations therefore if amounts in the General Fund or Transportation Fund are insufficient. In the event of failure by the State to make such payment when due, it would appear that a Bondholder may sue the State Treasurer to compel such payment from any moneys available. Under this principle, sovereign immunity would not bar a suit to compel the disbursement of State moneys when a State law imposes a duty to pay.

The State has never defaulted on the punctual payment of principal of or interest on any general obligation indebtedness and has never attempted to prevent or delay such required payments.

### **Debt Statement**

The following table sets forth, as of June 30, 2009, the outstanding general obligation indebtedness of the State, Contingent Liabilities and Reserve Fund Commitments of the State.

**State of Vermont  
Debt Statement  
As of June 30, 2009  
(\$ in thousands)**

<b><u>General Obligation Bonds</u><sup>*(1)</sup>:</b>	
General Fund	\$411,809
Transportation Fund	22,794
Special Fund	6,030
<b><u>Contingent Liabilities:</u></b>	
VEDA Mortgage Insurance Program	6,718
VEDA Financial Access Program	877
<b><u>Reserve Fund Commitments:</u></b>	
Vermont Municipal Bond Bank	488,615
Vermont Housing Finance Agency	155,000
VEDA	70,000
Vermont Student Assistance Corporation	50,000
Vermont Telecom Authority	40,000
Univ. of Vermont/ State Colleges	<u>100,000</u>
<b>Gross Direct and Contingent Debt</b>	<b><u>\$1,351,843</u></b>
<b><u>Less:</u></b>	
Contingent Liabilities	(7,595)
Reserve Fund Commitments	<u>(903,615)</u>
<b>Net Tax-Supported Debt</b>	
<b><u>General Obligation Bonds</u><sup>(1)</sup>:</b>	<b><u>\$440,633</u></b>

\* Includes original principal amounts of Capital Appreciation Bonds.

<sup>1</sup> Does not include (i) the Bonds offered hereby or the expected issuance of the Series B Bonds, (ii) general obligation bonds that were refunded, (iii) \$8,061,090, which is the accreted value of capital appreciation bonds, less the original principal amount of such bonds, and (iv) the present value of outstanding capitalized leases in the amount of \$189,628. In addition, the State entered into an approximately \$4.7 million capitalized lease to fund an energy services contract in fiscal year 2009. Payments due under this lease are budgeted to be funded from energy savings realized under the related contract, which savings are guaranteed by the contractor.

## Selected Debt Statistics<sup>1</sup>

	2006	2007	2008	2009	Projected 2010
Outstanding General Fund, Transportation Fund and Special Fund General Obligation Bonds (\$ in thousands) <sup>2</sup>	\$439,994	\$438,397	\$438,582	\$440,633	\$464,591
Population <sup>3</sup>	620,200	620,750	621,270	621,240	622,319
Debt Per Capita	\$709	\$706	\$706	\$707	\$747
Personal Income (\$ in millions by fiscal year) <sup>4</sup>	\$21,064	\$22,518	\$23,817	\$24,491	\$24,743
Debt as a Percent of Personal Income	2.1%	1.9%	1.9%	1.8%	1.9%
General Fund, Transportation Fund and Special Fund Debt Service (\$ in thousands) <sup>2</sup>	\$67,231	\$69,130	\$69,419	\$71,459	\$70,747
General Fund, Transportation Fund and Special Fund Cash Revenues (\$ in thousands) <sup>5</sup>	\$1,321,836	\$1,371,311	\$1,422,829	\$1,307,670	\$1,243,100
Total Debt Service as a Percent of Total General Fund Transportation Fund and Special Fund Revenues	5.1%	5.0%	4.9%	5.5%	5.7%
Percentage Of Debt To Be Retired (as of June 30, 2009)	Special Fund <sup>6</sup>	General Fund	Transportation Fund	Total General Obligation Debt	
5 years	76.2%	47.9%	54.2%	48.5%	
10 years	100.0	75.3	86.0	76.1	
15 years	100.0	93.8	94.8	94.0	
20 years	100.0	100.0	100.0	100.0	

Sources: Annual Report of the Commissioner of Finance; U.S. Department of Commerce, Bureau of Economic Analysis.

<sup>1</sup> General obligation bond principal debt only, excludes notes, lease/purchase obligations, as well as contingent liabilities and reserve fund commitments, on a budgetary basis. Statistics reflect certain revised data for 2006 through 2008 and projected data for 2009 and 2010.

<sup>2</sup> Excludes general obligation bonds that were refunded.

<sup>3</sup> Reflects latest population estimates available from the U.S. Census Bureau for Vermont for July 1 of the indicated year. Population for 2009 and 2010 are projected using the New England Economic Partnership (NEEP) November 2009 forecast update.

<sup>4</sup> Personal income is on a fiscal year basis and is projected using the November 2009 NEEP forecast update for 2009 and 2010. Fiscal 2008 personal income data is subject to revision.

<sup>5</sup> Excludes Education Fund Revenues and Federal Revenues. Includes only Special Fund Revenues dedicated to debt service payments. Projected fiscal year 2010 revenues are based on the January 2010 Forecast.

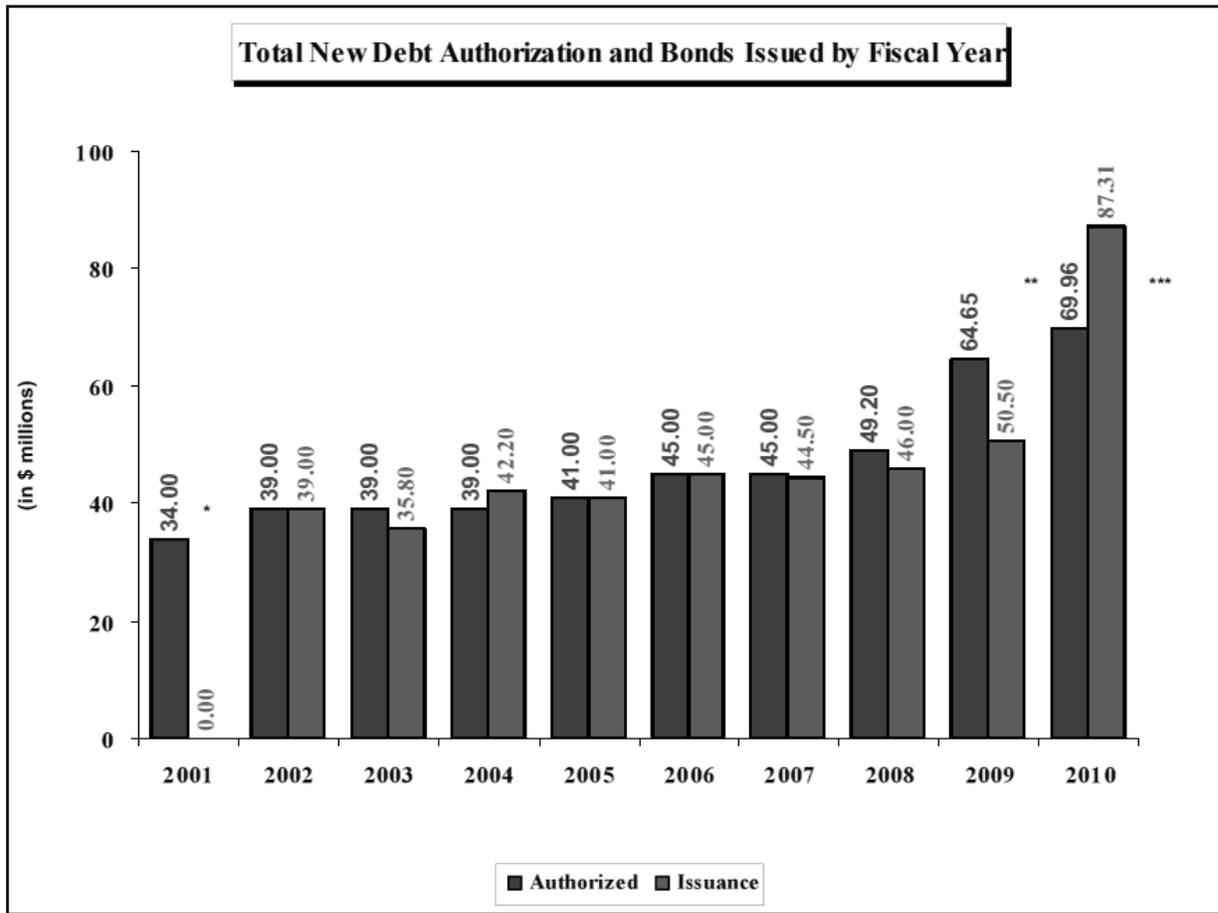
<sup>6</sup> See "Debt Service Requirements" herein for a description of Special Fund bonds.

## Capital Debt Affordability Advisory Committee

The Capital Debt Affordability Advisory Committee was created by the 1990 Vermont General Assembly to estimate annually the maximum amount of new long-term general obligation debt that prudently may be authorized by the State for the next fiscal year. The Committee's estimate is required by law to be based on a number of considerations, historic and projected, including debt service requirements, debt service as a percent of total General and Transportation Fund revenues, outstanding debt as a percent of personal income, and per capita debt ratios. The Committee is comprised of five members, four of whom are ex-officio State officials and one of whom is appointed by the Governor from the private sector for a two-year term. The Committee was directed by law to issue a report by September 30 of each calendar year. The amount of general obligation debt authorized by the Vermont General Assembly in recent years has never exceeded the Committee's recommended levels.

For fiscal year 2001, due to year-end surpluses in fiscal years 2000 and 2001, the State applied \$22 million in cash to the \$34 million in projects authorized thereby reducing the fiscal year 2001 bond authorization to \$12 million. For fiscal year 2002, the Committee voted for and the General Assembly authorized \$39 million of general obligation bonds. A total of \$51 million of general obligation bonds was authorized, therefore, for fiscal years 2001 and 2002 and was fully exhausted through the issuance of bonds in the fall of 2001. In fiscal year 2003, \$3.2 million of the \$39 million of general obligation bonds authorized by the General Assembly were not issued. Such amount was reallocated by the General Assembly and issued in fiscal year 2004 together with the amount authorized for fiscal year 2004, for a total of \$42.2 million in fiscal year 2004. For fiscal year 2005, the Committee voted for and the General Assembly authorized \$41 million of additional general obligation bonds, all of which were issued in fiscal year 2005. For each of fiscal years 2006 and 2007, the Committee voted for and the General Assembly authorized \$45 million of additional general obligation bonds of which \$0.5 million remains available for issuance in subsequent fiscal years. For fiscal year 2008, the Committee voted for and the General Assembly authorized \$49.2 million of additional general obligation bonds of which \$3.2 million remains available for issuance in subsequent fiscal years. At its meeting in September 2007, the Committee voted for and the General Assembly authorized \$54.65 million of general obligation bonds and \$10 million of additional general obligation bonds to fund transportation capital projects to be provided in September 2008. On October 1, 2008, the Committee Chair furnished its amended recommendation to the Governor and the General Assembly for a maximum of \$64.65 million of general obligation bonds for fiscal year 2009, which was subsequently approved. Of the fiscal year 2009 authorization, \$50.5 million has been issued and \$14.15 million remains available for issuance in subsequent fiscal years. At its September 2008 meeting, the Committee voted for and the General Assembly authorized \$69.96 million of general obligation bonds for fiscal year 2010. Finally, at its September 2009 meeting, the Committee voted for \$71.825 million of general obligation bonds for fiscal year 2011. The General Assembly has not yet taken any action with respect to the Committee's fiscal year 2011 recommendation.

The following table sets forth, as of the dates indicated, the total amount of new debt authorized and issued by the State.



\* Approximately \$22 million of revenues were used to pay for capital projects authorized in fiscal year 2001 instead of the proceeds of bonds. This had the effect of reducing the authorized amount of bonds by \$22 million in fiscal year 2001 to \$12 million, which amount was issued in the Fall of 2001.

\*\* As approved by the Capital Debt Affordability Advisory Committee.

\*\*\* Of this amount, \$72 million is anticipated to be issued in fiscal year 2010.

### Debt Service Requirements

Set forth below is a schedule of the principal and interest requirements of all general obligation bonds of the State outstanding on June 30, 2009, exclusive of bonds that were refunded in advance of their scheduled maturities. The Special Fund bonds are general obligation bonds issued to refund certain certificates of participation and a lease purchase agreement. This schedule does not reflect the issuance of the Bonds.

**STATE OF VERMONT**  
**Debt Service on General Obligation Bonds**  
**As of June 30, 2009**

**GENERAL FUND**

Fiscal Year	Principal	Interest	Total	End of Fiscal Year Debt Outstanding
2010	\$43,128,738	\$21,562,442	\$64,691,179	\$368,680,299
2011	40,442,137	20,103,070	60,545,207	328,238,162
2012	38,912,141	15,536,626	54,448,766	289,326,021
2013	34,976,318	13,178,662	48,154,980	254,349,703
2014	34,788,060	12,002,072	46,790,132	219,561,643
2015	27,474,245	9,250,002	36,724,247	192,087,398
2016	24,369,245	8,095,872	32,465,117	167,718,154
2017	21,489,245	7,097,642	28,586,887	146,228,909
2018	19,288,008	6,173,754	25,461,762	126,940,900
2019	18,387,180	5,346,032	23,733,212	108,553,720
2020	17,642,180	4,580,940	22,223,120	90,911,540
2021	17,737,180	3,748,815	21,485,995	73,174,360
2022	15,057,180	3,020,628	18,077,808	58,117,180
2023	13,177,180	2,391,616	15,568,796	44,940,000
2024	11,115,000	1,825,389	12,940,389	33,825,000
2025	11,115,000	1,339,399	12,454,399	22,710,000
2026	9,065,000	852,581	9,917,581	13,645,000
2027	6,815,000	504,319	7,319,319	6,830,000
2028	4,565,000	255,600	4,820,600	2,265,000
2029	2,265,000	101,925	2,366,925	0

**TRANSPORTATION FUND**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>End of Fiscal Year Debt Outstanding</u>
2010	\$2,708,483	\$847,294	\$3,555,777	\$20,085,545
2011	2,710,915	766,986	3,477,901	17,374,630
2012	2,695,576	671,510	3,367,086	14,679,054
2013	1,913,637	564,067	2,477,704	12,765,417
2014	1,912,060	498,179	2,410,240	10,853,357
2015	1,650,755	443,799	2,094,554	9,202,602
2016	1,550,755	396,214	1,946,969	7,651,846
2017	1,550,755	333,334	1,884,089	6,101,091
2018	1,451,992	257,460	1,709,452	4,649,100
2019	1,417,820	211,724	1,629,544	3,231,280
2020	417,820	142,411	560,231	2,813,460
2021	417,820	123,098	540,918	2,395,640
2022	417,820	103,786	521,606	1,977,820
2023	417,820	84,315	502,135	1,560,000
2024	260,000	67,405	327,405	1,300,000
2025	260,000	56,745	316,745	1,040,000
2026	260,000	45,825	305,825	780,000
2027	260,000	34,775	294,775	520,000
2028	260,000	23,400	283,400	260,000
2029	260,000	11,700	271,700	0

**SPECIAL FUND**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>End of Fiscal Year Debt Outstanding</u>
2010	\$2,205,000	\$294,715	\$2,499,715	\$3,825,000
2011	840,000	186,225	1,026,225	2,985,000
2012	480,000	145,950	625,950	2,505,000
2013	505,000	123,150	628,150	2,000,000
2014	530,000	98,910	628,910	1,470,000
2015	560,000	72,940	632,940	910,000
2016	590,000	45,500	635,500	320,000
2017	320,000	16,000	336,000	0

## **Short-Term Debt**

The Treasurer is authorized to borrow on the credit of the State through the issuance of notes and tax exempt commercial paper (1) to pay expenses of government for which appropriations have been made but for which anticipated revenues have not been received, (2) for the purpose of defraying accumulated State deficits, (3) in anticipation of the receipt of State bond proceeds and (4) for paying costs of issuance of such obligations. In addition, the Treasurer is authorized to enter into credit or liquidity facilities with respect to such obligations.

The State Treasurer may with the approval of the Governor borrow from any fund including restricted funds to defray State Government expenses. Such borrowing may be made twice per year: first from fifteen days preceding to fifteen days following the State's fiscal year end of June 30, and second from December 10 (or earlier if December 10 shall occur on a Friday or Saturday) to January 10 of the subsequent calendar year.

The State has not had any revenue anticipation borrowings outstanding at any date during each of the five most recent fiscal years. Since 1998, the State has met its short term borrowing needs using revenue anticipation notes only, which notes have been paid in full and on time. In fiscal year 2005, the State obtained a bank line of credit in the amount of \$20 million for systemic cash flow needs. No borrowings were made under this line of credit. The State had no line of credit or short-term borrowings in fiscal year 2006 through 2009. The State has the ability to obtain a line of credit for fiscal year 2010 but currently anticipates no short-term borrowings for the fiscal year.

## **Total Authorized Unissued Debt**

Subsequent to the issuance of the Bonds, the total amount of authorized unissued debt of the State will be \$35.81 million. Of this amount, the State expects to issue its Series B Bonds in the aggregate principal amount of \$20 million in March 2010.

Notwithstanding any provision of law, the State Treasurer is authorized to transfer unspent proceeds derived from the sale of State bonds or notes previously issued for additional projects authorized by the General Assembly; and the State Treasurer is further authorized to issue bonds or notes of the State to replenish such transferred funds for application to the original capital projects. Under Section 954 of Title 32, the State Treasurer shall provide the Secretary of Administration with notification of any such transfers and shall provide the Chairpersons of the House and Senate Committees on Institutions with an annual report on all such transfers during the preceding fiscal year.

## **Contingent Liabilities**

Vermont Economic Development Authority. In 1974, the General Assembly created the Vermont Industrial Development Authority, renamed the Vermont Economic Development Authority in 1993 ("VEDA" or the "Authority") transferring to it the functions and the responsibilities of the Vermont Industrial Building Authority, Industrial Park Authority and the Aid Board. Each of the original entities was delegated a particular segment of commercial development. The Authority was established as a body corporate and politic and a public instrumentality of the State. The Authority is governed by a twelve-member board comprised of the State Treasurer, the Secretary of the Agency of Commerce and Community Development, the Secretary of Agriculture, Food and Markets, and nine persons appointed by the Governor with the advice and consent of the Senate.

The Authority has the power to insure up to \$9 million of mortgages made by lenders for the purchase of land and construction of industrial building facilities in the State, to finance machinery and equipment, and to provide working capital. The full faith and credit of the State is pledged to support these activities of the Authority. As of June 30, 2009, the Authority had mortgage insurance contracts outstanding of \$6,718,291. The State maintains a dedicated indemnification fund that is funded with annual payments from the Authority to insure against losses in the mortgage insurance program. The balance of this indemnification fund at June 30, 2009 was \$372,117. The State is obligated to pay any actual losses incurred by the Authority in excess of the then available indemnification fund balance from any other available funds of the State or, if necessary, from the proceeds of bonds or notes of the State, which are authorized to be issued in an amount not to exceed \$10 million for the purposes of this program and the one described in the following paragraph. The State has no current expectation of issuing bonds or notes pursuant to this authorization.

The Authority is authorized to reimburse lenders participating in the Vermont Financial Access Program for losses incurred on loans that the lender enrolls in the program. The full faith and credit of the State is pledged in an amount equal to

the reserve premium deposited by the participating lenders for each enrolled loan, with the aggregate amount of credit that may be pledged not to exceed \$1 million at any time. The State's contingent liability at June 30, 2009 was \$877,234.

In fiscal year 2009, new insurance capacity of \$1 million was authorized for the Authority's own small business and technology loan programs. As of June 30, 2009, no loans had yet been issued under this program.

### **Reserve Fund Commitments**

Vermont Municipal Bond Bank: The Vermont Municipal Bond Bank (the "Bond Bank") was established by the State in 1970 for the purpose of aiding governmental units in the financing of their public improvements by making available a voluntary, alternate method of marketing their obligations in addition to the ordinary competitive bidding channels. By using the Bond Bank, small individual issues of governmental units can be combined into one larger issue that would attract more investors. The Bond Bank is authorized to issue bonds in order to make loans to municipalities in the State through the purchase of either general obligation or revenue bonds of the municipalities. The Bond Bank consists of five directors: the State Treasurer, who is a director ex-officio, and four directors appointed by the Governor with the advice and consent of the Senate for terms of two years. As of June 30, 2009, the Bond Bank has issued 51 series of bonds (including refundings). The principal amount of bonds outstanding as of June 30, 2009 was \$483,088,452. The Bond Bank's outstanding bonds have been issued under two separate general bond resolutions, one adopted on May 3, 1988 (the "1988 resolution") and one adopted on February 17, 1972 (the "1972 resolution"). For bonds issued under the 1972 resolution, the Bond Bank is required to maintain a reserve fund at all times equal to the maximum annual debt service requirement. For bonds issued under the 1988 resolution, the Bond Bank is required to maintain a reserve fund equal to the lesser of: the maximum annual debt service requirement, 125% of average annual debt service, or 10% of the proceeds of any series of bonds. The Bond Bank anticipates issuing all additional bonds under the 1988 resolution. If the reserve funds have less than the required amount, the chair shall notify the Governor or Governor-elect of the deficiency. The General Assembly is legally authorized but not legally obligated to appropriate money to maintain the reserve funds at their required levels. Since the participating municipalities have always met their obligations on their bonds the State has never needed to appropriate any money to the reserve fund, and it is not anticipated that it will need to make an appropriation in the future.

Vermont Housing Finance Agency: The Vermont Housing Finance Agency was created by the State in 1974 for the purpose of promoting the expansion of the supply of funds available for mortgages on residential housing and to encourage an adequate supply of safe and decent housing at reasonable costs. The Agency consists of nine commissioners, including ex-officio the Commissioner of Banking, Insurance, Securities and Health Care Administration, the State Treasurer, the Secretary of Commerce and Community Development, the Executive Director of the Vermont Housing and Conservation Board, or their designees, and five commissioners to be appointed by the Governor with the advice and consent of the Senate for terms of four years. The Agency is empowered to issue notes and bonds to fulfill its corporate purposes. As of June 30, 2009, the Agency's total outstanding indebtedness was \$739,087,628.

The Agency's act requires the creation of debt service reserve funds for each issue of bonds or notes based on the Agency's resolutions and in an amount not to exceed the "maximum debt service." Of the debt that the Agency may issue, up to \$155,000,000 of principal outstanding may be backed by the moral obligation of the State, which means that the General Assembly is legally authorized but not legally obligated to appropriate money for any shortfalls in the debt service reserve funds for that debt. If the reserve fund requirement for this debt has less than the required amount, under the act, the chairman of the Agency will notify the Governor or the Governor-elect, the president of the senate and the speaker of the house of the deficiency. As of June 30, 2009, the principal amount of outstanding debt covered by this moral obligation was \$86,695,000. As of June 30, 2009, the debt service reserve fund requirement for this debt was \$7,939,851, and the value of the debt service reserve fund was \$8,422,403. Since the Agency's creation, it has not been necessary for the State to appropriate money to maintain this debt service reserve fund requirement.

Vermont Economic Development Authority: The Authority has established a commercial paper program to fund loans to local and regional development corporations and to businesses under certain programs. The Authority's commercial paper is supported by a direct-pay letter of credit from a bank. The direct-pay letter of credit is currently secured from various repayment sources, including a \$20 million leverage fund held by a trustee and a debt service reserve fund pledge from the State in an amount of \$70 million. This debt service reserve pledge is based on a similar structure utilized by both the Vermont Municipal Bond Bank and the Vermont Housing Finance Agency as discussed above. The amount of commercial paper outstanding under this program at June 30, 2009 was \$82.8 million.

Vermont Telecommunications Authority: In fiscal year 2007, the Vermont Legislature created the Vermont Telecommunications Authority (“VTA”) to facilitate broadband and related access to an increased number of Vermonters. While any debt of the VTA will not represent direct indebtedness of the State, the legislation permits the use of contingent debt in the amount of up to \$40 million, employing a moral obligation pledge from the State. The State’s role through VTA comprises a minority portion of this overall communications initiative, which is intended to include both public and private funding sources. No VTA debt has been issued to date; any debt issued by the VTA is expected to be based on project revenues and is expected to be self-supporting.

University of Vermont/ State Colleges: Pursuant to Act 200 of 2008, the University of Vermont and State Agricultural College (“UVM”) and the Vermont State Colleges (“VSC”) are each permitted to create and establish, by resolution, one or more debt service reserve funds to secure in whole or in part one or more issues of bonds or notes. The debt service reserve fund requirement shall be an amount not to exceed the “maximum debt service” on the bonds or notes to be secured by such debt service reserve fund. Up to \$66,000,000 principal amount of UVM debt and up to \$34,000,000 principal amount of VSC debt may be backed by the moral obligation of the State, which means that the General Assembly is legally authorized but not legally obligated to appropriate money for any shortfalls in the debt service reserve funds for this debt. For each institution, if the reserve fund requirement for this debt has less than the required amount, the chair of the board of trustees will notify the governor, the president of the senate, and the speaker of the house of the deficiency. To date, it has not been necessary for the State to appropriate money to maintain the debt service reserve fund requirement for any of the institutions.

VSAC: The Vermont student assistance corporation (“VSAC”) was created by the State in 1965 for the purpose of providing opportunities for Vermont residents to attend college or other postsecondary education institutions by awarding grants, guaranteeing, making, financing and servicing loans of funds to students who qualify and to provide career, educational and financial aid counseling and information services to the same. With the approval of the governor, VSAC is empowered to borrow money and issue notes and bonds to fulfill its corporate purposes. As of June 30, 2009, VSAC’s total outstanding indebtedness was \$2,307,545,000, none of which is or will be secured by a debt service reserve fund pledge or any pledged equity fund arrangement that is permitted under the legislation enacted into law as 16 V.S.A. § 2867 on March 31, 2009 (the “VSAC Moral Obligation Statute”), described below.

Under the VSAC Moral Obligation Statute, VSAC is permitted to create and establish, by resolution, (i) one or more debt service reserve funds to secure in whole or in part one or more issues of bonds or notes, and/or (ii) one or more pledged equity funds to provide pledged equity or over-collateralization of any trust estate of VSAC to the issuer of a liquidity or credit facility, bond insurance or other credit enhancement obtained by VSAC. In the case of a debt service reserve fund, funding shall be in an amount determined by the corporation to be reasonably required in light of the facts and circumstances of the particular debt issue, which amount must be established by resolution of the corporation prior to the issuance of such bonds or notes. In the case of a pledged equity fund, funding shall be in an amount determined by the corporation to be reasonably required in light of the facts and circumstances of the particular credit enhancement, which amount must be established by resolution of the corporation prior to entering into any credit enhancement agreement related to such pledged equity fund. Both uses of the VSAC Moral Obligation Statute require the consent of the Governor and the Treasurer of the State.

The VSAC Moral Obligation Statute establishes a combined debt service reserve fund and equity fund pledge from the State in an amount not to exceed \$50 million. The debt service reserve fund pledge is based on a similar structure utilized by the Vermont Municipal Bond Bank, the Vermont Housing Finance Agency and the University of Vermont/Vermont State Colleges, as discussed above, and is limited to \$50 million of VSAC bonds, adjusted downward for any amount used for pledged equity funds. The pledged equity fund amount is limited to \$50 million of equity commitment, adjusted downward for any bonds issued with the debt service reserve fund pledge described in the preceding sentence.

Transportation Infrastructure Bonds. In 2009, the General Assembly enacted 19 V.S.A. §11f (the “TIB Act”), which provided for the establishment of the Transportation Infrastructure Bond Fund (the “TIB Fund”). Under the TIB Act, the State Treasurer is authorized to issue transportation infrastructure bonds (“TIBs”) from time to time in amounts authorized by the General Assembly in its annual transportation bill. The TIB Act provides that the TIB Fund shall be credited with certain funds raised from motor fuel (gas and diesel) assessments levied on distributors. Principal and interest on the TIBs and associated costs will be paid from the TIB Fund (*i.e.*, not supported from current transportation fund or general fund revenues). However, the State is permitted to add its general obligation to secure the repayment of the TIBs if necessary to market the TIBs in the best interest of the State. After payment of the related bond costs, any remaining money in the TIB Fund may be used to fund qualifying transportation capital projects. The State has already started collecting funds in the TIB Fund, and the General Assembly has authorized the State Treasurer to issue TIBs for fiscal year 2010 in a total amount of no

more than \$10,000,000, provided that the Vermont Agency of Transportation requests and the joint transportation oversight committee approves such issue.

### PENSION PLANS

The State maintains three statutory pension plans: the Vermont State Teachers' Retirement System ("STRS"), with 10,799 active, 2,655 inactive, 721 terminated, vested and 5,910 retired members as of June 30, 2009; the Vermont State Employees' Retirement System ("VSRS"), which includes general State employees and State Police, with 8,095 active, 939 inactive, 798 terminated, vested and 4,797 retired members as of June 30, 2009; and the Vermont Municipal Employees' Retirement System ("VMERS"), with 6,533 active, 2,015 inactive, 554 terminated, vested and 1,538 retired members as of June 30, 2009. Each retirement system is serviced by an independent actuarial firm.

#### Public Employee Retirement Systems Defined Benefit Plans Analysis of Funding Progress Using GASB Statement No. 25 (\$ in thousands)

	Actuarial Valuation Date (June 30)	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percent of Covered Payroll
<b>Vermont State Employees' Retirement System</b>							
	2001	\$ 954,821	\$1,026,993	\$72,172	93.0%	\$278,507	25.9%
	2002	990,450	1,017,129	26,679	97.4	300,994	8.9
	2003	1,025,469	1,052,004	26,535	97.5	319,855	8.3
	2004	1,081,359	1,107,634	26,275	97.6	336,615	7.8
	2005	1,148,908	1,174,796	25,888	97.8	349,225	7.4
	2006*	1,223,323	1,232,367	9,044	99.3	369,310	2.4
	2007*	1,318,687	1,307,643	(11,044)	100.8	386,917	(2.9)
	2008*	1,377,101	1,464,202	87,100	94.1	404,938	21.5
	2009*	1,217,638	1,544,144	326,506	78.9	404,516	80.7
<b>Vermont State Teachers' Retirement System</b>							
	2001	\$1,116,846	\$1,254,341	\$137,496	89.0%	\$403,258	34.1%
	2002	1,169,294	1,307,202	137,908	89.5	418,904	32.9
	2003	1,218,001	1,358,822	140,821	89.6	437,239	32.2
	2004	1,284,833	1,424,662	139,829	90.2	453,517	30.8
	2005	1,354,006	1,492,150	138,144	90.7	486,872	28.4
	2006*	1,427,393	1,686,502	259,108	84.6	499,044	51.9
	2007*	1,541,860	1,816,650	274,790	84.9	515,573	53.3
	2008*	1,605,462	1,984,967	379,505	80.9	535,807	70.8
	2009*	1,374,079	2,101,838	727,759	65.4	561,588	129.6
<b>Vermont Municipal Employees' Retirement System</b>							
	2001	\$177,928	\$158,786	(\$19,142)	112.1%	\$101,873	(18.8%)
	2002	193,278	176,109	(17,169)	109.7	106,986	(16.0)
	2003	222,854	218,533	(4,321)	102.0	126,216	(3.4)
	2004	232,890	225,092	(7,798)	103.5	135,351	(5.8)
	2005	259,076	248,140	(10,936)	104.4	146,190	(7.5)
	2006	288,347	276,552	(11,795)	104.3	148,815	(7.9)
	2007	325,774	306,643	(19,131)	106.2	162,321	(11.8)
	2008	348,740	343,685	(5,055)	101.5	175,894	(2.9)
	2009	331,407	366,973	35,566	90.3	191,521	18.6

Source: Annual Actuarial Valuation Reports

\* The System's funding method was changed from Entry Age Normal with Frozen Initial Liability to Entry Age Normal effective with the 2006 actuarial valuation.

The following tables set forth the total net assets, amount of employee and employer contributions, net investment income, and disbursements including benefit payments, refunds on death and refunds plus interest on withdrawals, for the defined benefit plans for STRS, VSRS and VMERS for fiscal year 1999 through fiscal year 2009, inclusive.

**Vermont State Teachers' Retirement System (STRS) Defined Benefit Plan<sup>1</sup>**

<u>Year Ended</u> <u>June 30</u>	<u>Net Assets</u> <u>at Market</u>	<u>Employee</u> <u>Contributions</u>	<u>Employer</u> <u>Contributions</u>	<u>Net Investment Income</u> <sup>2</sup>	<u>Disbursements</u>
2009	\$1,145,066,114	\$20,937,686	\$35,960,934	(\$307,382,558)	\$109,524,146
2008	1,501,320,179	22,918,798	39,549,097	(110,019,634)	99,929,342
2007	1,647,057,577	22,533,479	37,341,609	244,425,689	90,158,642
2006	1,430,822,223	21,884,140	24,446,282	130,835,585	81,056,808
2005	1,333,532,418	21,158,452	24,446,282	115,058,694	73,154,820
2004	1,245,650,105	21,088,345	24,446,282	166,325,045	65,586,721
2003	1,099,109,824	18,820,703	20,446,282	52,506,838	59,619,320
2002	1,090,866,255	18,073,548	20,448,248	(56,937,537)	54,266,491
2001	1,154,185,392	16,350,020	19,143,827	(38,810,722)	48,929,303
2000	1,207,519,089	15,747,082	18,586,240	90,583,761	44,632,926
1999	1,159,656,713	15,684,409	18,080,000	105,919,955	38,879,837

**Vermont State Employees' Retirement System (VSRS) Defined Benefit Plan<sup>1</sup>**

<u>Year Ended</u> <u>June 30</u>	<u>Net Assets</u> <u>at Market</u>	<u>Employee</u> <u>Contributions</u>	<u>Employer</u> <u>Contributions</u>	<u>Net Investment Income</u> <sup>2</sup>	<u>Disbursements</u>
2009 <sup>3</sup>	\$1,020,446,564	\$22,148,754	\$45,027,364	(\$242,976,382)	\$91,038,887
2008	1,282,493,872	18,614,102	39,179,823	(84,156,254)	83,731,903
2007	1,392,327,467	15,456,691	39,297,002	192,625,279	74,873,698
2006	1,219,616,872	14,561,467	36,866,451	115,146,415	68,376,126
2005	1,120,247,149	15,112,105	36,493,435	90,452,723	63,516,893
2004	1,040,927,987	13,716,264	26,645,619	138,426,552	56,322,704
2003	917,711,810	12,171,186	24,394,933	40,435,216	53,795,326
2002	975,195,519	11,723,858	23,788,282	(55,362,596)	51,373,166
2001	1,084,280,086	10,845,315	19,548,598	(78,694,636)	48,176,511
2000	1,176,318,988	8,628,317	19,012,608	113,121,773	45,843,848
1999 <sup>4</sup>	1,066,254,319	8,174,412	23,059,182	77,622,035	60,636,039

1 Source: Annual Actuarial Valuation Report and Comprehensive Annual Financial Reports.

2 Net Investment Income is presented in accordance with GASB 25.

3 Historically, health care pay-as-you-go payments for VSRS and STRS were included in the pension funds, subordinate to pension benefits, in a sub-trust. In 2009, such health care payments for VSRS were paid out of a separate trust. Such amounts, however, are included in the above total for comparative purposes.

4 June 30, 1999 VSRS includes transfers to a newly created Defined Contribution Plan for exempt employees.

**Vermont Municipal Employees' Retirement System (VMERS) Defined Benefit Plan<sup>1</sup>**

<u>Year Ended June 30</u>	<u>Net Assets at Market</u>	<u>Employee Contributions</u>	<u>Employer Contributions</u>	<u>Net Investment Income<sup>2</sup></u>	<u>Disbursements</u>
2009	\$276,172,429	\$9,557,973	\$8,008,862	(\$56,937,342)	\$12,839,085
2008	327,060,102	9,906,709	9,250,816	(19,472,654)	11,338,558
2007	347,810,364	9,769,882	8,535,396	46,633,781	10,633,672
2006	293,298,875	8,744,718	7,926,436	27,697,371	9,765,131
2005	258,466,735	7,404,119	8,058,810	18,165,860	8,350,089
2004	232,889,559	6,507,268	7,114,813	27,271,821	7,624,175
2003	197,420,510 <sup>3</sup>	5,000,479	5,707,184	2,630,247	6,233,647
2002	200,880,056	4,412,699	4,941,465	(2,884,622)	5,877,465
2001 <sup>4</sup>	195,169,272	4,066,523	4,571,993	(506,729)	9,215,493
2000	197,020,268	4,414,961	4,788,671	8,624,104	4,357,654
1999	158,723,203	3,574,005	3,960,602	19,618,932	3,862,374

<sup>1</sup> Source: Annual Actuarial Valuation Reports and Comprehensive Annual Financial Reports.

<sup>2</sup> Net Investment Income is presented in accordance with GASB 25.

<sup>3</sup> Two large municipalities joined the VMERS during fiscal year 2003 and transferred in existing assets totaling over \$6.0 million to cover partial liability for past service.

<sup>4</sup> June 30, 2001 VMERS includes transfers to a newly created Defined Contribution Plan.

The State appropriates funding for pension costs associated with its two major retirement plans, VSRS and STRS, covering substantially all State employees and teachers, respectively. The State's contributions to each system are based on percentage rates of each member's annual earnable compensation. These rates include a "normal contribution" rate and an "accrued liability contribution" rate and are fixed on the basis of the liabilities of the systems as shown by actuarial valuations. Both the VSRS and STRS system unfunded liabilities are amortized over a 30-year period beginning July 1, 2008.

There is also VMERS, which was established effective July 1, 1975. Effective July 1, 1987, all payments to the system's pension accumulation fund are supported entirely by employer (municipal) and employee contributions. Employers pay monthly into the pension accumulation fund percentages of the annual earnable compensation of each membership group as "normal" contributions and "accrued liability" contributions. The percentage rates of such contributions are fixed on the basis of the liabilities of the system pursuant to actuarial valuations.

State statute provides that at least once in each five-year period, the State's actuary is to make an investigation into the mortality, service, and comprehensive experience of the members and beneficiaries of the system and make recommendations for certain modifications of the actuarial assumptions, as needed. The most recent study was completed for the VSRS system for the period covering July 1, 2001 through June 30, 2006. As a result of this experience study performed by Buck Consultants and recent changes by the System's Board of Trustees, changes in the actuarial assumptions were made in the valuation report for the period ending June 30, 2007. The assumed rate of return was raised from 8.00% per year to 8.25% per year, the liability for inactive members was raised from 150% to 250% of employee contributions with interest, and various decrement tables were updated to more closely match the anticipated future experience of the system. This report may be found at <http://www.vermonttreasurer.gov/documents/retireState/reports/stateExperienceStudy2006.pdf>. For the valuation report for the period ending June 30, 2008, an additional assumption change was made relating to joint survivorship for Group C members. No additional assumption changes were made for the June 30, 2009 valuation.

In the case of STRS, there was a pattern of underfunding of the State contributions paid into the fund, which was addressed with full funding of the recommendation in the fiscal year 2007, 2008 and 2009 budgets. The 2005 General Assembly created the Commission on Funding the State Teachers' Retirement System ("Commission") to address underfunding and to make recommendations to ensure an adequate, sustainable, and actuarially sound retirement benefit plan. The Commission published its recommendations in December 2005 for consideration by the Legislature in the session beginning in 2006. One of the recommendations focused on the actuarial method. The actuarial method for both the STRS and the VSRS plans are set by State statute. While the Commission focused on the issues related to STRS, the recommended actuarial change was enacted into law and applied to both VSRS and STRS.

Through fiscal year 2005 the method used was the entry age normal ("EAN") with frozen initial liability ("FIL"). The Legislature has enacted a statutory change revising the method to entry age normal without FIL for the actuarial valuation for the year ending June 30, 2006, which effectively restated the starting balance. Under the previous method, the unfunded liability was frozen at 1988 levels. Any impact of underfunding subsequent to the "freezing" of the liability in 1988 fell to normal cost instead of being added to the unfunded liability as in more conventional funding methods.

In the case of STRS, where there had been substantial underfunding of the annual actuarially required contribution ("ARC"), the EAN-FIL method had the effect of creating an improving funding ratio although the total required contribution (sum of the amortized unfunded actuarial accrued liability and normal) rapidly escalated. The unfunded actuarial accrued liability is amortized in a deterministic manner under the FIL method, making it easy for the ratio to rise from one year to the next even in the presence of substantial underfunding. The shift to the EAN method therefore has had the effect of increasing the actuarially unfunded liability and reducing the normal contribution. The State therefore believes that the EAN method is a more accurate indicator of actuarial funding progress and it is, in fact, the predominant method used by public retirement systems.

Two additional material changes, based on the Commission's recommendations, impact the STRS valuations starting with fiscal year 2006. The actuarial assumed rate of return for investments was raised by 25 basis points to 8.25%. This reflected the expected beneficial effects of the Vermont Pension Investment Committee's unified pension fund investment process and was recommended by the Commission and adopted by

the STRS Board of Trustees and is consistent with the recent change adopted by VSRS on the basis of the experience study. In addition to the recommendation to remove the FIL portion of the method and to revise the rate of return assumption, the Commission also recommended, and the Legislature adopted, a change in the amortization of the unfunded liability. The 30-year period for amortization of the unfunded actuarial accrued liability was also restarted, effective July 1, 2006, as a result of the Commission's recommendations. The 30-year amortization period was then again restarted, effective July 1, 2008, the date the reamortization period was restarted for both VSRS and VMERS as described below, in order to maintain uniformity among all three systems.

Effective July 1, 2008, the contribution rate for Group F employees (the largest VSRS employee group) was raised through legislation enacted in fiscal year 2008 from 3.35% to 5.1% of payroll through June 30, 2019, and 4.85% thereafter, due to increases in the COLA benefit and other benefit changes. These changes were enacted for new Group F employees starting employment on or after July 31, 2008. There were also changes to the normal retirement age, an increase in the maximum pension benefit from 50% to 60% of Average Final Compensation, and a revised early retirement penalty rewarding length of service. In addition to raising the member contribution level as described above, the majority of the net cost for providing full COLA benefits was derived from a change in medical insurance subsidies for new hires. See also "Other Post-Employment Benefits" below.

The amortization period for both VSRS and VMERS, set by statute, had not been changed since 1988 when a 30-year amortization period was set with an ending year of 2018. For VSRS, the benefit changes made for employees hired after July 1, 2008, described above, resulted in a bifurcated amortization period as these changes were amortized over thirty years while the other liabilities remained unchanged. In order to minimize volatility and lengthen the period over which to absorb actuarial gains and losses, the amortization periods for both the VMERS and VSERS were reset, effective July 1, 2008. The 30-year amortization period for STRS was then also reset, as noted above, to bring the amortization period for all three systems into uniformity.

At the time of completion of the fiscal year 2010 budget, the ARC for STRS was \$41.5 million, based on the actuarial report for the year ended June 30, 2008. The Legislature passed a base appropriation of \$40.3 million to be supplemented by an estimated \$1.3 million of Medicare D reimbursement funds for full total funding of \$41.5 million. For the VSRS, the fiscal year 2010 ARC was \$32.0 million. The ARC for VSRS was subsequently reduced by \$2.2 million because of the restarting of the amortization period. The Legislature passed a base appropriation sufficient to fund the updated ARC. True-up ARC calculations are done each year in actuarial reports delivered at the end of October; the ARC at this time may increase or decrease relative to the ARC used for appropriation. Appropriations, however, remain based on the ARC in each prior fiscal year.

Based on the STRS actuarial report released in October 2009, the projected ARCs for the STRS are \$63.5 million and \$66.5 million for the fiscal years ending June 30, 2011 and June 30, 2012, respectively. Based on the October 2009 VSRS actuarial report, the projected ARCs for the VSRS are \$41.5 million and \$43.5 million for the fiscal years ending June 30, 2011 and June 30, 2012, respectively.

The State established an optional defined contribution plan for exempt State employees effective January 1, 1999. Exempt employees hired after January 1, 1999 have a one-time opportunity to elect either the defined benefit or the defined contribution plan. As of June 30, 2009, the VSRS Defined Contribution Plan's net assets totaled \$32,737,781 and there were 589 participants.

The Legislature granted authority to VMERS's Board of Trustees to establish a defined contribution plan that may be offered in lieu of the defined benefit plan currently available under VMERS. The plan was made available to new members effective July 1, 2000. The defined contribution plan may be offered by municipal employers to one or more groups of eligible employees. Once offered by the employer, each eligible employee is required to make an election to participate. As of June 30, 2009, the VMERS Defined Contribution Plan's net assets totaled \$11,656,033 and there were 594 participants.

### **Other Post-Employment Benefits**

Recently adopted rules (GASB Statement Nos. 43 and 45) by the Governmental Accounting Standards Board covering non-pension post-employment benefits, primarily health insurance, present financial and disclosure considerations for the State of Vermont beginning in fiscal year 2008. For the first time, public sector entities are expected to report the future costs of these benefits on their balance sheets. The standards do not require pre-

funding such benefits, but the basis applied by the standards for measurement of costs and liabilities for these benefits is more conservative, and therefore will result in larger yearly cost and liability accruals, if they are funded on a pay-as-you-go basis—as they presently are in Vermont and in many other jurisdictions—and not pre-funded in the same manner as traditional pension benefits.

The State's independent actuary has prepared valuations of the OPEB liabilities for VSRS and STRS as of June 30, 2009. This is the fifth annual OPEB valuation for each system. Both the VSRS and STRS reports present two separate calculations of the State's OPEB liability, depending on whether the liability would be prefunded or remain on a pay-as-you-go basis. VMERS, a cost-sharing, multiple-employer public employees' retirement system, is administered by the State but has no associated state health care benefit or liability. Component units and authorities of the State will perform their own valuation as the State does not assume the risk or financial burden for their health care costs.

For VSRS, assuming no additional prefunding beyond the Medicare D receipts, the actuarial accrued liability for OPEB obligations earned through June 30, 2009 is \$780.7 million with an unfunded actuarial liability of \$775.0 million. To fully amortize this liability over a 30-year period utilizing an amortization with installments increasing at a rate of 5.0% per year would require an ARC commencing at \$58.0 million for fiscal year 2010 and projected to increase to \$264.8 million in fiscal year 2040. If, however, prefunding is assumed, the actuarial accrued liability is reduced to \$454.2 million with an unfunded actuarial liability of \$448.5 million, and the ARC is calculated to commence at \$37.6 million for fiscal year 2010, projected to increase to \$154.6 million for fiscal year 2039. Upon retirement of the unfunded accrued liability, the projected normal cost in fiscal year 2040 on a prefunding basis is \$65.2 million.

For STRS, assuming no prefunding, the actuarial accrued liability and the unfunded actuarial liability for OPEB obligations earned through June 30, 2009 is \$872.2 million. To fully amortize this liability over a 30-year period utilizing an amortization with installments increasing at a rate of 5.0% per year would require an ARC commencing at \$59.0 million for fiscal year 2010 and projected to increase to \$266.2 million in fiscal year 2040. If, however, prefunding is assumed, the actuarial accrued liability and the unfunded actuarial liability is reduced to \$431.9 million, and the ARC is calculated to commence at \$32.2 million for fiscal year 2010, projected to increase to \$132.5 million for fiscal year 2039. Upon retirement of the unfunded accrued liability, the projected normal cost in fiscal year 2040 on a prefunding basis is \$45.6 million.

The difference between the value of prefunded and pay-as-you-go OPEB liabilities is due to the discount rate used in the calculation. In the absence of prefunding, the discount rate must approximate the State's rate of return on non-pension, liquid investments over the long term. The discount rate for the STRS is estimated at 4.0%, while the discount rate for VSRS is a "blended rate" of 4.25%, reflecting some level of prefunding from Medicare D receipts. In the event of prefunding, the discount rate would increase to a return on long-term investments consistent with the respective pension funds, estimated at 8.25% for both systems. In order to treat its OPEB liabilities as prefunded, the State would have to enact legislation providing for the deposit of annual contributions in an irrevocable trust, in the manner similar to the pension funds. An OPEB trust has been established for VSERS although funding to date is limited to the deposit of Medicare-D subsidies received for State employees' health programs. An OPEB trust has not been created for VSTRS and no prefunding has been made.

The funding is as follows (dollars in thousands):

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
VSRS: 2009	\$5,749	\$780,748	\$774,999	0.7%	\$426,827	181.6%
STRS 2009	\$0	\$872,236	\$872,236	0.0%	\$561,588	155.3%

Note: The VSRS reflects a “blended rate” reflecting some level of prefunding from Medicare D receipts, resulting in an assumed discount of 4.25% instead of the pay-as-you-go liability calculated at 4% for STRS.

The State has not yet made decisions on when or how it will fund the full ARC, although it has taken several steps. In fiscal year 2007, an irrevocable trust was established to be administered by the State Treasurer for the purpose of accumulating and providing reserves to fund retiree post-employment benefits for members of the VSRS, excluding pensions and benefits otherwise appropriated by statute. All funds remitted to the State as a subsidy on behalf of the members of the VSRS for employer-sponsored qualified prescription drug plans pursuant to the Medicare Prescription Drug Improvement and Modernization Act of 2003 are and will continue to be deposited into this fund, as well as any appropriations by the Legislature to fund retiree post-employment benefits for members of the VSRS. In addition, the 2009 Legislature expanded this fund to also include amounts contributed or otherwise made available by members of the VSRS or their beneficiaries for the purpose of meeting current or future post-employment benefits costs. In fiscal year 2009, health care pay-as-you go payments for VSRS were paid out of this fund. As of June 30, 2009, the fund had assets of \$5.7 million.

The State Treasurer, as authorized by the Legislature, contracted with an independent expert to review, evaluate, and make recommendations on pension and retiree health plan provisions and design, as well as benefits. Based on legislation enacted during fiscal year 2008, Group F employees hired after July 1, 2008, will receive a tiered retiree health care reimbursement, based on completed years of service. As part of the enacted legislation, Group F employees hired after July 1, 2008, also have the ability to recapture (access) subsidized health insurance at 80% upon initiation of retirement benefits in a manner comparable to regular retirements even if the employee is terminated prior to his or her early retirement date, providing the member has twenty years of service upon termination of employment. The combined effects of the Group F changes to pension (see “Pension Plans” above) and health benefits result in savings totaling approximately \$265 million if the State continues to fund retiree medical benefits on a pay-as-you-go basis, and an estimated \$308 million if the State moves to pre-funding its retiree medical insurance. The present value of these projected savings is \$46 million and \$70 million, respectively.

### **Pension and Health Benefit Review**

The State continues to review pension and health benefits in an effort to provide fair and sustainable benefits. The 2009 General Assembly created the Commission on the Design and Funding of Retirement and Retiree Health Benefit Plans for State Employees and Teachers (the “2009 Retirement Commission”) to review and report on the design and funding of retirement and retiree health benefit plans for VSRS and STRS. The 2009 Retirement Commission, chaired by the State Treasurer, issued its report and recommendations in December 2009. The key recommendations include the following: (i) make no change to pension or retiree health benefits for those already retired or close to retirement, (ii) maintain the current defined benefit plan and not transition to a defined contribution plan, (iii) continue to fully fund the ARC for both VSRS and STRS, (iv) develop and implement a separate independent funding mechanism to fund OPEB obligations, (v) make revisions to normal and early retirement ages, (vi) lengthen the salary compensation periods for certain State and teacher employees, (vii) increase the maximum benefit for certain State employees and teachers, (viii) revise the contribution rate ratio and rates for employers and employees, (ix) establish a tiered medical premium co-payment structure based on length of service and (x) provide certain vested, terminated members the ability to “recapture” the retiree health benefit when they begin to draw benefits.

If enacted, these recommendations are estimated by the 2009 Retirement Commission to reduce the projected ARC for the fiscal year ending June 30, 2011 from \$41.5 million to \$33.1 million for VSRS and from \$63.5 million to \$43.0 million for STRS, a combined reduction of \$29.0 million or 28%, and would produce significant additional savings for many years. The recommendations will be considered in the current Legislative session. There can be no assurance whether or to what extent the General Assembly and Governor will accept these recommendations.

## **LABOR RELATIONS**

As of September 30, 2009, there were 7,792 employees in the executive branch of State government. This figure includes both classified and exempt positions. Seasonal work force needs affect the number of temporary employees. Therefore, they are not included in the number of employees.

Most of the State's classified employees in certified bargaining units are represented by the Vermont State Employees' Association (VSEA). The 270 +/- member Vermont State Police bargaining unit is represented by the Vermont Troopers Association (VTA). The State's current contract with its unionized employees, which began on July 1, 2008 and expires on June 30, 2010, provides cost of living adjustments for most of the State's classified employees of 1.5% effective July 5, 2009 in addition to traditional longevity-based salary increases (steps), which represent an average cost of 1.7% per year, for each of the two fiscal years of the contract. The contract also contains a livable wage provision that provides additional quarterly lump sum cash payments to those employees whose annualized salaries are less than \$18,720. Each quarterly payment is equal to one-fourth of the difference between the employees' annualized base salary at the start of the calendar quarter and \$18,720. No employees have been in this category in the past two years. In December 2009, the unionized State employees represented by the VSEA voted to ratify the next two-year contract that will take effect July 1, 2010, which includes a 3.0% wage reduction, as well as no automatic yearly wage adjustments or step increases for the duration of the contract. The VTA has not yet ratified its next two-year contract that will take effect July 1, 2010; those negotiations are ongoing. Negotiations for successor labor agreements (for fiscal year 2012) for any of the state bargaining units have not been completed.

## **LITIGATION**

The State, its agencies, officials and employees are defendants in numerous lawsuits involving funding for social welfare programs, civil rights, public education funding, breach of contract and negligence. The Attorney General is unable to predict the ultimate outcome of the majority of these suits, some of which seek recovery of monetary damages of unspecified amounts. See "CERTIFICATES OF STATE OFFICERS – Absence of Litigation" for a discussion of the Attorney General's certificate regarding litigation affecting the Bonds.

## **TAX MATTERS**

### **Tax-Exempt Bonds – Series A-1 Bonds**

In the opinion of Edwards Angell Palmer & Dodge LLP, Bond Counsel to the State of Vermont ("Bond Counsel"), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, compliance with certain covenants, interest on the Series A-1 Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code"). Bond Counsel is of the further opinion that interest on the Series A-1 Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes and is not included in adjusted current earnings when calculating corporate alternative minimum taxable income. The foregoing reflects the enactment of the American Recovery and Reinvestment Act of 2009, which includes provisions that modify the treatment under the alternative minimum tax of interest on certain bonds of state and local government entities. Bond Counsel expresses no opinion regarding any other federal tax consequences arising with respect to the ownership or disposition of, or the accrual or receipt of interest on, the Series A-1 Bonds.

The Code imposes various requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Series A-1 Bonds. Failure to comply with these requirements may result in interest on the Series A-1 Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Series A-1 Bonds. The State has covenanted to comply with such

requirements to ensure that interest on the Series A-1 Bonds will not be included in federal gross income. The opinion of Bond Counsel assumes compliance with these requirements.

Bond Counsel is also of the opinion that, under existing law, interest on the Series A-1 Bonds is exempt from State of Vermont personal income taxes and State of Vermont corporate income taxes. Bond Counsel expresses no opinion regarding any other State of Vermont tax consequences arising with respect to the Series A-1 Bonds. Bond Counsel also has not opined as to the taxability of the Series A-1 Bonds or the income therefrom under the laws of any state other than the State of Vermont. A complete copy of the proposed form of opinion of Bond Counsel is set forth in Appendix C hereto.

To the extent the issue price of any maturity of the Series A-1 Bonds is less than the amount to be paid at maturity of such Series A-1 Bonds (excluding amounts stated to be interest and payable at least annually over the term of such Series A-1 Bonds), the difference constitutes "original issue discount," the accrual of which, to the extent properly allocable to each Beneficial Owner thereof, is treated as interest on the Series A-1 Bonds which is excluded from gross income for federal income tax purposes and is exempt from State of Vermont personal income taxes and State of Vermont corporate income taxes. For this purpose, the issue price of a particular maturity of the Series A-1 Bonds is the first price at which a substantial amount of such maturity of the Series A-1 Bonds is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Series A-1 Bonds accrues daily over the term to maturity of such Series A-1 Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Series A-1 Bonds to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Bonds. Beneficial Owners of the Series A-1 Bonds should consult their own tax advisors with respect to the tax consequences of ownership of Series A-1 Bonds with original issue discount, including the treatment of purchasers who do not purchase such Series A-1 Bonds in the original offering to the public at the first price at which a substantial amount of such Series A-1 Bonds is sold to the public.

Series A-1 Bonds purchased, whether at original issuance or otherwise, for an amount greater than the stated principal amount to be paid at maturity of such Series A-1 Bonds, or, in some cases, at the earlier redemption date of such Series A-1 Bonds ("Premium Bonds"), will be treated as having amortizable bond premium for federal income tax purposes and State of Vermont personal income tax purposes. No deduction is allowable for the amortizable bond premium in the case of obligations, such as the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, a Beneficial Owner's basis in a Premium Bond will be reduced by the amount of amortizable bond premium properly allocable to such Beneficial Owner. Holders of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Series A-1 Bonds may adversely affect the value of, or the tax status of interest on, the Series A-1 Bonds. Further, no assurance can be given that pending or future legislation, including amendments to the Code, if enacted into law, or any proposed legislation, including amendments to the Code, or any future judicial, regulatory or administrative interpretation or development with respect to existing law, will not adversely affect the value of, or the tax status of interest on, the Series A-1 Bonds. Prospective Beneficial Owners are urged to consult their own tax advisors with respect to proposals to restructure the federal income tax.

Although Bond Counsel is of the opinion that interest on the Series A-1 Bonds is excluded from gross income for federal income tax purposes and is exempt from State of Vermont personal income taxes and State of Vermont corporate income taxes, the ownership or disposition of, or the accrual or receipt of interest on, the Series A-1 Bonds may otherwise affect a Bondholder's federal or state tax liability. The nature and extent of these other tax consequences will depend upon the particular tax status of the Bondholder or the Bondholder's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences, and Bondholders should consult with their own tax advisors with respect to such consequences.

## **Federally Taxable Build America Bonds (Direct Payment) – Series A-2 Bonds**

Under existing law, interest on the Series A-2 Bonds is included in gross income for federal income tax purposes. Bond Counsel expresses no opinion regarding any other federal tax law consequences related to the ownership or disposition of, or accrual or receipt of interest on, the Series A-2 Bonds.

Bond Counsel is also of the opinion that, under existing law, interest on the Series A-2 Bonds is exempt from State of Vermont personal income taxes and State of Vermont corporate income taxes. Bond Counsel expresses no opinion regarding any other State of Vermont tax consequences arising with respect to the Series A-2 Bonds. Bond Counsel also has not opined as to the taxability of the Series A-2 Bonds or the income therefrom under the laws of any state other than the State of Vermont. A complete copy of the proposed form of opinion of Bond Counsel with respect to the Series A-2 Bonds is set forth in Appendix C hereto.

The following discussion summarizes certain U.S. federal tax considerations generally applicable to beneficial owners of the Series A-2 Bonds that acquire their Series A-2 Bonds in the initial offering. The discussion below is based upon laws, regulations, rulings, and decisions in effect and available on the date hereof, all of which are subject to change, possibly with retroactive effect. Prospective investors should note that no rulings have been or are expected to be sought from the IRS with respect to any of the U.S. federal income tax consequences discussed below, and no assurance can be given that the IRS will not take contrary positions. Further, the following discussion does not address all U.S. federal income tax consequences applicable to any given investor, nor does it address the U.S. federal income tax considerations applicable to investors who may be subject to special taxing rules (regardless of whether or not such persons constitute U.S. Holders), such as certain U.S. expatriates, banks, real estate investment trusts, regulated investment companies, insurance companies, tax-exempt organizations, dealers or traders in securities or currencies, partnerships, S corporations, estates and trusts, investors who hold their Series A-2 Bonds as part of a hedge, straddle or an integrated or conversion transaction, or investors whose “functional currency” is not the U.S. dollar. Furthermore, the following discussion does not address (i) alternative minimum tax consequences or (ii) the indirect effects on persons who hold equity interests in a beneficial owner of Series A-2 Bonds. In addition, this summary generally is limited to investors who become beneficial owners of Series A-2 Bonds pursuant to the initial offering for the issue price that is applicable to such Series A-2 Bonds (i.e., the price at which a substantial amount of such Series A-2 Bonds is first sold to the public) and who will hold their Series A-2 Bonds as “capital assets” within the meaning of the Code.

As used herein, “U.S. Holder” means a beneficial owner of a Series A-2 Bond who for U.S. federal income tax purposes is an individual citizen or resident of the United States, a corporation or other entity taxable as a corporation created or organized in or under the laws of the United States or any State thereof (including the District of Columbia), an estate the income of which is subject to U.S. federal income taxation regardless of its source or a trust with respect to which a court within the United States is able to exercise primary supervision over the administration of the trust and one or more United States persons (as defined in the Code) have the authority to control all substantial decisions of the trust (or a trust that has made a valid election under Treasury Regulations to be treated as a domestic trust). As used herein, “Non-U.S. Holder” generally means a beneficial owner of a Series A-2 Bond (other than a partnership) who is not a U.S. Holder. If an entity classified as a partnership for U.S. federal income tax purposes is a beneficial owner of Series A-2 Bonds, the tax treatment of a partner in such partnership generally will depend upon the status of the partner and upon the activities of the partnership. Partners in such partnerships should consult their own tax advisors regarding the tax consequences of an investment in the Series A-2 Bonds (including their status as U.S. Holders or Non-U.S. Holders).

### *U.S. Holders*

**Interest.** Stated interest on the Series A-2 Bonds generally will be taxable to a U.S. Holder as ordinary interest income at the time such amounts are accrued or received, in accordance with the U.S. Holder’s method of accounting for U.S. federal income tax purposes.

“Original issue discount” will arise for U.S. federal income tax purposes in respect of any Series A-2 Bond if its stated redemption price at maturity exceeds its issue price by more than a de minimis amount (as determined for tax purposes). For any Series A-2 Bonds issued with original issue discount, the excess of the stated redemption price at maturity of that Series A-2 Bond over its issue price will constitute original issue discount for U.S. federal

income tax purposes. The stated redemption price at maturity of a Series A-2 Bond is the sum of all scheduled amounts payable on such Series A-2 Bond other than qualified stated interest. U.S. Holders of Bonds generally will be required to include any original issue discount in income for U.S. federal income tax purposes as it accrues, in accordance with a constant yield method based on a compounding of interest (which may be before the receipt of cash payments attributable to such income). Under this method, U.S. Holders of Bonds issued with original issue discount generally will be required to include in income increasingly greater amounts of original issue discount in successive accrual periods.

“Premium” generally will arise for U.S. federal income tax purposes in respect of any Series A-2 Bond to the extent its issue price exceeds its stated principal amount. A U.S. Holder of a Bond issued at a premium may make an election, applicable to all debt securities purchased at a premium by such U.S. Holder, to amortize such premium, using a constant yield method over the term of such Series A-2 Bond.

**Disposition of the Series A-2 Bonds.** Unless a nonrecognition provision of the Code applies, the sale, exchange, redemption, retirement (including pursuant to an offer by the State), reissuance or other disposition of a Series A-2 Bond will be a taxable event for U.S. federal income tax purposes. In such event, a U.S. Holder of a Series A-2 Bond generally will recognize gain or loss equal to the difference between (i) the amount of cash plus the fair market value of property received (except to the extent attributable to accrued but unpaid interest on the Series A-2 Bond which will be taxed in the manner described above under “Interest”) and (ii) the U.S. Holder’s adjusted tax basis in the Series A-2 Bond (generally, the purchase price paid by the U.S. Holder for the Series A-2 Bond, increased by the amount of any original issue discount previously included in income by such U.S. Holder with respect to such Series A-2 Bond and decreased by any payments previously made on such Series A-2 Bond, other than payments of qualified stated interest, or decreased by any amortized premium). Any such gain or loss generally will be capital gain or loss. Defeasance or material modification of the terms of any Series A-2 Bond may result in a deemed reissuance thereof, in which event a beneficial owner of the defeased Series A-2 Bonds generally will recognize taxable gain or loss equal to the difference between the amount realized from the sale, exchange or retirement (less any accrued qualified stated interest which will be taxable as such) and the beneficial owner’s adjusted tax basis in the Series A-2 Bond.

In the case of a non-corporate U.S. Holder of the Series A-2 Bonds, the maximum marginal U.S. federal income tax rate applicable to any such gain may be lower than the maximum marginal U.S. federal income tax rate applicable to ordinary income if such U.S. holder’s holding period for the Bonds exceeds one year. The deductibility of capital losses is subject to limitations.

#### *Non-U.S. Holders*

The following discussion applies only to non-U.S. Holders. This discussion does not address all aspects of U.S. federal income taxation that may be relevant to non-U.S. Holders in light of their particular circumstances. For example, special rules may apply to a non-U.S. Holder that is a “controlled foreign corporation” or a “passive foreign investment company,” and, accordingly, non-U.S. Holders should consult their own tax advisors to determine the United States federal, state, local and other tax consequences of holding the Series A-2 Bonds that may be relevant to them.

**Interest.** Subject to the discussion below under the heading “Information Reporting and Backup Withholding,” payments of principal of, and interest on, any Series A-2 Bond to a Non-U.S. Holder, other than a bank which acquires such Series A-2 Bond in consideration of an extension of credit made pursuant to a loan agreement entered into in the ordinary course of business, generally will not be subject to any U.S. withholding tax provided that the beneficial owner of the Series A-2 Bond provides a certification completed in compliance with applicable statutory and regulatory requirements, which requirements are discussed below under the heading “Information Reporting and Backup Withholding,” or an exemption is otherwise established.

**Disposition of the Series A-2 Bonds.** Subject to the discussion below under the heading “Information Reporting and Backup Withholding,” any gain realized by a Non-U.S. Holder upon the sale, exchange, redemption, retirement (including pursuant to an offer by the State), reissuance or other disposition of a Series A-2 Bond generally will not be subject to U.S. federal income tax, unless (i) such gain is effectively connected with the conduct by such Non-U.S. Holder of a trade or business within the United States; or (ii) in the case of any gain

realized by an individual Non-U.S. Holder, such holder is present in the United States for 183 days or more in the taxable year of such sale, exchange, redemption, retirement (including pursuant to an offer by the State), reissuance or other disposition and certain other conditions are met.

**U.S. Federal Estate Tax.** A Series A-2 Bond that is held by an individual who at the time of death is not a citizen or resident of the United States will not be subject to U.S. federal estate tax as a result of such individual's death, provided that at the time of such individual's death, payments of interest with respect to such Series A-2 Bond would not have been effectively connected with the conduct by such individual of a trade or business within the United States.

*Information Reporting and Backup Withholding—U.S. Holders and non-U.S. Holders*

Interest on, and proceeds received from the sale of, a Series A-2 Bond generally will be reported to U.S. Holders, other than certain exempt recipients, such as corporations, on IRS Form 1099. In addition, a backup withholding tax may apply to payments with respect to the Series A-2 Bonds if the U.S. Holder fails to furnish the payor with a correct taxpayer identification number or other required certification or fails to report interest or dividends required to be shown on the U.S. Holder's federal income tax returns.

In general, a non-U.S. Holder will not be subject to backup withholding with respect to interest payments on the Series A-2 Bonds if such non-U.S. Holder has certified to the payor under penalties of perjury (i) the name and address of such non-U.S. Holder and (ii) that such non-U.S. Holder is not a United States person, or, in the case of an individual, that such non-U.S. Holder is neither a citizen nor a resident of the United States, and the payor does not know or have reason to know that such certifications are false. However, information reporting on IRS Form 1042-S may still apply to interest payments on the Series A-2 Bonds made to non-U.S. Holders not subject to backup withholding. In addition, a non-U.S. Holder will not be subject to backup withholding with respect to the proceeds of the sale of a Series A-2 Bond made within the United States or conducted through certain U.S. financial intermediaries if the payor receives the certifications described above and the payor does not know or have reason to know that such certifications are false, or if the non-U.S. Holder otherwise establishes an exemption. Non-U.S. Holders should consult their own tax advisors regarding the application of information reporting and backup withholding in their particular circumstances, the availability of exemptions and the procedure for obtaining such exemptions, if available.

Backup withholding is not an additional tax, and amounts withheld as backup withholding are allowed as a refund or credit against a holder's federal income tax liability, provided that the required information as to withholding is furnished to the IRS.

**The foregoing summary is included herein for general information only and does not discuss all aspects of U.S. federal income taxation that may be relevant to a particular Beneficial Owner of Series A-2 Bonds in light of the Beneficial Owner's particular circumstances and income tax situation. Prospective investors are urged to consult their own tax advisors as to any tax consequences to them from the purchase, ownership and disposition of Series A-2 Bonds, including the application and effect of state, local, foreign and other tax laws.**

*Circular 230 Disclaimer*

The preceding tax matters discussion related to the Series A-2 Bonds is not intended or written to be used, and cannot be used, for the purpose of avoiding penalties that may be imposed under federal tax law in connection with the Series A-2 Bonds. Such discussion was written to support the promotion or marketing of the Series A-2 Bonds. Each purchaser of the Series A-2 Bonds should seek advice based on such purchaser's particular circumstances from an independent tax advisor.

**FINANCIAL ADVISOR**

Government Finance Associates, Inc., New York, New York, serves as independent financial advisor to the State on matters relating to debt management. In its capacity as financial advisor to the State, Government Finance Associates, Inc. has read and participated in the preparation of certain portions of this Official Statement.

Government Finance Associates, Inc. is a financial advisory and consulting organization and is not engaged in the business of underwriting, marketing or trading municipal securities or any other negotiated instruments.

### **COMPETITIVE SALE OF BONDS**

After competitive bidding on January 27, 2010, the Series A-1 Bonds were awarded as tax-exempt bonds and the Series A-2 Bonds were awarded as Federally Taxable Build America Bonds (Direct Payment) to Morgan Keegan & Company, Inc. (the “Underwriter”). The Underwriter has supplied the information as to the public offering yields and prices of the Bonds set forth on the inside cover hereof. The Underwriter has informed the State that (i) if all of the Series A-1 Bonds are resold to the public at the respective yields and prices shown on the inside cover hereof, they anticipate the total Underwriter’s compensation for the Series A-1 Bonds to be \$37,597.54 and (ii) if all of the Series A-2 Bonds are resold to the public at the respective yields and prices shown on the inside cover hereof, they anticipate the total Underwriter’s compensation for the Series A-2 Bonds to be \$136,962.46. The Underwriter may change the public offering yields or prices from time to time.

### **RATINGS**

The State has received ratings of “AA+,” “Aaa” and “AA+” from Fitch Inc., Moody’s Investors Service and Standard & Poor’s Ratings Services, a Division of The McGraw-Hill Companies, Inc. (each, a “Rating Agency”), respectively on the Bonds. The State furnished each Rating Agency with certain information and materials concerning the Bonds and the State. Generally, each Rating Agency bases its rating on such information and materials and also on such investigations, studies and assumptions that it may undertake independently. There is no assurance that such rating will continue for any given period of time or that such rating may not be suspended, lowered or withdrawn entirely by such Rating Agency if, in its judgment, circumstances so warrant. Any explanation of the significance of the ratings may be obtained only from each respective Rating Agency.

### **LEGAL MATTERS**

All legal matters incidental to the authorization and issuance of the Bonds by the State are subject to the approval of Edwards Angell Palmer & Dodge LLP, Boston, Massachusetts, Bond Counsel, whose approving opinion will be delivered with the Bonds. A copy of the proposed form of opinion is attached hereto as Appendix C.

### **CERTIFICATES OF STATE OFFICERS**

#### **Absence of Litigation**

Upon delivery of the Bonds, the State will furnish certificates of the Treasurer and Attorney General of the State, dated the date of delivery of the Bonds, to the effect that there is no litigation of any nature pending or to the best of each officer’s knowledge, threatened to restrain or enjoin the issuance or delivery of the Bonds, or in any way contesting or affecting the validity of the Bonds or any of the proceedings taken with respect to the issuance and sale thereof, or the levy or collection or enforcement of any taxes to pay principal of or interest on the Bonds.

#### **The Governor’s and Treasurer’s Certificate**

Upon delivery of the Bonds, the State shall furnish a certificate, dated the date of delivery of the Bonds, signed by the Governor and the Treasurer of the State, certifying that to the best of their knowledge this Official Statement, as of the date of this Official Statement and as of the date of delivery of the Bonds, does not contain any untrue statement of a material fact or omit to state any material fact necessary to make the statements herein, in light of the circumstances under which they were made, not misleading.

### **CONTINUING DISCLOSURE AGREEMENT**

The State has covenanted for the benefit of the owners of the Bonds to provide certain financial information and operating data relating to the State by not later than within one year following the end of the State’s fiscal year, (the “Annual Report”), and to provide notices of the occurrence of certain enumerated events, if material. The Annual Report will be filed by the State with the Municipal Securities Rulemaking Board (the “MSRB”). The notices of material events will be filed by the State with the MSRB. The specific nature of the information to be contained in the Annual Report or the notices of material events is summarized below in Appendix B hereto, “Form

of Continuing Disclosure Agreement.” These covenants have been made in order to assist the purchasers in complying with S.E.C. Rule 15c2-12(b)(5) (the “Rule”). Pursuant to existing continuing disclosure agreements, the State has filed the annual information required. The State’s fiscal year 2004 annual report was sent to each Nationally Recognized Municipal Securities Information Repository (the “NRMSIRs”) (as required prior to July 1, 2009) on April 12, 2005. The State’s fiscal year 2005 annual report was sent to the NRMSIRs on January 19, 2006. The State’s fiscal year 2006 annual report was sent to the NRMSIRs on February 21, 2007. The State’s fiscal year 2007 annual report was sent to the NRMSIRs on March 6, 2008. The State’s fiscal year 2008 annual report was sent to the NRMSIRs on March 12, 2009.

### **ADDITIONAL INFORMATION**

The Commissioner of Finance and Management reports on the financial conditions for the State including its operations and balances, receipts, and disbursements of the various funds in the Annual Financial Report. In addition, the State regularly receives reports from consultants, commissions, and special task forces relating to various aspects of the State’s financial affairs, including capital projects, State and local services, taxation, revenue estimates, pensions, and other matters.

Additional information may be obtained upon request from the office of the State Treasurer, Hon. George B. “Jeb” Spaulding, Pavilion Building, 109 State Street, Montpelier, Vermont 05609-6200, telephone: (802) 828-2301 or from Mr. J. Chester Johnson, Chairman, Government Finance Associates, Inc., 590 Madison Avenue, 21st Floor, New York, New York 10022, Telephone: (212) 521-4090.

It is the current policy of the State to provide copies of the General Obligation Bond Law, prior Official Statements of the State and the State’s annual financial reports upon request. The State reserves the right at any time to change this policy to comply with law or for any other reason.

Several discussions throughout this Official Statement are based, in part, on projections and forward looking statements related to fiscal year 2010 and subsequent years. No assurance can be given that the budget, the revenue and expenditure estimates or the forward-looking statements discussed will be realized. The accuracy of the budget, the revenue and expenditure estimates and forward statements related to fiscal years 2010 and 2011 cannot be verified until after the close of the fiscal year. In addition the accuracy of all projections and forward statements is dependent on a number of factors including (1) general economic factors that affect local source revenues such as individual income taxes and sales and use taxes, (2) general factors that affect the United States economy and the State economy, and (3) the accuracy of data relating to employment, inflation and income growth in the United States and in the State.

Any statements in the Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any of such statements will be realized. This Official Statement is not to be construed as a contract or agreement between the State and the purchasers or holders of any of the Bonds.

This Official Statement is submitted only in connection with the sale of the Bonds by the State and may not be reproduced or used in whole or in part for any other purpose.

By: /s/ James H. Douglas  
Governor

By: /s/ George B. "Jeb" Spaulding  
Treasurer

Dated: January 27, 2010

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**STATE OF VERMONT'S ANNUAL FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED JUNE 30, 2009**

The information in this Appendix A includes pages 14 through 151 of the State of Vermont's Comprehensive Annual Financial Report ("CAFR") for the fiscal year ended June 30, 2009. The entire CAFR is available from Finance & Management's website at [http://finance.vermont.gov/reports\\_and\\_publications/cafr](http://finance.vermont.gov/reports_and_publications/cafr).

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**KPMG LLP**

P.O. Box 564  
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Suite 400  
356 Mountain View Drive  
Colchester, VT 05446

**Independent Auditors' Report**

To the Speaker of the House of Representatives,  
President Pro-Tempore of the Senate  
and the Governor of the State of Vermont:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Vermont (the "State"), as of and for the year ended June 30, 2009, which collectively comprise the State's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component units identified in Note 1A. We also did not audit the financial statements of the Vermont Lottery Commission, the Special Environmental Revolving Fund, the Vermont Energy Efficiency Utility Fund, the Vermont Universal Service Fund, the Vermont Information Technology Leaders, Inc., or the Tri-State Lotto Commission. The discretely presented component units identified in Note 1A represent 62% of the total assets and 41% of the total revenues of the aggregate discretely presented component units. The Vermont Lottery Commission represents 100% of the total assets and revenues of the Vermont Lottery Commission Fund and 7% of the total assets and 36% of the total revenues of the business-type activities. The Special Environmental Revolving Fund represents 69% of total assets and 2% of total revenues of the Federal Revenue Fund, the Vermont Energy Efficiency Utility Fund, the Vermont Universal Service Fund and the Vermont Information Technology Leaders, Inc. represent 9% of total assets and 9% of total revenues of the Special Fund and collectively represent 9% of total assets and 1% of total revenues of the governmental activities. The Tri-State Lotto Commission represents 100% of the information disclosed in Note 13. Those financial statements were audited by other auditors whose reports thereon have been furnished to us and, our opinions, insofar as they relate to the amounts and disclosures included for those discretely presented component units, the Vermont Lottery Commission, the Special Environmental Revolving Fund, the Vermont Energy Efficiency Utility Fund, the Vermont Universal Service Fund, the Vermont Information Technology Leaders, Inc., or the Tri-State Lotto Commission, are based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the State's internal control over financial reporting. Accordingly, we express no opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

Vt. Reg. No. 92-0000241

KPMG LLP, a U.S. limited liability partnership, is the U.S. member firm of KPMG International, a Swiss cooperative.



In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Vermont as of June 30, 2009, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with U.S. generally accepted accounting principles.

As disclosed in note 1 and note 17, the State adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 49 *Accounting and Financial Reporting for Pollution Remediation Obligations* as of July 1, 2008.

In accordance with *Government Auditing Standards*, we have also issued a report dated December 17, 2009 on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and Required Supplementary Information, listed in the accompanying table of contents, are not a required part of the basic financial statements but are supplementary information required by U.S. generally accepted accounting principles. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the Management's Discussion and Analysis and Required Supplementary Information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State of Vermont's basic financial statements. The introductory section, supplementary information, and statistical section, listed in the accompanying table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of the other auditors, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

**KPMG LLP**

December 17, 2009

## INTRODUCTION

We are pleased to present this analysis and discussion of Vermont's financial performance for the fiscal year ending June 30, 2009. This Management's Discussion & Analysis (MD&A) section is intended to serve as an introduction to the State's basic financial statements, which have the following components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The MD&A is designed to assist the reader in focusing on significant financial matters, provide an easily readable overview of the State's financial activities, identify any material changes from the original budget, and highlight financial matters that occurred during fiscal year 2009. The following presentation is by necessity highly summarized, and in order to gain a thorough understanding of the State's financial condition, the following financial statements, notes and required supplementary information should be reviewed in their entirety.

## FINANCIAL HIGHLIGHTS

Vermont reported net assets of \$1.243 billion, comprised of \$2.560 billion in total assets offset by \$1.317 billion in total liabilities at June 30, 2009 (Table 1).

The primary government's net assets have decreased by \$177.4 million as a result of this year's operations. The net assets for governmental activities decreased \$87.3 million and net assets for business type activities decreased by \$90.1 million (Table 2).

The State's governmental funds reported combined ending fund balances of \$355.9 million. Of this amount, \$181.6 million is available for spending at the State's discretion (unreserved fund balance).

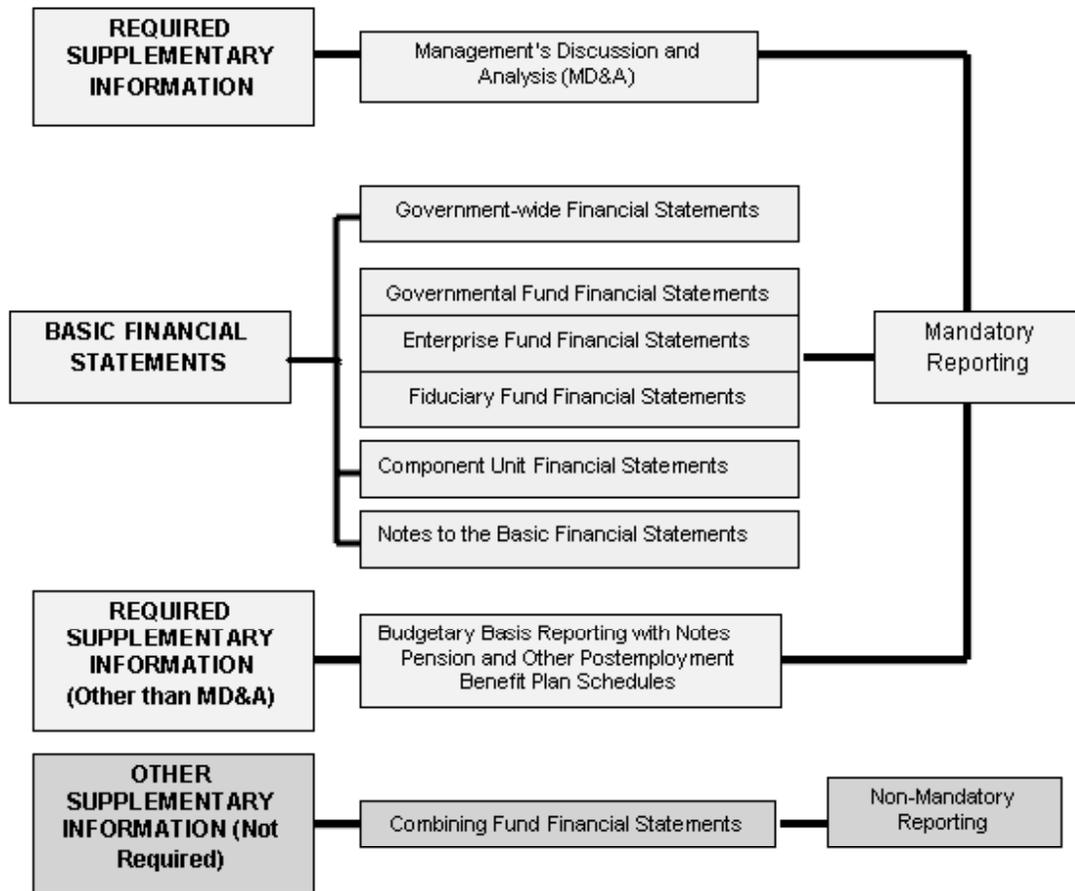
The State's General Fund reported a deficit this year of \$5.8 million which decreased the accumulated fund balance to \$149.9 million, of which \$103.2 million is reserved for specific purposes.

The State's debt outstanding for General Obligation Bonds decreased \$1.5 million.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This Comprehensive Annual Financial Report (CAFR) consists of a series of financial statements and supplementary information. The financial section contains the Independent Auditor's Report, this discussion and analysis section, the basic financial statements (BFS) with required supplementary information (RSI), other supplementary information, and a statistical section. Additional information regarding the above sections may be found below as well as in the notes to the financial statements.

The layout and relationship of the financial statements and supplementary information is visually illustrated as follows.



**Basic Financial Statements**

Vermont's basic financial statements (BFS) consist of four components: 1) government-wide financial statements, 2) fund financial statements, 3) component units' financial statements, and 4) notes to the financial statements. The fund financial statements include governmental, proprietary, and fiduciary types of funds that will be described later in this analysis. Notes to the financial statements provide explanations and/or additional detail for all of the above type financial statements and are considered an integral part of the financial statements.

*1) Government-Wide Financial Statements*

Vermont's government-wide financial statements, which follow this MD&A section, are designed to present a broad view of the State's operations and financial position in a manner similar to the accounting principles used by most private-sector business. All of the State's activities except its fiduciary funds' activities are reported in the government-wide statements. Fiduciary activities are not included because the resources of these funds are not available to support the State's own programs.

The government-wide statements contain both short-term and long-term information about the State's financial position and assist in assessing the State's economic condition at the end of each fiscal year. The State

prepares these statements using the "flow of economic resources" measurement focus and the accrual basis of accounting. This basically means that the methods utilized to prepare these statements are similar to those used by most private sector businesses in preparing their financial statements. They take into account all financial activity connected with the reported fiscal year including revenues, expenses, transfers, sales or acquisitions of capital assets, and any other activity affecting or possibly affecting the financial condition of the State, even if cash involved has not been received or paid. The government-wide financial statements present two statements:

The *Statement of Net Assets* presents both the primary governments' and its component units' assets and liabilities, with the difference between the assets and liabilities reported as "net assets". Over time, increases or decreases in the primary government's net assets may serve as an indicator as to whether the financial position of the State is improving or deteriorating.

The *Statement of Activities* presents the reported year's financial activity and hence, the reason(s) for the changes in net assets included on the Statement of Net Assets. All changes in financial activities are recognized as soon as the underlying event(s) giving rise to the changes occur, regardless of the timing of related cash flows. Thus, some revenues and expenses reported in this statement will not result in cash flows until future fiscal periods. This statement also presents the relationship between the State's major expenditure functions and the associated sources of program revenues associated with each expenditure function.

Both of the above financial statements segregate Vermont's financial activity into the following three different categories. The governmental activities and business-type activities are combined to report on what is termed *primary government activities* which are separate and distinct from the *component units' activities* of the discretely presented component units. For more information regarding discretely presented component units, please see Note 1 to the financial statements.

### **Primary Government Activities**

*Governmental Activities* – The financial activities reported in this section generally represent those services (functions) normally performed by a government entity. These activities include public education, general government, public health services, legal and judiciary services, natural resources, public safety, regulatory services, social services, and public transportation. Taxes, grants, and intergovernmental revenues are the main sources of funding for these activities.

*Business-Type Activities* – These business-type activities of the State include the operations of Vermont's enterprise activities. For financial reporting purposes, these activities are classified as either major or non-major, depending upon their financial size as compared to each other and to the group as a whole. Activities categorized as major include the Unemployment Compensation Trust Fund program, liquor control, and the State lottery commission. Activities reported as non-major include the federal surplus property program, publishing Vermont Life magazine, making equipment loans to municipalities, and several other activities. Both major and non-major activities normally recover all or a portion of their costs through user fees and charges to the external consumers of their goods and services, much like a private business.

### **Component Units' Activities**

*Discretely Presented Component Units* – These are legally separate (incorporated) entities for which the elected officials of the primary government have financial accountability. The State's discretely presented component units are presented in the aggregate in the government-wide statements. This aggregate total consists of four major and ten non-major component units. This categorization is determined by the relative size of the entities' assets, liabilities, revenues and expenses in relation to the total of all component units. Additional information or financial statements for each of these individual component units can be obtained from their respective administrative offices. Addresses and additional information about the State's component units are presented in Note 1 to the financial statements.

*Blended Component Units* – The State has one blended component unit, *Vermont Information Technology Leaders, Inc. (VITL)*, which provides services almost exclusively to the State. The financial position of VITL has been blended within the Statement of Net Assets and Statement of Activities in the governmental activities column and in the Special Fund.

## 2) Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Similar to other state and local governments, Vermont uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The fund financial statements focus and report on the State's activities in more detail than the government-wide statements. All of the funds of the State have been divided into three categories for reporting purposes: governmental, proprietary, and fiduciary. In turn, the governmental and proprietary funds are divided into major and non-major categories as required by the Governmental Accounting Standards Board. For the governmental and proprietary funds, the major funds are reported in individual columns in the fund financial statements while the non-major funds are presented in a consolidated column in the fund financial statements. Combining schedules or statements in the supplementary information section present detailed non-major fund activity. Fiduciary funds are reported by fiduciary type (pension and other postemployment benefit trusts, investment trusts, private purpose trusts and agency funds) with combining schedules or statements for the individual pension, other postemployment benefit, and agency funds presented in the supplementary information section. It is important to note that these fund categories use different accounting methods and should be interpreted differently as described below.

### The Three Categories of Funds are:

#### Governmental Funds

Most of the basic services provided by the State are accounted for in the governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as the balances of resources available at the end of the fiscal year. This approach uses the flow of current financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed short-term view of the State's finances that assist in determining whether there will be adequate financial resources available to meet the current needs of the State.

Because the time period focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented in the governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Schedules reconciling the governmental funds' Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances to their respective government-wide statements are provided on the pages immediately following each governmental fund financial statement to facilitate this comparison.

The State reports eighteen governmental funds of which six are classified as "major" governmental funds. These major funds are the General Fund, Transportation Fund, Education Fund, Special Fund, Federal Revenue Fund and Global Commitment Fund. Each major fund is presented in a separate column in the Governmental Funds' *Balance Sheet* and in the *Statement of Revenues, Expenditures, and Changes in Fund Balance*. The "non-major" governmental funds include the Fish and Wildlife Fund, two capital projects funds, and nine permanent funds and are presented in one consolidated column in the governmental fund statements. Combining and individual non-major governmental fund statements are reported in the other supplementary information section of this report.

The governmental funds' financial statements immediately follow the government-wide financial statements.

**Proprietary Funds**

This category of funds includes enterprise funds (business-type) and internal service funds. These funds report activities that operate much like those of commercial enterprises. These funds' financial reports include a *Statement of Net Assets*; a *Statement of Revenues, Expenses and Changes in Net Assets*; and a *Statement of Cash Flows*.

Enterprise funds provide the same type of information as the business-type activities section in the government-wide financial statements, only in more detail. Like the government-wide financial statements, enterprise fund financial statements use the accrual basis of accounting. Enterprise funds account for services provided to the general public, government, and non-State government entities. They normally derive their revenue by charging user fees in order to cover the costs of their services.

The State reports eight enterprise funds of which three are reported as major funds in separate columns on the proprietary fund statements. These three are the Unemployment Compensation Fund, the Liquor Control Fund, and the Vermont Lottery Commission. The other five enterprise funds are reported as "non-major funds" and are consolidated into one column on the proprietary fund statements.

Internal service funds are used to report activity that provides goods and services to other funds, departments, or agencies of the primary government and its component units, or to other governments on a cost reimbursement basis. Because the activities in these funds primarily benefit governmental activities, they have been combined with the governmental activities in the government-wide statements.

The State reports twenty-two internal service funds which are reported in one consolidated column entitled "Governmental Activities – Internal Service Funds Total" on the Proprietary Funds Statement of Net Assets; Statement of Revenues, Expenses, and Changes In Net Assets; and Statement of Cash Flows.

The proprietary funds' financial statements immediately follow the governmental fund financial statements. Combining non-major enterprise and combining internal service fund statements may be found in the other supplementary information section.

**Fiduciary Funds**

The fiduciary funds are used to account for resources held by the State for the benefit of parties outside of State government. Fiduciary funds are excluded from the government-wide financial statements because the State cannot use these assets to finance its operations. The fiduciary funds use the accrual basis of accounting.

The State's fiduciary funds are divided into the following four basic categories: Pension and Other Postemployment Benefit Trust Funds (includes three separate defined benefit pension plans, three separate defined contribution pension plans, one defined benefit other postemployment benefit plan, and one defined contribution other postemployment benefit plan); Investment Trust Fund (which reports only the external portion of the Vermont Pension Investment Committee investment pool); Private Purpose Trust Fund (which reports only the Unclaimed Property Fund); and Agency Funds (eleven agency funds which account for the assets held for distribution by the State as an agent for other governmental units, organizations or individuals). These funds financial reports include a *Statement of Fiduciary Net Assets*; and a *Statement of Changes in Fiduciary Net Assets*.

The fiduciary funds financial statements can be found immediately following the proprietary funds financial statements. Individual pension and other postemployment benefit trust funds, and agency funds financial statements are reported in the other supplementary information section of this report.

**3) Discretely Presented Component Units' Financial Statements**

As mentioned previously, the State has included the net assets and activities of four major component units in individual columns and ten non-major component units in a single column on the statements. The component units' financial statements can be found immediately after the fiduciary funds. Combining individual non-major component units' financial statements can be found in the supplementary information of this report.

#### 4) Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data presented in the government-wide and the fund financial statements. The notes to the financial statements can be found immediately following the component units' financial statements.

#### Required Supplementary Information Other Than MD&A

The basic financial statements are followed by a section of required supplementary information. This section includes:

The Schedule of Funding Progress for the three defined benefit pension trust funds and the Schedule of Employer Contributions for the past six years are included in the required supplementary information section. Also, this section includes the Schedules of Funding Progress and Employer Contributions for the other postemployment benefit plans.

Schedules for the General Fund and budgetary basis special revenue funds related to the five major Special Revenue Funds comparing their original budgeted amounts; final budgeted amounts; actual inflows, outflows, and balances stated on the budgetary basis; and variances between the final budgeted amounts and actual amounts presented on a budgetary basis. See Note 1, Section E for additional information regarding the budgetary process, including the budgetary basis.

Notes to Required Supplementary Information include a schedule reconciling the statutory fund balance presented on a budgetary basis to the fund balance prepared on a modified accrual basis as presented in the governmental fund financial statements for each major governmental fund.

#### Other Supplementary Information

##### *Combining Financial Statements*

The combining fund financial statements referred to earlier in connection with non-major funds and non-major component units are presented following the Required Supplementary Information. The total columns of these combining financial statements carry to the applicable fund financial statement. These combining statements include the following:

- Non-major governmental funds
- Non-major proprietary (enterprise) funds
- Internal service funds
- Fiduciary funds including individual pension and other postemployment benefit trust funds and individual agency funds
- Non-major component units

#### Statistical Section

A statistical section containing selected financial, debt capacity, operating, economic and demographic information is presented immediately following the combining financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

#### Net Assets

The State's (governmental and business-type activities) combined net assets total \$1.243 billion at the end of 2009, as shown in Table 1. Approximately \$1.320 billion of these combined net assets consist of the State's investment in capital assets such as land, buildings, equipment, and infrastructure (roads, bridges, and other immovable assets) less any related debt still outstanding that was used to acquire those assets. This \$1.320 billion in capital assets represent resources used to provide services to citizens, and therefore are not available for future spending. Although the State's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the primary government's net assets (16.1 percent) represents resources that are subject to external restrictions on how they may be used. Internally imposed designations of resources are not presented as restricted net assets. The remaining balance of unrestricted net assets is a deficit of \$276.9 million. This unrestricted deficit balance increased by \$164.4 million from the previous year's unrestricted net asset deficit.

The governmental activities' negative unrestricted net assets balance is mainly the result of three actions: 1) long-term debt issued by the State for municipal, non-profit or component unit capital purposes, \$214.3 million outstanding at June 30, 2009, that does not result in a governmental activities' capital asset, 2) the statutorily mandated restricting of net assets for the budget stabilization reserves (\$204.8 million), and 3) the net Pension and OPEB liabilities (See Note 5).

The business type-activities' positive unrestricted net asset balance may be used to meet the State's ongoing obligation to its citizens and creditors.

At the end of fiscal year 2009, the State reported positive total net asset balances in its governmental activities, business-type activities, and discretely presented component units.

The following primary government condensed financial statement information is derived from the State's June 30, 2009 and 2008 government-wide Statement of Net Assets. Although the government-wide statements include discretely presented component unit activity, the component unit activity has not been included in these

**TABLE 1**  
**State of Vermont's Net Assets**  
(In Millions)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2009	2008	2009	2008	2009	2008
Current assets.....	\$ 610.8	\$ 808.1	\$ 103.0	\$ 183.3	\$ 713.9	\$ 991.5
Other assets.....	345.9	213.4	5.2	5.0	351.1	218.4
Capital assets.....	1,494.5	1,402.8	0.9	0.8	1,495.4	1,403.6
<b>Total assets.....</b>	<b>2,451.2</b>	<b>2,424.3</b>	<b>109.2</b>	<b>189.1</b>	<b>2,560.4</b>	<b>2,613.3</b>
Long-term liabilities.....	880.9	762.4	4.5	4.9	885.4	767.2
Other liabilities.....	410.4	414.8	21.7	11.0	432.1	425.8
<b>Total liabilities.....</b>	<b>1,291.3</b>	<b>1,177.2</b>	<b>26.2</b>	<b>15.9</b>	<b>1,317.5</b>	<b>1,193.0</b>
Net assets:						
Invested in capital assets, net of related debt.....	1,318.7	1,245.9	0.9	0.6	1,319.6	1,246.5
Restricted.....	121.7	117.1	78.5	169.2	200.2	286.3
Unrestricted (deficit).....	(280.6)	(115.8)	3.7	3.3	(276.9)	(112.5)
<b>Total net assets.....</b>	<b>\$ 1,159.9</b>	<b>\$ 1,247.2</b>	<b>\$ 83.0</b>	<b>\$ 173.1</b>	<b>\$ 1,242.9</b>	<b>\$ 1,420.3</b>

Note: Net assets, for the year ending 2008, has been restated in the governmental activities as a result of the implementation of GASB Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations.

In 2009, governmental activities' revenues fell short of expenses by \$109.3 million, which was offset by transfers of \$21.9 million from business activities, resulting in a 7.00 percent decrease in net assets. Business-type activities had an overall decrease in net assets of 52.05 percent, resulting from an operating shortfall of \$68.1 million, plus transfers out of \$21.9 million to governmental activities, primarily from the Lottery (\$20.9 million) to support education.

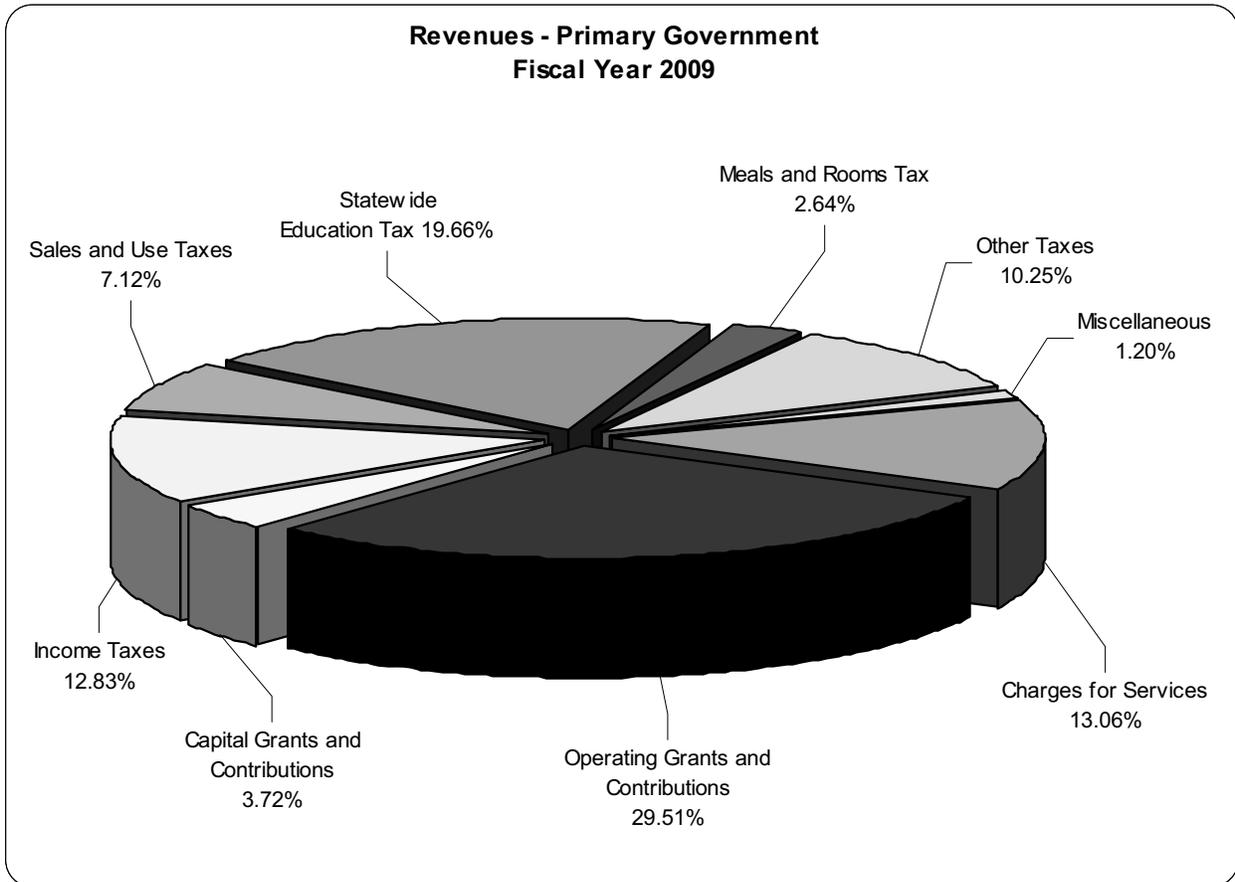
The following condensed table presents a comparison of activity for the fiscal years ended June 30, 2009 and 2008, and contains primary government data only.

**TABLE 2**  
**State of Vermont's Changes in Net Assets**  
(In Millions)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2009	2008	2009	2008	2009	2008
<b>Revenues</b>						
Program revenues:						
Charges for services.....	\$ 318.1	\$ 273.5	\$ 264.0	\$ 216.3	\$ 582.2	\$ 489.8
Operating grants and contributions.....	1,315.5	1,182.6	-	-	1,315.5	1,182.6
Capital grants and contributions.....	165.8	151.7	0.1	-	165.9	151.7
General revenues:						
Income taxes.....	572.0	698.3	-	-	572.0	698.3
Sales and use taxes.....	317.6	336.2	-	-	317.6	336.2
Statewide education tax:						
Gross tax assessed.....	995.9	916.9	-	-	995.9	916.9
Income sensitivity adjustment.....	(119.5)	(118.0)	-	-	(119.5)	(118.0)
Meals and rooms tax.....	117.8	119.8	-	-	117.8	119.8
Other taxes.....	456.7	461.6	-	-	456.7	461.6
Miscellaneous.....	47.7	50.5	6.0	8.8	53.7	59.3
<b>Total revenues.....</b>	<b>4,187.8</b>	<b>4,073.1</b>	<b>270.2</b>	<b>225.0</b>	<b>4,458.0</b>	<b>4,298.2</b>
<b>Expenses</b>						
General government.....	116.8	101.5	-	-	116.8	101.5
Protection to persons and property.....	280.4	259.7	-	-	280.4	259.7
Human services.....	1,750.9	1,652.7	-	-	1,750.9	1,652.7
Labor.....	29.1	28.0	-	-	29.1	28.0
General education.....	1,657.3	1,614.4	-	-	1,657.3	1,614.4
Natural resources.....	98.1	95.7	-	-	98.1	95.7
Commerce and community development.....	33.3	37.0	-	-	33.3	37.0
Transportation.....	308.5	310.7	-	-	308.5	310.7
Public service enterprises.....	3.9	4.5	-	-	3.9	4.5
Interest on long-term debt.....	18.7	19.4	-	-	18.7	19.4
Unemployment compensation.....	-	-	214.6	99.0	214.6	99.0
Lottery commission.....	-	-	74.9	79.6	74.9	79.6
Liquor control.....	-	-	46.4	45.3	46.4	45.3
Other business-type expenses.....	-	-	2.5	3.1	2.5	3.1
<b>Total expenses.....</b>	<b>4,297.1</b>	<b>4,123.6</b>	<b>338.3</b>	<b>227.0</b>	<b>4,635.4</b>	<b>4,350.6</b>
(Decrease) in net assets before transfers.....	(109.3)	(50.5)	(68.1)	(2.0)	(177.4)	(52.4)
Transfers net in (out).....	21.9	23.9	(21.9)	(23.9)	-	-
<b>Change in net assets.....</b>	<b>(87.3)</b>	<b>(26.6)</b>	<b>(90.1)</b>	<b>(25.9)</b>	<b>(177.4)</b>	<b>(52.4)</b>
Net assets, July 1.....	1,247.2	1,273.7	173.1	199.0	1,420.3	1,472.7
<b>Net assets, June 30.....</b>	<b>\$ 1,159.9</b>	<b>\$ 1,247.2</b>	<b>\$ 83.0</b>	<b>\$ 173.1</b>	<b>\$ 1,242.9</b>	<b>\$ 1,420.3</b>

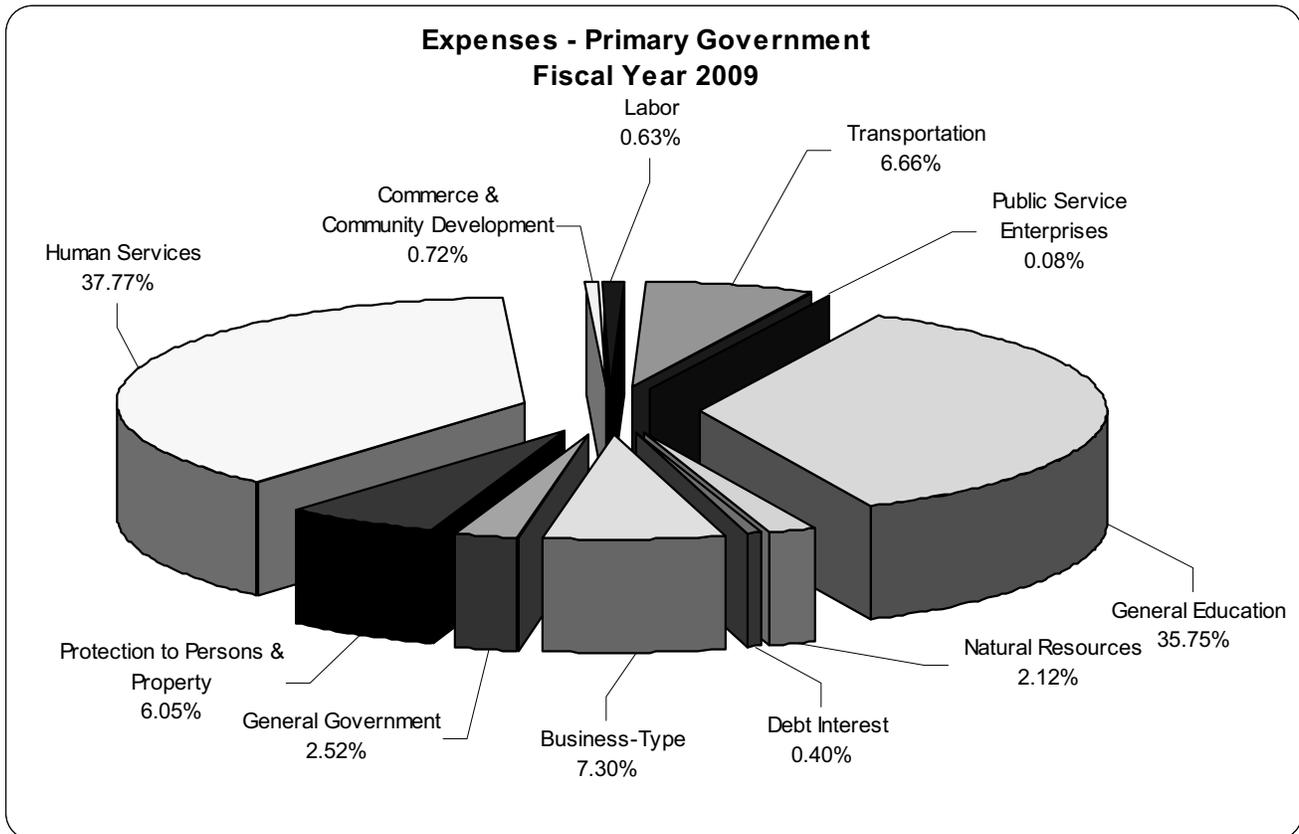
Totals may not add due to rounding.

The following graph illustrates the revenues of Vermont's primary government for fiscal year 2009. Approximately 33.23 percent comes from other entities and governments in the form of operating and capital grants and contributions (primarily federal grant revenues). An additional 32.49 percent of total revenues is generated by the statewide education and income taxes.



Percentages may not equal 100%, due to rounding.

The following graph illustrates the percentages of total primary government expenses. The largest portion of expenses is for human services (37.77 percent of total expenses) which provides for Vermont's low-income, elderly care services and persons in state custody in the form of grants for selected services such as food stamps, health care, housing and child protective services. The second most significant expense is for general education (35.75 percent of total expenses), which provides for Vermont's support to elementary, secondary and higher education.



Percentages may not equal 100%, due to rounding.

### FINANCIAL ANALYSIS OF THE STATE'S INDIVIDUAL FUNDS

As noted earlier, the State of Vermont uses fund accounting to account for its ongoing operations and to demonstrate compliance with finance-related legal requirements imposed by both legislative mandates as well as externally imposed restrictions.

#### Governmental Funds

The focus of the State's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the State's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending. At the end of fiscal year 2009, the unreserved fund balance is 51.03 percent of the total fund balance of governmental funds, which is available for spending on governmental programs at the State's discretion in the coming year. The remainder of this fund balance has been reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders, for debt service, for the human services caseload reserve, for budget stabilization purposes, and for a variety of other purposes.

At the end of fiscal year 2009, the State's governmental funds reported combined fund balances of \$355.9 million, a decrease of \$64.7 million in comparison with the prior fiscal year. This decrease is primarily attributable to declines in personal and corporate income tax.

The General Fund is the chief operating fund of the State. At the end of fiscal year 2009, the General Fund's total fund balance was \$149.9 million and the unreserved portion of this fund balance was \$46.7 million. Its remaining fund balance was made up of reservations totaling \$103.2 million. The most significant reservations are: \$60 million for budget stabilization, \$16.3 million for the human services caseload reserve and \$14.85 million for the revenue shortfall reserve. During 2009, total expenditures and other financing uses surpassed revenues and other financing sources by \$5.8 million. The General Fund transferred \$78.1 million to the Global Commitment Fund for a portion of the State's payment for Medical coverage under the Global Commitment to Health Medicaid waiver.

The Special Fund's total fund balance at the end of fiscal year 2009 was \$95.3 million, a decrease of 18.23 percent in comparison with 2008. The Special Fund's total fund balance is comprised of \$91.6 million as unreserved, and \$3.7 million in reserved for encumbrances. Special Fund revenues increased \$48.4 million and expenditures increased \$9.7 million compared to 2008 resulting in a decrease in "excess of revenues over expenditures" of \$38.7 million from last fiscal year. Fiscal year 2009 transfers out to other funds exceed transfers in from other funds by \$190.6 million. The Special Fund transferred \$203.6 million to the Global Commitment Fund for a portion of the State's payment for Medicaid coverage under the Global Commitment to Health Medicaid waiver.

The Federal Revenue Fund accounts for the federal share of all federal grants except those federal grants that are awarded to the Agency of Transportation (which are included in the Transportation Fund) and the Department of Fish and Wildlife (which are included in the Fish and Wildlife Fund, a non-major governmental fund). The Federal Revenue Fund's federal grant revenues for fiscal year 2009 were \$1.232 billion, a 8.83 percent increase over fiscal year 2008's federal grant revenues. The Agency of Human Services' received 82.25 percent of the total federal grants revenue and transferred \$621.7 million to the Global Commitment Fund for the payment of the Federal share of Medicaid expenditures under the Global Commitment to Health Medicaid waiver. The Federal Revenue Fund's total fund balance at the end of fiscal year 2009 (\$32.9 million) was a decrease of \$36.9 million as compared to the total fund balance at the end of fiscal year 2008.

The fiscal year 2009 ending total fund balance for the Global Commitment Fund was a deficit balance \$29.4 million. Net transfers in of \$880.4 million exceeded expenditures of \$873.7 million, resulting in a \$6.7 million decrease in the deficit balance from the fiscal year 2008 ending total fund balance. This deficit is the result of Medicaid costs incurred under a previous Medicaid waiver agreement being paid with the resources transferred to the fund under the current agreement. The State plans to clarify with the Centers for Medicare and Medicaid Services (CMS), as part of a waiver amendment, that the State used capitation payments to pay for regular Medicaid claims coming into the global commitment waiver period. The State and CMS recognize the need to develop an equitable funding approach coming out the waiver period.

The Education Fund at June 30, 2009, had a total fund balance of \$44.6 million, which represents a \$4.3 million increase over fiscal year 2008's ending balance. Prior to fiscal year 2008, the State appropriated for expenditures to provide property tax relief to taxpayers based on taxpayer income levels and property taxes. Beginning with fiscal year 2008, the State changed its methodology of paying income sensitivity adjustments from directly to taxpayers to paying the income sensitivity adjustments directly to the municipalities, and the municipalities adjust the taxpayers' statewide education property tax assessments. The Education Fund's statewide education tax revenue was reduced from the gross assessment of \$995.9 million for the \$119.5 million that was paid to municipalities for income sensitivity adjustments. The Education Fund's reserve for budget stabilization increased \$1.7 million to \$31.1 million, the maximum allowed by statute.

The Transportation Fund's total fund balance was \$10.2 million at June 30, 2009, a decrease of \$3.4 million from the fiscal year 2008 ending total fund balance. This decrease was the result of expenditures exceeding revenues by \$4.9 million and transfer in exceeding transfers out by \$1.5 million. The Transportation Fund's

reservation for budget stabilization increased from \$11.2 million to \$11.3 million, the maximum allowed by statute.

See Note 1, Section E for more information regarding these funds.

### Proprietary Funds

The State's *enterprise funds* provide the same type of information presented in the business-type activities in the government-wide financial statements, but in more detail. The Unemployment Compensation Trust Fund is the largest of the enterprise funds accounting for 94.44 percent of the \$83.1 million total net assets reported by the enterprise funds. However, the Unemployment Compensation Trust Fund's total net assets decreased by \$90.8 million from \$169.2 million at June 30, 2008, to \$78.5 million at June 30, 2009. This decrease was the result of unemployment benefit distributions exceeding unemployment tax assessments and other income.

The State's *internal service funds*' total net assets at June 30, 2009 were \$2.8 million, a \$9.4 million decrease from June 30, 2008. This decrease is primarily due to operating losses totaling \$8.2 million and net transfers out to other funds of \$2.2 million. It should be remembered that the internal service funds' activity has been combined with the governmental funds' activity in the government-wide financial statements.

### Fiduciary Funds

The State's fiduciary funds account for resources held for the benefit of parties outside the government. The *pension and other postemployment benefit trust funds*' net assets decreased by 21 percent to \$2.575 billion at June 30, 2009. For more information regarding the State's retirement and other postemployment benefit plans, see Note 5 to the financial statements. The Unclaimed Property Fund's total assets balance at June 30, 2009 is \$9 million, and total liabilities balance is \$7.8 million, including the escheat property claims liability estimated at \$7.8 million, resulting in ending net assets of \$1.2 million. The Investment Trust Fund's total net assets at June 30, 2009, were \$89.8 million. Net assets of all fiduciary funds are reported as held in trust for particular purposes.

## GENERAL FUND BUDGET HIGHLIGHTS

The fiscal year 2009 General Fund revenue forecast was reduced three times during the fiscal year, with the final General Fund revenue forecast reduction approved by the Emergency Board on April 24, 2009. The General Fund revenue forecast was reduced by 2.57% in November 2008, 0.93% in January 2009, and 1.32% in April 2009. As fiscal year 2009 came to a close, the revenues had exceeded the April 2009 revised revenue forecast by \$14.6 million. This was mostly attributable to the Inheritance & Estate Tax (included in Other Taxes), which completed the fiscal year \$14.1 million ahead of the April 2009 revised revenue. Personal Income Tax, Sales & Use Tax, Meals & Rooms Tax, and Property Transfer Tax cumulatively fell slightly below the final target by \$2.31 million or 0.27%, while Corporate Income Tax exceeded target by \$5.0 million or 8.1%. The General Fund's operating results allowed for \$2.2 million to be added to the Budget Stabilization Reserve, bringing the balance to \$60.0 million (100% of the 5% statutory maximum), with an additional \$14.9 million placed in the new revenue shortfall reserve. The revenue shortfall reserve was established in 32 V.S.A. 308(d). If the general assembly determines there are insufficient revenues to fund expenditures for the operation of state government at a level the general assembly finds prudent and required, it may specifically appropriate the use of the revenue shortfall reserve to compensate for a reduction of revenues or fund such needs as the general assembly may determine.

## PRIMARY GOVERNMENT'S CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

The State investment in capital assets (net of accumulated depreciation) for its governmental and business-type activities as of June 30, 2009, was \$1.495 billion, a total increase of 6.5 percent (Table 3). This investment in

capital assets includes land, buildings, improvements, equipment, infrastructure and construction in progress. Infrastructure assets are items that are normally immovable and of value only to the State, such as roads, bridges, streets and sidewalks, drainage systems, lighting systems, and similar items.

Many component unit, municipal and non-profit capital construction projects and acquisitions are financed by the State, but the assets are actually owned by these other organizations. Therefore, these capital assets are recorded on the financial statements of these owning organizations and are not listed on the books of the State. But the general obligation bonds issued by the State to finance these capital assets are reported as a liability of the State's governmental activities. At June 30, 2009, the State had \$214.3 million of general obligation bonds outstanding related to capital assets of these other organizations.

**TABLE 3**  
**Capital Assets at Fiscal Year End**  
(Net of depreciation, amounts in thousands)

	Governmental Activities		Business Activities		Total Primary Government	
	2009	2008	2009	2008	2009	2008
Land and Land Improvements...	\$ 77,468	\$ 72,940	\$ -	\$ -	\$ 77,468	\$ 72,940
Construction in Progress.....	344,421	304,866	304	-	344,725	304,866
Works of Art.....	136	136	-	-	136	136
Buildings and Improvements.....	220,751	205,690	35	31	220,786	205,721
Machinery and Equipment.....	50,234	48,214	598	783	50,832	48,997
Infrastructure.....	801,465	771,002	-	-	801,465	771,002
<b>Totals.....</b>	<b>\$1,494,475</b>	<b>\$1,402,848</b>	<b>\$937</b>	<b>\$814</b>	<b>\$1,495,412</b>	<b>\$1,403,662</b>

Totals may not add due to rounding.

#### Debt Administration

The State has no constitutional or other limit on its power to issue obligations or to incur debt besides borrowing only for public purposes. In 1990, the General Assembly created the Capital Debt Affordability Advisory Committee and made it responsible for overseeing the long-term capital planning for the State. Bonds authorized for a given fiscal year may, at the discretion of the State Treasurer with the approval of the Governor, be issued in the fiscal year, in the months of May and June proceeding such fiscal year, or in subsequent fiscal years. Bonds are backed by the full faith and credit of the State, including the State's power to levy additional taxes to ensure repayment of the debt.

During fiscal year 2009, the State of Vermont's outstanding general obligation bond debt decreased by approximately \$1.5 million. This decrease can be accounted for by the issuance of \$50.5 million of general obligation bonds and accretion of \$1.4 million in principal on the State's capital appreciation bonds offset by the redemption of \$53.4 million. Additional information on the State's long-term indebtedness is contained in Note 8 of the notes to the financial statements.

The State's general obligation bond ratings are as follows: Aaa by Moody's Investor Service (since February 2008), AA+ by Standard & Poor's Ratings Services (since September 2000), and AA+ by Fitch Ratings (since October 1999).

## ECONOMIC FACTORS AFFECTING THE STATE

#### Capital Debt Affordability

Annually the Capital Debt Affordability Advisory Committee (CDAAC) completes a review of the size and affordability of the State tax-supported general obligation debt. By October 1, the CDAAC submits to the Governor and to the General Assembly an estimate of the maximum amount of new long-term general obligation

debt that prudently may be authorized for the next fiscal year. In September 2009, the CDAAC issued its recommendation proposing that the maximum amount of long-term general obligation debt authorized for the State in fiscal year 2010 be \$69.96 million and in fiscal year 2011 be \$71.83 million. The State anticipates the next issuance of general obligation bonds will be in the first quarter of calendar 2010.

### **Economic Conditions**

Vermont economic conditions have followed the national trend with an apparent slowing in the rate of decline over the last six to eight months. Labor market conditions remain weak, although the condition of the State's housing markets and the State's unemployment rate remain less adversely impacted than either the national average or the experience felt by many other states or regions throughout the country. The impact of the recession in Vermont has been most evident in the State's job market. Currently, nonfarm payroll jobs have contracted by 5.0% since the last payroll job peak during mid-calendar year 2007. Job losses in Vermont recently have slowed, following the sharp drop off that occurred between September 2008 and April 2009. As economic conditions have stabilized and begun to improve, another sharp drop off in payroll jobs seems unlikely. The Construction and Manufacturing sectors have been hit particularly hard. Second home construction has all but ceased in the State. Already existing problems in Manufacturing were exacerbated by the recession. Both of these sectors continue to struggle due to elevated energy prices. Thus far, however, Vermont's job losses have not yet reached the over 6% peak-to-trough payroll job decline that occurred during the 1990-1991 Vermont recession. That recession was a particularly harsh downturn for Vermont, and still remains the most severe economic and labor market downturn in the Vermont economy since the Great Depression. While it is true that the payroll jobs decline during the current downturn has not yet reached the especially harsh payroll job decline of the early 1990s recession, the job losses experienced during the current economic downturn far exceeded the level of payroll job losses experienced during the 2001 economic downturn in Vermont.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the State of Vermont's finances for all of Vermont's citizens, taxpayers, customers, and investors and creditors. This financial report seeks to demonstrate the State's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

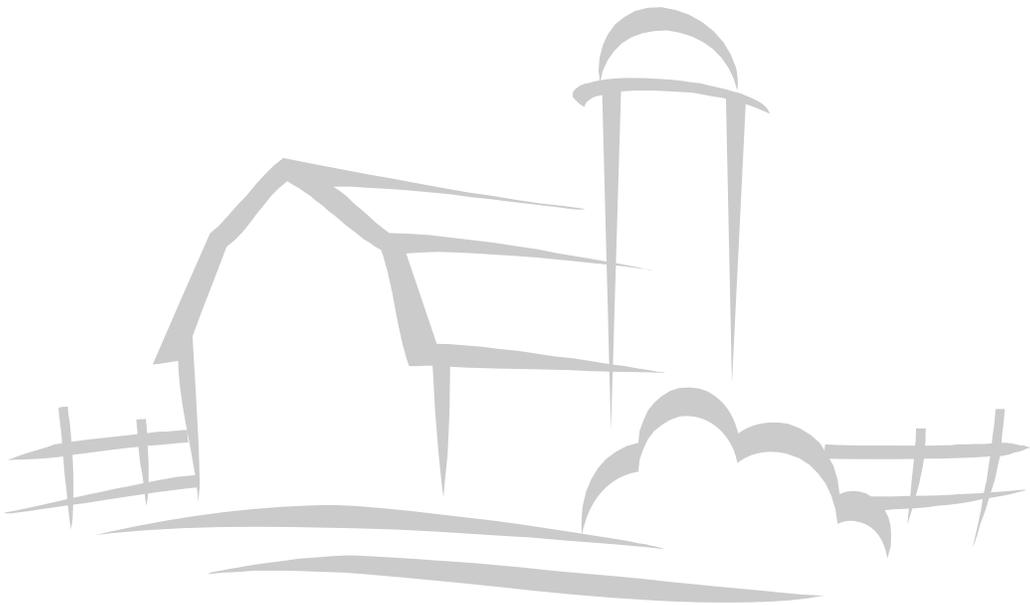
State of Vermont  
Department of Finance and Management  
109 State Street, 5th Floor  
Pavilion Building  
Montpelier, Vermont 05609-0401

The State's component units issue their own separately issued financial statements. Their statements may be obtained by directly contacting them at the addresses found in Note 1 to the State's financial statements.



## ***BASIC FINANCIAL STATEMENTS***

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*Vermont*



**GOVERNMENT-WIDE  
FINANCIAL STATEMENTS**

**STATE OF VERMONT  
STATEMENT OF NET ASSETS  
JUNE 30, 2009**

	Primary Government			Discretely Presented Component Units
	Governmental Activities	Business-type Activities	Total	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents.....	\$ 317,294,461	\$ 80,778,779	\$ 398,073,240	\$ 227,008,345
Taxes receivable (net).....	78,947,265	13,580,549	92,527,814	-
Loans and notes receivable (net).....	7,400,000	735,260	8,135,260	234,351,303
Federal grants receivable.....	127,475,162	1,500,374	128,975,536	13,299,298
Other receivables (net).....	34,082,115	3,606,405	37,688,520	121,842,979
Investments.....	36,230,094	-	36,230,094	82,040,803
Inventories.....	2,351,973	4,991,309	7,343,282	209,309
Internal balances.....	2,283,220	(2,283,220)	-	-
Receivable from primary government.....	-	-	-	1,691,209
Receivable from component units.....	3,500,163	-	3,500,163	-
Other current assets.....	1,272,562	133,240	1,405,802	14,989,356
Total current assets.....	<u>610,837,015</u>	<u>103,042,696</u>	<u>713,879,711</u>	<u>695,432,602</u>
Noncurrent assets:				
Cash and cash equivalents.....	-	863,590	863,590	134,399,037
Taxes receivable.....	107,795,321	-	107,795,321	-
Other receivables.....	21,032,796	28,721	21,061,517	-
Loans and notes receivable.....	169,705,646	1,774,774	171,480,420	3,389,610,657
Investments.....	39,669,664	2,558,310	42,227,974	446,567,746
Other noncurrent assets.....	7,646,939	-	7,646,939	33,079,772
Capital assets:				
Land.....	77,467,974	-	77,467,974	30,866,456
Construction in progress.....	344,421,089	304,084	344,725,173	74,072,121
Works of art.....	136,003	-	136,003	-
Capital assets being depreciated:				
Infrastructure.....	1,425,008,595	-	1,425,008,595	21,564,527
Property, plant and equipment.....	534,778,633	1,595,954	536,374,587	979,229,813
Less accumulated depreciation.....	(887,337,532)	(962,797)	(888,300,329)	(404,480,726)
Total capital assets, net of depreciation.....	<u>1,494,474,762</u>	<u>937,241</u>	<u>1,495,412,003</u>	<u>701,252,191</u>
Total noncurrent assets.....	<u>1,840,325,128</u>	<u>6,162,636</u>	<u>1,846,487,764</u>	<u>4,704,909,403</u>
Total assets.....	<u>2,451,162,143</u>	<u>109,205,332</u>	<u>2,560,367,475</u>	<u>5,400,342,005</u>

	<b>Primary Government</b>			<b>Discretely Presented Component Units</b>
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable and other current liabilities.....	230,091,777	14,474,160	244,565,937	98,205,522
Income tax refunds payable.....	75,175,424	-	75,175,424	-
Payable to primary government.....	-	-	-	5,191,372
Payable to component units.....	-	-	-	-
Intergovernmental payable - due to federal government...	8,002,410	-	8,002,410	-
Accrued interest payable.....	7,357,791	-	7,357,791	10,720,416
Current portion of long-term liabilities.....	88,133,712	654,658	88,788,370	428,287,223
Unearned revenue.....	1,617,780	6,573,190	8,190,970	29,147,113
Total current liabilities	<u>410,378,894</u>	<u>21,702,008</u>	<u>432,080,902</u>	<u>571,551,646</u>
Long-term liabilities:				
Lottery prize awards payable.....	-	4,313,243	4,313,243	-
Bonds, notes and leases payable.....	404,675,982	-	404,675,982	3,803,715,262
Compensated absences.....	11,188,673	145,001	11,333,674	-
Claims and judgments.....	27,034,525	-	27,034,525	-
Other long-term liabilities.....	438,027,536	-	438,027,536	107,252,466
Total long-term liabilities.....	<u>880,926,716</u>	<u>4,458,244</u>	<u>885,384,960</u>	<u>3,910,967,728</u>
Total liabilities.....	<u>1,291,305,610</u>	<u>26,160,252</u>	<u>1,317,465,862</u>	<u>4,482,519,374</u>
<b>NET ASSETS</b>				
Invested in capital assets, net of related debt.....	1,318,708,102	937,241	1,319,645,343	190,955,283
Restricted for:				
Unemployment compensation.....	-	78,451,846	78,451,846	-
Component unit net assets.....	-	-	-	610,237,496
Funds held in permanent investments:				
Expendable.....	11,899,617	-	11,899,617	-
Nonexpendable.....	7,416,453	-	7,416,453	-
Budget stabilization.....	102,384,449	-	102,384,449	-
Unrestricted.....	(280,552,088)	3,655,993	(276,896,095)	116,629,852
Total net assets.....	<u>\$ 1,159,856,533</u>	<u>\$ 83,045,080</u>	<u>\$ 1,242,901,613</u>	<u>\$ 917,822,631</u>

The accompanying notes are an integral part of these financial statements.

**STATE OF VERMONT  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2009**

<b>Functions/Programs</b>	<b>Program Revenues</b>			
	<b>Expenses</b>	<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>
<b>Primary Government:</b>				
Governmental activities:				
General government.....	\$ 116,802,125	\$ 23,075,643	\$ 1,338,271	\$ -
Protection to persons & property.....	280,434,303	151,730,311	37,915,765	165,354
Human services.....	1,750,910,878	22,310,753	1,063,814,956	-
Labor.....	29,070,744	9,007,019	21,896,102	-
General education.....	1,657,335,363	1,438,594	114,228,604	12,394
Natural resources.....	98,135,589	23,749,288	34,240,004	8,689,282
Commerce & community development.....	33,309,659	561,127	8,153,558	-
Transportation.....	308,457,417	81,435,147	33,962,719	156,976,909
Public service enterprises.....	3,894,263	4,831,639	-	-
Interest on long-term debt.....	18,713,803	-	-	-
Total governmental activities.....	<u>4,297,064,144</u>	<u>318,139,521</u>	<u>1,315,549,979</u>	<u>165,843,939</u>
Business-type activities:				
Vermont Lottery Commission.....	74,895,581	95,982,802	-	-
Liquor Control.....	46,376,992	47,788,549	-	99,999
Unemployment Compensation.....	214,560,736	117,920,196	-	-
Other.....	2,470,608	2,341,468	-	-
Total business-type activities.....	<u>338,303,917</u>	<u>264,033,015</u>	<u>-</u>	<u>99,999</u>
Total primary government.....	<u>\$ 4,635,368,061</u>	<u>\$ 582,172,536</u>	<u>\$ 1,315,549,979</u>	<u>\$ 165,943,938</u>
<b>Component Units:</b>				
Vermont Student Assistance Corporation.....	\$ 153,088,000	\$ 82,628,000	\$ 57,485,000	\$ -
University of Vermont and State Agricultural College.....	577,357,000	314,917,000	210,406,000	7,240,000
Vermont State Colleges.....	165,975,359	105,179,309	52,278,104	1,000,349
Vermont Housing Finance Agency.....	51,876,566	727,525	-	-
Other.....	74,102,755	44,076,498	16,941,109	3,606,747
Total component units.....	<u>\$ 1,022,399,680</u>	<u>\$ 547,528,332</u>	<u>\$ 337,110,213</u>	<u>\$ 11,847,096</u>

General Revenues:

Taxes:

Personal and corporate income.....	
Sales and use.....	
Meals and rooms.....	
Purchase and use.....	
Motor fuel.....	
Statewide education.....	
Other taxes.....	
Total taxes.....	
Investment earnings (losses).....	
Tobacco litigation settlement.....	
Additions to non-expendable endowments.....	
Miscellaneous.....	
Transfers.....	
Total general revenues and transfers.....	

Changes in net assets.....

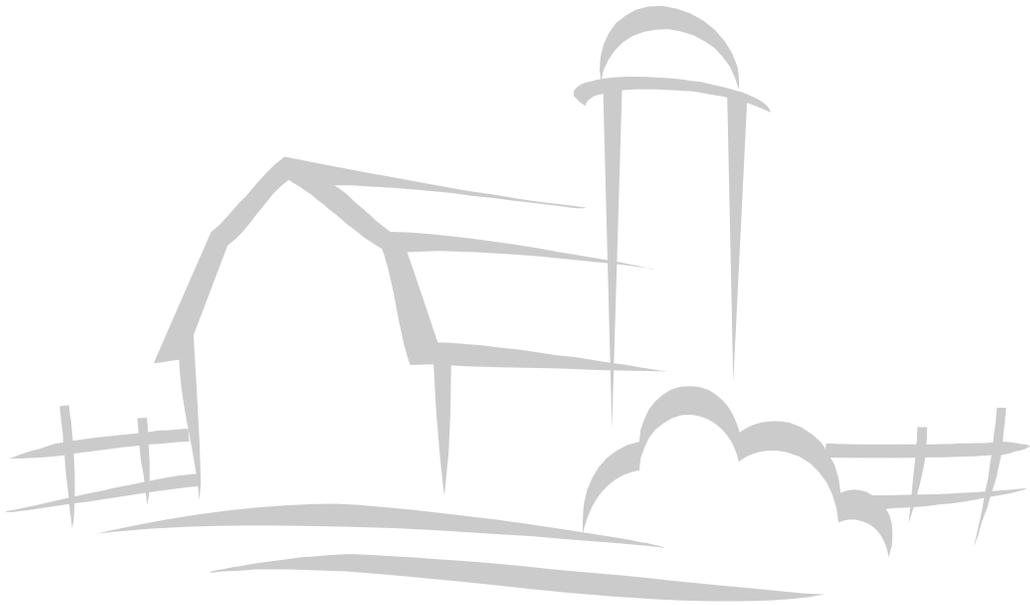
Net Assets - Beginning, restated (Note 17).....

Net Assets - Ending.....

The accompanying notes are an integral part of these financial statements.

<b>Net (Expense) Revenue and Changes in Net Assets</b>			
<b>Primary Government</b>			<b>Discretely Presented Component Units</b>
<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>	
\$ (92,388,211)	\$ -	\$ (92,388,211)	\$ -
(90,622,873)	-	(90,622,873)	-
(664,785,169)	-	(664,785,169)	-
1,832,377	-	1,832,377	-
(1,541,655,771)	-	(1,541,655,771)	-
(31,457,015)	-	(31,457,015)	-
(24,594,974)	-	(24,594,974)	-
(36,082,642)	-	(36,082,642)	-
937,376	-	937,376	-
(18,713,803)	-	(18,713,803)	-
<u>(2,497,530,705)</u>	<u>-</u>	<u>(2,497,530,705)</u>	<u>-</u>
-	21,087,221	21,087,221	-
-	1,511,556	1,511,556	-
-	(96,640,540)	(96,640,540)	-
-	(129,140)	(129,140)	-
-	<u>(74,170,903)</u>	<u>(74,170,903)</u>	<u>-</u>
<u>(2,497,530,705)</u>	<u>(74,170,903)</u>	<u>(2,571,701,608)</u>	<u>-</u>
-	-	-	(12,975,000)
-	-	-	(44,794,000)
-	-	-	(7,517,597)
-	-	-	(51,149,041)
-	-	-	<u>(9,478,401)</u>
-	-	-	<u>(125,914,039)</u>
572,032,043	-	572,032,043	-
317,599,085	-	317,599,085	-
117,842,121	-	117,842,121	-
65,861,624	-	65,861,624	-
64,303,367	-	64,303,367	-
876,407,774	-	876,407,774	-
326,518,745	-	326,518,745	12,464,095
<u>2,340,564,759</u>	<u>-</u>	<u>2,340,564,759</u>	<u>12,464,095</u>
2,635,461	6,034,822	8,670,283	(13,249,494)
42,879,252	-	42,879,252	-
-	-	-	575,349
2,178,455	8,659	2,187,114	1,687,309
21,944,841	<u>(21,944,841)</u>	-	-
<u>2,410,202,768</u>	<u>(15,901,360)</u>	<u>2,394,301,408</u>	<u>1,477,259</u>
(87,327,937)	(90,072,263)	(177,400,200)	(124,436,780)
<u>1,247,184,470</u>	<u>173,117,343</u>	<u>1,420,301,813</u>	<u>1,042,259,411</u>
<u>\$ 1,159,856,533</u>	<u>\$ 83,045,080</u>	<u>\$ 1,242,901,613</u>	<u>\$ 917,822,631</u>

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*Vermont*



**GOVERNMENTAL FUNDS  
FINANCIAL STATEMENTS**

**STATE OF VERMONT  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2009**

	General Fund	Transportation Fund	Education Fund	Special Fund
<b>ASSETS:</b>				
Cash and cash equivalents.....	\$ 74,862,479	\$ 10,514,267	\$ 42,111,585	\$ 63,055,523
Investments.....	-	-	-	43,967,117
Receivables:				
Taxes receivable (net).....	162,050,315	8,759,718	12,758,249	3,078,410
Accrued interest receivable.....	106,317	1,615	-	14,452
Notes and loans receivable.....	816,499	374,948	-	699,540
Other receivables (net).....	5,913,574	8,676,745	-	20,590,715
Intergovernmental receivable - federal government (net).....	485,680	22,961,062	-	-
Due from other funds.....	2,233,223	575,040	-	1,697,107
Due from component units.....	3,102,064	-	-	68,357
Interfund receivable.....	41,006,672	-	-	-
Advances to other funds.....	309,700	-	-	-
Advances to component units.....	1,571,940	-	-	-
<b>Total assets.....</b>	<b>\$ 292,458,463</b>	<b>\$ 51,863,395</b>	<b>\$ 54,869,834</b>	<b>\$ 133,171,221</b>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>LIABILITIES:</b>				
Accounts payable.....	\$ 19,319,000	\$ 20,692,885	\$ 7,470,468	\$ 17,508,178
Accrued liabilities.....	15,645,476	7,543,364	-	4,656,954
Retainage payable.....	14,985	387,227	-	289,177
Due to other funds.....	2,197,145	87,165	24,402	6,291,465
Due to component units.....	700,000	-	-	-
Intergovernmental payable - federal government.....	-	-	-	-
Tax refunds payable.....	4,961,262	-	138,825	-
Deferred revenue.....	99,720,805	12,964,142	2,592,534	9,090,813
<b>Total liabilities.....</b>	<b>142,558,673</b>	<b>41,674,783</b>	<b>10,226,229</b>	<b>37,836,587</b>
<b>FUND BALANCES (DEFICITS):</b>				
Reserved for:				
Encumbrances.....	8,166,596	22,989	-	3,704,302
Budget stabilization.....	60,013,570	11,290,397	31,080,482	-
Debt service.....	1,176,793	673,628	-	-
Advances and notes receivable.....	2,698,139	-	-	-
Revenue shortfall.....	14,845,633	-	-	-
Human caseload management.....	16,285,719	-	-	-
Endowments.....	-	-	-	-
Unreserved:				
General Fund.....	46,713,340	-	-	-
Special revenue funds (deficit).....	-	(1,798,402)	13,563,123	91,630,332
Capital projects funds.....	-	-	-	-
Permanent funds.....	-	-	-	-
<b>Total fund balances (deficits).....</b>	<b>149,899,790</b>	<b>10,188,612</b>	<b>44,643,605</b>	<b>95,334,634</b>
<b>Total liabilities and fund balances.....</b>	<b>\$ 292,458,463</b>	<b>\$ 51,863,395</b>	<b>\$ 54,869,834</b>	<b>\$ 133,171,221</b>

The accompanying notes are an integral part of these financial statements.

<b>Federal Revenue Fund</b>	<b>Global Commitment Fund</b>	<b>Non-major Governmental Funds</b>	<b>Eliminations</b>	<b>Total Governmental Funds</b>
\$ 19,500,434	\$ 25,021,914	\$ 36,392,450	\$ -	\$ 271,458,652
11,132,404	-	20,800,237	-	75,899,758
-	-	95,894	-	186,742,586
29,162	-	2,460	-	154,006
175,214,659	-	-	-	177,105,646
1,779,937	13,878,880	413,605	-	51,253,456
103,448,979	-	579,441	-	127,475,162
549,032	25,249,087	13,245	(27,624,898)	2,691,836
449,011	-	-	-	3,619,432
-	-	-	-	41,006,672
-	-	-	-	309,700
-	-	-	-	1,571,940
<b>\$ 312,103,618</b>	<b>\$ 64,149,881</b>	<b>\$ 58,297,332</b>	<b>\$ (27,624,898)</b>	<b>\$ 939,288,846</b>
\$ 34,165,168	\$ 88,449,265	\$ 2,990,852	\$ -	\$ 190,595,816
6,831,579	3,030,916	715,074	-	38,423,363
104,186	138,080	725,174	-	1,658,829
19,087,868	416,453	528,207	(27,624,898)	1,007,807
-	-	991,209	-	1,691,209
8,002,410	-	-	-	8,002,410
-	-	-	-	5,100,087
211,051,981	1,504,794	-	-	336,925,069
<b>279,243,192</b>	<b>93,539,508</b>	<b>5,950,516</b>	<b>(27,624,898)</b>	<b>583,404,590</b>
13,294,967	663,651	2,968,240	-	28,820,745
-	-	-	-	102,384,449
-	-	-	-	1,850,421
-	-	-	-	2,698,139
-	-	-	-	14,845,633
-	-	-	-	16,285,719
-	-	7,416,453	-	7,416,453
-	-	-	-	46,713,340
19,565,459	(30,053,278)	5,304,329	-	98,211,563
-	-	24,758,177	-	24,758,177
-	-	11,899,617	-	11,899,617
<b>32,860,426</b>	<b>(29,389,627)</b>	<b>52,346,816</b>	<b>-</b>	<b>355,884,256</b>
<b>\$ 312,103,618</b>	<b>\$ 64,149,881</b>	<b>\$ 58,297,332</b>	<b>\$ (27,624,898)</b>	<b>\$ 939,288,846</b>

**State of Vermont**  
**Reconciliation of Governmental Fund Balances**  
**to the Statement of Net Assets - Governmental Activities**  
**June 30, 2009**

<b>Total fund balances from previous page</b> .....		<b>\$ 355,884,256</b>
Capital assets used in governmental activities (net of internal service funds' capital assets) are not considered financial resources for fund perspective reporting and, therefore, are not reported in the funds. Those assets consist of:		
Land.....	77,441,818	
Construction in progress.....	339,692,623	
Depreciable capital assets and infrastructure, net of \$845,656,403 of accumulated depreciation.....	1,042,124,405	
Capital assets, net of accumulated depreciation.....		1,459,258,846
Internal service funds are used by management to charge the costs of certain activities, such as insurance and telecommunications, to certain funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net assets.....		
		2,824,557
Amount presented in the statement of net assets relating to, but not in fund balances due to different basis of accounting include:		
Long-term assets are not available to pay for current-period expenditures and therefore are reported as deferred revenues in the governmental funds.....		336,179,186
Deferred charge for unamortized bond issuance costs.....		2,494,882
Deferred for unamortized loss on sale of refunding bonds.....		5,152,058
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not considered financial liabilities for fund perspective reporting, and therefore, are not reported in the funds. These liabilities include:		
Bonded and capital lease debt.....	(453,161,244)	
Accrued interest payable on bonds.....	(7,357,791)	
Compensated absences (net of internal service funds' liability).....	(31,471,902)	
Tax refunds payable.....	(70,075,337)	
Other long-term liabilities.....	(439,870,978)	
Long-term liabilities.....		(1,001,937,252)
<b>Net assets of governmental activities</b> .....		<b>\$ 1,159,856,533</b>

The accompanying notes are an integral part of these financial statements.

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*Vermont*

**STATE OF VERMONT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2009**

	<u>General Fund</u>	<u>Transportation Fund</u>	<u>Education Fund</u>	<u>Special Fund</u>
<b>REVENUES:</b>				
Taxes:				
Personal income tax.....	\$ 526,636,230	\$ -	\$ -	\$ 2,592,455
Corporate income tax.....	66,453,120	-	-	-
Sales and use tax.....	213,817,300	-	105,204,680	-
Meals and rooms.....	117,277,522	-	-	-
Motor fuel tax.....	-	61,749,294	-	1,590,389
Purchase and use tax.....	-	43,907,533	21,954,091	-
Statewide education tax.....	-	-	876,407,774	-
Other taxes.....	141,463,956	16,944,712	2,027,286	173,160,178
Earnings of departments:				
Fees.....	19,062,049	4,525,761	-	58,802,775
Rents and leases.....	-	909,427	-	3,075,222
Sales of services.....	1,365,342	57,717	-	18,256,837
Federal grants.....	-	187,333,894	-	-
Fines, forfeits and penalties.....	9,820,861	7,124,212	-	10,122,674
Investment income.....	1,223,249	151,838	255,595	1,031,838
Licenses:				
Business.....	2,969,750	409,616	-	12,610,152
Non-business.....	74,734	69,053,298	-	2,830,033
Special assessments.....	-	-	-	59,192,191
Other revenues.....	3,651,744	1,909,161	-	71,791,116
<b>Total revenues.....</b>	<b><u>1,103,815,857</u></b>	<b><u>394,076,463</u></b>	<b><u>1,005,849,426</u></b>	<b><u>415,055,860</u></b>
<b>EXPENDITURES:</b>				
General government.....	69,590,157	24,364	7,969,218	16,466,160
Protection to persons and property.....	87,356,283	33,159,585	-	103,159,533
Human services.....	377,328,545	-	-	59,349,698
Labor.....	1,969,763	-	-	5,549,369
General education.....	128,851,693	-	1,306,154,662	20,014,562
Natural resources.....	23,283,163	-	-	28,203,445
Commerce and community development.....	16,315,456	-	-	5,388,069
Transportation.....	1,161,006	363,861,378	-	1,145,647
Public service enterprises.....	-	-	-	3,892,835
Debt service.....	67,048,726	1,914,650	-	2,495,675
<b>Total expenditures.....</b>	<b><u>772,904,792</u></b>	<b><u>398,959,977</u></b>	<b><u>1,314,123,880</u></b>	<b><u>245,664,993</u></b>
<b>Excess of revenues over (under) expenditures.....</b>	<b><u>330,911,065</u></b>	<b><u>(4,883,514)</u></b>	<b><u>(308,274,454)</u></b>	<b><u>169,390,867</u></b>
<b>Other Financing Sources (Uses):</b>				
Proceeds from the sale of bonds.....	-	-	-	-
Premium on sale of bonds.....	1,176,793	673,628	-	-
Transfers in.....	48,561,335	2,341,945	312,743,052	56,953,969
Transfers out.....	(386,472,327)	(1,556,875)	(127,483)	(247,592,258)
<b>Total other financing sources (uses).....</b>	<b><u>(336,734,199)</u></b>	<b><u>1,458,698</u></b>	<b><u>312,615,569</u></b>	<b><u>(190,638,289)</u></b>
<b>Net change in fund balances.....</b>	<b><u>(5,823,134)</u></b>	<b><u>(3,424,816)</u></b>	<b><u>4,341,115</u></b>	<b><u>(21,247,422)</u></b>
<b>Fund balances, July 1 (deficit).....</b>	<b><u>155,722,924</u></b>	<b><u>13,613,428</u></b>	<b><u>40,302,490</u></b>	<b><u>116,582,056</u></b>
<b>Fund balances, June 30 (deficit).....</b>	<b><u>\$ 149,899,790</u></b>	<b><u>\$ 10,188,612</u></b>	<b><u>\$ 44,643,605</u></b>	<b><u>\$ 95,334,634</u></b>

The accompanying notes are an integral part of these financial statements.

<u>Federal Revenue Fund</u>	<u>Global Commitment Fund</u>	<u>Non-major Governmental Funds</u>	<u>Eliminations</u>	<u>Total Governmental Funds</u>
\$ -	\$ -	\$ -	\$ -	\$ 529,228,685
-	-	-	-	66,453,120
-	-	-	-	319,021,980
-	-	-	-	117,277,522
-	-	963,684	-	64,303,367
-	-	-	-	65,861,624
-	-	-	-	876,407,774
-	-	-	-	333,596,132
-	-	170,754	-	82,561,339
-	-	54,992	-	4,039,641
-	-	3,112	-	19,683,008
1,231,995,445	-	7,017,632	-	1,426,346,971
-	-	21,062	-	27,088,809
1,215,938	-	177,397	-	4,055,855
-	-	1,185	-	15,990,703
-	-	6,568,529	-	78,526,594
-	-	4,077	-	59,196,268
7,632,823	-	1,129,775	-	86,114,619
<b>1,240,844,206</b>	<b>-</b>	<b>16,112,199</b>	<b>-</b>	<b>4,175,754,011</b>
1,886,109	408,379	11,907,510	-	108,251,897
39,807,950	1,918,291	4,304,203	-	269,705,845
415,270,073	865,920,110	3,438,969	-	1,721,307,395
19,766,452	-	-	-	27,285,584
114,481,005	5,436,802	14,746,844	-	1,589,685,568
39,964,035	-	23,373,360	-	114,824,003
8,156,590	-	3,257,060	-	33,117,175
-	-	13,175,967	-	379,343,998
-	-	-	-	3,892,835
-	-	-	-	71,459,051
<b>639,332,214</b>	<b>873,683,582</b>	<b>74,203,913</b>	<b>-</b>	<b>4,318,873,351</b>
<b>601,511,992</b>	<b>(873,683,582)</b>	<b>(58,091,714)</b>	<b>-</b>	<b>(143,119,340)</b>
-	-	50,500,000	-	50,500,000
-	-	-	-	1,850,421
2,860,586	903,354,059	2,169,622	(1,299,778,046)	29,206,522
(641,268,231)	(22,969,049)	(2,910,586)	1,299,778,046	(3,118,763)
<b>(638,407,645)</b>	<b>880,385,010</b>	<b>49,759,036</b>	<b>-</b>	<b>78,438,180</b>
<b>(36,895,653)</b>	<b>6,701,428</b>	<b>(8,332,678)</b>	<b>-</b>	<b>(64,681,160)</b>
<b>69,756,079</b>	<b>(36,091,055)</b>	<b>60,679,494</b>	<b>-</b>	<b>420,565,416</b>
<b>\$ 32,860,426</b>	<b>\$ (29,389,627)</b>	<b>\$ 52,346,816</b>	<b>\$ -</b>	<b>\$ 355,884,256</b>

**State of Vermont**  
**Reconciliation of Statement of Revenues, Expenditures and Changes in**  
**Fund Balances - Governmental Funds to the**  
**Statement of Activities - Governmental Activities**  
**For the Fiscal Year Ended June 30, 2009**

**Total net change in fund balances from the previous page** ..... \$ (64,681,160)

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period (net of internal service funds).

Capital outlay/functional expenditures and expensed net book value of disposed capital assets .....	159,878,558
Depreciation expense .....	(71,210,043)

Repayment of bond principal is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.

Principal repayment.....	53,380,000
--------------------------	------------

Bond proceeds provide current financial resources to the governmental funds, but issuing debt increases long-term liabilities in the statement of net assets.

Bonds issued.....	(50,500,000)
Bond premium is amortized over the life of the bonds in the statement of activities.....	(411,979)
Refunding bonds gain amortized over the life of the refunded bonds.....	(1,189,971)

Bond issuance costs are reported as expenditures in the governmental funds, but this cost is amortized over the life of the bonds in the statement of activities.....

344,754

Receivables in the governmental funds that are not available to provide current financial resources are not reported as revenues in the governmental funds.....

3,976,823

Estimated personal income tax refunds that are not due and payable are not governmental fund liabilities.....

(2,815,953)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Net decrease in accrued interest payable.....	508,295
Accreted interest on capital appreciation bonds.....	(1,391,518)
Increase in compensated absences.....	(117,698)
Increase in employer pension and other postemployment related costs.....	(108,932,825)
Increase in pollution remediation related costs.....	(289,992)

Internal service funds are used by management to charge the costs of certain activities, such as insurance and telecommunications to individual funds.

The net revenue (expense) of the internal service funds is reported with governmental activities.....	(9,321,733)
---	-------------

Notes and loans issued by governmental funds are reported as an expenditure in governmental funds and repayments are reported as a revenue in the governmental funds, but the issuances and repayment increase or decrease notes and loans receivable in the statement of net assets.....

5,446,505

<b>Total changes in net assets of governmental activities as reported on the statement of activities</b> .....	<b>\$ (87,327,937)</b>
--	------------------------

The accompanying notes are an integral part of these financial statements.



***PROPRIETARY FUNDS  
FINANCIAL STATEMENTS***

STATE OF VERMONT  
STATEMENT OF NET ASSETS  
PROPRIETARY FUNDS  
JUNE 30, 2009

	<u>Business-type Activities - Enterprise Funds</u>		
	Unemployment Compensation	Liquor Control	Vermont Lottery
	Trust Fund	Fund	Commission
<b>ASSETS</b>			
<b>Current Assets:</b>			
Cash and cash equivalents.....	\$ 75,345,168	\$ 3,008,028	\$ 1,689,688
Receivables:			
Taxes receivable (net of allowance for uncollectibles).....	13,580,549	-	-
Accrued interest receivable.....	-	-	-
Accounts receivable (net of allowance for uncollectibles).....	1,664,261	245,692	1,318,652
Loans receivable.....	-	-	-
Due from other funds.....	-	15,981	27,571
Intergovernmental receivable - federal.....	1,500,374	-	-
Inventories, at cost.....	-	4,281,243	461,134
Prepaid expenses.....	-	-	-
<b>Total current assets.....</b>	<b>92,090,352</b>	<b>7,550,944</b>	<b>3,497,045</b>
<b>Restricted and Noncurrent Assets:</b>			
Cash-subscription reserve fund.....	-	-	-
Investments.....	-	-	2,558,310
Loans receivable.....	-	-	-
Accounts receivable - subscriptions.....	-	-	-
Imprest cash and change fund - advances.....	-	6,800	300,000
<b>Capital Assets:</b>			
Land.....	-	-	-
Construction in progress.....	-	304,084	-
<b>Capital assets being depreciated:</b>			
Machinery, equipment and buildings.....	-	1,301,612	288,042
Less accumulated depreciation.....	-	(730,109)	(226,388)
<b>Total capital assets, net of depreciation.....</b>	<b>-</b>	<b>875,587</b>	<b>61,654</b>
<b>Total restricted &amp; noncurrent assets.....</b>	<b>-</b>	<b>882,387</b>	<b>2,919,964</b>
<b>Total assets.....</b>	<b>92,090,352</b>	<b>8,433,331</b>	<b>6,417,009</b>
<b>LIABILITIES</b>			
<b>Current Liabilities:</b>			
Accounts payable.....	3,562,863	5,464,816	255,611
Accrued salaries and benefits.....	-	473,273	183,480
Claims payable.....	-	-	-
Due to lottery winners.....	-	-	431,309
Due to agents.....	-	249,988	-
Due to other funds.....	45,222	359,744	-
Interfund payable.....	-	-	-
Future and unclaimed prizes payable.....	-	-	2,378,844
Deferred revenue.....	5,633,435	-	217,976
Capital leases payable.....	-	-	-
Other liabilities.....	4,396,986	-	-
<b>Total current liabilities.....</b>	<b>13,638,506</b>	<b>6,547,821</b>	<b>3,467,220</b>
<b>Liabilities Payable From Restricted Assets:</b>			
Unexpired subscriptions.....	-	-	-
Due to lottery winners.....	-	-	1,934,399
Advances from other funds.....	-	6,800	300,000
<b>Total liabilities payable from restricted assets.....</b>	<b>-</b>	<b>6,800</b>	<b>2,234,399</b>
<b>Total liabilities.....</b>	<b>13,638,506</b>	<b>6,554,621</b>	<b>5,701,619</b>
<b>NET ASSETS</b>			
Invested in capital assets, net of related debt.....	-	875,587	61,654
Restricted for unemployment compensation benefits.....	78,451,846	-	-
Unrestricted (deficit).....	-	1,003,123	653,736
<b>Total net assets.....</b>	<b>\$ 78,451,846</b>	<b>\$ 1,878,710</b>	<b>\$ 715,390</b>

The accompanying notes are an integral part of these financial statements.

<u>Business-type Activities - Enterprise Funds</u>			<u>Governmental Activities</u>
<u>Non-major Enterprise Funds</u>	<u>Eliminations</u>	<u>Total Enterprise Funds</u>	<u>Total Internal Service Funds</u>
\$ 735,895	\$ -	\$ 80,778,779	\$ 45,835,809
-	-	13,580,549	-
17,597	-	17,597	8,115
360,203	-	3,588,808	11,803,774
735,260	-	735,260	-
84,094	(45,222)	82,424	512,691
-	-	1,500,374	-
248,932	-	4,991,309	2,351,973
133,240	-	133,240	1,272,562
<u>2,315,221</u>	<u>(45,222)</u>	<u>105,408,340</u>	<u>61,784,924</u>
553,890	-	553,890	-
-	-	2,558,310	-
1,774,774	-	1,774,774	-
28,721	-	28,721	-
2,900	-	309,700	-
-	-	-	26,156
-	-	304,084	4,728,466
6,300	-	1,595,954	71,915,038
(6,300)	-	(962,797)	(41,453,744)
-	-	<u>937,241</u>	<u>35,215,916</u>
2,360,285	-	6,162,636	35,215,916
<u>4,675,506</u>	<u>(45,222)</u>	<u>111,570,976</u>	<u>97,000,840</u>
167,683	-	9,450,973	5,272,287
87,810	-	744,563	3,543,222
-	-	-	38,149,402
-	-	431,309	-
-	-	249,988	-
14,966	(45,222)	374,710	2,390,377
1,658,662	-	1,658,662	39,243,204
-	-	2,378,844	-
167,889	-	6,019,300	871,897
-	-	-	4,728,466
-	-	4,396,986	-
<u>2,097,010</u>	<u>(45,222)</u>	<u>25,705,335</u>	<u>94,198,855</u>
553,890	-	553,890	-
-	-	1,934,399	-
2,900	-	309,700	-
<u>556,790</u>	<u>-</u>	<u>2,797,989</u>	<u>-</u>
<u>2,653,800</u>	<u>(45,222)</u>	<u>28,503,324</u>	<u>94,198,855</u>
-	-	937,241	30,487,450
-	-	78,451,846	-
2,021,706	-	3,678,565	(27,685,465)
<u>\$ 2,021,706</u>	<u>\$ -</u>	<u>\$ 83,067,652</u>	<u>\$ 2,801,985</u>

Adjustment to reflect the consolidation  
of internal service activities related  
to enterprise funds ..... (22,572)  
**Net Assets - Business-type Activities..... \$ 83,045,080**

**STATE OF VERMONT**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS**  
**PROPRIETARY FUNDS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2009**

	<b>Business-type Activities - Enterprise Funds</b>		
	<b>Unemployment Compensation Trust Fund</b>	<b>Liquor Control Fund</b>	<b>Vermont Lottery Commission</b>
<b>Operating Revenues</b>			
Charges for sales and services.....	\$ 117,920,196	\$ 44,412,701	\$ -
Ticket sales.....	-	-	95,975,537
Rental income.....	-	-	-
License fees.....	-	1,063,797	-
Federal donated property.....	-	-	-
Advertising revenue.....	-	-	-
Other operating revenues.....	-	2,312,051	7,265
<b>Total operating revenues.....</b>	<b>117,920,196</b>	<b>47,788,549</b>	<b>95,982,802</b>
<b>Operating Expenses</b>			
Cost of sales and services.....	-	35,888,111	-
Claims expense.....	214,398,226	-	-
Lottery ticket prizes.....	-	-	60,737,049
Agents commissions and fees.....	-	-	5,635,880
Tri-State (megabucks) and MUSL (powerball) expenses..	-	-	2,275,089
Lottery tickets.....	-	-	1,232,545
Salaries and benefits .....	-	-	1,420,582
Insurance premium expense.....	-	-	-
Transportation.....	-	-	250,141
Contractual services.....	-	-	-
Repairs and maintenance.....	-	-	-
Warehouse expense.....	-	1,052,843	-
Depreciation.....	-	215,673	15,848
Rental expense.....	-	-	64,455
Utilities and property management.....	-	-	-
Non-capital equipment purchased.....	-	-	-
Stores and agencies expense.....	-	5,657,620	-
Promotions and advertising.....	-	-	494,319
Administrative expenses.....	-	1,724,111	1,972,651
Inspection and enforcement expense.....	-	1,819,749	-
Supplies and parts.....	-	-	21,401
Distribution and postage.....	-	-	-
Travel.....	-	-	-
Loss on bad debts.....	162,510	-	-
Other operating expenses.....	-	1,798	767,815
<b>Total operating expenses.....</b>	<b>214,560,736</b>	<b>46,359,905</b>	<b>74,887,775</b>
<b>Operating income (loss).....</b>	<b>(96,640,540)</b>	<b>1,428,644</b>	<b>21,095,027</b>
<b>Non-Operating Revenues</b>			
Gain on disposal of capital assets.....	-	8,659	-
Investment income.....	5,900,644	-	131,390
<b>Total non-operating revenues.....</b>	<b>5,900,644</b>	<b>8,659</b>	<b>131,390</b>
<b>Income (loss) before contributions and transfers.....</b>	<b>(90,739,896)</b>	<b>1,437,303</b>	<b>21,226,417</b>
Capital contributions from (to) other funds.....	-	99,999	-
Transfer in.....	353,671	-	-
Transfer out.....	(367,739)	(840,320)	(21,101,963)
<b>Changes in net assets.....</b>	<b>(90,753,964)</b>	<b>696,982</b>	<b>124,454</b>
<b>Total net assets, July 1.....</b>	<b>169,205,810</b>	<b>1,181,728</b>	<b>590,936</b>
<b>Total net assets, June 30.....</b>	<b>\$ 78,451,846</b>	<b>\$ 1,878,710</b>	<b>\$ 715,390</b>

The accompanying notes are an integral part of these financial statements.

Business-type Activities - Enterprise Funds			Governmental Activities
Non-major Enterprise Funds	Eliminations	Total Enterprise Funds	Total Internal Service Funds
\$ 1,483,706	\$ -	\$ 163,816,603	\$ 209,042,580
-	-	95,975,537	-
-	-	-	13,120,001
-	-	1,063,797	-
135,329	-	135,329	-
593,678	-	593,678	-
128,755	-	2,448,071	2,706,142
<b>2,341,468</b>	<b>-</b>	<b>264,033,015</b>	<b>224,868,723</b>
705,108	-	36,593,219	24,926,959
-	-	214,398,226	120,040,521
-	-	60,737,049	-
-	-	5,635,880	-
-	-	2,275,089	-
-	-	1,232,545	-
835,624	-	2,256,206	30,476,355
-	-	-	6,786,461
63,274	-	313,415	-
-	-	-	5,215,467
981	-	981	4,376,468
-	-	1,052,843	-
1,409	-	232,930	7,971,555
17,026	-	81,481	2,363,946
7,245	-	7,245	10,475,622
970	-	970	2,797,030
-	-	5,657,620	-
391,718	-	886,037	-
186,959	-	3,883,721	9,056,939
-	-	1,819,749	-
11,599	-	33,000	7,951,652
206,223	-	206,223	-
8,885	-	8,885	165,527
10,896	-	173,406	-
16,865	-	786,478	439,672
<b>2,464,782</b>	<b>-</b>	<b>338,273,198</b>	<b>233,044,174</b>
<b>(123,314)</b>	<b>-</b>	<b>(74,240,183)</b>	<b>(8,175,451)</b>
-	-	8,659	236,089
2,788	-	6,034,822	788,322
<b>2,788</b>	<b>-</b>	<b>6,043,481</b>	<b>1,024,411</b>
<b>(120,526)</b>	<b>-</b>	<b>(68,196,702)</b>	<b>(7,151,040)</b>
-	-	99,999	(860)
367,739	(14,068)	707,342	3,118,763
<b>(356,229)</b>	<b>14,068</b>	<b>(22,652,183)</b>	<b>(5,319,315)</b>
<b>(109,016)</b>	<b>-</b>	<b>(90,041,544)</b>	<b>(9,352,452)</b>
<b>2,130,722</b>	<b>-</b>	<b>173,109,196</b>	<b>12,154,437</b>
<b>\$ 2,021,706</b>	<b>\$ -</b>	<b>\$ 83,067,652</b>	<b>\$ 2,801,985</b>

Total change in net assets reported above..... (90,041,544)  
Consolidation adjustment of internal service activities related to enterprise funds..... (30,719)  
Change in net assets - business-type activities..... \$ (90,072,263)

STATE OF VERMONT  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2009

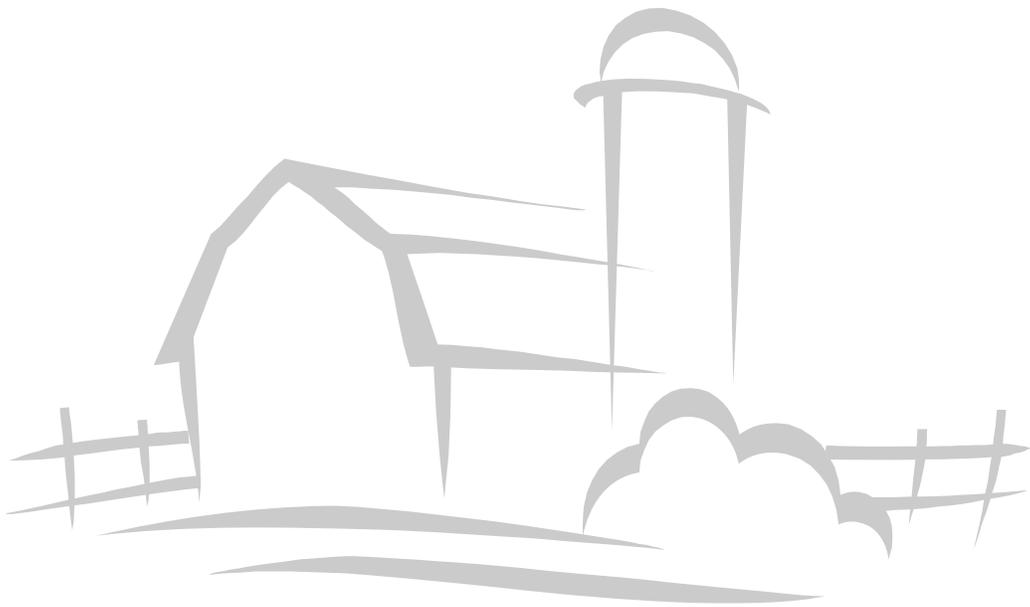
	Business-type Activities - Enterprise Funds		
	Unemployment Compensation Trust Fund	Liquor Control Fund	Vermont Lottery Commission
<b>Cash Flows from Operating Activities:</b>			
Cash received from customers.....	\$ 59,966,902	\$ 60,693,548	\$ 96,321,974
Cash paid to suppliers for goods and services.....	-	(41,553,784)	-
Loans received (made).....	-	-	-
Cash paid to employees for services.....	-	(3,838,255)	(1,396,181)
Cash paid for prizes and commissions.....	-	-	(66,952,474)
Cash paid to claimants.....	(154,128,575)	-	-
Liquor taxes and licenses paid.....	-	(15,168,708)	-
Cash paid for fees, operations and other.....	-	-	(7,347,361)
Other operating revenues (expenses).....	2,942,373	2,242,241	7,265
<b>Net cash provided (used) by operating activities.....</b>	<b>(91,219,300)</b>	<b>2,375,042</b>	<b>20,633,223</b>
<b>Cash Flows from Noncapital Financing Activities:</b>			
Operating transfers in (out).....	(364,021)	(840,320)	(21,102,852)
Interfund loans and advances.....	353,671	500	-
<b>Net cash provided (used) by noncapital financing activities.....</b>	<b>(10,350)</b>	<b>(839,820)</b>	<b>(21,102,852)</b>
<b>Cash Flows from Capital and Related Financing Activities:</b>			
Acquisition and construction of capital assets.....	-	(576,495)	(10,300)
Proceeds from capital leases.....	-	-	-
Capital contributions.....	-	99,999	-
Proceeds from sale of capital assets.....	-	9,012	-
<b>Net cash provided (used) by capital and related financing activities.....</b>	<b>-</b>	<b>(467,484)</b>	<b>(10,300)</b>
<b>Cash Flows From Investing Activities:</b>			
Interest and dividends on investments.....	5,900,646	-	13,176
Proceeds from sales/maturities of investments.....	-	-	497,403
Interest & penalties received (paid).....	-	-	-
Excess cash transferred.....	-	-	(591,650)
<b>Net cash provided (used) by investing activities.....</b>	<b>5,900,646</b>	<b>-</b>	<b>(81,071)</b>
<b>Net increase (decrease) in cash and cash equivalents.....</b>	<b>(85,329,004)</b>	<b>1,067,738</b>	<b>(561,000)</b>
<b>Cash and cash equivalents at July 1.....</b>	<b>160,674,172</b>	<b>1,947,090</b>	<b>2,550,688</b>
<b>Cash and cash equivalents at June 30 ( see note below).....</b>	<b>\$ 75,345,168</b>	<b>\$ 3,014,828</b>	<b>\$ 1,989,688</b>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:</b>			
Operating income (loss).....	\$ (96,640,540)	\$ 1,428,644	\$ 21,095,027
<b>Adjustments to reconcile operating income to net cash provided (used) by operating activities:</b>			
Depreciation and amortization.....	-	215,673	15,848
(Increase) decrease in accounts/taxes receivable.....	(3,472,515)	(85,106)	310,906
(Increase) decrease in loans receivable.....	-	-	-
(Increase) decrease in accrued interest receivable.....	-	-	-
(Increase) decrease in due from other funds.....	-	-	-
(Increase) decrease in inventory.....	-	6,676	(109,209)
(Increase) decrease in prepaid expenses.....	-	-	-
(Increase) decrease in intergovernmental receivable - federal.....	(1,433,618)	-	-
Increase (decrease) in accounts payable.....	-	777,986	(268,945)
Increase (decrease) in accrued salaries and benefits.....	-	3,774	24,401
Increase (decrease) in claims payable.....	2,352,384	-	-
Increase (decrease) in due to lottery winners.....	-	-	191,668
Increase (decrease) in due to agents.....	-	2,107	-
Increase (decrease) in future and unclaimed prizes payable.....	-	-	(662,004)
Increase (decrease) in due to other funds.....	-	25,288	-
Increase (decrease) in deferred revenue.....	5,633,435	-	35,531
Increase (decrease) in other liabilities.....	2,341,554	-	-
Increase (decrease) in subscription reserves.....	-	-	-
<b>Total adjustments.....</b>	<b>5,421,240</b>	<b>946,398</b>	<b>(461,804)</b>
<b>Net cash provided (used) by operating activities.....</b>	<b>\$ (91,219,300)</b>	<b>\$ 2,375,042</b>	<b>\$ 20,633,223</b>

**NOTE:** Total cash/cash equivalents at June 30 on the cash flow statement is equal to cash/cash equivalents, cash-subscription reserve fund, and imprest cash on the Statement of Net Assets.

The accompanying notes are an integral part of these financial statements.

<b>Business-type Activities - Enterprise Funds</b>		<b>Governmental Activities</b>
<b>Non-major Enterprise Funds</b>	<b>Total Enterprise Funds</b>	<b>Total Internal Service Funds</b>
\$ 2,969,800	\$ 219,952,224	\$ 220,814,647
(2,153,035)	(43,706,819)	(73,242,524)
-	-	-
(866,675)	(6,101,111)	(30,695,454)
-	(66,952,474)	-
-	(154,128,575)	(117,723,415)
-	(15,168,708)	-
-	(7,347,361)	-
89,547	5,281,426	2,266,470
<b>39,637</b>	<b>(68,171,398)</b>	<b>1,419,724</b>
(843)	(22,308,036)	(2,198,803)
221,913	576,084	3,278,014
<b>221,070</b>	<b>(21,731,952)</b>	<b>1,079,211</b>
-	(586,795)	(11,577,073)
-	-	4,728,466
-	99,999	-
-	9,012	675,906
-	<b>(477,784)</b>	<b>(6,172,701)</b>
2,788	5,916,610	820,087
-	497,403	-
364,021	364,021	-
(353,671)	(945,321)	-
<b>13,138</b>	<b>5,832,713</b>	<b>820,087</b>
<b>273,845</b>	<b>(84,548,421)</b>	<b>(2,853,679)</b>
<b>1,018,840</b>	<b>166,190,790</b>	<b>48,689,488</b>
<b>\$ 1,292,685</b>	<b>\$ 81,642,369</b>	<b>\$ 45,835,809</b>
\$ (123,314)	\$ (74,240,183)	\$ (8,175,451)
1,409	232,930	7,971,555
(78,838)	(3,325,553)	(873,910)
248,037	248,037	-
21,709	21,709	-
(19,157)	(19,157)	(474,024)
104,876	2,343	320,798
26	26	(37,037)
-	(1,433,618)	-
14,784	523,825	(59,948)
(31,051)	(2,876)	(39,099)
-	2,352,384	2,317,106
-	191,668	-
-	2,107	-
-	(662,004)	-
14,966	40,254	(353,821)
(59,711)	5,609,255	823,555
-	2,341,554	-
(54,099)	(54,099)	-
<b>162,951</b>	<b>6,068,785</b>	<b>9,595,175</b>
<b>\$ 39,637</b>	<b>\$ (68,171,398)</b>	<b>\$ 1,419,724</b>

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**FIDUCIARY FUNDS  
FINANCIAL STATEMENTS**

**STATE OF VERMONT  
STATEMENT OF FIDUCIARY NET ASSETS  
FIDUCIARY FUNDS  
JUNE 30, 2009**

	<b>Pension and Other Postemployment Benefits Trust Funds</b>	<b>Investment Trust Fund</b>	<b>Private Purpose Trust Fund Unclaimed Property Fund</b>	<b>Agency Funds</b>
<b>ASSETS</b>				
Cash and cash equivalents.....	\$ 10,097,311	\$ 2,464	\$ 4,191,041	\$ 8,336,096
Investments at fair value.....	2,547,115,245	89,921,739	3,964,853	-
Receivables:				
Taxes.....	-	-	-	1,682,741
Contributions - current.....	9,308,199	-	-	-
Contributions - non-current.....	6,546,347	-	-	-
Interest and dividends.....	1,049,492	-	-	-
Investments sold.....	1,236,325	-	-	-
Other.....	310,438	-	-	175,258
Due from other funds.....	485,680	-	263	-
Prepaid expenses.....	1,374,551	-	-	-
Other assets.....	-	-	829,746	-
Capital assets:				
Construction in progress.....	2,833,746	-	-	-
Capital assets being depreciated:				
Equipment.....	208,814	-	-	-
Less accumulated depreciation.....	(120,718)	-	-	-
Total capital assets, net of depreciation.....	<u>2,921,842</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Total assets.....</b>	<b><u>2,580,445,430</u></b>	<b><u>89,924,203</u></b>	<b><u>8,985,903</u></b>	<b><u>10,194,095</u></b>
<b>LIABILITIES</b>				
Liabilities:				
Accounts payable.....	3,107,023	95,700	9,120	-
Accrued liabilities.....	-	-	30,161	-
Claims payable.....	-	-	7,783,217	-
Retainage.....	327,109	-	-	-
Interfund loans payable.....	-	-	-	104,806
Due to depositories.....	-	-	-	72,420
Intergovernmental payable - other governments.....	-	-	-	5,767,317
Amounts held in custody for others.....	-	-	-	2,969,938
Payable for investments purchased.....	2,194,430	-	-	-
Other liabilities.....	-	-	-	1,279,614
<b>Total liabilities.....</b>	<b><u>5,628,562</u></b>	<b><u>95,700</u></b>	<b><u>7,822,498</u></b>	<b><u>\$10,194,095</u></b>
<b>NET ASSETS HELD IN TRUST FOR:</b>				
Employees' pension benefits.....	\$ 2,560,030,327	\$ -	\$ -	
Employees' other postemployment benefits.....	14,786,541	-	-	
Pool participants.....	-	89,828,503	-	
Individuals, organizations and other governments.....	-	-	1,163,405	
<b>Net assets held in trust for benefits &amp; other purposes..</b>	<b><u>\$ 2,574,816,868</u></b>	<b><u>\$ 89,828,503</u></b>	<b><u>\$ 1,163,405</u></b>	

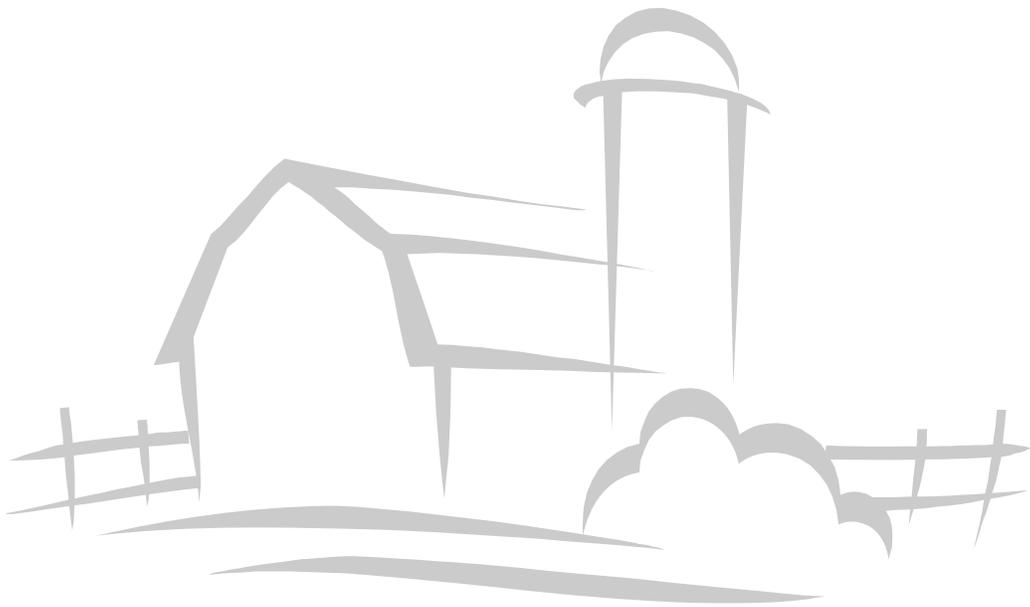
The accompanying notes are an integral part of these financial statements.

**STATE OF VERMONT**  
**STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS**  
**FIDUCIARY FUNDS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2009**

	<b>Pension and Other Postemployment Benefits Trust Funds</b>	<b>Investment Trust Fund</b>	<b>Private Purpose Trust Fund Unclaimed Property Fund</b>
<b>ADDITIONS</b>			
<u>Contributions:</u>			
Employer - pension benefit.....	\$ 54,610,630	\$ -	\$ -
Employer - healthcare benefit.....	38,537,238	-	-
Plan member.....	53,942,274	-	-
Transfers from non-state systems.....	3,784,337	-	-
Medicare part D drug subsidy.....	1,388,884	-	-
Total contributions.....	<u>152,263,363</u>	<u>-</u>	<u>-</u>
<u>Investment Income:</u>			
Net appreciation (depreciation) in fair value of investments.....	(13,962,589)	-	-
Loss from investment pool.....	(604,047,193)	(23,758,081)	-
Dividends.....	1,659,245	-	-
Interest income.....	5,263,164	-	79,168
Securities lending income.....	5,436,192	-	-
Other income.....	1,494,251	-	-
<u>Less Investment Expenses:</u>			
Investment managers and consultants.....	(10,222,565)	(359,579)	-
Securities lending expenses.....	(1,320,606)	-	-
Net investment income (loss).....	<u>(615,700,101)</u>	<u>(24,117,660)</u>	<u>79,168</u>
Escheat property remittances.....	-	-	2,442,646
<b>Total additions.....</b>	<b><u>(463,436,738)</u></b>	<b><u>(24,117,660)</u></b>	<b><u>2,521,814</u></b>
<b>DEDUCTIONS</b>			
Retirement benefits.....	178,951,368	-	-
Other post employment benefits.....	34,960,927	-	-
Refunds of contributions.....	4,048,236	-	-
Death claims.....	821,152	-	-
Depreciation.....	48,724	-	-
Operating expenses.....	3,111,938	-	832,117
Pool participant withdrawal.....	-	3,722,267	-
Transfers out.....	-	-	1,942,366
<b>Total deductions.....</b>	<b><u>221,942,345</u></b>	<b><u>3,722,267</u></b>	<b><u>2,774,483</u></b>
<b>Change in net assets held in trust for:</b>			
Employees' pension benefits.....	(687,854,781)	-	-
Employees' other postemployment benefits.....	2,475,698	-	-
Pool participants.....	-	(27,839,927)	-
Individual, organizations and other governments.....	-	-	(252,669)
<b>Net Assets, July 1.....</b>	<b><u>3,260,195,951</u></b>	<b><u>117,668,430</u></b>	<b><u>1,416,074</u></b>
<b>Net Assets, June 30.....</b>	<b><u>\$ 2,574,816,868</u></b>	<b><u>\$ 89,828,503</u></b>	<b><u>\$ 1,163,405</u></b>

The accompanying notes are an integral part of these financial statements.

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***Component Units  
Financial Statements***

STATE OF VERMONT  
STATEMENT OF NET ASSETS  
COMPONENT UNITS  
June 30, 2009

	Vermont Student Assistance Corporation	University of Vermont and State Agricultural College	Vermont State Colleges	Vermont Housing Finance Agency	Non-major Component Units	Total Component Units
<b>ASSETS</b>						
Current Assets:						
Cash and cash equivalents.....	\$ 124,724,000	\$ 75,701,000	\$ 1,257,020	\$ 5,228,147	\$ 20,098,178	\$ 227,008,345
Investments.....	2,360,000	42,040,000	25,690,769	100,000	11,850,034	82,040,803
Accounts receivable (net).....	-	33,968,000	7,814,732	-	2,028,728	43,811,460
Accrued interest receivable - loans.....	48,744,000	-	-	3,933,996	18,602,557	71,280,553
Accrued interest receivable - investments.....	25,000	-	-	713,297	-	738,297
Loans and notes receivable - current portion.....	165,215,000	2,810,000	-	15,658,988	50,667,315	234,351,303
Other receivables.....	729,000	2,517,000	-	2,709,180	57,489	6,012,669
Due from federal government.....	490,000	-	-	-	12,809,298	13,299,298
Due from primary government.....	-	-	-	-	1,691,209	1,691,209
Inventories (at cost).....	-	-	99,268	-	110,041	209,309
Other current assets.....	1,897,000	11,173,000	1,127,629	-	791,727	14,989,356
<b>Total current assets.....</b>	<b>344,184,000</b>	<b>168,209,000</b>	<b>35,989,418</b>	<b>28,343,608</b>	<b>118,706,576</b>	<b>695,432,602</b>
Restricted and Non-Current Assets:						
Cash and cash equivalents.....	-	2,939,000	34,859,869	95,502,794	1,097,374	134,399,037
Investments.....	-	319,118,000	28,690,345	30,997,171	67,762,230	446,567,746
Deferred bond issue costs.....	10,605,000	-	-	3,970,723	5,952,528	20,528,251
Loans and notes receivable (net).....	2,076,298,000	32,716,000	5,137,777	665,345,443	610,113,437	3,389,610,657
Other assets.....	-	5,897,000	731,179	5,917,845	5,497	12,551,521
<b>Total restricted and noncurrent assets.....</b>	<b>2,086,903,000</b>	<b>360,670,000</b>	<b>69,419,170</b>	<b>801,733,976</b>	<b>684,931,066</b>	<b>4,003,657,212</b>
Capital Assets:						
Land.....	3,150,000	20,665,000	5,712,848	775,000	563,608	30,866,456
Construction in process.....	-	27,173,000	44,220,339	-	2,678,782	74,072,121
Building and leasehold improvements.....	16,765,000	624,882,000	143,982,409	1,655,162	20,425,267	807,709,838
Equipment, furniture and fixtures.....	10,089,000	143,796,000	12,840,891	1,068,335	3,725,749	171,519,975
Infrastructure.....	-	-	21,564,527	-	-	21,564,527
Accumulated depreciation.....	(8,694,000)	(283,489,000)	(97,202,304)	(1,870,136)	(13,225,286)	(404,480,726)
<b>Total capital assets, net of depreciation.....</b>	<b>21,310,000</b>	<b>533,027,000</b>	<b>131,118,710</b>	<b>1,628,361</b>	<b>14,168,120</b>	<b>701,252,191</b>
<b>Total assets.....</b>	<b>2,452,397,000</b>	<b>1,061,906,000</b>	<b>236,527,298</b>	<b>831,705,945</b>	<b>817,805,762</b>	<b>5,400,342,005</b>
<b>LIABILITIES</b>						
Current Liabilities:						
Accounts payable and accrued liabilities.....	4,574,000	56,210,000	21,266,750	1,677,376	3,167,800	86,895,926
Accrued interest payable.....	-	-	-	7,460,555	100,554	7,561,109
Bond interest payable.....	1,366,000	-	-	-	1,793,307	3,159,307
Deferred revenue.....	7,252,000	15,416,000	6,306,591	75,438	97,084	29,147,113
Other current liabilities.....	-	-	-	-	8,757,479	8,757,479
Current portion of long-term liabilities.....	244,843,000	6,920,000	2,656,033	38,025,905	135,842,285	428,287,223
Due to primary government.....	-	-	-	-	3,619,432	3,619,432
Escrowed cash deposits.....	-	-	-	2,368,331	183,786	2,552,117
Advances from primary government.....	-	-	-	-	1,571,940	1,571,940
<b>Total current liabilities.....</b>	<b>258,035,000</b>	<b>78,546,000</b>	<b>30,229,374</b>	<b>49,607,605</b>	<b>155,133,667</b>	<b>571,551,646</b>
Restricted and Non-Current Liabilities:						
Bonds, notes and leases payable.....	2,063,700,000	476,997,000	118,387,532	699,607,761	445,022,969	3,803,715,262
Accounts payable and accrued liabilities.....	-	13,760,000	371,279	-	-	14,131,279
Accrued arbitrage rebate.....	16,688,000	-	-	1,346,031	1,071,963	19,105,994
Other liabilities.....	-	50,841,000	22,845,112	324,037	5,044	74,015,193
<b>Total liabilities payable from restricted assets.....</b>	<b>2,080,388,000</b>	<b>541,598,000</b>	<b>141,603,923</b>	<b>701,277,829</b>	<b>446,099,976</b>	<b>3,910,967,728</b>
<b>Total liabilities.....</b>	<b>2,338,423,000</b>	<b>620,144,000</b>	<b>171,833,297</b>	<b>750,885,434</b>	<b>601,233,643</b>	<b>4,482,519,374</b>
<b>NET ASSETS</b>						
Invested in capital assets, net of related debt.....	2,264,000	125,009,000	51,169,325	1,628,361	10,884,597	190,955,283
Restricted.....	74,816,000	270,193,000	13,723,076	70,873,078	180,632,342	610,237,496
Unrestricted.....	36,894,000	46,560,000	(198,400)	8,319,072	25,055,180	116,629,852
<b>Total net assets.....</b>	<b>\$ 113,974,000</b>	<b>\$ 441,762,000</b>	<b>\$ 64,694,001</b>	<b>\$ 80,820,511</b>	<b>\$ 216,572,119</b>	<b>\$ 917,822,631</b>

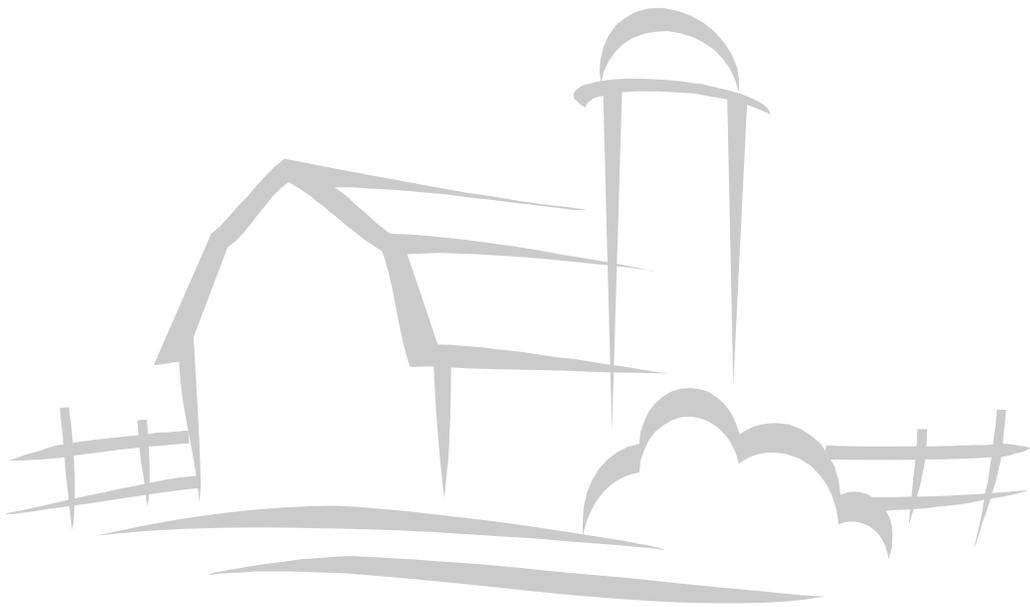
The accompanying notes are an integral part of these financial statements.

STATE OF VERMONT  
STATEMENT OF ACTIVITIES  
COMPONENT UNITS  
FOR THE YEAR ENDED JUNE 30, 2009

	Vermont Student Assistance Corporation	University of Vermont and State Agricultural College	Vermont State Colleges	Vermont Housing Finance Agency	Non-major Component Units	Total Component Units
<b>Expenses:</b>						
Salaries and benefits.....	\$ 25,476,000	\$ 356,943,000	\$ 107,115,902	\$ 3,361,430	\$ 18,517,524	\$ 511,413,856
Other expenses.....	44,334,000	164,150,000	43,479,916	5,417,446	30,711,524	288,092,886
Scholarships, grants and fellowships.....	24,744,000	13,867,000	4,849,769	-	-	43,460,769
Depreciation.....	1,378,000	27,081,000	5,638,845	121,637	853,393	35,072,875
Interest on debt.....	57,156,000	15,316,000	4,890,927	42,976,053	24,020,314	144,359,294
<b>Total expenses.....</b>	<b>153,088,000</b>	<b>577,357,000</b>	<b>165,975,359</b>	<b>51,876,566</b>	<b>74,102,755</b>	<b>1,022,399,680</b>
<b>Program Revenues:</b>						
Charges for services.....	82,628,000	314,917,000	105,179,309	727,525	44,076,498	547,528,332
Operating grants and contributions.....	57,485,000	210,406,000	52,278,104	-	16,941,109	337,110,213
Capital grants and contributions.....	-	7,240,000	1,000,349	-	3,606,747	11,847,096
<b>Total program revenues.....</b>	<b>140,113,000</b>	<b>532,563,000</b>	<b>158,457,762</b>	<b>727,525</b>	<b>64,624,354</b>	<b>896,485,641</b>
<b>Net expense.....</b>	<b>(12,975,000)</b>	<b>(44,794,000)</b>	<b>(7,517,597)</b>	<b>(51,149,041)</b>	<b>(9,478,401)</b>	<b>(125,914,039)</b>
<b>General Revenues:</b>						
Property transfer tax.....	-	-	-	-	12,464,095	12,464,095
Investment income (losses).....	2,104,000	(70,983,000)	7,697	47,545,276	8,076,533	(13,249,494)
Additions to non-expendable endowments.....	-	-	575,349	-	-	575,349
Miscellaneous.....	-	-	-	166,734	1,520,575	1,687,309
<b>Total general revenues.....</b>	<b>2,104,000</b>	<b>(70,983,000)</b>	<b>583,046</b>	<b>47,712,010</b>	<b>22,061,203</b>	<b>1,477,259</b>
Changes in net assets.....	(10,871,000)	(115,777,000)	(6,934,551)	(3,437,031)	12,582,802	(124,436,780)
<b>Net assets - beginning, restated (Note 17)...</b>	<b>124,845,000</b>	<b>557,539,000</b>	<b>71,628,552</b>	<b>84,257,542</b>	<b>203,989,317</b>	<b>1,042,259,411</b>
<b>Net assets - ending.....</b>	<b>\$ 113,974,000</b>	<b>\$ 441,762,000</b>	<b>\$ 64,694,001</b>	<b>\$ 80,820,511</b>	<b>\$ 216,572,119</b>	<b>\$ 917,822,631</b>

The accompanying notes are an integral part of these financial statements.

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**State of Vermont**  
**Notes to the Financial Statements**  
**Fiscal Year Ended June 30, 2009**

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**STATE OF VERMONT  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2009**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the State of Vermont (State) have been prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB). Newly implemented in these statements are the requirements of GASB Statement No. 49 – “Accounting and Financial Reporting for Pollution Remediation Obligations” (GASB 49), GASB Statement No. 55 – “The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments,” and GASB Statement No. 56 – “Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards.” As a result of the adoption of GASB 49, the State has restated the beginning net asset balance for the governmental activities. See Note 17 for additional information on the adoption of GASB 49.

The accompanying financial statements present the financial position of the State, the results of operations of the State and the various funds and fund types, and the cash flows of the various proprietary funds. The financial statements are presented as of and for the period ending June 30, 2009.

**A. Reporting Entity**

The financial statements include the various agencies, boards, commissions, public trusts, and authorities of the State as well as legally separate entities over which the State’s executive, legislative, and judicial branches exercise oversight responsibility. Oversight responsibility as defined by GASB includes the following considerations:

- Financial interdependency
- Selection of governing authority
- Designation of management
- Ability to significantly influence operations
- Accountability for fiscal matters

In addition, the following criteria were considered during the evaluation of the legally separate entities for inclusion in the CAFR as Component Units:

the scope of public services as to whether its activity benefits the State or its citizens, and whether the activity is conducted within the geographic boundaries of Vermont and is generally available to Vermont residents; and

the existence of any special relationships regardless of whether the government exercises oversight responsibility that would cause the State’s financial statements to be misleading or incomplete if the entity’s financial activity were to be omitted.

Entities that may meet only one of the above criteria have not been included in this report.

As required by generally accepted accounting principles, these financial statements present the primary government and component units of the State of Vermont.

**COMPONENT UNITS**

Component Units are entities that, although legally separate from the State, have been included because they are either financially accountable to the State, or have relationships with the State such that exclusion would cause the State’s financial statements to be misleading or incomplete. Their activity may be “blended” into the activity of the primary government or may be reported separately. If they are reported separately, they are called “discretely presented component units.” Each discrete Component Unit’s designation as either “major” or

“non-major” has been determined by applying the criteria of GASB Statement No. 34. See Section C – Fund Financial Statements – for definitions of major and non-major funds. Additional information as well as separately issued financial reports may be obtained by contacting the individual entity desired at the address given in the following text.

The “Discretely Presented Component Units” contained in the government-wide financial statements report the financial results of the following entities:

#### Discretely Presented Major Component Units

*Vermont Student Assistance Corporation (VSAC)* – VSAC was established by the Vermont Legislature to provide opportunities for persons who are residents of Vermont to attend colleges or other institutions of higher education by awarding grants and by making, financing, servicing, and guaranteeing loans to qualifying students. For further information, contact their administrative offices at the Champlain Mill, P.O. Box 2000, Winooski, Vermont 05404-2601.

*University of Vermont (UVM)\** - The University of Vermont’s financial report includes both the University and the State Agricultural College. Additional information may be obtained by contacting the university’s administrative offices at 348 Waterman Building, Burlington, Vermont 05405.

*Vermont State College System (VSC)* – The Vermont State College System’s annual report includes the financial activity for the following organizations:

- System Offices and Services
- Community College of Vermont
- Castleton State College
- Johnson State College
- Lyndon State College
- Vermont Technical College
- Vermont Interactive Television
- Practical Nursing Program
- Vermont Manufacturing Extension Center

Additional information about the system itself or about any of the individual organizations included in the system may be obtained by contacting the Office of the Chancellor, Vermont State Colleges, Stanley Hall, Park Street, P.O. Box 359, Waterbury, Vermont 05676.

*Vermont Housing Finance Agency (VHFA)\** – The VHFA was created in 1974 by an Act of the General Assembly of the State of Vermont for the purpose of promoting the expansion of the supply of funds available for mortgages on residential housing and to encourage an adequate supply of safe and decent housing at reasonable costs. In June of 2009, VHFA signed a memorandum of agreement with the State of Vermont to administer \$7 million out of \$19.6 million of Neighborhood Stabilization Program (NSP) funds allocated to the State under the Federal Housing and Economic Recovery Act of 2008. Further information may be obtained by contacting the Agency’s administrative offices at 164 Saint Paul Street, Burlington, VT 05402-0408.

#### Discretely Presented Non-major Component Units

*Vermont Economic Development Authority (VEDA)\** – VEDA, a tax-exempt entity, was created by the Vermont Legislature for the purpose of promoting economic prosperity in the State by directly financing eligible businesses and projects including manufacturing, agricultural, and travel and tourism enterprises; and by operating programs which provide eligible borrowers with access to capital.

VEDA also administers the State Infrastructure Bank (SIB), the Drinking Water State Revolving Loan Fund – Private Loans, the Brownsfield Revitalization Fund, and the Clean Energy Development Fund. These four funds are administered for the benefit of the State and are consolidated and reported in VEDA’s agency fund. Audited financial statements and additional information may be obtained by contacting VEDA at 56 East State Street,

Suite 5, Montpelier, Vermont 05602.

*Vermont Housing and Conservation Board (VHCB)* – The Legislature created and charged this organization with two goals: create affordable housing for Vermont residents; and conserve and protect Vermont’s agricultural lands, historic properties, important natural areas, and recreational lands. VHCB issues audited financial statements under separate cover. Additional information may be obtained by contacting them at 149 State Street, Montpelier, Vermont 05602.

*Vermont Sustainable Jobs Fund, Inc.* – The Vermont Legislature established a jobs program and directed VEDA to set up a non-profit 503(c)(3) corporation to implement the program and to establish policies and procedures in order to fulfill the goals of the jobs program as listed in 10 V.S.A. 326(a). Audited financial statements and additional information may be obtained by contacting them at 56 East State Street, Montpelier, Vermont 05602.

*Vermont Municipal Bond Bank (VMBB)* – The Vermont Legislature established the VMBB for the express purpose of fostering and promoting adequate capital markets and facilities for borrowing money by governmental units of the State of Vermont for the financing of public improvements or other public purposes. VMBB is authorized to carry out these charges by borrowing money or by issuing its own bonds and notes to obtain funds which are then utilized to purchase bonds and notes issued by local governmental entities. It has an annual fiscal year (December 31) and issues audited financial statements under separate cover.

VMBB also administers the *Special Environmental Revolving Fund* in accordance with 24 V.S.A. 4753(b). This fund was created by the Vermont Legislature for the purpose of fostering and promoting timely expenditures by municipalities for water supply, water pollution control, and solid waste management. The fund has a June 30 year-end and issues its own audited financial statements. For financial reporting purposes, its financial statements have been consolidated with the State’s Federal Revenue Fund financial statements in this CAFR. Further information regarding VMBB or the Special Environmental Revolving Fund may be obtained by contacting VMBB at 58 East State Street, Montpelier, Vermont 05601-0564.

*Vermont Educational and Health Buildings Financing Agency (VEHBFA)* – VEHBFA is a non-profit entity which finances or assists in the financing of projects for eligible educational or health related entities. It has a December 31 (annual) year-end and issues audited financial statements under separate cover. For additional information, they may be contacted at 58 East State Street, Montpelier, Vermont 05601-0564.

*Vermont Center For Geographic Information (VCGI)* – The Vermont Legislature established VCGI and charged it with creating a comprehensive strategy for the development and use of a geographic information system. Audited financial statements or additional information may be obtained by contacting them at 58 South Main Street, Suite 2, Waterbury, Vermont 05676.

*Vermont Veterans’ Home* – The Vermont Veterans’ Home was originally chartered in 1884 by the Vermont Legislature and incorporated on November 24, 1884. A Board of Trustees appointed by the Governor oversees the operations of the Vermont Veterans’ Home. The Vermont Veterans’ Home issues its own audited financial statements under separate cover. Additional information may be obtained by contacting them at 325 North Street, Bennington, Vermont 05201.

*Vermont Rehabilitation Corporation* – The Vermont Rehabilitation Corporation is a non-profit quasi-public corporation that was incorporated in 1935 in accordance with 10 V.S.A. 272-277. Its main purpose is to provide a limited source of loan funds to family farmers or prospective family farmers under terms and conditions which will reduce their investment costs to an extent that offers them a reasonable chance to succeed. Additional information may be obtained by contacting the Vermont State Treasurer at 109 State Street, 4<sup>th</sup> Floor, Montpelier, Vermont 05609-6200.

*Vermont Film Corporation* – The Vermont Film Corporation is a non-profit public corporation, created pursuant to 10 V.S.A. 644-650, for the purpose of promoting the state as a location for commercial film and television production, and to facilitate the participation of local individuals and companies in such productions. Additional information may be obtained by contacting the corporation at 10 Baldwin St., Drawer 33, Montpelier, Vermont

05633-2001.

*Vermont Telecommunications Authority* – The Vermont Telecommunications Authority was created in June 2007 pursuant to 30 V.S.A. 8061, for the purposes of ensuring that all regions of the state have access to affordable broadband and mobile telecommunications services by the year 2010 and promoting and facilitating ongoing upgrades in statewide telecommunications infrastructure in the most efficient and economically feasible manner. Additional information may be obtained by contacting the corporation at One National Life Drive, Montpelier, Vermont 05620-3205.

*Vermont Transportation Authority (VTA)* – The Vermont Legislature specifically authorized the creation of VTA pursuant to the acquisition, operation, and support of an authorized transportation facility as defined in 29 V.S.A. 701. The VTA is not currently an operating organization. Additional information may be obtained from the Agency of Transportation – Rail Division, National Life Building, Montpelier, Vermont 05633–5001.

\* - Indicates entity was audited by KPMG LLP.

#### Blended Component Unit

*Vermont Information Technology Leaders, Inc. (VITL)* – VITL is a non-profit public partnership whose vision is a transformed health care system where health information is secure and readily available when the people need it. VITL is a multi-stakeholder corporation facilitating participation in the process by providers, payers, employers, patients, and state agencies. This component unit provides services almost entirely to the State of Vermont. The financial statements for this component unit have been blended into the State's Special Fund. For further information, contact their administrative offices at 144 Main Street, Suite 1, Montpelier, Vermont 05602.

#### JOINT VENTURES

A joint venture is a legal entity or other contractual arrangement that is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain an ongoing financial interest or responsibility. The Tri-State Lotto Commission (31 V.S.A. 673) is classified as a joint venture. The financial activities of this organization is not included in the State's financial statements; however, see Note 13 for additional information regarding the organization.

#### JOINTLY-GOVERNED ORGANIZATIONS

The following organizations are classified as jointly-governed organizations, because they represent units over which control is exercised jointly by the State along with various other governmental agencies. There is no specific ongoing financial benefit or burden for the State associated with these organizations, which distinguishes these arrangements from those classified as joint ventures. The financial activities of these organizations are not included in the State's financial statements.

Connecticut River Valley Flood Control Commission (10 V.S.A. 1153)  
New England Board of Higher Education (16 V.S.A. 2692)  
New England Interstate Water Pollution Control Commission (10 V.S.A. 1333)  
Northeastern Forest Fire Protection Commission (10 V.S.A. 2503)

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**RELATED ORGANIZATIONS**

Related organizations are separate legal entities for which the primary government appoints a voting majority of the board members, but does not have either (a) the ability to impose its will on the organization or (b) a relationship of financial benefit or burden with the organization. The Vermont State Housing Authority (24 V.S.A. 4005) has been classified as a related organization, and thus their financial activity has not been included in the State's financial statements.

**EXCLUDED ORGANIZATIONS**

The following entities have been determined not to be part of the reporting entity after applying the criteria of GASB Statement No. 14 "The Financial Reporting Entity."

Vermont Council on the Humanities  
Vermont Council on the Arts  
Vermont Historical Society  
Vermont Public Power Supply Authority  
Connecticut River Atlantic Salmon Commission (10 V.S.A. 4654)  
Texas Low Level Radioactive Waste Disposal Compact (10 V.S.A. 7013)

These organizations have not been included in the reporting entity because they are legally separate entities and the voting majority of their governing boards are not appointed by the State. They are not fiscally dependent on the State's primary government and exclusion from the reporting entity would not render Vermont's financial statements incomplete or misleading.

**B. Government-wide Financial Statements**

The State of Vermont's Government-wide Financial Statements (the Statement of Net Assets and the Statement of Activities) report information on all of the financial activities of both the primary government and its component units, except fiduciary activity. Fiduciary fund activity has not been included in these entity-wide statements in accordance with the requirements of GASB Statement No. 34. For the most part, the effect of interfund activity has also been removed from these government-wide statements. Primary government activities are segregated between governmental activities and business-type activities. Governmental activities' sources of revenues are normally taxes and inter-governmental revenues. Business-type activities rely, to a significant extent, on fees and charges for support. Further, the primary government is reported separately from its legally separate component units.

The statement of activities demonstrates the degree to which direct expenses of a given function, segment, or component unit are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function, segment, or component unit. Program revenues include charges to customers who purchase, use, or directly benefit from goods or services provided by a given function, segment, or component unit. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function, segment, or component unit. Items not properly included among program revenues are reported instead as general revenues. Taxes and other resources that are dedicated internally are reported as general revenues rather than as program revenues. The State does not allocate general government (indirect) expenses to other functions.

Net assets (the amount by which assets exceed liabilities) are reported on the Statement of Net Assets in three components:

- (1) Invested in capital assets, net of related debt – total amount of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds and other debt that is related to the acquisition or construction of those assets;

(2) Restricted – for amounts when constraints placed on the net assets are either externally imposed, or are imposed by constitutional provisions or enabling legislation. The amount of governmental activities net assets restricted by enabling legislation for the State as of June 30, 2009, is \$98,430,952.

(3) Unrestricted – the total net assets which do not fit the two preceding categories.

When both restricted and unrestricted resources are available for use, generally it is the State's policy to use restricted assets first with unrestricted resources utilized as needed.

### **C. Fund Financial Statements**

Separate financial statements are provided for governmental funds, proprietary funds, fiduciary funds, and major component units. Major governmental funds, major proprietary funds, and major component units are reported in individual columns in their respective fund financial statements. Non-major funds are consolidated and reported in a single column. The single test for classifying a fund as either major or non-major consists of applying the following two steps:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding element total (assets, liabilities, etc) for all funds in that category or type (that is total governmental or total enterprise), **and**
- b. The same element that met the 10 percent criterion in (a) is at least 5 percent of the corresponding element total for all governmental and enterprise funds combined.

In addition to the above major fund criteria, any other governmental or enterprise fund that government officials believe is particularly important to financial statement users (i.e. because of public interest or for consistency) may be reported as a major fund.

### **D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

*Government-wide Financial Statements* – The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met. Statewide education property taxes are recognized as revenues in the year for which the taxes are levied. This property tax is levied by the State on July 1, is included in the property tax bills levied by municipalities, and is collected by municipalities. The municipalities, by December 1 and June 1, must make payment to the State Treasurer in the amount specified by the Commissioner of Taxes.

*Governmental Fund Financial Statements* – The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the State generally considers revenues to be available if they are collected within 60 days of year-end. Major revenue sources considered susceptible to accrual include federal grants, interest on investments, and sales and income taxes. See special consideration for personal income tax revenue recognition under the "Receivables" section of this footnote.

Expenditures generally are recorded when a liability is due and payable, with the following exceptions:

- a. Employees' vested annual, personal, and compensatory leave time are recorded as expenditures when utilized. The amount of accumulated leave unpaid at the end of the fiscal year has been reported only in the accrual-basis financial statements and does not include any accruals for the State's share of any payroll taxes that will be due when the expenditures are actually paid. See the "Compensated Absences" section of this footnote for additional information.
- b. Interest on general long-term debt is recognized when due to be paid.

- c. Debt service expenditures and claims and judgments are recorded only when payment is due to be paid.

*Proprietary Funds, Fiduciary Funds, and Discretely Presented Proprietary Fund Type Component Units* – The financial statements presented for these types of funds use the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recorded when the liabilities are incurred. The State's enterprise funds have elected not to apply standards issued by the Financial Accounting Standards Board (FASB) after November 30, 1989.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition are categorized as non-operating revenues and expenses.

### **E. Fund Accounting**

The financial activities of the State are recorded in individual funds, each of which is deemed to be a separate accounting entity. A fund is defined as a separate accounting entity with a self-balancing set of accounts. The State uses fund accounting to report on its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

The financial activities of the State that are reported in the accompanying financial statements have been classified into the following governmental, proprietary and fiduciary funds.

#### GOVERNMENTAL FUNDS

*General Fund* – The Vermont Legislature has established the General Fund as the basic operating fund of the State. As such, the General Fund is used to finance and to account for all expenditures for which no special revenues have otherwise been provided by law. All revenues received by the State and not otherwise required by law to be deposited in any other designated fund or used for any designated purpose are deposited in the General Fund. Unexpended and/or unencumbered appropriation balances will, unless otherwise directed by law, revert to fund balance at the end of the fiscal year.

*Special Revenue Funds* - These funds are used to account for revenues specifically earmarked to finance only particular or restricted programs and activities and include the following:

*Transportation Fund* – This fund is a major special revenue fund. It is used primarily for preservation, maintenance, and improvements to the State's transportation infrastructure. This infrastructure includes highways, bridges, railroads, airports, public transportation, and other related activities. The fund is also used for maintenance and staffing of highway rest areas, construction of transportation capital facilities, and to provide funding for transportation related debt service requirements. The primary sources of revenue in this fund are motor fuel taxes, motor vehicle purchase and use tax, motor vehicle license and registration fees, traffic ticket revenue, other statutorily specified revenues, as well as reimbursements from the federal government for transportation projects.

*Education Fund* – This fund is a major special revenue fund. It was established by the Vermont Legislature to equalize statewide education funding requirements. Sources of funding and allowable expenditures are codified in 16 V.S.A. 4025. These allowable expenditures include payments to school districts and supervisory unions for the support of education, the costs of short-term borrowing, and statewide education tax income sensitivity adjustments. Funding includes the statewide education tax, allocations of other taxes, State lottery profits, Medicaid reimbursements, and appropriated transfers from the General Fund.

*Special Fund* – This fund is a major special revenue fund. It consolidates many individual special revenue funds that account for proceeds or specific revenues not categorized above that are legally restricted to expenditures for specific purposes. These purposes cross the entire range of state government activities.

*Federal Revenue Fund* – This fund is a major special revenue fund. All federal grant receipts are recorded in this fund except for those federal funds specifically designated for transportation or fish and wildlife purposes. Federal grants of these latter two types are recorded in the State's Transportation Fund or Fish and Wildlife Fund respectively.

*Global Commitment (to health) Fund* – This fund is a major special revenue fund created in accordance with Section 16c of 33 V.S.A. 1901e. It is the result of Vermont entering into a Medicaid demonstration waiver agreement with the Federal Government. This agreement caps Federal expenditures in Medicaid services for five years but gives Vermont great latitude in promoting universal access to health care, cost containment, and effective administration. The State will be financially at risk for managing costs within the capped limits but stands to benefit from any savings realized from program efficiencies. As part of the agreement, the Agency of Human Resources (AHS) has contracted with the Office of Vermont Health Access, which will serve as a publicly sponsored managed care organization, and adhere to all Federal managed care organization regulations.

General, Special and Federal Revenue Funds are used to fund payments of actuarially certified premiums from the Agency of Human Services to the managed care organization within the Office of Vermont Health Access for the purpose of providing services under the global commitment to health care waiver approved by the Federal Centers for Medicare and Medicaid Services under Section 1115 of the Social Security Act. These payments are reported as transfers out of the General, Special and Federal Revenue Funds and as transfers in to the Global Commitment Fund. These funds will be expended as appropriated by the general assembly, authorized by the Director of the Office of Vermont Health Access, and approved by the Commissioner of Finance and Management consistent with agreements between the managed care organization within the Office of Vermont Health Access and departments delivering eligible services under the waiver.

Non-major governmental funds column includes the balances and activities of the following:

*Fish and Wildlife Fund* – This fund is a non-major special revenue fund. The fund's revenue is restricted by statute and can only be utilized for fish and wildlife purposes. Principal sources of revenue include license fees and federal grants.

*Capital Projects Funds* – These funds, consisting of the General Bond Fund and the Transportation Bond Fund, are non-major governmental funds, and account for capital improvement expenditures. These appropriations are primarily funded by the issuance of State capital bonds. These capital expenditures may be for the State directly or for outside organizations such as the Vermont State College System, municipalities, etc.

*Permanent Funds* – These are non-major governmental funds that report resources that are legally restricted to the extent that only earnings, not principal, may be expended for purposes that benefit the government or citizenry, such as higher education, cemetery care, and monument preservation.

#### PROPRIETARY FUNDS

These funds account for those activities for which the intent of management is to recover the cost of providing goods or services to the general public or other departments of government primarily through user charges; or where prudent financial management dictates that periodic determinations of results of operations are appropriate. These funds include the following types:

*Enterprise Funds* – These eight funds are used to account for operations that are financed and operated in a

manner similar to private business enterprises. The State's intent in these funds is to recover the costs including depreciation expense associated with providing the goods and services to the public primarily through user charges. Three of these enterprise funds, reporting the activities of the State's unemployment compensation program, the liquor control board, and the State's lottery program, are reported as "major funds" while the remaining five are reported as non-major funds.

*Unemployment Compensation Trust Fund* – accounts for federal monies and unemployment taxes collected from employers to provide payment of benefits to the unemployed (21 V.S.A. Chapter 17).

*Liquor Control Fund* – accounts for the operations of the Liquor Control Board which purchases, distributes, and sells distilled spirits through its agency stores (7 V.S.A. Chapter 40).

*Vermont Lottery Commission* – accounts for the operations of the Vermont Lottery (31 V.S.A. Chapter 14). The net profits of the Vermont Lottery Commission used to support public education and are transferred monthly to the Education Fund.

*Internal Service Funds* – These twenty-two separate funds are used to account for the financing of goods and services provided by one State department to other State agencies, departments, or intergovernmental units. Their objective is not to make a profit but rather to recover the total cost of providing these goods and services by charging users of their services and products. Activities accounted for in the State's internal service funds include risk management; employee group insurance programs; equipment acquisition and maintenance; rental and maintenance of facilities; financial, human resource, audit, and information technology services; postage, copying and supply procurement services; and State vehicle fleet management. In the government-wide financial statements, Internal Service Funds are reported within the governmental activities.

#### FIDUCIARY FUNDS

These funds are used to account for assets held in a trustee capacity or as an agent for individuals, private organizations, or other governmental units. These funds include the following:

*Pension and Other Postemployment Benefit Trust Funds* – These funds are used to report assets and associated financial activity that are held in trust for the members and beneficiaries of the Vermont State Retirement (defined benefit) System, the Vermont State Defined Contribution Retirement System, the State Teachers' Retirement System of Vermont (defined benefit), the Vermont Municipal Employees' (defined benefit) Retirement System, the Vermont Municipal Employees' Defined Contribution Plan, the State's Single Deposit Investment Account, and the State Employees' Postemployment Benefit Trust Fund and the Vermont Municipal Employees' Health Benefit Fund.

*Investment Trust Fund* – Under the authority granted in 3 V.S.A. 523, beginning in Fiscal Year 2008, the State Treasurer created and began accepting deposits into the Vermont Pension Investment Committee (VPIC) Investment Pool, an external investment pool. The investment trust fund is used to account for the investments of the external participants in the Pool.

*Private Purpose Trust Fund* – The State's only fund in this category is the *Unclaimed Property Fund*, which accounts for all abandoned property that is required to be remitted to the State. The State Treasurer administers procedures for returning this property to its rightful owner if he/she can be located. In addition to monetary assets, from time to time the State Treasurer may have custody of tangible property that has not been valued and therefore is not reported in the financial statements. Each year, the fund retains the greater of \$100,000 or fifty percent of the amount received during the previous year, and the balance after deduction for operating expense is transferred to the General Fund. Amounts for which the eligibility period for being claimed has expired are transferred to the Vermont Higher Education Endowment Fund (a permanent fund).

*Agency Funds* – These funds report assets and liabilities for deposits and investments entrusted to the State as agent for others. They have no fund balance and report items such as Federal income tax withholding, social security tax withholding, other employee payroll deductions and withholdings, etc.

#### CASH AND CASH EQUIVALENTS

Cash balances for most funds are deposited with the State Treasurer, except for the Pension Trust Funds, Investment Trust Fund, Capital Projects Funds, and the Single Deposit Investment Account Fund. Cash balances deposited with the State Treasurer are pooled together and amounts that are not immediately required are invested in short-term investments.

Income earned by these short-term investments is allocated based on average daily balances to those funds authorized to receive it while any remaining earnings are deposited in the General Fund.

Cash and cash equivalents as reported in the financial statements include bank accounts, imprest cash, short-term investments with an original maturity of three months or less such as certificates of deposit, commercial paper, federal government agencies' discount notes, money market accounts, and repurchase agreements.

#### INVESTMENTS

Investments are stated at fair value. Fair values of investments are based on quoted market prices. Additional information regarding types of investments and basis of valuation, see Note 2.

#### RECEIVABLES

Receivables in the government-wide financial statements represent amounts due to the State at June 30 that will be collected at some time in the future. They consist primarily of accrued taxes and federal grants receivable.

Receivables reported in the governmental funds financial statements consist primarily of accrued taxes, federal grants receivable, and notes receivable from drinking water and clean water special environmental loans. Other receivables include primarily fees, fines, and expenditure reimbursements due to the Medicaid program from drug companies and third party insurance companies. Revenues accrued in the governmental funds financial statements consist primarily of accrued taxes, and notes receivable from component units that will be collected by the State within 60 days after year-end. Amounts estimated to be collected after the 60-day revenue recognition period is recorded as deferred revenues. Federal receivables are amounts due from the federal government to reimburse the State's expenditures incurred pursuant to federally funded programs. Federal grant revenues are accrued when the qualifying expenditure is incurred. Notes receivable in the General Fund consist primarily of Vermont Economic Development Authority notes purchased by the State. See Note 11 – Contingent Liabilities for further information. No allowances for uncollectible amounts have been recognized in these notes receivable.

The "Investments Sold" receivable balance on the Statement of Fiduciary Net Assets represent monies due to the respective retirement funds for investments sold or matured prior to the statement date, but for which the receipts were received subsequent to year-end.

#### INVENTORIES

Inventories of materials and supplies in governmental funds are recorded as expenditures when purchased. Inventories reported in the proprietary funds are valued at the lower of cost or market, except inventories reported in the Federal Surplus Property Fund (an enterprise fund) are reported at the federal acquisition cost. Cost valuation methods used in the various funds are as follows: weighted average method – Liquor Control enterprise fund, Vermont Life Magazine enterprise fund, Highway Garage internal service fund, and Offender Work Programs internal service fund; specific identification method – Vermont Lottery Commission enterprise fund, Federal Surplus Property enterprise fund, and State Surplus Property internal service fund; and first-in, first-out method – Postage internal service fund.

### PREPAID EXPENSES

In governmental funds, all purchases are recorded as expenditures when the invoice is entered for payment. In the proprietary and fiduciary funds, certain payments reflect costs applicable to future accounting periods and as such, are recorded as prepaid expenses. These prepaid items will be expensed as they are liquidated.

### CAPITAL ASSETS AND DEPRECIATION

Capital assets, which include property, plant, equipment, and infrastructure assets, are recorded in the Government-wide Statement of Net Assets at actual or estimated historical cost or, if donated, at the estimated fair market value on the date donated to the State. Interest incurred on debt issued for construction of governmental activities capital assets is not capitalized. The majority of the historic artifacts and collections that are maintained by the various State agencies and departments are not included in the capital asset reporting. The items not reported are protected and preserved, held for public exhibition and educational purposes and the proceeds from any sales of such items are used to acquire new items for the collection.

Vermont defines a Capital Asset as a physical resource that costs at least \$5,000 and provides a future economic benefit for more than 1 year. This includes capital leases and buildings that are not considered to be part of an infrastructure asset. All land, regardless of cost, is capitalized and is not depreciated.

Infrastructure assets are defined as long-lived economic resources that are normally stationary in nature, utilized primarily by the general public as opposed to State employees, cost at least \$50,000 and provide future economic benefit for more than 1 year. Normally, infrastructure assets are much greater in value, have a longer economic life, and can be preserved for a greater number of years than most capital assets.

Capital assets are depreciated over their useful lives using the straight-line mid-month depreciation method. Useful lives for buildings are 20 to 50 years, equipment is 3 to 24 years and infrastructure assets are 6 to 80 years. Additional disclosures related to capital assets and assets acquired through capital leases are found in Notes 4 and 7, respectively.

Capital assets in the proprietary funds are capitalized at historical cost when acquired. Depreciation is calculated and recorded using the straight-line method with estimated useful lives being the same as those for the governmental capital assets. Interest is capitalized, when material.

When a capital asset is disposed of, its cost and related accumulated depreciation are removed from the accounts and any resulting gain or loss is reflected in income for the period. Significant renewals and improvements that increase the life expectancy are capitalized and deductions are made for retirements resulting from the renewals or improvements.

### DEFERRED REVENUE

Revenues in the government-wide financial statements and the proprietary fund financial statements are deferred if cash has been received prior to being earned. In governmental fund statements deferred revenues are recognized when revenues are unearned or unavailable.

### ACCOUNTS PAYABLE

The accounts payable balances contained in the financial statements consist of operating liabilities that were incurred prior to year-end, and where payment was actually made subsequent to year-end. When paying its liabilities, it is the policy of the State to apply restricted resources first to situations where either restricted or unrestricted net assets may be used.

The "payable for investments purchased" balance for the Pension Trust Funds represents amounts due for securities purchased prior to year-end, which were paid subsequent to year-end.

### ACCRUED LIABILITIES

Accrued liabilities consist of employee wages and related fringe benefit accruals earned by employees as of the statement date. Retainage payable consists of portions of progress payment amounts due to contractors that have been withheld and which will be paid by the State to the contractors upon final completion and acceptance of the contracted item or service.

### TAX REFUNDS PAYABLE

Tax refunds payable primarily represent amounts owed by the State to taxpayers because of overpayment of their personal income tax liabilities. Tax refunds payable, which reduce respective tax revenues, are accrued to the extent they are measurable based on payments and estimates. The amount reported as tax refunds payable at June 30, 2009 in the governmental funds statements is comprised of tax refunds for filed tax returns due and payable at June 30, 2009. The amount reported as tax refunds payable at June 30, 2009 in the government-wide financial statements is comprised of estimated tax liability overpayments for the first and second calendar quarters of year 2009 tax liability as well as overpayments for calendar year 2008 and prior years' tax liabilities that have not been paid out as of June 30, 2009.

### ARBITRAGE REBATE OBLIGATIONS

In accordance with Section 148(f) of the U.S. Internal Revenue Code, the State must rebate to the U.S. Government the excess of interest earned from the investment of certain debt proceeds over the yield rate of the applicable debt. Arbitrage rebate, if any, is due and payable on each five-year anniversary of the respective debt issue. As of June 30, 2009, the primary government had no outstanding arbitrage rebate obligation. The arbitrage rebate liabilities reported by the discretely-presented component units are included in "Other Long-term Liabilities" in the government-wide statement of activities.

### ENCUMBRANCES

Contracts and purchasing commitments are recorded as encumbrances when the contract or purchase order is executed. When the terms of the purchase order or contract have been fulfilled and payment to the contracting party is due, the encumbrance is liquidated and the liability and expenditure are recorded. Un-liquidated encumbrances remaining at fiscal year-end are reported in the Reserved for Encumbrances account as a component of fund equity for the governmental fund types.

### FUND BALANCES

Fund balances for governmental funds are classified as either reserved or unreserved. Reserved fund balances reflect either (1) assets which, by their nature, are not available for appropriation such as "reserved of advances and notes receivable;" (2) funds legally separated for a specific use such as "reserved for encumbrances;" or (3) funds segregated by legal restrictions such as "reserved for endowments" that includes the non-expendable portion of the permanent funds. Certain other reservations of the Governmental Funds' fund balances are described below.

*Budget Stabilization Reserve* – These reserves are established in the General, Transportation, and Education funds. They were created to reduce the effects of annual variations in State revenues by reserving certain surpluses of revenue. See Note 10 for a more complete disclosure of these reserves as it pertains to the current fiscal year.

*Reserved for Debt Service* – The reserve for debt service includes the premium on the sale of general obligation bonds sold during the fiscal year. This will be appropriated in the following fiscal year to be used on the first payment of principal or interest due on the bonds.

*Reserved for Human Caseload Management* – The General Fund reserve for human caseload management, established pursuant to 32 V.S.A. Section 308b(a) was created to be available for appropriation to meet caseload-related needs at the Agency of Human Services. The Secretary of Administration may transfer to this reserve any general fund unexpended appropriations directly attributable to Aid To Needy Families With Children (ANFC) caseload reductions and the effective management of related federal receipts.

#### COMPENSATED ABSENCES

Compensated absences liabilities include amounts for accumulated unpaid vacation, compensatory time, and personal leave credits. Classified State employees accrue vacation leave based on the number of years employed up to a maximum rate of 24 days annually and may not accumulate more than a maximum of 45 days (360 hours) at any one time. This liability is expected to be liquidated in future periods as either salary payments or cash payments upon termination of employment. Compensatory time and personal leave time accumulates as earned by the employees but must be taken within an accrual year or forfeited.

Liabilities for compensated absences are recorded in the fund where the employees are assigned. The amounts are calculated based on an employee's pay rate in effect as of year-end. Additional information including changes in balances may be found in Note 16 – Changes in Long-term Liabilities.

Employees earn sick leave credits based on the number of years employed with a maximum accrual rate of 21 days per fiscal year. Sick leave may only be liquidated if and when sickness or injury is incurred. Additionally, if employment is terminated, any sick leave that the individual may have accrued is forfeited without any payout; therefore, it is not an accruable liability to the State. There is no limit on the amount of sick leave an employee may accumulate.

#### BOND DISCOUNTS, PREMIUMS, AND ISSUANCE COSTS

In the government-wide financial statements, bond discounts/premiums and issuance costs are deferred and amortized over the term of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issue costs are reported as deferred charges.

In the fund financial statements, governmental fund types recognize bond discounts, premiums and issuance costs in the period the bond proceeds are received. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issued are reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds, are reported as expenditures.

#### INTERFUND TRANSACTIONS

*Interfund Loans* – Short-term loans between funds outstanding at year-end for such things as cash overdrafts are recorded as Interfund Receivables/Payables. Advances To/From Other Funds represent long-term interfund loans receivable and payable.

*Reimbursements* – Reimbursements result when one fund makes an expenditure for a second fund when that expenditure or expense is properly applicable to the second fund. Reimbursement transactions reduce expenditures in the reimbursed fund and increase expenditures/expenses in the reimbursing fund.

*Quasi-External Transactions* – These transactions occur between two government funds that would be accounted for as revenue and expenditures if they occurred between a government entity and a private sector entity.

*Transfers* – These transfers encompass all types of transfers, except for the residual equity transfers, and are primarily routine transfers of appropriation resources between funds. Transfers are not revenue, expenditures, or expenses, and are classified as "Other Financing Sources (Uses)" in the operating statements of the governmental funds and in a separate subsection before net income in the proprietary funds.

## USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amounts of assets and liabilities, that affect disclosure of contingent assets and liabilities as of the date of the financial statements, and that affect the reported amounts of revenues and expenses for the reporting period. Actual results could differ from these estimates.

### **Note 2: CASH, CASH EQUIVALENTS AND INVESTMENTS**

#### **A. Primary Government – Excluding Pension and Investment Trust Funds**

Deposits and investments for the primary government are governed by State statutes. When depositing public monies, the State Treasurer must act in accordance with 32 V.S.A. 431. Although the statute provides requirements for the collateralization of deposits, it does not establish limits. These limits are set by published formal guidelines issued by the State Treasurer. The State has an investment policy with an overriding goal of providing optimum coverage of risk exposure and maintaining liquidity necessary for future cash needs while maximizing the return on investments. Two sections of state statute govern the investment of the State's operating and restricted cash (i.e., non-pension funds).

When investing public monies, the State Treasurer must act in accordance with 32 V.S.A. 433. Types of investments allowed include obligations of the United States, its agencies and instrumentalities, and any repurchase agreements whose underlying collateral consists of such obligations or other approved money market instruments; certificates of deposit issued by banks and savings and loan associations approved by the State Treasurer; prime bankers' acceptances; prime commercial paper; tax exempt securities; and domestic money market funds. Also, the State Treasurer's Office issues additional formal guidance that is reviewed periodically, to assure that the three investment objectives -- safety, liquidity, and yield -- are met.

The statutory investment guidelines for certain trust funds are contained in 32 V.S.A. 434, referred collectively as the Trust Investment Account. These include the nonexpendable fund balances of the Permanent Trust Funds (including the Higher Education Trust Fund), the Fish and Wildlife Trust Fund (reported in the Fish & Wildlife Fund), Tobacco Trust and Agency of Natural Resources Land and Facilities Trust Funds (reported in the Special Fund), and the Vermont State Postemployment Benefits Trust Fund.

The State Treasurer may invest funds in accordance with the standard of care established by the prudent investor rule and apply the same investment objectives and policies adopted by the Vermont State Employees' Retirement System, where appropriate, to the investment of funds in the Trust Investment Account.

#### **Deposits - Custodial Credit Risk**

The custodial credit risk for deposits is the risk that in the event of a depository financial institution failure, the government will not be able to recover funds deposited in the failed institution or will not be able to recover collateral securities that are in the possession of an outside party. Deposits are exposed to custodial credit risk if they are not covered by depository (FDIC) insurance and are uncollateralized or collateralized with securities held by the pledging financial institution or by the pledging financial institution's trust department or agent but not in the depositor – government's name. Although State statute does not require deposits to be collateralized, the Treasurer requires the State's cash deposits held in its primary bank to be collateralized with either United States Treasury securities or Vermont municipal securities or other approved money market instruments. Certificates of deposit are collateralized, in whole or in part, on the basis of agreements with the bank, a protocol requiring periodic due diligence and review of bank capitalization and assets. Bank deposits in excess of the FDIC amounts and collateral agreements are uninsured and uncollateralized. The bank collateral for the State's deposit balances is held by the banks' trust department for the benefit of the State. Bank balances of deposits for the primary government, excluding pension and investment trust funds, as of June 30, 2009 (including certificates of deposits) were \$186,331,483. Of these, \$1,618,831 was exposed to custodial credit risk as uninsured and uncollateralized.

**Investments**

For investments, custodial credit risk is the risk that a government will not be able to recover the value of an investment or collateral securities that are in the possession of an outside party if the counterparty to the transaction fails. The State has no formal policy on custodial credit risk but maintains contractual relationships with custodian banks that provide coverage and define the procedures. As of June 30, 2009 all securities were registered in the name of the State at its custodian bank. Investments in open-end mutual funds are not exposed to custodial risk because their existence is not evidenced by specific securities.

Investments are stated at market value in the case of marketable securities and at estimated fair value for certain nonmarketable securities. Money market and other short-term investments are reported at market value when published market prices and quotations are available, or at amortized cost, which approximates fair value. Management at the State Treasurer's Office is responsible for the fair value measurements of investments reported in the financial statements. The State Treasurer's Office has implemented policies and procedures to assess the reasonableness of the fair values provided; the State Treasurer's Office believes that reported fair values at the balance sheet date are reasonable.

*(a) Interest Rate Risk – Investments*

Interest rate risk is the extent that changes in market interest rates of debt investments will adversely affect the fair market value of an investment. State investment guidelines require that short-term money market instruments be limited to duration of one year or less. While there is no formal policy specific to the Trust Investment Account, statute states that the treasurer shall apply the same investment objectives and policies adopted by the Vermont state employees' retirement system, where appropriate, to the investment of funds for the trust investments. Those guidelines specify that the average duration of an actively managed portfolio shall not differ from the passive benchmark's duration by more than 25 percent. The calculation of the duration of mortgage backed securities involves assumptions as to the expected future prepayment rate for the security. The managers are required to calculate duration at the time of initial purchase and on a routine basis to maintain compliance with these guidelines. Additional manager requirements are specified in written investment contracts. The primary government's investments, other than pension and investment trust funds' investments at June 30, 2009, are presented below.

**Primary Government Investments - Excluding Pension and Investment Trust Funds***(Expressed in Thousands)*

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in years)</u>			
		<u>Less Than 1</u>	<u>1 to &lt;6</u>	<u>6 to 10</u>	<u>More Than 10</u>
<u>Debt Investments</u>					
US Agencies/Treasuries .....	\$ 39,154	\$ 280	\$ 842	\$ 8,521	\$ 29,511
Money Market Mutual Fund.....	184,477	184,477	-	-	-
Other.....	480	68	195	101	116
Total Debt Investments.....	224,111	<u>\$ 184,825</u>	<u>\$ 1,037</u>	<u>\$ 8,622</u>	<u>\$ 29,627</u>
<u>Other Investments</u>					
Mutual Funds.....	2,733				
Equity Securities.....	19,204				
US Unemployment Trust Pool.....	75,275				
<b>Total.....</b>	<b>\$ 321,323</b>				

The above includes instruments that are classified as cash and short-term investments for balance sheet purposes.

The following is a reconciliation of the investment types to the financial statement presentation (*in Thousands*).

**Primary Government - Excluding Pension and Investment Trust Funds**

<b>Investments per maturity schedule.....</b>	\$	321,323
<b>Included in cash &amp; cash equivalents:</b>		
Money market mutual fund.....		(181,514)
Certificates of deposit.....		22,433
US Treasury trust pool.....		(75,275)
<b>Financial statement investments total.....</b>	<b>\$</b>	<b>86,967</b>
Governmental activities total.....	\$	75,900
Business activities total.....		2,558
Fiduciary - OPEB trust.....		4,544
Fiduciary - private purpose trust fund.....		3,965
<b>Total.....</b>	<b>\$</b>	<b>86,967</b>

*(b) Concentration of Credit Risk*

Concentration of credit risk is the risk of loss attributable to the monetary magnitude of the State's investment in a single issuer. While State statute does not establish ceilings, formal investment guidelines for operating funds limit the amount invested to 10% in any one issuer of commercial paper, corporate securities, or bankers' acceptances. There are no limitations for U.S. Government and Federal Agencies. Money market funds utilized by the State Treasurer's Office are highly rated and incorporate the requisite diversification. As of June 30, 2009, no single issuer exceeded 5% for the primary government portfolios.

*(c) Custodial Credit Risk*

For investments, custodial credit risk is the risk that a government will not be able to recover the value of an investment or collateral securities that are in the possession of an outside party if the counterparty to the transaction fails. The State has no formal policy on custodial credit risk but maintains contractual relationships with custodian banks that provide coverage and define the procedures. As of June 30, 2009 all securities were registered in the name of the State at its custodian bank. Investments in open-end mutual funds are not exposed to custodial risk because their existence is not evidenced by specific securities.

*(d) Credit Risk*

Credit risk is the possibility that the issuer or other counterparty to an investment may default on their obligations. State Statute and formal guidelines adopted by the State Treasurer, pursuant to statute, define the State's credit quality policies for various investment classes. All primary funds, excluding certain trusts specified otherwise in other sections of statute, require that bankers' acceptances, commercial paper and guarantees investment contracts have credit ratings by nationally recognized rating agencies in the highest tier applicable to their investments. Money market funds either must be SEC registered and rated by a nationally recognized agency or consist of only dollar-denominated securities managed consistent with SEC rule 2a-7. Municipal debt obligations must be investment-grade obligations as defined by nationally recognized rating agencies. Treasuries, agencies and repurchase agreements whose underlying securities consist of treasuries or agencies, are excluded from rate requirements. While there is no formal policy specific to the Trust Investment Account, statute states that the treasurer shall apply the same investment objectives and policies adopted by the Vermont state employees' retirement system, where appropriate, to the investment of funds for the trust investments. Additional manager requirements are specified in written investment contracts. The credit risk associated with the State's debt securities, money market funds, bond mutual funds, and other pools of fixed income securities, exclusive of pension and investment trust funds' investments, as of June 30, 2009, is presented as follows using the Moody's rating scale.

**Primary Government Rated Debt Investments  
Excluding Pension and Investment Trust Funds**  
(Expressed in Thousands)

<u>Debt Investments</u>	<u>Fair Value</u>	<u>Quality Ratings</u>	
		<u>Aaa</u>	<u>Unrated</u>
US Agencies/Treasuries .....	\$ 39,154	\$ -	\$ 39,154
Money Market Mutual Fund.....	184,477	184,377	100
Bond Mutual Fund.....	2,733	-	2,733
Other.....	480	-	480

*(d) Foreign Currency Risk*

Foreign currency risk is the extent to which changes in exchange rates affect the value of an investment. Operating funds are restricted, through statute and formal guidelines, to specific money market instruments and money market funds investing in domestic instruments.

In the Trust Investment Account portfolio, total exposure to foreign currency risk as of June 30, 2009, valued in US dollars, is \$560,670. This consists of \$74,275 Canadian Dollar, \$387,725 Euro Currency, and \$98,670 Mexican Peso.

**B. Primary Government – Pension Trust Funds and the Vermont Municipal Employees Health benefit Fund**

The State has three defined benefit plans (Vermont State Retirement, State Teachers, and Vermont Municipal Employees), three defined contribution plans (Vermont State Retirement, and Vermont Municipal Employees, and Single Deposit Investment Account), and two other post employment benefit funds.

By statute, the assets of the three defined benefit plans are invested on behalf of each plan's Trustees through the Vermont Pension Investment Committee (VPIC), which was created by the Vermont Legislature effective July 1, 2005. The majority of these assets have been pooled for investment purposes. On November 1, 2007, the City of Burlington, Vermont pooled its investments with the majority of the assets of the state, teachers and municipal defined benefit plans pursuant to a change in state statute permitting Vermont municipalities to pool their funds with the VPIC creating an external investment pool. It is an "external investment pool" as defined by GASB 31 as it commingles the moneys of more than one legally separate entity and invests, on the participants' behalf, in an investment portfolio and one of the participants, the City of Burlington, is not part of the state's reporting entity. Each of the participating funds has an equity position in the external pool and individual investment securities are not specifically identified to any of the participating funds. As a result, the "pooled investment" is a net equity position, incorporating the results of the underlying securities, receivables and liabilities. Earnings in each pooled investment are allocated based on the month-end balances of each of the respective systems.

The three defined benefit plans and the City of Burlington's assets managed by VPIC are externally managed in the pool established July 1, 2005 with a startup share price of \$1,000. Ownership in the pool is based on the number of shares held by each member. The net asset value per share is determined by dividing the total fair value of the net assets of the pool by the number of shares of the pool outstanding on the valuation date. Contributions to and withdrawals from the pool are based on the beginning of the day net asset value per share on the day of the transaction.

The pool's net assets and statement of changes in net assets are as follows.

**STATE OF VERMONT  
INVESTMENT POOL  
STATEMENTS OF NET ASSETS  
June 30, 2009  
(in thousands)**

<b>Assets:</b>	
Cash and short term investments.....	\$ 204,925
Receivables:	
Interest and dividends.....	10,582
Investments sold.....	99,467
<b>Total receivables.....</b>	<b>110,049</b>
Investments at Fair value:	
Fixed income.....	583,192
Equities.....	1,048,642
Mutual funds.....	635,647
Real estate and venture capital.....	111,491
<b>Total investments.....</b>	<b>2,378,972</b>
<b>Total assets.....</b>	<b>2,693,946</b>
<b>Liabilities:</b>	
Payable for investments purchased.....	196,673
Accounts payable.....	96
<b>Total liabilities.....</b>	<b>196,769</b>
<b>Net assets held in trust for investment pool participants.....</b>	<b>\$ 2,497,177</b>

**Vermont Pension Investment Committee  
Investment Pool  
Statement of Changes in Net Assets  
For the Fiscal Year Ended June 30, 2009  
(in thousands)**

**Additions :**Investment Income:

Net depreciation in fair value of investments.....	\$ (717,805)
Dividends.....	46,224
Interest income.....	44,199
Securities lending income.....	211
Other income.....	352
<b>Total investment loss.....</b>	<b><u>(626,819)</u></b>
<b>Total additions.....</b>	<b><u>(626,819)</u></b>

**Deductions:**

Net pool participant withdrawals.....	66,246
Operating expenses.....	1,054
<b>Total deductions.....</b>	<b><u>67,300</u></b>

**Change in net assets..... (694,119)**

**Net assets held in trust for pool participants:**

<b>July 1.....</b>	<b><u>3,191,296</u></b>
<b>June 30.....</b>	<b><u>\$ 2,497,177</u></b>

Vermont State Retirement System.....	\$ 1,007,288
State Teacher's Retirement System.....	1,135,514
Vermont Municipal Employees' Retirement System..	264,546
City of Burlington.....	89,829
<b>June 30.....</b>	<b><u>\$ 2,497,177</u></b>

Each defined benefit plan managed by the state has its own asset allocation as determined by the VPIC and deemed adopted by each system's board in the absence of board action to the contrary. As of May 31, 2006, the VPIC adopted a set of investment policies and guidelines common to all three defined benefit plans. These are used by VPIC with the objective of maximizing returns within acceptable risk parameters.

The State's Single Deposit Investment Account (SDIA), a non-contributory defined contribution plan, is invested in two intermediate term bond portfolios managed by two different investment managers. The investment policy governing the SDIA portfolios includes a minimum average credit quality of double-A, no bonds rated below investment grade, and limitations on asset-backed, mortgage-backed, collateralized Mortgage Obligations, corporate bonds, and single issuers of non-treasury/government agency backed bonds. The bonds are "wrapped" by an insurance policy guaranteeing the book principal value of investment to SDIA Account participants. This insurance wrapper requires monthly adjustments of participant crediting rates based on the

changing market value of the portfolio. The insurance provider is rated double-A by Moody's and Standard & Poor's.

The Vermont State Retirement's defined contribution plan's trustee is the State Treasurer. The Vermont Municipal Employees' Retirement System Board of Trustees is the trustee for the Vermont Municipal Employees' defined contribution plan. Both plans are administered by Fidelity Investments Institutional Operations Company. Investment choices are made by participants from a range of funds approved by the trustees' for the plans. Investment options are Fidelity and non-Fidelity mutual funds including large and small market capitalization equities (actively managed and indexed), international equities, fixed income securities, balanced funds, target retirement date age based funds, and a stable value fund. Funds included in the plans were selected based on consideration of fund performance for one and multi-year periods, performance ranked against peer group funds in asset class, management fee expense ratios, fund asset class and investment objectives, historical annual returns, Morningstar ratings, performance in various stages of the capital market cycle, and consultant recommendations as to the optimal number of funds and appropriate asset classes. Fidelity provides quarterly investment reports and analysis that are reviewed by Treasury staff, the State Treasurer and Vermont Municipal Employees' Retirement's Board.

The state has two other post benefit employment funds, the Vermont State Post Employment Benefits Trust Fund (State OPEB) and the Vermont Municipal Employees health benefit Fund (Muni OPEB). These are described in Note 5. The "State OPEB" is invested in the Trust Investment Account utilized as an investment vehicle by many of the state's primary funds, exclusive of pension funds, and is included in the cash and investment disclosures for the primary government as is its cash deposits. The "Muni OPEB" is invested under the authority of the Municipal Retirement Board of Trustees and utilizes an outside administrator, ICMA-RC employing mutual funds. Disclosures related to its cash and investments are included below.

#### **Deposits - Custodial Credit Risk**

The pension trust funds' cash deposits, outside of the pension trust funds' custodian bank, totaled \$ 8,387,263 none of which was exposed to custodial credit risk.

#### **Investments**

Custodial credit risk for investments is the risk that a government will not be able to recover the value of an investment or collateral securities that are in the possession of an outside party if the counterparty to the transaction fails. The VPIC manages exposure to custodial credit risk by requiring all relevant investment managers to hold investments in separate accounts with VPIC's custodian. VPIC guidelines specify the custodial requirements for these accounts and the duties of the managers and the custodian. As of June 30, 2009 all securities were registered in the name of the State at its custodian bank. Investments in pools, open-end mutual funds, and other investments not evidenced by specific securities are not categorized.

Investments are stated at market value in the case of marketable securities and at estimated fair value for certain nonmarketable securities. Money market and other short-term investments are reported at market value when published market prices and quotations are available, or at amortized cost, which approximates fair value. Real estate (including timber investments) is carried at the net asset value of each retirement system's real estate fund investment(s), which net asset value is further based on the fair market value of the real properties. Properties' fair market values in each of the retirement systems' fund investments are established quarterly by real estate fund manager appraisals and are validated at least yearly by third-party property appraisals. Nonmarketable securities include alternative investments such as private equity and venture capital, which are valued using current estimates of fair value obtained from the investment manager in the absence of readily determinable public market values. Such valuations generally consider variables such as the high, medium, and low values for portfolio investments; the investments' exit timetables, and the status of any proceedings leading to a liquidity event; the financial performance of investments, including comparison of comparable companies' earning multiples; cash flow analysis; and recent sales prices of investments. Management at the State Treasurer's Office is responsible for the fair value measurements of investments reported in the financial statements. The State Treasurer's Office has implemented policies and procedures to assess the reasonableness of the fair values provided; the Office believes that reported fair values at the balance sheet date are reasonable.

*(a) Interest Rate Risk – Investments*

As pension trust funds have a different investment term horizon based on a long average liability term, the VPIC manages exposure to fair value loss arising from movements in interest rates by establishing duration guidelines with its debt securities with core, core plus and Global Fixed Income investment managers, requiring that the duration be within a specified percentage of the duration band of the appropriate benchmark index. In the case of domestic Core Fixed Income managers the average duration (interest rate sensitivity) of an actively managed portfolio shall not differ from the appropriate passive benchmark's duration by more than +/- 25 percent. The Core Plus portfolio restriction is +/- two years around the passive benchmark duration. With respect to Global Fixed Income portfolios, current portfolio durations are restricted to a range of one to ten years. High yield fixed income portfolios prices and yields are not as directly correlated with the general level of interest rates and are duration monitored but not duration restricted. The calculation of the duration of mortgage backed securities involves assumptions as to the expected future prepayment rate for the security. The managers are required to calculate duration at the time of initial purchase and on a routine basis to maintain compliance with these guidelines. Fixed income managers are required to report portfolio characteristics quarterly inclusive of portfolio duration as a measure of portfolio interest rate sensitivity. Pension and Investment Trust Funds' Investments are as follows.

**Pension, Vermont Municipal Employees Health Benefit and Investment Trust Funds' Investments**  
(Expressed in Thousands)

Investment Type	Fair Value	Investment Maturities (In Years)			
		Less Than 1	1 to < 6	6 to 10	More Than 10
<u>Debt Investments</u>					
US Agencies/Treasuries.....	\$ 137,401	\$ 29,117	\$ 4,562	\$ 19,681	\$ 84,041
Corporate Debt.....	381,338	16,454	187,441	121,048	56,395
Money Market Mutual Fund	47,109	47,109	-	-	-
Municipals.....	3,795	-	888	488	2,419
Asset Backed Securities.....	14,470	205	5,691	1,053	7,521
Mortgage Backed Securities.....	78,994	-	-	447	78,547
Sovereign Debt.....	48,728	3,012	9,713	23,090	12,913
Repurchase Agreements	154,000	154,000	-	-	-
Total Debt Investments.....	865,835	\$ 249,897	\$ 208,295	\$ 165,807	\$ 241,836
<u>Other Investments</u>					
Mutual Funds.....	668,395				
Equity Securities.....	1,048,673				
Real Estate - Venture Capital.....	137,480				
Fixed Income - Derivatives.....	(1,279)				
Total.....	\$ 2,719,104				

*(b) Concentration of Credit Risk*

Formal guidelines for pension funds state that no more than 5% of the market value of a portfolio's domestic fixed income assets may be invested in the debt securities of any one issuer. No limitations on issues and issuers shall apply to obligations of U.S. Government and Federal Agencies. As of June 30, 2009, no issuer exceeded 5%.

*(c) Credit Risk of Debt Investments*

Detailed pension guidelines by asset class and supplemental requirements by investment manager are used to set risk parameters and are stated in written contracts. These guidelines are reviewed and adopted by VPIC. Treasury staff and independent investment consultants are utilized to assure compliance. The credit risks associated with the Pension Trust securities are as follows:

**Pension, Vermont Municipal Employees Health Benefit and Investment Trust Funds' Investments**  
*(Expressed in Thousands)*

<u>Debt Investments</u>	Fair Value	Quality Ratings		
		Aaa	Aa	A
US Government Agencies/Treasuries.....	\$ 137,401	\$ -	\$ -	\$ -
Corporate Debt.....	381,338	27,406	16,180	70,697
Money Market Mutual Fund.....	47,109	-	-	-
Municipals.....	3,795	888	621	1,818
Asset Backed Securities.....	14,470	5,035	605	1,272
Mortgage Backed Securities.....	78,994	14,027	7,546	6,195
Sovereign Debt.....	48,728	19,265	10,748	7,995
Repurchase Agreement.....	154,000	-	-	-

*continued below*

<u>Debt Investments</u>	Quality Ratings			
	Baa	Ba	B and below	Unrated
US Government Agencies/Treasuries.....	\$ -	\$ -	\$ -	\$ 137,401
Corporate Debt.....	117,134	55,481	85,285	9,155
Money Market Mutual Fund.....	-	-	-	47,109
Municipals.....	468	-	-	-
Asset Backed Securities.....	1,288	1,666	2,575	2,029
Mortgage Backed Securities.....	4,032	6,618	11,270	29,306
Bond Mutual Fund.....	4,935	4,427	260	1,098
Repurchase Agreement.....	-	-	-	154,000

*d) Foreign Currency Risk*

Unless VPIC stipulates specific exceptions to the guidelines, the global bond portfolio may hold no more than 30% of its assets, at market value, or 120% of each country's benchmark weight (whichever is greater) in the debt securities of any single foreign government or non-U.S. government entity. For the purposes of this calculation, all countries within the European Single Currency shall count as one country. Single non-government debt security limitations are also set for the global bond portfolio. In the case of equities, the investment manager is afforded flexibility in the number of issues held and their geographic or industry distribution, provided that equity holdings are within the lesser of established percentage ranges in relative to single holding limitations and a stock's weighting in the style benchmark against which the manager is measured. Most foreign currency exposure is in the pension and investment trust funds' portfolios. The value in US dollars by foreign currency denomination and type of investment is as follows.

**Pension, Vermont Municipal Employees Health Benefit and Investment Trust Funds' Investments**  
**Foreign Currency Risk - International Securities at Fair Value**  
*(Expressed in Thousands)*

<u>Currency</u>	<u>Total</u>	<u>Short Term</u>	<u>Debt</u>	<u>Equity</u>
Australian Dollar.....	\$ 35,564	\$ 16	\$ 9,098	\$ 26,449
Brazilian Real.....	2,013	-	2,013	-
Canadian Dollar.....	6,231	190	1,145	4,895
Colombian Peso.....	550	-	550	-
Danish Krone.....	699	-	-	699
Euro Currency.....	130,123	704	17,702	111,716
Hong Kong Dollar.....	6,707	-	-	6,707
Iceland Krona.....	-	-	-	-
Indonesian Rupiah.....	1,087	-	1,087	-
Israeli Shekel.....	47	47	-	-
Japanese Yen.....	95,699	980	14,169	80,551
Mexican Peso.....	4,767	60	4,628	79
New Russian Ruble.....	-	-	-	-
New Zealand Dollar.....	3,526	30	1,991	1,505
Norwegian Krone.....	730	175	-	555
Polish Zloty.....	5,961	37	5,777	148
Pound Sterling.....	46,420	531	4,864	41,025
Singapore Dollar.....	11,741	7	-	11,734
South African Rand.....	3,228	1	1,363	1,864
Swedish Krona.....	3,053	93	1,087	1,873
Swiss Franc.....	10,208	146	-	10,061
Thailand Baht.....	218	66	-	152
Total	<u>\$ 368,570</u>	<u>\$ 3,083</u>	<u>\$ 65,474</u>	<u>\$ 300,013</u>

Formal investment policy guidelines adopted by the VPIC state that international equity managers may enter into forward exchange contracts on currency provided that use of such contracts is designed to dampen portfolio volatility and facilitate securities transaction settlements rather than leverage portfolio risk exposure. In global fixed income accounts, opportunistic currency positioning may be utilized to hedge and cross-hedge the portfolio's currency risk exposure or in the settlement of securities transactions. The managers may vary the total portfolio exposure to currency from fully unhedged to fully hedged. The global fixed income managers are permitted to hedge all, some, or none of the portfolio's currency exposure. They are permitted to cross-hedge currency positions, but may not net short any currency, or net long more than 100% of the portfolio. VPIC has funds allocated to a global allocation asset manager in the form of shares of a commingled trust. The manager for this trust may enter into long and/or short positions in currencies of the countries represented in established indices. The strategy is permitted to cross-hedge currency exposure and will actively manage its currency exposure. This active management may go beyond fully-hedged or unhedged currency exposure, and is provided for by a specific exemption to the VPIC general guidelines.

#### **Fixed Income Short Positions**

A short-sale of a security occurs when an investment manager places a sale order for an account without actually holding the underlying security for delivery. In some situations, short sales are entered into in anticipation of a decline in the fair value of a security; in other cases short sales are entered into as a hedge against potential losses from securities owned (held long) in an account. Short sales incur the risk of loss when the price of a security underlying the short sale increases and the fund is subject to a higher cost to purchase the

security in order to cover the position. Short positions totaling approximately \$28.5 million in the VPIC portfolio at June 30, 2009, are predominately related to hedging against losses in long securities positions and to managing the effective duration of an investment portfolio; as a result, while a short position may in and of itself expose the account to risk of loss, such potential losses are at least partially if not fully offset by securities held long. The use of short-sales in certain cases is provided for by written investment guidelines and incorporated in specific manager contracts.

### **Securities Lending Transactions**

State statutes and boards of trustees' policies permit the Office of the Vermont State Treasurer to use investments of the three defined benefit pension plans to enter into securities lending transactions/loans of securities to broker dealers and other entities for collateral, with a simultaneous agreement to return the collateral for the same securities in the future. Pursuant to a Securities Lending Authorization Agreement, State Street Bank and Trust Company (State Street) was authorized to act as agent in lending securities to broker-dealers and banks.

During the fiscal year, State Street loaned, on behalf of Vermont, certain securities held by State Street as custodian, and received United States and foreign currency cash, securities issued or guaranteed by the United States government. Since State Street, acting on behalf of the State, did not have the ability to pledge or sell collateral securities absent a borrower default, securities lending is not recorded as an asset with a corresponding liability on the financial statements. Borrowers were required to deliver collateral for each loan equal to not less than one hundred and two percent (102%) of the market value of the loaned security.

The State did not impose any restrictions during the fiscal year on the amount of the loans that State Street made on its behalf. Pursuant to the Securities Lending Authorization Agreement, State Street had an obligation to provide a form of indemnification to the state in the event of default by a borrower. There were no failures by any borrowers to return loaned securities or pay distributions thereon during the fiscal year that resulted in a declaration and notice of Default of the borrower other than the default by Lehman Brothers Inc. and Lehman Brothers International Europe which occurred in September, 2008, and the State was made whole in connection with this process. On June 30, 2009 Vermont had no credit risk exposure to borrowers.

During the fiscal year, the State and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested, together with the cash collateral of other qualified tax-exempt plan lenders, in a collective investment pool. As of June 30, 2009, such investment pool had an average duration of 42.64 days and an average weighted final maturity of 317.62 days for United States Dollar collateral. Because the loans were terminable at will their duration did not generally match the duration of the investments made with cash collateral. The collateral held and the market values of securities on loan for Vermont as of June 30, 2009 were \$ 349,214,006 and \$337,627,143 respectively.

Authority to enter into securities lending transactions for the 3 retirement plans is as follows:

3 V.S.A. 471(m) Vermont State Employees' Retirement Fund

16 V.S.A. 1942(q) Vermont Teachers' Retirement Fund

24 V.S.A. 5062(o) Vermont Municipal Employees' Retirement Fund

### **Derivative Financial Instruments**

Certain investment managers for the Vermont Pension Investment Committee (VPIC) invest in derivative financial investments as authorized by the VPIC policy. Derivatives are financial arrangements between two parties whose payments are based on, or "derived" from, the performance of some agreed upon benchmark. At June 30, 2009, VPIC investments had four types of derivative financial instruments: futures, currency forwards, options, and swaps. All of the derivatives reported at June 30, 2009 are at fair market value. The futures and options are traded on exchanges and are marked-to-market daily using the prices as reported by Reuters (primary source). Currency forwards are traded over the counter using prices from WM Co. and Reuters. Interest rate swaps and credit default swaps are traded over the counter and are based on prices from the investment manager as provided by Pricing Direct Inc. (primary source). Swaptions are traded over the counter and are provided by the investment manager using Pricing Direct Inc. and Bloomberg as pricing sources. *Futures* represent commitments to purchase (asset) or sell (liability) securities at a future date and at a specified

price. Futures contracts are traded on organized exchanges (exchange traded) thereby minimizing the VPIC's credit risk. The net change in the futures contracts value is settled daily in cash with the exchanges. Net gains or losses resulting from the daily settlements are included with trading account securities gains (losses) in the Statement of Changes in Net Assets.

At June 30, 2009 the VPIC's investments had the following futures balances:

	<u>Market Value of Contract</u>
Long positions equity futures	\$(646,656)
Long-term debt securities futures	(3,908)
Short-term debt securities futures	4,642

*Currency forwards* represent forward foreign exchange contracts that are entered into in order to hedge the exposure to changes in foreign currency exchange rate on the foreign currency dominated portfolio holdings. A forward foreign exchange contract is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. The gain or loss arising from the difference between the original contracts and the closing of such contracts is included in the net realized gains or losses on foreign currency related transactions.

At June 30, 2009, the VPIC's investments included the following currency forwards balances:

Currency forwards – cross deals between two foreign currencies	\$290,887
Currency forwards - pending foreign exchange purchases	162,641
Currency forwards - pending foreign exchange sales	(204,491)

*Options* represent or give buyers the right, but not the obligation, to buy or sell an asset at a preset price over a specified period. The option's price is usually a small percentage of the underlying asset's value. As a writer of financial options, the VPIC receives a premium at the outset of the agreement and bears the risk of an unfavorable change in the price of the financial instrument underlying the option. As a purchaser of financial options, the VPIC pays a premium at the outset of the agreement and the counterparty bears the risk of an unfavorable change in the price of the financial instrument underlying the option.

At June 30, 2009, the VPIC investments had the following option balances:

Purchased call options	\$176,888
Purchased put options	478,147
Written call options	(296,285)
Written put options	(178,218)

*Swaps* represent an agreement between two or more parties to exchange sequences of cash flows over a period in the future. At June 30, 2009 the VPIC had three different types of swap arrangements; interest rate swaps, credit default swaps and total return swaps. In the most common type of interest rate swap arrangement, one party agrees to pay fixed interest payments on designated dates to a counterparty who, in turn, agrees to make return interest payments that float with some reference rate. The interest rate swaps allowed the VPIC to effectively convert long term variable interest investments into fixed interest rate investments. Credit default swaps are used to manage credit exposure without buying securities outright. In a total return swap, one party makes payments based upon the total return of a reference asset such as an index or basket of assets, and the other party pays a fixed or floating rate of interest plus any negative total returns on the reference asset. Total return swaps are used as substitutes for physical assets and to obtain exposure in markets where physical securities are not available. Gains and losses on swaps are determined based on market values and are recorded in the Statement of Changes in Net Assets.

At June 30, 2009, the VPIC's investments had the following swap market value balances:

Interest Rate Swaps (244 positions)	\$42,612
Credit Default Swaps (186 positions)	5,692,153
Total Return Swaps (2 positions)	371,397

The above interest rate, credit default and total return bond swaps involved the following counterparties in one or more swap agreements:

JP Morgan Chase Bank NA	Barclay's Bank
Citibank N.A.	Merrill Lynch Capital Services
Morgan Stanley Capital Services	First Boston Credit Suisse
Deutsche Bank AG	Royal Bank of Scotland PLC
Goldman, Sachs Capital Markets LP	Royal Bank of Canada

### Asset-Backed Securities

The defined benefit pension trust funds hold mortgage-backed securities including collateralized mortgage obligations (CMOs) at fair value. Mortgage-backed securities represent a direct interest in a pool of mortgage loans. CMOs are bonds that are collateralized by whole loan mortgages, mortgages pass-through securities, or stripped mortgage-backed securities. Income is derived from payments and pre-payments of principal and interest generated from collateral mortgages. Cash flows are distributed to different investment tranches in accordance with the payment order established for the CMO instrument. Cash flows associated with these tranches may demonstrate varying degrees of sensitivity to interest rate fluctuations. A reduction in interest rates may cause some of the tranches to experience a reduction in fair value as prepayments reduce the interest payments, causing a decline in total cash flows. In a rising interest rate environment, an increase in interest payment and cash flows may cause an increase in fair value.

Risk is minimized through the purchase of high quality instruments with limited default or prepayment risk. Agency fixed and floating rate pass-throughs, U.S. Treasury securities and cash equivalents can be held without limitation. Securities designed to provide more precisely targeted maturities (Sequential Collateralized Mortgage Obligations) and those that create tranches, or Planned Amortization Classes (PAC I and PAC II), with cash flows that are protected from prepayment changes within certain limits, may also be purchased without limitation. Policy restrictions and portfolio percentage limitations are established for the purchase of more interest rate sensitive instruments and certain interest rate and price stress tests are required.

Asset-backed securities are collateralized by a loan, lease, or receivable other than real estate. Payments are collected by a servicer through a "pass-through" arrangement. As monthly payments of principal and interest are made, the pass-through security holder is entitled to a pro rata portion of the payments received. Risk of prepayment varies with the underlying assets. Risk is minimized through the purchase of high quality instruments with limited default or prepayment risk.

### Note 3: INTERFUND BALANCES

#### A. Due From/To Other Funds

Due from/to other funds result mainly from the time lag between the date that interfund goods and services are received or reimbursable costs are incurred, and the date the payment between the funds are made. The balances of due from/to other funds at June 30, 2009, are as follows.

Due To Other Funds				
Governmental Funds				
Due From Other Funds	General Fund	Transportation Fund	Education Fund	Special Fund
General Fund	\$ -	\$ 6,865	\$ -	\$ 11,125
Transportation Fund	18,676	-	-	98
Education Fund	-	-	-	-
Special Fund	235,819	80,300	-	-
Federal Revenue Fund	40,211	-	-	367,030
Global Commitment Fund	1,416,759	-	-	5,899,967
Non-major Governmental Funds	-	-	-	13,245
Liquor Control Fund	-	-	-	-
Vermont Lottery Commission	-	-	24,402	-
Non-major Enterprise Funds	-	-	-	-
Internal Service Funds	-	-	-	-
Fiduciary Funds	485,680	-	-	-
<b>Total</b>	<b>\$ 2,197,145</b>	<b>\$ 87,165</b>	<b>\$ 24,402</b>	<b>\$ 6,291,465</b>

*continues below*

Due To Other Funds				
Governmental Funds				
Due From Other Funds	Federal Revenue Fund	Global Commitment Fund	Non-major Governmental Funds	Internal Service Funds
General Fund	\$ 124,545	\$ 298,886	\$ -	\$ 1,432,058
Transportation Fund	26,032	-	120	530,114
Special Fund	1,060,754	100,000	30,362	189,872
Federal Revenue Fund	-	17,567	-	124,224
Global Commitment Fund	17,876,537	-	-	55,824
Non-major Governmental Funds	-	-	-	-
Liquor Control Fund	-	-	-	15,981
Vermont Lottery Commission	-	-	-	3,169
Non-major Enterprise Funds	-	-	-	38,872
Internal Service	-	-	497,725	-
Fiduciary Funds	-	-	-	263
<b>Total</b>	<b>\$ 19,087,868</b>	<b>\$ 416,453</b>	<b>\$ 528,207</b>	<b>\$ 2,390,377</b>

*continues below*

Enterprise Funds				
Due From Other Funds	Unemployment Compensation Trust Fund	Liquor Control Fund	Non-major Enterprise Funds	Total
General Fund	\$ -	\$ 359,744	\$ -	\$ 2,233,223
Transportation Fund	-	-	-	575,040
Special Fund	-	-	-	1,697,107
Federal Revenue Fund	-	-	-	549,032
Global Commitment Fund	-	-	-	25,249,087
Non-major Governmental Funds	-	-	-	13,245
Liquor Control Fund	-	-	-	15,981
Vermont Lottery Commission	-	-	-	27,571
Non-major Enterprise Funds	45,222	-	-	84,094
Internal Service	-	-	14,966	512,691
Fiduciary Funds	-	-	-	485,943
<b>Total</b>	<b>\$ 45,222</b>	<b>\$ 359,744</b>	<b>\$ 14,966</b>	<b>\$ 31,443,014</b>

**B. Advances To/From Other Funds**

The General Fund has made cash advances to certain proprietary funds for imprest petty cash disbursement needs. The General Fund advances to other funds at June 30, 2009, are summarized below.

<b>Proprietary Funds</b>	
Vermont Lottery Fund	\$ 300,000
Liquor Control Fund	6,800
Non-major Proprietary Funds	2,900
	<hr/>
<b>Total</b>	<b>\$ 309,700</b>

**C. Interfund Receivables/Payables**

The primary government cash in most funds is pooled in the State Treasurer's accounts. When a fund has a deficit cash balance, this amount is reclassified to a liability account - interfund payable. The General Fund reports the corresponding interfund receivable for the cash borrowed from the pool. The following funds at June 30, 2009, reported interfund payables. It is expected that certain amounts due the General Fund from the Internal Service Funds will not be repaid within one year. It is expected that these interfund payables will be reduced in future years through changes to billing rates and management of operations.

<b>Proprietary Funds</b>	
Non-major Enterprise Funds	\$ 1,658,662
Internal Service Funds	39,243,204
<b>Fiduciary Funds</b>	
Agency Funds	104,806
	<hr/>
<b>Total</b>	<b>\$ 41,006,672</b>

**D. Inter - Primary Government/Component Unit Balances**

*Advances to component units* consist of the amounts advanced under various agreements with component units to use the funds for specific programs. As the component unit uses the funds, the advance is reduced and expenditures are recognized by the State. At June 30, 2009, the General Fund advances to component units was \$1,571,940 advanced to the Vermont Development Authority for interest rate subsidies and grants to be issued at the direction of State agencies.

*Due from component units/Due to primary government* consist of the amounts owed to the primary government for programs administered by component units, in accordance with memoranda of understanding with State departments, and for the elimination of negative balances in the State Treasurer's pooled cash. Due from primary government/Due to component units consist of amounts appropriated from the primary government's funds to the component units that had not been disbursed by fiscal year end.

At June 30, 2009, these account balances are as follows:

	Due to Primary Government/(Component Units)			Total
	Vermont Housing & Conservation Trust Fund	Vermont Economic Development Authority	Vermont Veterans' Home	
<b>Due from Component Units</b>				
General Fund	\$ 3,102,064	\$ -	\$ -	\$ 3,102,064
Special Fund	-	68,357	-	68,357
Federal Revenue Fund	-	-	449,011	449,011
<b>Due from Primary Government</b>				
General Fund	(700,000)	-	-	(700,000)
Nonmajor Governmental Funds	(991,209)	-	-	(991,209)
<b>Total</b>	<b>\$ 1,410,855</b>	<b>\$ 68,357</b>	<b>\$ 449,011</b>	<b>\$ 1,928,223</b>

### E. Interfund Transfers

Transfers between funds occur when one fund collects revenues and transfers the assets to another for expenditure or when one fund provides working capital to another fund. All transfers are legally authorized by the Legislature through either statute or Appropriation Acts.

The Education Fund received transfers from the General Fund and the Vermont Lottery Commission to support the general State grant for local education. The Special Fund received transfers from the General Fund for the Next Generation Initiative, from the Federal Revenue Fund for the weatherization assistance program, and from the Global Commitment Fund for education Medicaid reimbursements. The Global Commitment Fund received transfers from the General, Special and Federal Revenue Funds for Medicaid related services provided under the Vermont Global Commitment to Health Medicaid waiver.

Interfund transfers for the fiscal year ending June 30, 2009, are as follows.

Transfers In	Transfers Out				
	Governmental Funds				
	General Fund	Transportation Fund	Education Fund	Special Fund	Federal Revenue Fund
General Fund	\$ -	\$ -	\$ -	\$ 43,085,837	\$ 1,400,000
Transportation Fund	-	-	127,483	729,351	-
Education Fund	291,794,400	-	-	-	-
Special Fund	11,978,116	1,163,502	-	-	18,147,627
Federal Revenue Fund	-	-	-	-	-
Global Commitment Fund	78,058,716	-	-	203,574,739	621,720,604
Non-major Governmental Funds	1,522,332	393,373	-	202,331	-
Unemployment Comp Trust Fund	-	-	-	-	-
Non-major Enterprise Funds	-	-	-	-	-
Internal Service Funds	3,118,763	-	-	-	-
<b>Total</b>	<b>\$ 386,472,327</b>	<b>\$ 1,556,875</b>	<b>\$ 127,483</b>	<b>\$ 247,592,258</b>	<b>\$ 641,268,231</b>

*continues below*

Transfers In	Transfers Out				
	Governmental Funds		Proprietary Funds		
	Global Commitment Fund	Non-major Governmental Funds	Unemployment Compensation Trust Fund	Liquor Control Fund	Vermont Lottery Commission
General Fund	\$ -	\$ -	\$ -	\$ 840,320	\$ 3,311
Transportation Fund	-	-	-	-	-
Education Fund	-	-	-	-	20,948,652
Special Fund	22,969,049	50,000	-	-	150,000
Federal Revenue Fund	-	2,860,586	-	-	-
Global Commitment Fund	-	-	-	-	-
Non-major Governmental Funds	-	-	-	-	-
Unemployment Comp Trust Fund	-	-	-	-	-
Non-major Enterprise Funds	-	-	367,739	-	-
Internal Service Funds	-	-	-	-	-
<b>Total</b>	<b>\$ 22,969,049</b>	<b>\$ 2,910,586</b>	<b>\$ 367,739</b>	<b>\$ 840,320</b>	<b>\$ 21,101,963</b>

*continues below*

Transfers In	Transfers Out			
	Non-major Enterprise Funds	Internal Service Funds	Fiduciary Funds	Total
General Fund	\$ 2,558	\$ 1,338,529	\$ 1,890,780	\$ 48,561,335
Transportation Fund	-	1,485,111	-	2,341,945
Education Fund	-	-	-	312,743,052
Special Fund	-	2,495,675	-	56,953,969
Federal Revenue Fund	-	-	-	2,860,586
Global Commitment Fund	-	-	-	903,354,059
Non-major Governmental Funds	-	-	51,586	2,169,622
Unemployment Comp Trust Fund	353,671	-	-	353,671
Non-major Enterprise Funds	-	-	-	367,739
Internal Service Funds	-	-	-	3,118,763
<b>Total</b>	<b>\$ 356,229</b>	<b>\$ 5,319,315</b>	<b>\$ 1,942,366</b>	<b>\$ 1,332,824,741</b>

**Note 4: CAPITAL ASSETS**

Capital Assets activities for the fiscal year ended June 30, 2009 were as follows:

**Primary Government**

Governmental Activities	Beginning Balance	Additions	Deletions	Reclassifications & Donations	Ending Balance
Capital assets, not being depreciated:					
Land and land improvements	\$ 72,939,991	\$ 4,527,983	\$ -	\$ -	\$ 77,467,974
Construction in process	304,865,733	161,131,700	(116,417,510)	(5,158,834)	344,421,089
Works of Art	136,003	-	-	-	136,003
Total capital assets, not being depreciated	<u>377,941,727</u>	<u>165,659,683</u>	<u>(116,417,510)</u>	<u>(5,158,834)</u>	<u>422,025,066</u>
Capital assets, being depreciated:					
Buildings and improvements	361,977,840	25,847,237	(829,580)	160,735	387,156,232
Machinery and equipment	139,628,527	17,840,905	(10,172,241)	325,210	147,622,401
Infrastructure	1,356,179,525	84,928,729	(15,367,988)	(731,671)	1,425,008,595
Total capital assets, being depreciated	<u>1,857,785,892</u>	<u>128,616,871</u>	<u>(26,369,809)</u>	<u>(245,726)</u>	<u>1,959,787,228</u>
Less accumulated depreciation for:					
Buildings and improvements	(156,287,658)	(10,432,582)	314,739	-	(166,405,501)
Machinery and equipment	(91,415,278)	(14,283,505)	8,428,886	(118,108)	(97,388,005)
Infrastructure	(585,177,144)	(54,465,511)	15,366,958	731,671	(623,544,026)
Total accumulated depreciation	<u>(832,880,080)</u>	<u>(79,181,598)</u>	<u>24,110,583</u>	<u>613,563</u>	<u>(887,337,532)</u>
Total capital assets, being depreciated, net	<u>1,024,905,812</u>	<u>49,435,273</u>	<u>(2,259,226)</u>	<u>367,837</u>	<u>1,072,449,696</u>
Governmental activities capital assets, net	<u>\$ 1,402,847,539</u>	<u>\$ 215,094,956</u>	<u>\$ (118,676,736)</u>	<u>\$ (4,790,997)</u>	<u>\$ 1,494,474,762</u>
Business-type Activities	Beginning Balance	Additions	Deletions	Reclassifications & Donations	Ending Balance
Capital assets, not being depreciated:					
Construction in process	\$ -	\$ 304,084	\$ -	\$ -	\$ 304,084
Total capital assets, not being depreciated	<u>-</u>	<u>304,084</u>	<u>-</u>	<u>-</u>	<u>304,084</u>
Capital assets, being depreciated:					
Buildings and improvements	86,135	10,300	-	-	96,435
Machinery and equipment	1,365,741	272,411	(138,633)	-	1,499,519
Total capital assets, being depreciated	<u>1,451,876</u>	<u>282,711</u>	<u>(138,633)</u>	<u>-</u>	<u>1,595,954</u>
Less accumulated depreciation for:					
Buildings and improvements	(54,873)	(6,251)	-	-	(61,124)
Machinery and equipment	(813,274)	(226,679)	138,280	-	(901,673)
Total accumulated depreciation	<u>(868,147)</u>	<u>(232,930)</u>	<u>138,280</u>	<u>-</u>	<u>(962,797)</u>
Total capital assets, being depreciated, net	<u>583,729</u>	<u>49,781</u>	<u>(353)</u>	<u>-</u>	<u>633,157</u>
Business-type activities capital assets, net	<u>\$ 583,729</u>	<u>\$ 353,865</u>	<u>\$ (353)</u>	<u>\$ -</u>	<u>\$ 937,241</u>

Fiduciary Funds	Beginning Balance	Additions	Deletions	Reclassifications & Donations	Ending Balance
Capital assets, not being depreciated:					
Construction in process	\$ 2,407,499	\$ 426,247	\$ -	\$ -	\$ 2,833,746
Total capital assets, not being depreciated	<u>2,407,499</u>	<u>426,247</u>	<u>-</u>	<u>-</u>	<u>2,833,746</u>
Capital assets, being depreciated:					
Machinery and equipment	183,814	-	-	25,000	208,814
Total capital assets, being depreciated	<u>183,814</u>	<u>-</u>	<u>-</u>	<u>25,000</u>	<u>208,814</u>
Less accumulated depreciation for:					
Machinery and equipment	(71,994)	(48,724)	-	-	(120,718)
Total accumulated depreciation	<u>(71,994)</u>	<u>(48,724)</u>	<u>-</u>	<u>-</u>	<u>(120,718)</u>
Total capital assets, being depreciated, net	<u>111,820</u>	<u>(48,724)</u>	<u>-</u>	<u>25,000</u>	<u>88,096</u>
Fiduciary assets, Net	<u>\$ 2,519,319</u>	<u>\$ 377,523</u>	<u>\$ -</u>	<u>\$ 25,000</u>	<u>\$ 2,921,842</u>

Current period depreciation expense was charged to functions of the Primary Government as follows:

Governmental Activities:

General Government	\$ 9,795,910
Protection to Persons and Property	3,647,415
Human Services	588,852
Labor	114,064
General Education	18,984
Natural Resources	1,444,948
Commerce & Community Development	482,235
Transportation	55,117,635
Depreciation on capital assets held by Internal Service Funds	7,971,555
Total	<u>\$ 79,181,598</u>

Business-type Activities:

Liquor Control	\$ 215,673
Lottery Commission	15,848
Vermont Life	1,409
Total	<u>\$ 232,930</u>

Fiduciary Activities:

Pension	<u>\$ 48,724</u>
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## Note 5: RETIREMENT PLANS AND OTHER POST EMPLOYMENT BENEFITS

In accordance with State statutes, the State Treasurer and the individual retirement systems' Board of Trustees administer the State's three defined benefit pension plans and two defined contribution plans. These systems are considered part of the State's reporting entity and are included in the accompanying financial statements as pension trust funds in the fiduciary fund type. There are no separate stand-alone financial statements issued for these plans.

### A. Defined Benefit Retirement Plans

#### Retirement Plan Descriptions

The Vermont State Retirement System (VSRS) (3 V.S.A. Chapter 16) is a single-employer public employee defined benefit retirement system which covers substantially all general State employees and State Police, except employees hired in a temporary capacity. Membership in the system is a condition of employment. The membership consists of:

- general employees who did not join the non-contributory system on July 1, 1981 (Group A), with a contribution rate of 5.1% of payroll (contributions cease upon attainment of 25 years of creditable service);
- State police, law enforcement positions, and airport firefighters (Group C), with a contribution rate of 6.98% of payroll;

- judges (Group D), with a contribution rate of 5.1% of payroll;
- terminated vested members of the non-contributory system (Group E); and
- all other general employees (Group F), with a contribution rate of 5.10% of payroll.

Effective July 1, 2008 the contribution rate for Group F employees was raised, through legislation enacted in fiscal year 2008, from 3.35% to 5.1% through June 30, 2019 and 4.85% thereafter, due to increases in the cost of living benefit for all Group F employees and other benefit changes described below.

The State Teachers' Retirement System (STRS) (16 V.S.A. Chapter 55) is a cost-sharing public employee defined benefit retirement system with a special funding situation. It covers nearly all public day school and nonsectarian private high school teachers and administrators as well as teachers in schools and teacher training institutions within and supported by the State that are controlled by the State board of education. Membership in the system for those covered classes is a condition of employment. The membership is made up of:

- general teachers who did not join the non-contributory system on July 1, 1981 (Group A), with a contribution rate of 5.5% of payroll (contributions cease upon attainment of 25 years of creditable service);
- terminated vested members of the non-contributory system (Group B); and
- all other general teachers (Group C), with a contribution rate of 3.54% of covered payroll.

The State appropriates funding for pension costs associated with the above two plans. In fiscal years prior to 1982, both systems were solely contributory. Under legislation effective July 1, 1981, Vermont State employees and State teachers could elect to transfer their current memberships from a contributory to a non-contributory membership class. However, in 1990, the Legislature again made both systems contributory effective July 1, 1990, for the STRS and January 1, 1991, for the VSRS. The State's contribution to each system is based on percentage rates of each member's annual earnable compensation. These rates include a "normal contribution" rate and an "accrued liability contribution" rate and are calculated based upon the liabilities of each system as determined by actuarial valuations.

The Vermont Municipal Employees' Retirement System (MERS) (24 V.S.A., Chapter 125) is a cost-sharing, multiple-employer public employees' retirement system that is administered by the State Treasurer and its Board of Trustees. It is designed for school districts and other municipal employees that work on a regular basis and also includes employees of museums and libraries if at least half of that institution's operating expenses are met by municipal funds. An employee of any employer that becomes affiliated with the system may join at that time or at any time thereafter. Any employee hired subsequent to the effective participation date of their employer who meets the minimum hourly requirement is required to join the system.

Prior to July 1, 1987, the State was statutorily responsible for contributions to the MERS' pension accumulation fund. Effective July 1, 1987, and thereafter, all payments to the system's pension accumulation fund are supported entirely by employer (municipal) and employee contributions. Employers make quarterly payments into the pension accumulation fund. These payments are percentages of annual earnable compensation for each membership group and consist of a "normal" and an "accrued liability" portion. The percentage rates of such contributions are fixed on the basis of the liabilities of the system pursuant to actuarial valuations.

Copies of each individual defined benefit retirement plan's annual actuarial valuation report, information describing each defined benefit plan's provisions including vesting requirements, benefits provided, post retirement adjustments, etc., and information relating to the two defined contribution plans are available for inspection at the Retirement Division, Office of the State Treasurer, 109 State Street, Montpelier, Vermont 05609-6901.

**Summary of significant accounting policies – basis of accounting and valuation of investments**

The financial statements for the pension and other postemployment benefit trust funds are prepared using the accrual basis of accounting. Plan members' contributions are recognized in the period in which the contributions are due. The employers' contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans. All investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price on June 30, 2009. Securities without an establish market are reported at estimated fair value.

The defined benefit plans' financial statements are on the following pages.

**Statement of Plan Net Assets  
Defined Benefit Plans  
June 30, 2009**

	<b>Vermont State Retirement Fund</b>	<b>State Teachers' Retirement Fund</b>	<b>Vermont Municipal Employees' Retirement Fund</b>
<b>Assets:</b>			
Cash and short term investments.....	\$ 2,232,186	\$ 2,148,484	\$ 1,103,898
Receivables:			
Contributions - current.....	4,315,714	2,462,424	2,364,080
Contributions non-current.....	-	-	6,546,347
Interest and dividends.....	3,793	2,916	393,481
Due from other funds.....	35,635	-	33,887
Other.....	-	310,438	-
Investments at Fair value:			
Pooled investments.....	1,007,287,404	1,135,514,287	264,546,223
Fixed income.....	-	23	-
Equities.....	-	388	-
Real estate and venture capital.....	1,306,170	3,272,912	1,166,402
Prepaid expenses.....	-	1,363,987	-
Capital assets, net of depreciation.....	1,184,717	1,360,021	377,104
<b>Total assets.....</b>	<b>1,016,365,619</b>	<b>1,146,435,880</b>	<b>276,531,422</b>
<b>Liabilities:</b>			
Accounts payable.....	1,547,700	1,225,587	296,000
Retainage payable.....	119,937	144,179	62,993
Due to other funds.....	-	-	-
<b>Total liabilities.....</b>	<b>1,667,637</b>	<b>1,369,766</b>	<b>358,993</b>
<b>Net assets held in trust for employees' pension benefits.....</b>	<b>\$ 1,014,697,982</b>	<b>\$ 1,145,066,114</b>	<b>\$ 276,172,429</b>

**Statement of Changes in Plan Net Assets  
Defined Benefit Plans  
For the fiscal year ended June 30, 2009**

	Vermont State Retirement Fund	State Teachers' Retirement Fund	Vermont Municipal Employees' Retirement Fund
<b>Additions :</b>			
<u>Contributions</u>			
Employer - pension benefit.....	\$ 25,134,235	\$ 19,260,934	\$ 8,008,862
Employer - healthcare benefit.....	-	16,700,000	-
Plan member.....	22,148,754	20,937,686	9,557,973
Transfers from other pension trust funds.....	246,476	453,488	244,624
Transfers from non-state systems.....	795,394	1,911,648	1,077,295
Medicare part D drug subsidy.....	-	1,388,884	-
<b>Total contributions.....</b>	<b>48,324,859</b>	<b>60,652,640</b>	<b>18,888,754</b>
<u>Investment Income:</u>			
Net appreciation (depreciation) in fair value of investments.....	(796,772)	472,870	394,805
Income (loss) from pooled investments.....	(240,509,484)	(306,111,171)	(57,426,538)
Dividends.....	-	-	-
Interest income.....	36,702	85,349	795,048
Securities lending income.....	2,290,357	2,683,170	461,935
Other income.....	586,770	799,619	102,263
<b>Total investment income (loss).....</b>	<b>(238,392,427)</b>	<b>(302,070,163)</b>	<b>(55,672,487)</b>
<u>Less Investment Expenses:</u>			
Investment managers and consultants.....	(4,033,847)	(4,666,821)	(1,139,931)
Securities lending expenses.....	(550,108)	(645,574)	(124,924)
<b>Total investment expenses.....</b>	<b>(4,583,955)</b>	<b>(5,312,395)</b>	<b>(1,264,855)</b>
<b>Net investment income (loss).....</b>	<b>(242,976,382)</b>	<b>(307,382,558)</b>	<b>(56,937,342)</b>
<b>Total additions.....</b>	<b>(194,651,523)</b>	<b>(246,729,918)</b>	<b>(38,048,588)</b>
<b>Deductions:</b>			
Retirement benefits.....	70,043,119	89,825,986	10,228,263
Other post employment benefits.....	-	16,421,176	-
Refunds of contributions.....	1,403,995	1,420,776	1,223,465
Death claims.....	177,194	397,607	246,351
Transfers to other pension trust funds.....	300,772	208,828	552,107
Depreciation.....	18,045	20,976	9,703
Operating expenses.....	1,201,242	1,228,798	579,196
<b>Total deductions.....</b>	<b>73,144,367</b>	<b>109,524,147</b>	<b>12,839,085</b>
<b>Change in net assets.....</b>	<b>(267,795,890)</b>	<b>(356,254,065)</b>	<b>(50,887,673)</b>
<b>Net assets held in trust for employees' pension benefits:</b>			
July 1 .....	1,282,493,872	1,501,320,179	327,060,102
June 30.....	<b>\$ 1,014,697,982</b>	<b>\$ 1,145,066,114</b>	<b>\$ 276,172,429</b>

**Plan membership**

At June 30, 2009, VSRS, STRS, and MERS membership consisted of:

	<u>VSRS</u>	<u>STRS</u>	<u>MERS</u>
Active employees:			
Vested.....	5,752	8,076	3,585
Non-vested.....	<u>2,343</u>	<u>2,723</u>	<u>2,948</u>
Total active employees.....	8,095	10,799	6,533
Retirees and beneficiaries of deceased retirees			
currently receiving benefits.....	4,797	5,910	1,538
Terminated employees entitled to benefits			
but not yet receiving them (vested).....	798	721	554
Inactive members.....	<u>939</u>	<u>2,655</u>	<u>2,015</u>
Total participants.....	<u><u>14,629</u></u>	<u><u>20,085</u></u>	<u><u>10,640</u></u>

**Actuarial Valuation- Methods and Assumptions**

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The actuarial method for both the STRS and the VSRS plans is set by State statute. Through fiscal year 2005, the method used was entry age normal (EAN) with frozen initial liability (FIL). The Legislature enacted a statute change revising the method to entry age normal without FIL for the actuarial valuation for the year ending June 30, 2006, which effectively restated the starting balance.

Under the previous method, set by State statute, the unfunded liability was frozen at 1988 levels. Any impact of underfunding subsequent to the “freezing” of the liability in 1988 falls to normal cost instead of being added to the unfunded liability as in more conventional funding methods. If funding levels approximate the actuarially required contribution (ARC), as in the case of the funding of VSRS, the effect of changing from EAN-FIL to EAN is attributable to variances between the actuarial assumptions and experience.

State statute provides that at least once in each five-year period, the State’s actuary is to make an investigation into the mortality, service, and comprehensive experience of the members and beneficiaries of the system and make recommendations for certain modifications of the actuarial assumptions, as needed. These experience studies are conducted on a staggered basis for the three systems.

Such a study was completed for the VSRS system for the period covering July 1, 2001 through June 30, 2006. Those changes were reflected in the June 30, 2007 valuation report. No changes to the actuarial assumptions used in the 2008 valuation occurred for the valuation completed for the period ending June 30, 2009. However, the 30-year period for amortization of the unfunded actuarial accrued liability was restarted effective July 1, 2008. Benefit modifications were made in both 2008 and 2009 as described below.

In December 2007 an experience study was conducted for the STRS system for the period covering July 1, 2002 through June 30, 2007. As a result of this experience study and recent changes adopted by the System’s Board of Trustees, changes in the actuarial assumptions were made in the valuation report for the period ending June 30, 2008. No assumption changes were made in the valuation report for the period ending June 30, 2009. The 30-year period for amortization of the unfunded actuarial accrued liability was restarted effective July 1, 2008.

In the case of VSRS, the actuarial accrued liability for current retired members, terminated vested members and beneficiaries is \$760,453,336 and the actuarial accrued liability for current active and inactive members is

\$783,690,730 for a total actuarial accrued liability of \$1,544,144,066. The actuarial value of assets is \$1,217,637,578 resulting in an unfunded accrued liability of \$326,506,488.

Under legislation enacted in Fiscal Year 2008, VSRS benefits were modified in three respects for members hired on or after July 1, 2008. First, the maximum benefit payable was increased from 50% to 60% of the average final compensation (AFC). Second, the eligibility condition for an unreduced benefit changed from the attainment of age 62 or 30 years of service to a "rule of 87", attainment of that number through a combination of years of service and age. Third, for members not eligible for an unreduced benefit, the reduction for early retirement changed from a uniform 6% per year to one determined on a service based schedule. Due to the relatively small number of participants affected by the hire date incorporated in these changes, the actuary reports a minimal impact on the normal cost and accrued liability. The remaining significant provision of the same legislation makes changes to retiree cost of living (COLA) adjustments. The annual-cost-of living adjustment (COLA) applicable to the benefits of group F members retiring after July 1, 2008, rose from 50% of the annual increase of the Consumer Price Index (CPI) to 100% of the annual increase in the CPI index, up to a ceiling of 5%, effective January 1, 2014. Only current group F members who were actively contributing into the system on June 30, 2008 and retire on or after July 1, 2008 will be eligible for the enhanced COLA in 2014. Group F members who terminated service or transferred to another group plan prior to June 30, 2008 are not be eligible for the new COLA unless they return to active group F service after July 1, 2008 and prior to retirement. The COLA provisions were reflected in the 2008 valuation as well as the valuation for the period ending June 30, 2009.

The total net actuarial loss for the VSERS system from June 30, 2008 to June 30, 2009 is \$243,194,030. Investment losses during the recent economic cycle accounted for almost all of the change, \$242,482,443. Other significant factors impacting the actuarial loss were COLA experience and new entrants with prior service with offsetting gains in mortality experience, retirement and termination experience, and the reimbursement of expenses.

In the case of STRS, the actuarial accrued liability for current retired members, terminated vested members and beneficiaries is \$972,834,725 and the actuarial accrued liability for current active and inactive members is \$1,129,003,118 for a total actuarial accrued liability of \$2,101,837,843. The actuarial value of assets is \$1,374,079,337 resulting in an unfunded accrued liability of \$727,758,506.

There were no changes in the benefit provisions since the prior valuation. Actuarial assumptions remain the same as in the previous valuation.

The total net actuarial loss for the STRS system from June 30, 2008 to June 30, 2009 is \$341,414,764. Investment experience accounted for \$312,726,392. Other significant factors increasing the actuarial loss were expenses other than investment expenses, termination experience, COLA experience and new entrants with prior service. Retirement and mortality experience partially offset this as well as other factors.

**Actuarial Assumptions & Methods**

Below are listed the various actuarial methods and significant assumptions used to determine the annual required contributions at the State level for VSRS and STRS, and by the participating employers for MERS (which is not funded by the State).

	<u>VSRS</u>	<u>STRS</u>	<u>MERS</u>
Valuation date	06/30/09	06/30/09	07/01/09
Actuarial cost method (1)	Entry Age Normal	Entry Age Normal	Projected benefit cost method
Amortization method	Level percentage of payroll	Level percentage of payroll	Level percentage of payroll
Remaining amortization period (2)	29 years	29 years	29 years
All closed basis Asset valuation method	Preliminary Asset Value plus 20% difference between market and preliminary asset value	Preliminary Asset Value plus 20% difference between market and preliminary asset value	Actuarial value of assets using a five year smoothing technique
<u>Actuarial assumptions (3)</u>			
Investment rate of return	8.25%	8.25%	8.00%
Projected salary increases	4.50%-7.79%	4.41%-10.68%	5.0%
Cost-of-living adjustments	1.5%-3.0%	1.5%-3.0%	1.5%-1.8%
<u>Post Retirement Adjustments</u>			
Allowances in payment for at least one year adjusted for cost of living based on CPI but not in excess of percentage indicated	Groups A, C & D - 5%	Group A - 5%	N/A
Allowances in payment for at least one year adjusted for cost of living based on one-half of CPI but not in excess of percentage indicated	Group F - 5% (4)	Group C - 5%	Group A - 2% Groups B, C & D - 3%

(1) Beginning with 6/30/06, the actuarial cost method was changed to the Entry Age Normal method for VSRS and STRS.

(2) The 30-year period for amortization of the unfunded actuarial accrued liability was restarted effective 7/1/08 for STRS, VSRS, and VMERS.

(3) Beginning with 6/30/06, the funding interest rate has been raised from 8.00% per year to 8.25% per year for STRS. The VSRS rate was raised from 8.0% to 8.25% effective 6/30/07.

(4) The Group F cost of living adjustment will be increased to equal the full CPI, effective January 1, 2014 for employees who are actively contributing into the system on June 30, 2008 and retire on or after July 1, 2008 will be eligible for the enhanced COLA

The actuary has estimated the change in the unfunded actuarial accrued liability between June 30, 2008 and June 30, 2009, as follows:

	<u>VSRS</u>	<u>STRS</u>
Unfunded actuarial accrued liability, June 30, 2008.....	\$ 87,100,468	\$ 379,505,069
Normal cost.....	44,574,324	35,690,059
Contribution paid.....	(48,324,859)	(60,652,640)
Interest on unfunded liability, normal cost and contribution.....	8,909,271	31,801,254
Actuarial (gains) and losses/experience.....	243,194,030	341,414,764
Assumption changes.....	-	-
Changes to benefits/system provisions.....	(8,946,746)	-
Unfunded actuarial accrued liability, June 30, 2009.....	<u>\$ 326,506,488</u>	<u>\$ 727,758,506</u>

### Annual Pension Cost and Net Pension Obligation

The State's annual pension cost and net pension obligation (NPO) to the Vermont State Retirement System and the State Teachers' Retirement System at June 30, 2009 were as follows:

	<u>VSRS</u>	<u>STRS</u>
Annual Required Contribution (ARC).....	\$28,997,554	\$39,616,990
Interest on NPO.....	3,528,257	14,387,193
Adjustment to ARC.....	(3,110,436)	(9,488,825)
Annual Pension Cost (APC).....	29,415,375	44,515,358
Employer Contribution Made.....	(25,134,235)	(38,756,288)
Increase in NPO.....	4,281,140	5,759,070
NPO - Beginning of Year.....	42,766,745	175,796,683
NPO - End of Year.....	<u>\$47,047,885</u>	<u>\$181,555,753</u>
Percentage of ARC contributed.....	86.68%	97.83%

### Schedule Of Employer Contributions

Year Ended 6/30	Annual Pension Cost	Percentage Contributed	NPO Balance
<b><u>VSRS</u></b>			
2007	\$ 39,254,553	100.11%	\$40,512,811
2008	41,447,876	94.56%	42,766,745
2009	29,415,375	85.45%	47,047,885
<b><u>STRS</u></b>			
2007	43,365,458	86.11%	169,188,878
2008	46,156,902	85.68%	175,796,683
2009	44,515,358	87.06%	181,555,753

### Funded Status and Funding Progress

The following is funded status information for the three defined benefit plans as the most recent valuation date, with amounts in thousands:

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
<b><u>VSRS</u></b>						
6/30/2009	\$1,217,638	\$1,544,144	\$326,506	78.9%	\$404,516	80.7%
<b><u>STRS</u></b>						
6/30/2009	\$1,374,079	\$2,101,838	\$727,759	65.4%	\$561,588	129.6%
<b><u>MERS</u></b>						
7/1/2009	\$331,407	\$366,973	\$35,566	90.3%	\$191,521	18.6%

The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

### **B. Defined Contribution Retirement Plans**

#### **Vermont State Defined Contribution Plan**

In accordance with Title 3 of the Vermont Statutes Annotated, Chapter 16A, the State established an optional defined contribution plan for exempt state employees effective January 1, 1999. The Vermont State Defined Contribution Plan is reported in the Pension Trust Funds.

The actuarial calculations were performed on a cost-neutral basis so that the accrued balances and liabilities were equivalent. Approximately 375 exempt employees representing 45% of the eligible employees elected to transfer to the defined contribution plan. Assets totaling \$21 million were transferred from the defined benefit plan to the defined contribution plan on January 4, 1999, as a result of the election. As the attendant decrease in liabilities in the defined benefit plan was equal to \$21 million, there was no material effect on the financial health of the defined benefit system resulting from the transfer. Exempt employees hired after January 1, 1999, have a one-time opportunity to elect either the defined benefit or defined contribution plan.

Employees are required to contribute at the rate of 2.85%. The State is required to contribute to each employee's account at the rate of 7% of the employee's compensation for each payroll period. An employee becomes vested in the plan after completion of 23 months of creditable service as a State employee. During the fiscal year ending June 30, 2009, member contributions totaled \$657,129 with State employer contributions at \$1,520,354. As of June 30, 2009, the Vermont State Defined Contribution Plan's net assets totaled \$32,737,781 and there were 589 participants.

#### **Vermont Municipal Employees' Defined Contribution Plan**

The Vermont Municipal Employees' Defined Contribution Plan (24 V.S.A. 5070) was implemented by the Vermont Municipal Employees' Retirement System's Board of Trustees on July 1, 2000, and is reported as a pension trust fund. The defined contribution plan was offered by municipal employers to one or more groups of their eligible employees. Once offered by the employer, each eligible employee was required to make an election to participate. Employees participating in one of the municipal defined benefit plans who elected to participate in the defined contribution plan had the July 1, 2001, actuarial value of their accrued defined benefit plan transferred to the defined contribution plan. Employers that did not offer the defined contribution plan to

their employees as of December 31, 1999, will have an opportunity to do so no later than December 31 of any subsequent year with the transfer effective July 1 of the following year.

Participating municipal employees and their employers are required to contribute at the rate of 5%. Effective July 1, 2008, employers began contributing 5.125% while employee contribution percentages remain unchanged. Employees become vested in the plan after 12 months of service. During the fiscal year ending June 30, 2009, member contributions totaled \$640,732 with employer contributions at \$686,245. As of June 30, 2009, the Municipal Employees' Defined Contribution Plan's net assets totaled \$11,656,033, and there were 594 participants.

### **Single Deposit Investment Account**

The Single Deposit Investment Account (SDIA), a non-contributory defined contribution plan, was established according to the provisions of Public Act 41 of the 1981 Session. The Act authorized a new Group B noncontributory plan within the State Teachers Retirement System (STRS) and a new Group E non-contributory plan within the Vermont State Retirement System (VSRS). The SDIA is reported as a pension trust fund. The STRS's members in the Group A contributory plan could elect to either remain in the Group A plan or transfer to the new Group B non-contributory plan. Group A members electing to transfer to the Group B plan had their choice between the following three options:

- have both their accumulated employee contributions and accumulated interest returned to them; or
- have their accumulated contributions returned to them and only their accumulated interest invested by the retirement board in the SDIA; or
- have both their accumulated employee contributions and accumulated interest invested by the retirement board in the SDIA.

The VSRS's members in the Group A contributory plan could elect to either remain in the Group A plan or transfer to the new Group E non-contributory plan. Group A members electing to transfer to the Group E plan had their choice between the following three options:

- have both their accumulated employee contributions and accumulated interest returned to them; or
- have their accumulated contributions returned to them and only their accumulated interest invested by the retirement board in the SDIA; or
- have both their accumulated employee contributions and accumulated interest invested by the retirement board in the SDIA.

No additional contributions could be made to the SDIA beyond those described above. The SDIA funds are not available to the members until they retire or terminate employment. At June 30, 2009, there were 2,120 members, with net assets of \$79,699,988 in the Single Deposit Investment Account.

The defined contribution plans' financial statements are on the following pages.

**Statement of Plan Net Assets**  
**Defined Contribution Plans**  
**June 30, 2009**

	<b>Defined Contribution Plans</b>		
	<b>Vermont State Defined Contribution Fund</b>	<b>Single Deposit Investment Account Fund</b>	<b>Vermont Municipal Employees' Defined Contribution Fund</b>
<b>Assets:</b>			
Cash and short term investments.....	\$ 181,726	\$ 3,521,761	\$ 62,883
Receivables:			
Contributions - current.....	145,915	-	20,066
Interest and dividends.....	-	649,302	-
Investments sold.....	-	1,236,325	-
Investments at Fair value:			
Fixed income.....	-	76,456,190	-
Equities.....	-	30,840	-
Mutual funds.....	32,472,751	-	11,607,167
Prepaid expenses.....	10,564	-	-
<b>Total assets.....</b>	<b>32,810,956</b>	<b>81,894,418</b>	<b>11,690,116</b>
<b>Liabilities:</b>			
Payable for investments purchased.....	-	2,194,430	-
Accounts payable.....	37,540	-	196
Due to other funds.....	35,635	-	33,887
<b>Total liabilities.....</b>	<b>73,175</b>	<b>2,194,430</b>	<b>34,083</b>
<b>Net assets held in trust</b>			
<b>for employees' pension benefits.....</b>	<b>\$ 32,737,781</b>	<b>\$ 79,699,988</b>	<b>\$ 11,656,033</b>

**Statement of Changes in Plan Net Assets  
Defined Contribution Plans  
For the fiscal year ended June 30, 2009**

	<b>Defined Contribution Plans</b>		
	<b>Vermont State Defined Contribution Fund</b>	<b>Single Deposit Investment Account Fund</b>	<b>Vermont Municipal Employees' Defined Contribution Fund</b>
<b>Additions :</b>			
<u>Contributions</u>			
Employer - pension benefit.....	\$ 1,520,354	\$ -	\$ 686,245
Plan member.....	657,129	-	640,732
Transfers from other pension trust funds.....	74,926	-	42,193
Transfers from non-state systems.....	-	-	-
<b>Total contributions.....</b>	<b>2,252,409</b>	<b>-</b>	<b>1,369,170</b>
<u>Investment Income:</u>			
Net depreciation in fair value of investments.....	(7,689,824)	(2,545,458)	(2,831,581)
Dividends.....	1,233,497	6,703	381,195
Interest income.....	2,181	4,185,836	759
Securities lending income.....	-	730	-
Other income.....	31	5,537	31
<b>Total investment income (loss).....</b>	<b>(6,454,115)</b>	<b>1,653,348</b>	<b>(2,449,596)</b>
<u>Less Investment Expenses:</u>			
Investment managers and consultants.....	-	(331,667)	-
<b>Total investment expenses.....</b>	<b>-</b>	<b>(331,667)</b>	<b>-</b>
<b>Net investment income (loss).....</b>	<b>(6,454,115)</b>	<b>1,321,681</b>	<b>(2,449,596)</b>
<b>Total additions.....</b>	<b>(4,201,706)</b>	<b>1,321,681</b>	<b>(1,080,426)</b>
<b>Deductions:</b>			
Retirement benefits.....	2,185,464	6,195,782	472,754
Operating expenses.....	36,170	-	66,532
<b>Total deductions.....</b>	<b>2,221,634</b>	<b>6,195,782</b>	<b>539,286</b>
<b>Change in net assets.....</b>	<b>(6,423,340)</b>	<b>(4,874,101)</b>	<b>(1,619,712)</b>
<b>Net assets held in trust for employees' pension benefits:</b>			
July 1 .....	39,161,121	84,574,089	13,275,745
June 30.....	<b>\$ 32,737,781</b>	<b>\$ 79,699,988</b>	<b>\$ 11,656,033</b>

**C. Other Post Employment Benefits**

In addition to providing pension benefits, the State offers post employment medical insurance, dental insurance, and life insurance benefits to retirees of the VSRS and STRS.

**Medical Insurance Plan Descriptions****Vermont State Retirement System**

Employees retiring directly from active State service for any reason (disability, early, or normal), including the State Police, may carry whatever coverage is in effect at that time into retirement for themselves and their dependents. During the lifetime of the retiree, currently only 20% of the cost of the premium will be paid by the retiree, except in the case of retirees selecting joint or survivorship options. If the retiree chooses the joint and survivor pension option, and predeceases his or her spouse, the medical benefits also continue for the spouse, along with the pension. However, generally the surviving spouse must pay 100% of the cost of the premium. In addition, once a retiree becomes eligible for Medicare coverage (at age 65); it is mandatory that they enroll in both Medicare Part A and Part B as soon as possible. Medicare thus becomes the primary insurer with the State plan becoming secondary. The retiree's State insurance premium costs will then decrease in recognition of this change.

If an employee, other than a group C member, does not retire directly from State service, they are not eligible to participate in the State's medical insurance plan. Group C members who terminate with 20 or more years of service, but are not yet 50, may pick up the medical coverage at the time they begin retirement benefits. If the insurance is terminated at any time after retirement, coverage will not be able to be obtained again at a later date.

Based on legislation enacted during fiscal Year 2008, Group F employees hired after July 1, 2008 will receive a tiered retiree health care reimbursement, based on completed years of service. As part of the enacted legislation, Group F employees hired after July 1, 2008 also have the ability to recapture (access) subsidized health insurance at 80% upon initiation of retirement benefits in a manner comparable to regular retirements even if employee terminated prior to their early retirement date, providing the member has twenty years of service upon termination of employment. As of June 30, 2009, 3,571 retirees were enrolled in the medical plan in the single, spouse, and family plan options. The retirees contributed \$5.1 million in premiums and incurred \$26.7 million in claims expense for the fiscal year ending June 30, 2009.

The State Employees' Postemployment Benefit Pension Trust Fund (State OPEB) (3 V.S.A. 479a) was established in fiscal year 2007 as an irrevocable trust fund for the purpose of accumulating and providing reserves to support retiree postemployment benefits for members of the VSRS. By definition this is a fund required to follow the reporting requirements of Governmental Accounting Standards Board Statement No. 43 (Financial Reporting for Postemployment Benefit Plans Other Than Pensions). The State's fiscal year 2009 contributions to the State OPEB included, on a pay-as-you-go basis, \$18.1 million for the State's share of the cost of the premiums. The State OPEB paid \$17.9 million in premiums, on a pay-as-you-go basis, to the Medical Insurance Fund for this benefit in fiscal year 2009. In addition to the contributions and expenses for premiums on a pay-as-you-go basis, noted above, the State contributed \$1,798,425 in Medicare Part D reimbursements to the State OPEB to fund future OPEB benefits. The fund has total assets of \$5,748,582 at June 30, 2009. These assets are held in trust for postemployment benefits other than pension.

**State Teachers Retirement System**

Retirees in the STRS plan participate in multi-employer health coverage plans operated by the Vermont Education Health Initiative (VEHI) which is managed jointly by the Vermont School Boards Insurance Trust and the Vermont- National Education Association. VEHI partners with Blue Cross Blue Shield to provide health insurance to retired and active teachers. VEHI issues its own audited financial statements. These and plan information are available the VEHI Offices, 2 prospect Street, Suite 5, Montpelier, VT 05602. Members of the STRS have access to three medical benefit plans in retirement. The plans are identical to those offered to active teachers in public school systems in Vermont. Members may pick up medical coverage under one of the plans offered for themselves and all eligible dependents at the time of retirement, or anytime

thereafter during one of the semi-annual open enrollment periods. If the member has a minimum of 10 years of creditable service at the time of retirement, the STRS picks up 80% of the retiree’s premium only, based on the cost of the “standard plan” as defined by statute. The retiree must pick up the full cost of the premium for all covered dependents. As of June 30, 2009, 3,932 retirees are enrolled in the single, spouse, and family medical plan options. The retirees contributed \$10.96 million in premiums and the STRS contributed \$16.7million in premiums and paid \$16.4 million, on a pay-as-you-go basis, in fiscal year 2009.

Once a retiree becomes eligible for Medicare coverage (at age 65), it is mandatory that they enroll in both Medicare Part A and Part B. Medicare becomes the primary insurer and the Teacher’s medical plans become the secondary carrier. Two of the plans offered become “carve-out” plans to coordinate with Medicare, and one of the plans is replaced with a true Medicare supplemental plan. The premiums for all plans are reduced in accordance with the decrease in liability once Medicare becomes primary.

**Medicare Part D - Prescription Drug Subsidy**

Under the Medicare, Prescription Drug, Improvement, and Modernization Act of 2003 (MMA), employer sponsors of retiree prescription drug plans can apply for a 28% subsidy for the qualified prescription drug costs of their retirees. To be eligible for the subsidy, the employer coverage must be actuarially equivalent to the new Medicare Part D coverage and the employer must provide notices of creditable prescription drug coverage to individuals entitled to Medicare Part D.

The State Teachers’ Retirement System Board of Trustees agreed that they would continue to offer the same prescription drug coverage program that has been available to active and retired teachers for the past several years. The Retirement Division has received an attestation from its actuaries that the prescription drug program offered to retired teachers is equivalent, and in fact, better than the drug program offered through Medicare Part D. The State system has also agreed to offer the same prescription drug coverage program that has been available to active and retired state employees for the past several years. The department of Human Resources has received an attestation from its actuaries that the prescription drug program offered to retired members is equivalent, and in fact, better than the drug program offered through Medicare Part D

The systems will continue to evaluate the results of the Medicare Part D Program and its impact on the post-age 65 health care benefits marketplace and prescription drug pricing. The Vermont Teachers’ Retirement Board of Trustees and the State will need to determine in future years whether it is in their best interest to continue to offer the same prescription drug program, or whether it should be modified or discontinued. If the determination is to continue to offer the same coverage, the estimated annual subsidy will fluctuate depending on the number of retirees and covered dependents that actually sign up for the Medicare Part D Program. If it is determined that the prescription coverage should either be modified or discontinued, then the savings will be realized by a decrease in medical premiums.

For the fiscal year ending June 30, 2009, the subsidy for the VSRS system was \$1,798,425. The state has elected to place this revenue in an OPEB trust fund to fund future post employment health benefit liabilities. In the case of STRS, the subsidy for fiscal year 2009 was \$1,388,884 and was deposited into the pension trust.

**Plan Membership**

At June 30, 2009, VSRS, the number of participants included in the OPEB valuations:

	<u>VSRS</u>	<u>STRS</u>
Active employees.....	8,441	10,799
Terminated vested.....	-	732
Retired employees.....	3,587	4,045
Total participants.....	<u>12,028</u>	<u>15,576</u>

### Annual OPEB Cost and Net OPEB Obligation

The State's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. GASB Statement 45 was implemented in fiscal year 2008 prospectively with a zero net OPEB Obligation (NOO) beginning balance for both the VSRS and STRS OPEB defined benefit plans.

The following table shows the component of the State's annual OPEB cost for the year ended June 30, 2009 the amount actually contributed, and the changes in the State's net OPEB obligation.

	<u>VSRS</u>	<u>STRS</u>
Annual required contribution (ARC) and annual OPEB cost (AOC).....	\$ 58,994,051	\$ 59,791,692
Contribution paid.....	(19,893,129)	-
Increase in OPEB obligation.....	39,100,922	59,791,692
Net obligation at beginning of year.....	29,508,548	60,220,989
<b>Net obligation at end of year.....</b>	<b>\$ 68,609,470</b>	<b>\$ 120,012,681</b>

In the case of VSRS, health care expenses are included in an administrative budget appropriated and transferred to system's pension fund which pays the health care premiums through an established sub-fund. Since these are expressly funded, separate from the pension actuarial contribution. In the case of STRS, the health care expenses are also paid through a sub-fund of the pension fund but are not explicitly budgeted and are therefore not included in the NOO calculation but are reflected as part of the pension fund.

For the fiscal year ending June 30, 2009, State employer contributions to the VSRS OPEB and STRS OPEB plans were 33.72% and 0% of the annual required contribution, respectively.

### Funded Status and Funding Progress

The State's independent actuary has prepared valuations of the OPEB liabilities for VSRS and STRS as of June 30, 2009. This is the fifth annual OPEB valuation for each system. Both the VSRS and STRS reports present two separate calculations of the State's OPEB liability, depending on whether the liability would be prefunded or remain on a pay-as-you-go basis. Since the VSRS has accumulated some assets, a third blended calculation is also included. The Vermont Municipal Employees' Retirement System (VMERS), a cost-sharing, multiple-employer public employees' retirement system, is administered by the State but has no associated state health care benefit or liability. While the Vermont Municipal Employees Health benefit Fund is classified as a post employment benefit fund, there is no accrued liability in excess of the assets of the fund. There is no annual required contribution and unfunded actuarial accrued liability. Component units and authorities of the State will perform their own valuation as the State does not assume the risk or financial burden for their health care costs.

The funding status of the plans, with amounts in thousands of dollars, as of June 30, 2009, was as follows.

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
6/30	(a)	(b)	(b-a)	(a/b)	( c )	((b-a)/c)
<b>VSRS (1)</b>						
2009	\$5,749	\$780,748	\$774,999	0.7%	\$426,827	181.6%
<b>STRS (2)</b>						
2009	\$0	\$872,236	\$872,236	0.0%	\$561,588	155.3%

(1) Reflects blended discount rate of 4.25% in 2009.

(2) Discount rate for 2009 at 4.0%, reflecting no prefunding.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information immediately following these notes to the financial statements, presents multi-year trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### OPEB Actuarial Valuation- Methods and Assumptions

For VSRS, the actuarial accrued liability for OPEB obligations earned through June 30, 2009 is \$780.7 million with an unfunded actuarial liability of \$775.0 million. The plan participant count was increased from 11,815 to 12,028. This increase in liability was partially offset by adjustments to the estimated per capita claims due and the allocation of expected claims between pre- and post 65 participants. The results also incorporate a change to the plan provisions to reflect the fact that Group F employees hired after July 1, 2008 will receive a tiered retiree health care premium reimbursement based on completed years of service, as noted above. All assumptions including health care inflation rates, separation, coverage and coverage participation rates were the same as in the previous valuation with the exception of the discount rate. An OPEB trust has been established for VSRS funded in part, as required by statute, through the deposit of Medicare-D subsidies received for state employees' prescription programs. Therefore the VSERS system reflects a "blended rate" reflecting some level of prefunding, resulting in an assumed discount of 4.25% instead of the pay-as-you-go liability calculated at 4%. To fully amortize this liability over a 30-year period utilizing an amortization with installments increasing at a rate of 5.0% per year would require an ARC commencing at \$58.0 million for fiscal year 2010 and projected to increase to \$264.8 million in fiscal year 2040. If, however, prefunding is assumed, the actuarial accrued liability is reduced to \$454.2 million with an unfunded actuarial liability of \$448.5 million and the ARC is calculated to commence at \$37.6 million for fiscal year 2010, projected to increase to \$154.6 million for fiscal year 2039. Upon retirement of the unfunded accrued liability, the projected normal cost in fiscal year 2040 on a prefunding basis is \$65.2 million. The fiscal year 2010 State budget funds the current year expected benefit payments of approximately \$21.1 million, which is less than the ARC applicable under either funding basis.

An OPEB valuation was also completed for STRS. An OPEB trust has not been created for STRS and no prefunding has been made. As noted above, an experience study was completed for the STRS retirement system. Demographic assumptions in the June 30, 2009 OPEB valuation are consistent with those used to value the system's pension benefits and do not reflect any changes from the previous OPEB valuation. There were no changes to plan provisions.

An increase in the liability is due to an increase in the participant population from 15,194 to 15,576. The increase in liability was partially offset by the fact that there were no increases in health care premium costs for the past year.

For STRS, assuming no prefunding, the actuarial accrued liability and the unfunded actuarial liability for OPEB obligations earned through June 30, 2009 is \$872.2 million. To fully amortize this liability over a 30-year period utilizing an amortization with installments increasing at a rate of 5.0% per year would require an ARC commencing at \$59.0 million for fiscal year 2010 and projected to increase to \$266.2 million in fiscal year 2040. If, however, prefunding is assumed, the actuarial accrued liability and the unfunded actuarial liability is reduced to \$431.9 million and the ARC is calculated to commence at \$32.2 million for fiscal year 2010, projected to increase to \$132.5 million for fiscal year 2039. Upon retirement of the unfunded accrued liability, the projected normal cost in fiscal year 2040 on a prefunding basis is \$45.6 million.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

The following list contains the various actuarial methods and significant assumptions used to determine the annual required contributions at the State level for VSRS and STRS OPEB plans.

	<u>VSRS</u>	<u>STRS</u>
Valuation date	06/30/09	06/30/09
Actuarial cost method	Projected Unit Credit	Projected Unit Credit
Amortization method	Closed basis for prefunded Open basis for pay-as-you go/ blended rate	Closed basis for prefunded Open basis for pay-as-you go
Amortization period	30 years starting in 2010	30 years starting in 2010
<u>Actuarial assumptions</u>		
Investment rate of return - pefunding	8.25%	8.25%
Investment rate of return - pay-as-you-go <sup>(1)</sup>	4.00% <sup>(3)</sup>	4.00%
Medical Care and State Care Inflation <sup>(2)</sup>	8% in 2010 7% in 2011, 6% in 2012, declining to 5% in 2013	8% in 2010 7% in 2011, 6% in 2012, declining to 5% in 2013
Coverage	80% of current active employees will elect retiree medical coverage and 70% of terminated vested will elect coverage	60% of current active employees with 10 years of service will elect retiree medical coverage and 30% of terminated vested will elect coverage

<sup>(1)</sup> Beginning with the 6/30/08 valuation, the rate of return was increased from 3.75% to 4.0%

<sup>(2)</sup> Reflect the 6/30/08 valuation assumptions, inflation assumptions have varied in previous valuations

<sup>(3)</sup> In Fiscal year 2009, partial prefunding resulted in a blended rate of 4.25%

### Dental Insurance

Two dental plans are available to retired state employees and retired teachers and their eligible dependents. The dental plan must be elected at the time of retirement. The retiree pays the full premium for all covered lives. A similar program is expected to be offered to retired municipal employees in the next fiscal year.

**Life Insurance**

In the case of life insurance, if a state employee retires with 20 or more years of service, life insurance will continue into retirement, but, through June 30, 2008 was reduced to \$5,000. As of July 1, 2008 this benefit was increased to \$10,000 for all state employees. If a state employee retires due to disability prior to age 60, and if proper documentation is approved by the life insurance company, full life insurance coverage will continue at the State's expense up to age 65. When the retiree reaches the age of 65 and if they have a total of 20 years or more of active and retired (while receiving disability) service, life insurance coverage will automatically change to the \$10,000 (increase from \$5,000 effective July 1, 2008) level with 100% of the premium being paid by the State. In addition, a retiree may convert their insurance coverage in effect at their time of retirement to an individual policy within 30 days of their retirement date without a physical exam.

**Vermont Municipal Employees Health Benefit Fund**

The VMERS RHS Plan established on July 1, 2007, is a tax-advantaged savings plan that assists retirees in paying for healthcare costs after retirement. Contributions to this fund are deposited into the RHS Plan member accounts on a tax-free basis, accumulate interest on a tax-free basis, and are drawn out during retirement on a tax-free basis to reimburse health care expenses, including out-of-pocket expenses, deductibles and premiums.

The VMERS Board deposited an initial amount of \$5.1 million into the RHS accounts on July 2, 2007. Additional employer contributions totaling approximately \$6 million were collected during the course of the fiscal years 2008 and 2009 that were deposited in member accounts during fiscal year 2009. Future contributions and subsequent transfers to member accounts will be made as directed by the VMERS Board of Trustees. There is no guarantee that the RHS member accounts will receive any additional funding. While classified as a post employment benefit fund, there is no accrued liability in excess of the asset of the fund. There is no annual required contribution and unfunded actuarial accrued liability.

All VMERS defined benefit members and retirees who have a minimum of 5 years of contributory service are eligible to participate in the RHS plan. The amount each member will receive is determined by the total number of contributory years of service in the system. Each year of service is equal to one share. The share value is determined based on the total eligible population, the total number of years of contributory service represented, and the amount of the distribution. The share value will change when future deposits are made. All eligible members receive the first five shares in their medical reimbursement account, which may be used for any medical expense, including premium reimbursement. The additional shares, representing service credit above five years, are deposited into the premium reimbursement account, which may only be used for medical, dental, vision or long-term health care premium reimbursements.

The money may be accessed by members only after separation from service and the achievement of retiree status from the VMERS plan. For members who were already receiving retirement benefits from the VMERS, the funds in their RHS account could be accessed after July 2, 2007 to reimbursement expenses incurred after July 1, 2007. Members who are still actively employed, or in a vested terminated status may access the funds once they retire and begin receiving monthly pension payments. Funds in the RHS accounts are invested in the appropriate age-related Milestone Fund through a third party record keeper.

At June 30, 2009, there were 5,220 active and retired members participating in the VMERS RHS plan. Investments in member accounts as of June 30, 2009 totaled \$8,910,561.

The financial statements for the OPEB Funds are as follows.

**Statement of Plan Net Assets  
Other Postemployment Benefit Funds  
June 30, 2009**

	<b>Vermont State Postemployment Benefits Trust Fund</b>	<b>Vermont Municipal Employees' Health Benefit Fund</b>
	<hr/>	<hr/>
<b>Assets:</b>		
Cash and short term investments.....	\$ 718,975	\$ 127,398
Receivables:		
Due from other funds.....	485,680	-
Investments at Fair value:		
Fixed income.....	3,068,680	-
Equities.....	1,249,660	-
Mutual funds.....	225,587	8,910,561
	<hr/>	<hr/>
<b>Total assets.....</b>	<b>5,748,582</b>	<b>9,037,959</b>
	<hr/>	<hr/>
<b>Liabilities:</b>		
<b>Total liabilities.....</b>	<b>-</b>	<b>-</b>
	<hr/>	<hr/>
<b>Net assets held in trust     other postemployment benefits.....</b>	<b>\$ 5,748,582</b>	<b>\$ 9,037,959</b>
	<hr/> <hr/>	<hr/> <hr/>

**Statement of Changes in Plan Net Assets  
Other Postemployment Benefit Funds  
For the fiscal year ended June 30, 2009**

	<b>Vermont State Postemployment Benefit Trust Fund</b>	<b>Vermont Municipal Employees' Health Benefit Fund</b>
	<u>                    </u>	<u>                    </u>
<b>Additions :</b>		
<u>Contributions</u>		
Employer - healthcare benefit.....	\$ 19,893,129	\$ 1,944,109
<b>Total contributions.....</b>	<b><u>19,893,129</u></b>	<b><u>1,944,109</u></b>
<u>Investment Income:</u>		
Net depreciation in fair value of investments.....	(93,081)	(873,548)
Dividends.....	37,850	-
Interest income.....	141,685	15,604
<b>Total investment income (loss).....</b>	<b><u>86,454</u></b>	<b><u>(857,944)</u></b>
<u>Less Investment Expenses:</u>		
Investment managers and consultants.....	-	(50,299)
<b>Total investment expenses.....</b>	<b><u>-</u></b>	<b><u>(50,299)</u></b>
<b>Net investment income (loss).....</b>	<b><u>86,454</u></b>	<b><u>(908,243)</u></b>
<b>Total additions.....</b>	<b><u>19,979,583</u></b>	<b><u>1,035,866</u></b>
<b>Deductions:</b>		
Other post employment benefits.....	17,894,518	645,233
<b>Total deductions.....</b>	<b><u>17,894,518</u></b>	<b><u>645,233</u></b>
<b>Change in net assets.....</b>	<b>2,085,065</b>	<b>390,633</b>
<b>Net assets held in trust for postemployment benefits:</b>		
July 1 .....	3,663,517	8,647,326
June 30.....	<b><u>\$ 5,748,582</u></b>	<b><u>\$ 9,037,959</u></b>

**Note 6: ACCOUNTS RECEIVABLE**

Accounts receivables at June 30, 2009 are summarized as follows:

Governmental activities:	Governmental Funds		Internal Service Funds	Total Governmental Activities
	Major	Non-major		
<b>Taxes:</b>				
Personal and corporate income.....	\$ 163,859,856	\$ -	\$ -	\$ 163,859,856
Sales and use.....	53,588,331	-	-	53,588,331
Meals and rooms.....	24,741,857	-	-	24,741,857
Purchase and use.....	180,131	-	-	180,131
Motor Fuel.....	6,633,527	95,894	-	6,729,421
Other taxes.....	20,967,863	-	-	20,967,863
Subtotal.....	269,971,565	95,894	-	270,067,459
Allowance for uncollectibles.....	(83,324,873)	-	-	(83,324,873)
<b>Taxes receivable, net.....</b>	<b>\$ 186,646,692</b>	<b>\$ 95,894</b>	<b>\$ -</b>	<b>\$ 186,742,586</b>
				Current receivable.....
				\$ 78,947,265
				Non-current receivable.....
				107,795,321
				<b>Total taxes receivable, net.....</b>
				<b>\$ 186,742,586</b>
<b>Loans and notes:</b>				
Loans and notes receivable.....	\$ 177,449,246	\$ -	\$ -	\$ 177,449,246
Allowance for uncollectibles.....	(343,600)	-	-	(343,600)
<b>Loans and notes receivable, net.....</b>	<b>\$ 177,105,646</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 177,105,646</b>
				Current receivable.....
				\$ 7,400,000
				Non-current receivable.....
				169,705,646
				<b>Total loans and notes receivable, net...</b>
				<b>\$ 177,105,646</b>
<b>Federal grants.....</b>	<b>\$ 126,895,721</b>	<b>\$ 579,441</b>	<b>\$ -</b>	<b>\$ 127,475,162</b>
<b>Other:</b>				
Accrued interest and other receivables.....	\$ 66,761,944	\$ 416,065	\$ 12,132,437	\$ 79,310,446
Allowance for uncollectibles.....	(15,770,547)	-	(320,548)	(16,091,095)
<b>Other receivables, net.....</b>	<b>\$ 50,991,397</b>	<b>\$ 416,065</b>	<b>\$ 11,811,889</b>	<b>63,219,351</b>
Due from Fiduciary Funds.....				104,806
Less Internal Service Funds' receivables from Governmental Funds.....				(8,209,246)
<b>Other receivables, net.....</b>				<b>\$ 55,114,911</b>
				Current receivable.....
				\$ 34,082,115
				Non-current receivable.....
				21,032,796
				<b>Total other receivables, net.....</b>
				<b>\$ 55,114,911</b>

	Enterprise Funds		Total
	Major	Non-major	Business-type Activities
<b>Business-type activities:</b>			
<b>Taxes:</b>			
Unemployment.....	\$ 16,640,549	\$ -	\$ 16,640,549
Allowance for uncollectibles.....	(3,060,000)	-	(3,060,000)
<b>Taxes receivable, net.....</b>	<b>\$ 13,580,549</b>	<b>\$ -</b>	<b>\$ 13,580,549</b>
<b>Loans and notes receivable.....</b>	<b>\$ -</b>	<b>\$ 2,510,034</b>	<b>\$ 2,510,034</b>
Current receivable.....			\$ 735,260
Non-current receivable.....			1,774,774
<b>Total loans and notes receivable, net...</b>			<b>\$ 2,510,034</b>
<b>Federal grants.....</b>	<b>\$ 1,500,374</b>	<b>\$ -</b>	<b>\$ 1,500,374</b>
<b>Other:</b>			
Accrued interest and other accounts receivable	\$ 3,290,824	\$ 406,521	\$ 3,697,345
Allowance for uncollectibles.....	(62,219)	-	(62,219)
<b>Other accounts receivable, net.....</b>	<b>\$ 3,228,605</b>	<b>\$ 406,521</b>	<b>\$ 3,635,126</b>
Current receivable.....			\$ 3,606,405
Non-current receivable.....			28,721
<b>Total other receivables, net.....</b>			<b>\$ 3,635,126</b>

**Note 7: LEASE COMMITMENTS****A. Operating Leases**

The State is committed under various operating leases covering real property (land and buildings) and equipment. Although lease terms vary, certain leases continue subject to appropriation by the General Assembly. If continuation is reasonably assured, leases requiring appropriation by the General Assembly are considered non-cancelable leases for financial reporting purposes. It should also be noted that the State is currently negotiating a small number of operating leases on which rent is being paid on a month-by-month basis and for which there is no signed agreement. These leases have not been included in the following table.

Total lease payments paid by the primary government in fiscal year 2009 was \$8,825,209 for operating leases of which \$8,636,922 was paid for property leases, \$152,235 for equipment leases and \$36,052 for cancellable land rentals. Capital lease payments for office equipment during fiscal year 2009 totaled \$164,064.

The following is a summary of the estimated future minimum rental commitments under operating leases for real property and equipment at June 30, 2009:

Fiscal Year	Primary Government		
	Non-Cancelable Leases	Cancelable Leases	Total
2010	\$ 6,685,017	\$ 30,787	\$ 6,715,804
2011	4,327,765	16,244	4,344,009
2012	3,449,813	9,913	3,459,726
2013	3,117,907	7,786	3,125,693
2014	1,334,216	1,641	1,335,857
2015 to 2019	1,417,472	5,013	1,422,485
2020 to 2024	455,849	-	455,849
2025 to 2029	132,563	-	132,563
Totals	<b>\$ 20,920,602</b>	<b>\$ 71,384</b>	<b>\$ 20,991,986</b>

**B. Capital Leases**

The State has entered into capital lease arrangements for various items of machinery and equipment with a gross asset value totaling \$712,140. In addition, the State has entered into a capital lease agreement with the Banc of America Public Capital Corp, who in return have an agreement with the contractor, NORESCO LLC., for energy efficiency projects for State buildings located in Montpelier, Waterbury and Middlesex. The total cost of the equipment to be funded by the lessee under the Agreement is \$4,728,466. The progress payments from Banc of America to NORESCO, LLC as stated in the agreement commenced on August 1, 2008, with a final payment made by November 1, 2009. At this point the lessee, the State, takes ownership of the projects. The first capital lease payment will occur on January 1, 2010, with payment terms consisting of 120 payments, based on 10 years using simple interest rate of 3.089%, and a compound interest of 3.133%. The term of the lease is for the agreement date of August 1, 2008, and ending on September 11, 2018.

The future minimum lease obligation and the net present value of the minimum lease payments at June 30, 2009, are as follows:

<u>Fiscal Year</u>	<u>Primary Government</u>
2010	\$ 434,102
2011	613,291
2012	618,703
2013	625,206
2014	639,806
2015-2019	<u>2,912,427</u>
Total minimum lease payments	5,843,535
Less: interest	<u>(935,437)</u>
Present value of minimum lease payments	<u>\$ 4,908,098</u>

The State, acting through its Agency of Transportation entered into a capital lease with Main Street Landing Company, for premises in and adjacent to Union Station at 1 Main Street, Burlington, Vermont, on January 20, 1998. The term of the lease was for a 20 year period and the entire 20 year rent of \$1,500,000 was prepaid in four equal installments beginning November 26, 1996 and ending in 1998. The terms of the lease give the State the right to purchase a condominium interest in their leased property at the end of the lease term for \$500,000 subject to certain terms and conditions. The State is also required to pay its share of certain annual operating costs throughout the terms of the lease.

**Note 8: GENERAL OBLIGATION BONDS PAYABLE**

General obligation bonds payable have been authorized and issued primarily to provide funds for acquisition and construction of capital facilities for higher education, public and mental health, correctional facilities, environmental conservation purposes, maintenance and construction of highways, assistance to municipalities for construction of water and sewage systems, and local schools. Also, bonds have been authorized and issued to refund outstanding general obligation bonds.

Once authorized by the Legislature, the State Treasurer, with the approval of the Governor, may issue general obligation bonds. Except for zero coupon capital appreciation bonds, the bonds are to be payable in substantially equal or diminishing amounts, the first such payment to be payable not later than five years after the date of the bonds, and the last such payment to be made no later than twenty years after the date of the bonds.

The changes in bonds principal payable for fiscal year 2009 are summarized in the following schedule.

		General Obligation Bonds
Balance, July 1, 2008		\$ 454,470,093
Additions:		
Issuances	\$ 50,500,000	
Accretions	1,391,518	
Total		51,891,518
Deductions:		
Redemptions	53,380,000	
Defeasances	-	
Total		(53,380,000)
Balance, June 30, 2009		\$ 452,981,611

During fiscal years 1991, 1992, and 1994, the State issued zero coupon capital appreciation bonds. Zero coupon capital appreciation bonds are bonds issued at a discount to their face value. Instead of interest being paid on a periodic (i.e. semi-annual) basis, an increase in the principal due (accrued amount) is recognized on a regular basis. The total accrued amount at maturity will be the face value of the bonds.

On December 1, 1993, the State issued capital appreciation bonds with a maturity value of \$32,625,000 maturing on August 1 in the years 1999 through 2013. Proceeds from these bonds totaled \$17,987,640, and have an accrued value of \$7,834,334 at June 30, 2009.

On October 30, 1991, capital appreciation bonds with a maturity value of \$20,575,000 were issued. These bonds mature on October 15 in the years 1996 through 2011. Proceeds from these bonds totaled \$9,999,837, and have an accrued value of \$3,502,435 at June 30, 2009.

During fiscal year 1991, capital appreciation bonds were issued with a maturity value of \$48,935,000, and are scheduled to mature on December 1 in the years 1995 through 2010. Proceeds from these bonds totaled \$19,310,002, and have an accrued value of \$7,669,842 at June 30, 2009.

Future general obligation debt service requirements at June 30, 2009, are as follows:

Fiscal Year	Current Interest Bonds		Capital Appreciation	Total
	Principal	Interest	Bonds	
2010	\$ 45,790,000	\$ 17,811,671	\$ 7,145,000	\$ 70,746,671
2011	41,890,000	16,019,334	7,140,000	65,049,334
2012	41,075,000	14,331,803	3,035,000	58,441,803
2013	36,775,000	12,735,834	1,750,000	51,260,834
2014	36,560,000	11,269,281	2,000,000	49,829,281
2015-2019	120,100,000	37,740,274	-	157,840,274
2020-2024	76,660,000	16,088,404	-	92,748,404
2025-2029	35,125,000	3,226,269	-	38,351,269
Totals	\$ 433,975,000	\$129,222,870	\$ 21,070,000	\$ 584,267,870

General Obligation Bonds outstanding at June 30, 2009 are comprised of the following issues:

Date Issued	Date Series Matures	Interest Rates %	Amount of Original Issue	Maturity Value of Capital Appreciation Bonds	Maturity Value Sources of Payments			Maturity Value of Bonds Outstanding Total
					General Fund	Transportation Fund	Special Fund	
<b>General Obligation Current Interest Bonds:</b>								
11/11/1999	2/1/2019	4.5 to 6.5	\$ 32,000,000		\$ 1,685,000	\$ -	\$ -	\$ 1,685,000
12/16/1999	2/1/2010	4.55 to 5.05	5,000,000		500,000	-	-	500,000
11/14/2001	8/1/2020	3.25 to 4.75	46,000,000		25,335,000	-	-	25,335,000
12/27/2001	8/1/2011	4.0 to 4.375	5,000,000		1,500,000	-	-	1,500,000
12/11/2002	8/1/2019	3.0 to 5.0	30,800,000		18,840,000	-	-	18,840,000
12/17/2002	8/1/2013	2.0 to 5.0	31,555,000		18,312,500	997,500	-	19,310,000
2/11/2004	2/1/2018	1.1 to 5.0	134,457,000		80,222,431	2,797,569	3,005,000	86,025,000
3/10/2004	3/1/2023	2.0 to 5.0	42,200,000		28,870,521	2,209,479	-	31,080,000
3/2/2005	3/1/2025	3.0 to 4.0	26,000,000		23,800,000	-	-	23,800,000
4/13/2005	3/1/2015	2.4 to 4.0	15,000,000		8,400,000	600,000	-	9,000,000
6/7/2005	3/1/2020	2.65 to 5.0	20,805,000		19,109,087	565,913	880,000	20,555,000
11/22/2005	7/15/2026	3.5 to 5.0	30,000,000		27,750,000	-	-	27,750,000
12/13/2005	7/15/2016	3.1 to 4.0	15,000,000		10,500,000	-	-	10,500,000
2/21/2007	7/15/2026	4.0 to 5.0	30,000,000		28,500,000	-	-	28,500,000
3/15/2007	7/15/2016	3.375 to 4.0	9,500,000		7,600,000	-	-	7,600,000
3/15/2007	7/15/2016	3.375 to 4.0	5,000,000		4,000,000	-	-	4,000,000
11/28/2007	7/15/2027	3.50 to 5.25	35,000,000		33,800,000	-	-	33,800,000
12/20/2007	7/15/2017	3.0 to 4.0	11,000,000		9,900,000	-	-	9,900,000
12/20/2007	7/15/2017	3.0 to 5.0	29,195,000		21,226,432	423,568	2,145,000	23,795,000
3/11/2009	3/1/2029	2.0 to 5.0	50,500,000		35,300,000	15,200,000	-	50,500,000
<b>Total General Obligation Current Interest Bonds</b>					<b>405,150,971</b>	<b>22,794,029</b>	<b>6,030,000</b>	<b>433,975,000</b>
<b>General Obligation Capital Appreciation Bonds:</b>								
12/13/90	12/01/10	N/A	19,310,002	48,935,000	8,215,000	-	-	8,215,000
10/30/91	10/15/11	N/A	9,999,837	20,575,000	3,855,000	-	-	3,855,000
12/01/93	08/01/13	N/A	17,987,640	32,625,000	9,000,000	-	-	9,000,000
<b>Total Maturity Value</b>					<b>21,070,000</b>	<b>-</b>	<b>-</b>	<b>21,070,000</b>
Less: Unaccrued Interest					2,063,389	-	-	2,063,389
<b>Total General Obligation Capital Appreciation Bonds</b>					<b>19,006,611</b>	<b>-</b>	<b>-</b>	<b>19,006,611</b>
<b>Total General Obligation Bonds</b>					<b>\$ 424,157,582</b>	<b>\$ 22,794,029</b>	<b>\$ 6,030,000</b>	<b>\$ 452,981,611</b>

At June 30, 2009, there remains \$87,805,870 of authorized but unissued general obligation bonds.

**Note 9: PRIOR YEARS' BOND REFUNDINGS**

During fiscal years 2004, 2005, and 2008, the State defeased "in-substance" certain general obligation bonds by issuing new bonds and by placing the proceeds of these new bonds in an irrevocable trust. These trust assets are utilized to make all debt service payments on the defeased bonds. Accordingly, these trust assets and the liability for the defeased bonds are not included in the State's financial statements.

The total amount of defeased bonds remaining outstanding at June 30, 2009, is \$26,170,000.

**Note 10: BUDGET STABILIZATION RESERVES**

The 1993 Legislature amended action taken by the 1987 Legislature by repealing legislation creating the Budget Stabilization Trust Fund and created separate Budget Stabilization Reserves within both the General Fund and Transportation Fund. The Education Fund Budget Stabilization Reserve was created by the 1999 Legislature. These reserves were created to reduce the effects of annual variations in State revenues upon these funds by reserving certain surpluses of revenues.

The reserves balances will consist of any unreserved undesignated surplus at the close of the fiscal year, provided the balance in each fund's Budget Stabilization Reserve shall not exceed an amount equal to five percent of its appropriations for the prior fiscal year plus any additional amounts as may be authorized by the Vermont Legislature. Use of the reserve is limited to offsetting the respective fund's deficit at the close of a fiscal year. For fiscal year 2009, the State fully funded the Budget Stabilization Reserves for the General, Transportation and Education Funds to their respective statutory maximum levels. The balances at June 30, 2009 are as follows: \$11,290,397 in the Transportation Fund's Budget Stabilization Reserve; \$60,013,570 in the General Fund's Budget Stabilization Reserve; and \$31,080,482 in the Education Fund's Budget Stabilization Reserve.

**Note 11: CONTINGENT AND LIMITED LIABILITIES****A. Contingent Liabilities****Vermont Economic Development Authority:**

In 1974, the General Assembly created the Vermont Industrial Development Authority, renamed it the Vermont Economic Development Authority (the Authority) in 1993; and transferred the functions and the responsibilities of the Vermont Industrial Building Authority, Industrial Park Authority, and the Aid Board to it. Each of these original entities was relegated to a particular segment of commercial development. The Authority was established as a body corporate and politic and a public instrumentality of the State. It is governed by a twelve member board which consists of the Secretary of the Agency of Commerce and Community Development, the State Treasurer, the Secretary of Agriculture, Food and Markets, and nine public members appointed by the Governor with the advice and consent of the Senate.

The Authority has the power to insure up to \$9 million of loans made by financial institutions for the purchase of land and construction of industrial building facilities in the State; to finance the purchase of machinery and equipment; and to provide working capital. The refinancing of existing loans is also possible under the act that created the Authority. As of June 30, 2009, the State's contingent liability for the mortgage insurance contracts entered into by the Authority was \$6,718,291. The full faith and credit of the State is pledged to support these activities of the Authority.

In fiscal year 2007, the Authority determined a loss on a mortgage insurance contract was probable, though the specific amount of loss is not determinable at this time. The Authority estimates the probable loss to range from a minimum of \$300,000 to a maximum of \$1,500,000. The Authority recorded the \$300,000 loss and a receivable from the State for \$300,000 during fiscal year 2007 and the balance remained outstanding at June 30, 2008. As the full faith and credit of the State supports this activity, the State recorded a \$300,000 payable to the Authority in the Governmental Funds. In fiscal year 2009, the claim on the insured loan was settled in the

amount of \$513,163. The Authority recorded the loss settlement under provision for losses on insured loans, and the State removed the contingent liability previously recorded in fiscal year 2008. The State has no recorded payable to the Authority in the Governmental Funds for fiscal 2009.

The Authority is authorized to reimburse lenders participating in the Vermont Financial Access Program for losses incurred on loans that the lenders register with the Authority. The full faith and credit of the State is pledged in an amount equal to the reserve premium payment deposited by the participating lenders for each registered loan, with the aggregate amount of credit that may be pledged not to exceed \$1 million at any one time. The State's contingent liability at June 30, 2009 was \$877,234.

Federal Grants:

The State receives federal grants that are subject to audit and review by federal grantor agencies. This could result in expenditures being disallowed under the terms of the grants. However, it is believed that required reimbursements resulting there from would not be material.

**B. Limited Liabilities**

Vermont Economic Development Authority:

The State has a limited liability for the Vermont Economic Development Authority. The Authority may create one or more debt service reserve funds in accordance with 10 V.S.A. Section 219. Annually, the Authority must report to the State the amount necessary to bring the reserve balances up to the minimum required by statute. This sum so certified may be appropriated by the State. It has not been necessary for the State to appropriate money to maintain the reserve and it is not anticipated that any appropriation will have to be made.

Vermont Municipal Bond Bank:

The State has a limited liability for the Vermont Municipal Bond Bank (Bank). The Bank is required to maintain debt service reserve funds. 24 V.S.A. Section 4675 requires the State to provide annual appropriations to restore the reserve funds to the required minimum balance, if necessary. It has never been necessary for the State to appropriate money to the reserve fund and it is not anticipated that it will need to make an appropriation in the future.

Vermont Housing Finance Agency:

The State has a limited liability for the Vermont Housing Finance Agency (Agency). The Agency may create one or more debt service reserve funds in accordance with 10 V.S.A. Section 632. Annually, the Agency must report to the State the amount necessary to bring reserve fund balances up to the minimum required by statute. This sum so certified may be appropriated by the State. It has not been necessary for the State to appropriate money to maintain the reserve fund and it is not anticipated that any appropriation will have to be made.

Vermont Student Assistance Corporation:

The State has a limited liability for the Vermont Student Assistance Corporation. The Corporation may create and establish one or more debt service reserve funds in accordance with 16 V.S.A. Section 2867. Annually, the Corporation must report to the State, any amounts necessary to bring the reserve fund balances up to the minimum required by statute. The sum may be appropriated, and if appropriated, shall be paid to the Corporation during the then current state fiscal year. The State's obligation with respect to funding any pledged equity fund shall be limited to its maximum commitment, as agreed upon by the Corporation and the State at or prior to the Corporation entering into any credit enhancement agreement related to such pledged equity fund.

**C. Contractual Liabilities:**

At June 30, 2009, the State of Vermont had long-term contracts outstanding of approximately \$189,252,000 for federally funded contracts and \$619,060,000 for all other sources. Contracts such as retainer contracts and contracts for commodities have not been included since the nature of these on-going contracts are tracked statewide to insure the best prices for supplies and some professional services. The significant contractual obligations are follows.

The Department of Human Resources carries two major contracts; a contract with Cigna for \$21,500,000, in which \$7,900,000 remains outstanding for the administration of the health insurance for current and retired employees; and a contract with Express Scripts for \$82,000,000, in which \$72,939,700 remains outstanding for the administration of the prescription medication program for current and retired employees.

The Office of the Treasurer has two contracts in the Fiduciary Funds. One contract with UBS Realty Investor LLC for \$29,000,000 with an outstanding obligation of \$28,230,300 for Real Estate Management Services and another to Vermont Education Health Initiative of \$60,010,800 with an outstanding liability of \$28,316,800 for the Vermont State Teachers Health Insurance program. The Office of Treasurer has two additional contracts for investment management services to Wellington Trust Company for \$14,000,000 with a current outstanding obligation of \$13,225,400 and with Wellington Management Co. LLP for \$10,250,000 with a remaining obligation of \$5,746,800.

The Vermont Public Service Board maintains a contract with Vermont Energy Investment Corporation for the administration of the Vermont Energy Efficiency Utility Fund, included in the Special Fund, which provides funding for ten core statewide energy efficiency programs. The contract to Vermont Energy Investment Corporation is for \$175,450,250, with an outstanding commitment of \$111,792,100.

The Office of Vermont Health Access has three major contracts for services provided to support their operations. The contract with Maximus, for member services and benefits counseling, is for \$14,251,400, with a remaining obligation of \$10,673,800. The contract with MedMetrics, for pharmacy benefits management, is for \$14,726,800, with a remaining obligation of \$8,779,100. The contract with EDS, for Medicaid Management Information Systems and claims processing, is for \$96,911,400 with a remaining obligation of \$39,442,600.

The Department of Corrections has a contract with Prison Health Services, Inc., for health services for inmates, which is for \$41,750,028, with a remaining obligation of \$9,102,700.

The Agency of Transportation has many contracts to support the building, repairing and maintaining of highways, structures, airports and rail lines. The total obligation remaining that is funded with federal grant sources is \$143,888,850, and funded from all other sources is \$89,737,200. Three of the major contracts are with Pike Industries for project RS 0113(40) in Hartford with a contract of \$12,599,800; Kubricky Construction Corp for project NH 019-1 (51) for the Bennington By Pass project with a contract totaling \$15,676,140 and to J. A. McDonald, Inc. for a contract totaling \$22,133,103 for project NH 019-1 (53) for the Bennington By Pass project. Remaining balances on the three contracts are \$1,975,200, \$15,676,140 and \$3,083,992 respectively.

#### **Note 12: LITIGATION**

The State, its agencies, officials and employees are defendants in numerous lawsuits involving funding for social welfare programs, civil rights actions, public education funding, breach of contract and negligence. The Attorney General is unable to predict the ultimate outcome of the majority of these suits, some of which seek recovery of monetary damages of unspecified amounts. However, based on information provided by the Attorney General, any ultimate liability to the State resulting from these lawsuits that is not covered by various insurance policies, would not materially affect the State's overall financial condition.

#### **Note 13: JOINT VENTURE**

The State of Vermont has entered into a Tri-State Lotto Compact with the States of New Hampshire and Maine for the purpose of operating a tri-state lottery. This lottery does not replace Vermont's individual lottery games but is run in addition to the existing games. The Compact provided for the creation of a Tri-State Lottery Commission which is an interstate body, both corporate and politic, serving as a common agency of the party states and representing them both collectively and individually in the exercise of its powers and duties. The commission is composed of one member from each of the party states. Each state's lottery commission appoints one of its members to this position. The three-member commission annually elects a chairperson from among its members. The commission is empowered to operate and administer Tri-State Lotto and to

promulgate rules and regulations governing the establishment and operation of the lotto. Tri-State Lotto tickets are sold in each of the party states and processed in a central location as determined by the commission. Fifty percent of the gross sales from each state are aggregated in a common prize pool, and operating costs are charged proportionally to each of the party states. The remaining revenues generated within each state remain in that particular state.

At June 30, 2009, the commission had total assets of \$101,958,498, and total liabilities of \$86,382,791, representing decreases of \$16.4 million and \$16.3 million respectively, compared to June 30, 2008. For the fiscal year ended June 30, 2009, the commission had operating revenues of \$65,079,577, a decrease of \$8.2 million; interest income of \$224,232, a decrease of \$422,638; commissions, fees, and bonus expenses of \$7,620,500, a decrease of \$987,503; prize awards of \$32,377,288, a decrease of \$4.8 million; and other operating expenses of \$4,448,624, an increase of \$574,363; all activity as compared to the fiscal year ended June 30, 2008.

During fiscal year 2009, the commission made operating transfers to member states of \$20,857,397 versus \$24,209,442 during fiscal year 2008. This total included \$2,560,947 transferred to Vermont during the fiscal year, a decrease of \$417,683 as compared to fiscal year 2008.

Additional information regarding the Tri-State Lotto Commission may be obtained by contacting the Vermont Lottery Commission, 1311 US Route 302-Berlin, Suite 100, Barre, Vermont 05641.

#### **Note 14: RISK MANAGEMENT**

##### **A. Workers' Compensation and Risk Management**

The Financial Operations Division of the Department of Buildings and General Services oversees the Workers' Compensation and Risk Management programs, which administers all insurance programs for State government with the exception of the health and life insurance plans listed below. State policy is to minimize the purchase of commercial insurance by either self-funding or otherwise retaining the risk when it makes sense to do so. The programs set aside assets and pay claims utilizing the following three Internal Service Funds:

Workers' Compensation Self Insurance Fund  
State Liability Self Insurance Fund  
Risk Management – All Other Fund (used for the purchase of commercial insurance)

The Workers' Compensation Fund covers all State employees who are injured on the job, pursuant to State statute. Certain quasi-governmental entities may also request coverage through this program. The State has unlimited exposure to liability and has not purchased any stop-loss insurance to limit this exposure. All claims are processed by Workers' Compensation personnel and are audited annually by an outside claims adjuster to ensure that the claims-based statistical information used to calculate the State's workers' compensation exposure is reliable. Liability is reviewed annually by an outside actuary, including a review of incurred but not reported claims (IBNR). The contribution required to fully fund losses is calculated annually by an outside actuary. Allocation to each participating entity is done by the Risk Management personnel utilizing departmental exposure and experience factors.

The Liability Insurance Fund covers general and employment practices liability, discrimination, and auto liability risk. The coverage is comparable to standard private commercial policies. It offers coverage to the same group of participants as those covered by the workers' compensation program described above. The State's exposure to risk in Vermont is subject to the doctrine of sovereign immunity and is governed by the Vermont Tort Claims Act, 12 V.S.A. §5601. Exposure outside of Vermont is potentially unlimited. The State is self-insured (SIR) for the first \$250,000 of exposure and has purchased excess commercial insurance to cover the additional per-occurrence exposure in amounts of up to \$750,000 (\$1,000,000 total) in Vermont and \$10,000,000 in excess of the \$250,000 SIR for claims that are not subject to the Vermont Tort Claims Act. Claims are processed by Risk Management personnel (prior to 2006, claims were processed by a third-party administrator), and are audited annually by an outside claims adjuster to ensure that the claims-based statistical information used to calculate the State's liability exposure is reliable. This liability is reviewed annually by an outside actuary, including a

review of incurred but not reported claims (IBNR). The contribution required to fully fund losses is calculated annually by an outside actuary. Allocation to each participating entity is done by the Risk Management personnel utilizing departmental exposure and experience factors.

The Risk-Management – All Other Fund provides insurance coverage through purchased commercial policies for risks not covered in the above funds or which are self-assumed. This coverage provides insurance for State-owned real property, bonds for various categories of employees, errors and omissions coverage for judges, and various other miscellaneous coverages. The State's liability exposure is limited to the amount of the various deductibles associated with the respective policies. Premium charges from the various insurers are either assessed directly against the entity requiring the coverage or apportioned among those entities receiving the benefits of the coverage. Risk Management also assesses a surcharge of up to 5% of the premium to cover administrative costs. Entities eligible for coverage are the same as those listed above for the other funds.

There have been no significant reductions in insurance coverage from the prior year. Insurance settlements have never exceeded the coverage disclosed above.

In addition to the three internal service funds above, effective July 1, 2007, the General Assembly established the Sarcoidosis Benefit Trust Fund (a program in the Special Fund) to cover specific claims arising from an outbreak of Sarcoidosis at the impaired state office building in Bennington, Vermont (Act 53 of 2007). Claims are reviewed and processed under rules established that mirror the rules for the Workers' Compensation Fund claims. Funding was established as a special fund and not a proprietary fund as funding will only be available by the General Assembly as claims arise and funding needs are determined. The Fund is managed by the Workers' Compensation personnel. In fiscal year 2009 and 2008 respectively, approved claims paid were \$43,359 and \$384,688.

#### **B. Health Care Insurance, Dental Insurance, Life Insurance, Employee Assistance, and Long Term Disability Funds For State Employee Benefit Plans**

The Administrative Services Division of the Department of Human Resources maintains medical insurance, dental insurance, life insurance, employee assistance, and long term disability program funds for the benefit of current State employees, retirees, retired former employees (allowed participation by statute or labor agreement), legislators, and employees and certain former employees of outside groups which have been declared eligible to participate by statute. All or some of these named groups may participate in each plan depending upon the plan. Temporary and contractual employees are not eligible to participate in these plans.

Participating employees share in the premium cost of all of the medical plans. Premium rate setting is performed by an outside actuary in conjunction with the Fiscal Unit of the Administrative Services Division of the Department of Human Resources. The State's liability for incurred but not yet reported (IBNR) claims is calculated by the actuary and is based on the State's prior claims experience.

The current medical insurance plan offerings include four plan options. TotalChoice, HealthGuard, and SafetyNet are "preferred provider organization" indemnity-type plans. There is a lifetime limit on coverage for a participant in these three plans. The SelectCare POS is a "point of service" plan, similar to an open-ended HMO. Members may opt out of the SelectCare network but must meet a deductible and coinsurance to do so. There is no lifetime coverage limit for care received in-network; however, there is a lifetime limit for care received out of network. Benefits are administered under a managed care arrangement. All four health plan options are self insured by the State. The State employs a third party administrator to provide administrative services, including claim payment. To limit the State's large claims exposure, the State has purchased stop loss insurance.

The self-funded State of Vermont Employee Dental Assistance Plan provides up to \$1,000 regular dental benefits annually and up to \$1,750 lifetime benefit for orthodontic expenses for each participant. These plan caps effectively limit the State's exposure to catastrophic loss so no stop-loss insurance has been purchased. The Fiscal Unit of Administrative Services Division within the Department of Human Resources sets the premium rates, in consultation with the dental plan administrator's actuary. Participants include all groups

mentioned in paragraph 1 above except for retirees. The State pays 100% of the premium for State employee participants and their covered dependents.

The State of Vermont Employee Life Insurance Program consists of a Life benefit and an Accidental Death and Dismemberment (AD&D) benefit, each of which provides coverage equal to two times a participant's base salary rounded down to the nearest \$100. Retirees who work for the State for at least twenty years and who have life insurance at the time of retirement receive a retiree life benefit of \$5,000 with no AD&D coverage. Both Life and AD&D are fully insured benefits. The State purchases insurance under which the carrier retains liability for all claims. The Administrative Services Division calculates the premium rates charged to departments for both of these programs. The State pays 75% of active employees' premiums and 100% of retirees' premium costs. Only current State employees, retired State employees, and current active employees of outside groups are eligible to participate.

A Flexible Spending Account (FSA) Program is available to active State employees only. This account allows pre-tax salary deductions to be used to reimburse eligible medical and dependent care expenses. The FSA Program administrator is paid a monthly fee based on the number of enrolled employees. No claims costs are incurred under this plan by the State. The State pays 100% of the fee for this plan.

An Employee Assistance Program (EAP) is provided for the benefit of State employees and members of their immediate household. This program assists employees and family members in addressing problems that impact their lives including stress, family, financial, drugs and substance abuse, and other issues. Active State employees and their families are eligible for this program. The EAP Program Manager is paid a monthly fee based on the number of employees who work for the State. The plan provides up to 5 counseling sessions per case through a network of providers. No claims costs, or claims liabilities are incurred under this plan by the State. The State pays 100% of the fee for this plan.

A Long Term Disability Program is provided as an income replacement benefit for certain State employees who become disabled due to non-occupational injury or illness, and the disability is expected to be long term or permanent. The plan provides financial protection for State employees and their families by continuing a portion of their income while disabled. Only State employees who are not eligible to be represented by the employees' union (the Vermont State Employees Association) are eligible for this benefit. There is a one-year eligibility waiting period before coverage is effective. This plan is fully insured through an insurance company, so there is no liability to the State for claims. The premium is based on a percentage of the salaries of eligible participants. The State issues payment to the insurance company for the premium and the cost is then recovered from eligible employees in the following manner: Those eligible employees who are covered by a leave plan forfeit one day of compensated absence leave per year. Those eligible employees who are not covered by a leave plan have a one-time 0.2% salary reduction in their next cost-of-living increase following eligibility.

Presented below is a table displaying three years' changes in the respective funds' claims liability amounts.

<u>Fund and Fiscal Year</u>	<u>Liability at Beginning of the Fiscal Year</u>	<u>Current FY Claims and Changes in Estimates</u>	<u>Current FY Claims Payments</u>	<u>Balance of Liability at End of Fiscal Year</u>
<b>Workers' Compensation Fund</b>				
2007	\$ 17,201,602	\$ 6,716,086	\$ 5,726,127	\$ 18,191,561
2008	18,191,561	6,291,342	5,861,002	18,621,901
2009	18,621,901	8,810,223	6,679,413	20,752,711
<b>State Liability Insurance Fund</b>				
2007	5,972,601	(162,879)	1,056,976	4,752,746
2008	4,752,746	2,587,585	1,563,479	5,776,852
2009	5,776,852	1,663,583	1,158,621	6,281,814
<b>Medical Insurance Fund</b>				
2007	10,028,947	90,495,260	90,034,981	10,489,226
2008	10,489,226	97,858,788	97,169,573	11,178,441
2009	11,178,441	104,332,765	104,672,736	10,838,470
<b>Dental Insurance Fund</b>				
2007	285,856	5,013,548	5,023,647	275,757
2008	275,757	5,206,269	5,226,924	255,102
2009	255,102	5,233,950	5,212,645	276,407

#### **Note 15: DEFICIT FUND BALANCES AND NET ASSETS**

The following individual funds had deficit total net assets, deficit unrestricted net assets, or deficit fund balances at June 30, 2009.

#### **Business-type Proprietary Funds**

*Federal Surplus Property:* ended fiscal year 2009 with both a deficit unrestricted net asset and a deficit total net asset balance of \$829,729. These deficits are the result of a lack of inventory available from the federal government that is available for resale by the State of Vermont. The effect was a net loss to the program of \$114,659 for fiscal year 2009. The intention of this program is to actively retrieve goods for sale and increase activity in fiscal year 2010. The program has been historically popular with local governments. Therefore, any continued deficit that cannot be recovered through normal business operations will result in a request, to the Legislature, for recapitalization of the program.

*Vermont Life Magazine:* ended fiscal year 2009 with both a deficit unrestricted net asset and a deficit total net asset balance of \$459,690. Despite the economic recession, Vermont Life Magazine reduced its operating loss in fiscal year 2009 over the fiscal year 2008 by approximately \$65,000 to an operating loss of approximately \$20,000. Additional steps were taken in fiscal year 2009 to further reduce expenses in fiscal year 2010, which include eliminating one position and leaving another position vacant, as well as reducing the number of product catalog mailings. The above noted changes along with some additional operating changes are expected to create additional savings to eliminate the operating deficit in fiscal year 2010.

**Internal Service Funds**

*Highway Garage Fund:* ended fiscal year 2009 with a deficit unrestricted net asset balance of \$3,349,430. The Highway Garage Department has restructured its 5-year plan to eliminate the remaining deficit by increasing rental rates to eliminate 20% of the deficit per year over the remaining 5 years. Rental rates for the majority of vehicles have been restructured to charge for possession rather than usage, which should significantly stabilize revenues and allow more reliable debt reduction.

*Single Audit Revolving Fund:* ended fiscal year 2009 with both a deficit unrestricted net asset and a deficit total net asset balance of \$241,540. The deficit is the result of 2009 program costs exceeding the billing for services, and budget rescissions that the Auditor of Accounts Office achieved through a transfer to the general fund. The fund deficit should be recovered through normal billing for services.

*Communications and Information Technology:* ended fiscal year 2009 with a deficit unrestricted net asset balance of \$842,248. The deficit unrestricted net asset balance is driven by large investments in information technology capital assets, which should become less over time.

*Fleet Fund:* ended fiscal year 2009 with a deficit unrestricted net asset balance of \$5,780,491. Despite the current fund deficit, the program actually ended the fiscal year in positive territory. Much of the gain was due to the automobile and liability premium holiday in fiscal year 2009. The deficit unrestricted net asset balance is primarily due to the purchase and disposition of current assets. The total net asset balance is positive. It is expected that normal business activity will address this current fund deficit in the unrestricted net asset account.

*Copy Center Fund:* ended fiscal year 2009 with a deficit unrestricted net asset balance of \$2,213,369 and a deficit total net asset balance of \$1,672,879. The fund actually reduced its annual operating loss over fiscal year 2008 due to cost containment and aggressive management. With the incorporation of the printing function and customers from the Department of Information and Innovation, the program should operate at a profit in fiscal year 2010. In addition, potential policy changes on mandating the use of the Copy Center may increase the revenues to the program while saving the state money. The fund deficit should be recovered through normal operations.

*Postage Fund:* ended fiscal year 2009 with a deficit unrestricted net asset balance of \$1,347,197 and a deficit total net asset balance of \$1,271,320. The Postal Fund loss in fiscal year 2009 appears larger than fiscal year 2008 for the following reasons: a reduction in sales from the prior year, an increase in staff costs from the prior year, and a one-time reimbursement from Pitney Bowes in the prior year for equipment service charges. A review of the current rate structure, as well as staffing patterns, should result in the fund improving in fiscal year 2010. The cost of additional services such as; pink mail and bomb screening that are not covered in the postage rates may require additional general fund support.

*Facilities Operations Fund:* ended fiscal year 2009 with a deficit unrestricted net asset balance of \$2,981,040 and a deficit total net asset balance of \$2,291,762. The General Assembly has been assisting the program through the budget adjustment process to cover unexpected spending needs in the program. The result of the latest budget adjustment, as well as close management of the spending patterns, should result in an annual operating profit for fiscal year 2010 in the Fee for Space program. The fund deficit should be recovered through normal operations.

*Property Management Fund:* ended fiscal year 2009 with a deficit unrestricted net asset balance of \$17,866,925 and a deficit total net asset balance of \$17,865,317. In fiscal year 2009, the Property Management Fund experienced a significant increase in the cost of repairs and maintenance due to a flood at the Asa Bloomer office building in Rutland. Without this event, the fund would have been profitable. In addition, the fund deficit continues to expand due to the 20- year bond financing of the three buildings in the program with a 50-year recovery period of the bond principle. The fund will begin to recover after the 20-year bond period has ended.

*State Liability Insurance Fund:* ended fiscal year 2009 with both a deficit unrestricted net asset and a deficit total net asset balance of \$255,697. Two successive premium holidays for the fund resulted in the reduction of the fund equity surplus to the current deficit situation. The current deficit is actuarially driven and should be recovered through normal operations which resumed in fiscal year 2010.

*Risk Management – All Other Fund:* ended fiscal year 2009 with a deficit unrestricted net asset balance of \$84,111 and a deficit total net asset balance of \$79,147. The deficit fund balance in the fund was reduced by 75% from operations in fiscal year 2009. Normal operations should recover the current deficit in fiscal year 2010.

*Workers' Compensation Fund:* ended fiscal year 2009 with both a deficit unrestricted net asset and a deficit total net asset balance of \$3,660,114. An increase in the claims level for the state resulted in a \$2.1 million increase in the actuarial adjustment to the claims incurred but not reported liability in fiscal year 2009. In addition, paid claims account for the majority of the loss in the fund in fiscal year 2009. During economic downturns and with the threat of employee layoffs, there appears to be an increase in the number of workers' compensation claims. An improvement to the economy, as well as normal billing operations in fiscal year 2010 should reflect an improvement to the fund.

### **Governmental Funds**

*Global Commitment Fund:* ended fiscal year 2009 with a deficit unreserved fund balance of \$30,053,278 and a deficit total fund balance of \$29,389,627. This deficit is the result of Medicaid costs incurred under a previous Medicaid waiver agreement being paid with the resources transferred to the fund under the current agreement. The State plans to eliminate this deficit through amendment to the current Medicaid waiver agreement's Terms and Conditions to allow these costs to be incorporated into future capitation rates which determine the amount to be transferred to the fund.

*Transportation Fund:* ended the fiscal year with a total fund balance of \$10,188,612. This total includes: \$11,290,397 reserved for budget stabilization, \$673,628 reserved for debt service, and \$22,989 reserved for encumbrances, and an unreserved fund balance deficit of \$1,798,402. The deficit unreserved fund balance is the result of a deficit fund balance of \$5,780,805 in the federal and local government dedicated revenue portions of the fund. This deficit will be eliminated through the normal collection of federal grants and payments from local governments in fiscal year 2010.

The unreserved fund balance for the non-dedicated revenue portion of the transportation fund was \$3,982,403. Therefore, no adjustment of the budget stabilization reserve is required on a generally accepted accounting principle basis.

### **Note 16: CHANGES IN LONG-TERM LIABILITIES**

Governmental activities long-term liabilities are generally liquidated by payments from the governmental and internal service funds' programs. Bonds payable are liquidated by the general, transportation and special funds. Other liabilities includes the unamortized premium from the sale of bonds.

During the year ended June 30, 2009, the following changes occurred in the long-term liabilities.

**PRIMARY GOVERNMENT**

	July 1, 2008	Additions	Reductions	June 30, 2009	Amounts due within one year
<b>Governmental activities:</b>					
Bonds payable.....	\$ 454,470,093	\$ 51,891,518	\$ 53,380,000	\$ 452,981,611	\$ 52,935,000
Capital leases payable.....	384,017	4,786,557	262,475	4,908,099	278,728
Compensated absences.....	33,080,051	33,284,666	33,214,379	33,150,338	21,961,665
Claims and judgments.....	35,832,296	120,040,521	117,723,415	38,149,402	11,114,877
Contingent liabilities.....	7,000,000	-	-	7,000,000	-
Net pension obligations.....	218,563,428	73,930,733	63,890,523	228,603,638	-
Net other postemployment obligations..	89,729,537	118,785,743	19,893,129	188,622,151	-
Other liabilities.....	11,543,217	1,850,421	1,438,442	11,955,196	1,438,442
Pollution Remediation Obligation.....	3,400,000	335,297	45,304	3,689,993	405,000
Total governmental activities					
long-term liabilities.....	<u>\$ 854,002,639</u>	<u>\$ 404,905,456</u>	<u>\$289,847,667</u>	<u>\$ 969,060,428</u>	<u>\$ 88,133,712</u>

Governmental activities bonds payable additions include \$1,769,972 of accretions on capital appreciation bonds.

Under the federal Superfund law, the State is responsible for sharing remediation costs at sites where the United States Environmental Protection Agency (USEPA) expends superfund trust moneys for cleanup. Currently, there are five sites in various stages of cleanup, from initial assessment to cleanup activities. As a result of implementing GASB Statement 49, Accounting and Financial Reporting for Pollution Remediation Obligations (PRO), additional pollution remediation liabilities of \$335,297 were reported for June 30, 2009, in addition to \$3.4 million that was obligated as of June 30, 2008 which had not been previously reported. These liabilities were measured using the actual contract cost, where no changes in cost are expected, or a method that is materially close to the expected cash flow technique. Liability estimates are subject to change due to price increases or reductions, technology, or changes in applicable laws or regulations governing the remediation efforts. The State does not anticipate recovering reimbursements from the parties who caused the pollution.

The State has identified another site, for PRO, in which liabilities have not been recognized as the potential outlays are not estimable. The site, which is a mine, has been identified as having significant erosion. Currently, costs for the remediation and long term maintenance are considered to be inestimable, as these investigations are in their infancy. Site remedy is not determined at this point. The State is in the process of determining who is responsible and if there is a potential to recover settlement funds from former owners. The case has been referred to the USEPA for consideration as a Superfund site.

	July 1, 2008	Additions	Reductions	June 30, 2009	Amounts due within one year
<b>Business-type activities:</b>					
Compensated absences.....	\$ 356,870	\$ 310,882	\$ 299,402	\$ 368,350	\$ 223,349
Lottery prize awards payable.....	5,214,888	60,737,049	61,207,385	4,744,552	431,309
Total business-type activities					
long-term liabilities.....	<u>\$ 5,571,758</u>	<u>\$ 61,047,931</u>	<u>\$ 61,506,787</u>	<u>\$ 5,112,902</u>	<u>\$ 654,658</u>
<b>Fiduciary:</b>					
Compensated absences.....	\$ 10,584	\$ 9,212	\$ 7,665	\$ 12,131	\$ 9,384
Total fiduciary long-term liabilities.....	<u>\$ 10,584</u>	<u>\$ 9,212</u>	<u>\$ 7,665</u>	<u>\$ 12,131</u>	<u>\$ 9,384</u>

**COMPONENT UNITS**

Bonds and notes payable.....	\$4,001,306,720	\$ 1,089,131,312	\$861,215,738	\$4,229,222,294	\$ 425,530,483
Capital leases payable.....	105,030	-	55,446	49,584	26,133
Accrued arbitrage rebate.....	28,689,064	1,499,449	9,365,912	20,822,601	1,716,607
Net postemployment benefit obligation...	33,814,600	31,966,830	-	65,781,430	-
Other liabilities.....	25,480,303	1,050,180	3,475,478	23,379,042	1,014,000
Total component units					
long-term liabilities.....	<u>\$4,089,395,717</u>	<u>\$ 1,123,647,771</u>	<u>\$874,112,574</u>	<u>\$4,339,254,951</u>	<u>\$ 428,287,223</u>

**Note 17: RESTATEMENTS*****GASB Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations***

This statement addresses accounting and financial reporting standards for pollution (including contamination) remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. This statement excludes pollution prevention or control obligations with respect to current operations, and future pollution remediation activities that are required upon retirement of an asset, such as landfill closures and postclosure care and nuclear power plant decommissioning.

When a government knows or reasonably believes that a site is polluted, the government should determine whether one or more components of a pollution remediation obligation (PRO) are recognizable as a liability, or if appropriate, capitalized when goods and services are acquired.

GASB Statement No. 49 is effective for financial statements for periods beginning after December 15, 2007. The Statement requires that Governments that have sufficient objective and verifiable information to apply the expected cash flow technique to measurements in prior periods should apply the provisions of this Statement retroactively for all such prior periods presented. Therefore, the beginning balance for fiscal year 2009 has been restated to reflect the PRO liability, resulting in a \$3.4 million decrease in the beginning net assets balance for the governmental activities in the Government-wide Statement of Activities.

***Vermont Housing Finance Agency***

The Vermont Housing Finance Agency (VHFA) has been included as a major component unit beginning this fiscal year. In making a determination as to whether VHFA qualifies as a component unit, there isn't one event that necessarily makes that case. Rather, there are several factors that lead to the decision to include as a component unit.

Act 260, in 1974 established the VHFA. Per the enabling legislation, the State appoints a majority of the nine member VHFA board of commissioners as well as authorized the State to replenish the debt reserve funds for each of the reserve funds established by the VHFA. During the 2007/2008 legislative session, the Legislature increased the State's authorization for replenishing the debt from \$84 million to \$155 million. Although the State has no legal obligation to repay VHFA's debt, approximately \$90 million of bonds collateralized by loans under the multi-family program carry the State's moral obligation to replenish the associated reserve fund. Moral obligation is a legal term describing a duty someone ought to perform, but, isn't legally obligated to perform. In addition to the moral obligation to perform, the State has provided financial support to the VHFA. Act 176 of the 2007/2008 legislative session authorized the State Treasurer to extend up to \$50 million in short term credit to VHFA. During the State's fiscal year 2009, \$17.5 million was extended to VHFA and repaid.

Based upon the above facts and a review of GASB 14, it was determined that beginning in fiscal year 2009, the VHFA should be included in the State's Comprehensive Annual Financial Report as a component unit. As a result, the beginning balance for the component unit net assets has been restated to reflect the inclusion of the VHFA, resulting in an increase of \$84,257,542 in the Discretely Presented Component Unit column in the Government-Wide Statement of Activities, for the year ended June 30, 2009.

**Note 18: RESTRICTED NET ASSETS – Discretely Presented Component Units**

Restricted net assets are those portions of total net assets that are not appropriable for expenditure or that are legally segregated for a specific future use. Net assets restricted at June 30, 2009 are as follows.

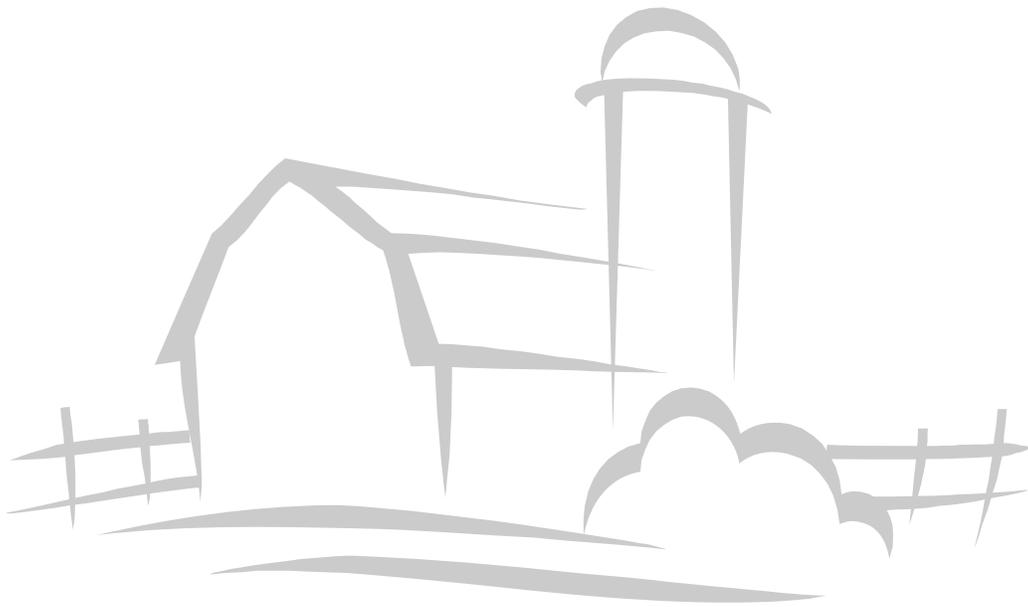
	Vermont Student Assistance Corporation	University of Vermont and State Agricultural College	Vermont State Colleges	Vermont Housing Finance Agency	Non-major component units
<b>Restricted for:</b>					
Endowments:					
Expendable .....	\$ 102,000	\$ 186,187,000	\$ 1,665,905	\$ -	\$ -
Nonexpendable .....	2,374,000	84,006,000	12,057,171	-	-
Grants and scholarships .....	704,000	-	-	-	-
Bond resolution .....	71,636,000	-	-	70,873,078	-
Educational programs appropriation .....	-	-	-	-	-
Interest rate subsidies .....	-	-	-	-	1,965,620
Investment - Vermont Capital Partners, LP .....	-	-	-	-	400,000
Collateral for commercial paper program .....	-	-	-	-	20,068,029
Project and program commitments .....	-	-	-	-	25,687,758
Loans receivable <sup>(1)</sup> .....	-	-	-	-	132,510,935
<b>Total Component Units</b>					
- <b>Restricted Net Assets</b> .....	<b>\$ 74,816,000</b>	<b>\$ 270,193,000</b>	<b>\$ 13,723,076</b>	<b>\$ 70,873,078</b>	<b>\$ 180,632,342</b>

<sup>(1)</sup> Loans receivable for the Vermont Housing & Conservation Board include federally restricted funds.

**Note 19: SUBSEQUENT EVENTS**

On July 16, 2009, the Joint Fiscal Committee's Emergency Board (E-Board) was presented with updated consensus revenue forecast reports that recommended a \$28 million reduction in the General Fund revenue forecast for fiscal year 2010. The Administration also proposed a budget rescission plan as a result of forecasts that indicated a revenue downturn. The downturn is a direct result of the global recession. Reducing the State's expenses in order to offset these revenue downturns will be an ongoing effort by the State's Legislature and Administration. The E-Board approved these changes.

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*Vermont*



***Required Supplementary Information***  
*(Unaudited)*

**State of Vermont**  
**Required Supplementary Information**  
**Defined Benefit Pension Plans**  
**Schedule of Funding Progress**  
**(dollar amounts in thousands)**  
**(Unaudited)**

Actuarial Valuation Date 6/30	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
<b><u>VSRS</u><sup>1</sup></b>						
2009	\$1,217,638	\$ 1,544,144	\$ 326,506	78.9%	\$ 404,516	80.7%
2008	1,377,101	1,464,202	87,101	94.1%	404,938	21.5%
2007	1,318,687	1,307,643	(11,044)	100.8%	386,917	-2.9%
2006	1,223,323	1,232,367	9,044	99.3%	369,310	2.4%
2005	1,148,908	1,174,796	25,888	97.8%	349,258	7.4%
2004	1,081,359	1,107,634	26,275	97.6%	336,615	7.8%
<b><u>STRS</u><sup>1</sup></b>						
2009	\$1,374,079	\$ 2,101,838	\$ 727,759	65.4%	\$ 561,588	129.6%
2008	1,605,462	1,984,967	379,505	80.9%	515,573	73.6%
2007	1,541,860	1,816,650	274,790	84.9%	499,044	55.1%
2006	1,427,393	1,686,502	259,109	84.6%	468,858	55.3%
2005	1,354,006	1,492,150	138,144	90.7%	453,517	30.5%
2004	1,284,833	1,424,662	139,829	90.2%	437,239	32.0%
<b><u>MERS</u></b>						
2009	\$ 331,407	\$ 366,973	\$ 35,566	90.3%	\$ 191,521	18.6%
2008	348,740	343,685	(5,055)	101.5%	162,321	-3.1%
2007	325,774	309,853	(15,921)	105.1%	148,815	-10.7%
2006	288,347	276,552	(11,795)	104.3%	146,190	-8.1%
2005	259,076	248,140	(10,936)	104.4%	135,351	-8.1%
2004	232,890	225,092	(7,798)	103.5%	126,216	-6.2%

<sup>1</sup> The funding method for VSRS and STRS was changed from "entry age normal with frozen initial liability" to "entry age normal" effective with the 2006 actuarial valuation.

**State of Vermont  
Required Supplementary Information  
Defined Benefit Pension Plans  
Schedule Of Employer Contributions  
(Unaudited)**

<b>Retirement System</b>	<b>Year Ended 6/30</b>	<b>Annual Required Contribution</b>	<b>Percentage Contributed</b>
Vermont State Retirement System	2009	\$ 28,997,554	86.68%
	2008	42,375,068	92.49%
	2007	40,189,812	97.78%
	2006	38,214,704	97.58%
	2005	36,019,056	101.32%
	2004	29,023,431	91.81%
State Teachers' Retirement System	2009	\$ 39,616,990	97.83%
	2008	41,204,051	99.40%
	2007	38,929,729	98.89%
	2006	56,627,046	44.06%
	2005	47,714,318	51.23%
	2004	41,658,946	58.68%
Vermont Municipal Employees' Retirement System	2009	\$ -	NA
	2008	-	NA
	2007	8,546,496	100.00%
	2006	7,839,769	100.00%
	2005	7,359,628	100.00%
	2004	6,616,630	100.00%

For fiscal years 2009 and 2008, the Vermont Municipal Employees' Retirement System required no employer contributions for the defined benefit pension plan. Instead, employer contributions were directed to the OPEB defined contribution plan's Vermont Municipal Employee's Health Benefit Fund.

**State of Vermont  
Required Supplementary Information  
Other Postemployment Benefit Plans  
Schedule of Funding Progress**

(dollar amounts in thousands)  
(Unaudited)

Actuarial Valuation Date 6/30	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll ( c )	UAAL as a Percentage of Covered Payroll ((b-a)/c)
<b>State Employees' Postemployment Benefit Pension Trust Fund</b>						
2009	\$ 5,749	\$ 780,748	\$ 774,999	0.7%	\$426,827	181.6%
2008	3,664	754,690	751,026	0.5%	404,937	185.5%
2007	2,211	606,499	604,288	0.4%	386,917	156.2%
<b>State Teachers Retiree Medical Benefit Plan</b>						
2009	-	872,236	872,236	0.0%	561,588	155.3%
2008	-	863,555	863,555	0.0%	535,807	161.2%
2007	-	820,212	820,212	0.0%	515,573	159.1%

Based on a discount rate of 3.75% for 2007, 4.00% for 2008, and 2009.

**State of Vermont  
Required Supplementary Information  
Other Postemployment Benefit Plans  
Schedule Of Employer Contributions  
(Unaudited)**

OPEB Fund	Year Ended 6/30	Annual Required Contribution *	Percentage Contributed
<b>State Employees' Postemployment Benefit Trust Fund</b>			
	2009	\$ 58,994,051	33.72%
	2008	47,284,903	37.59%
	2007	40,874,365	0.00%
<b>Postemployment Benefits for State Teachers Retirement System</b>			
	2009	\$ 59,791,692	0.00%
	2008	60,220,989	0.00%

\* Determined on a pay-as-you-go-basis

**STATE OF VERMONT**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE**  
**GENERAL FUND**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2009**  
**(Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Revenues:</b>				
Taxes.....	\$ 1,107,405,000	\$ 1,047,096,900	\$ 1,069,249,205	\$ 22,152,305
Earnings of Departments.....	18,300,000	18,700,000	19,058,394	358,394
Other.....	18,095,000	23,605,900	15,712,342	(7,893,558)
<b>Total revenues.....</b>	<b>1,143,800,000</b>	<b>1,089,402,800</b>	<b>1,104,019,941</b>	<b>14,617,141</b>
<b>Expenditures:</b>				
<b>General Government</b>				
Agency of Administration.....	39,851,482	39,144,669	38,468,491	(676,178)
Executive Office.....	1,583,578	1,382,044	1,382,044	-
Legislative Council.....	10,753,438	10,790,617	9,940,901	(849,716)
Joint Fiscal Office.....	1,298,032	1,359,539	1,311,021	(48,518)
Sergeant at Arms.....	612,553	662,009	546,822	(115,187)
Lieutenant Governor's Office.....	161,613	155,113	152,388	(2,725)
Auditor of Accounts.....	526,254	498,938	374,668	(124,270)
State Treasurer.....	1,140,693	1,152,644	1,087,037	(65,607)
State Labor Relations Board.....	209,480	210,124	209,896	(228)
VOSHA Review Board.....	25,047	25,706	23,145	(2,561)
Homeowner Property Tax Assistance.....	12,921,868	11,870,272	11,870,198	(74)
Renter Rebate Tax Assistance.....	2,386,756	2,334,799	2,331,543	(3,256)
<b>Protection to Persons and Property</b>				
Attorney General.....	5,798,782	5,059,603	5,059,603	-
Defender General.....	10,615,666	10,585,521	10,437,572	(147,949)
Judiciary.....	32,168,828	30,966,702	30,955,242	(11,460)
State's Attorneys & Sheriffs.....	12,532,115	13,082,132	12,047,075	(1,035,057)
Department of Public Safety.....	16,161,407	18,332,931	16,123,228	(2,209,703)
Military Department.....	3,707,776	3,376,182	3,356,181	(20,001)
Center Crime Victim Services.....	49,809	203,233	155,396	(47,837)
Criminal Justice Training Council.....	1,419,664	1,381,258	1,380,849	(409)
Agency of Agricultural, Food, and Markets.....	5,924,382	6,932,650	5,886,716	(1,045,934)
Banking, Insurance, Securities, and Health Care Administration.....	308,251	324,331	255,847	(68,484)
Secretary of State.....	1,765,725	1,968,550	1,967,541	(1,009)
Public Service Department.....	-	50,498	20,287	(30,211)
Human Rights Commission.....	312,426	300,158	284,255	(15,903)
<b>Human Services</b>				
Agency of Human Services.....	521,606,029	467,310,522	456,239,980	(11,070,542)
Governor's Commission on Women.....	275,538	275,015	267,517	(7,498)
Human Services Board.....	50,030	49,178	49,178	-
<b>Labor</b>				
Department of Labor.....	2,307,673	2,397,430	1,967,853	(429,577)
<b>General Education</b>				
Department of Education.....	14,263,125	13,232,869	12,876,799	(356,070)
State Teachers' Retirement.....	33,549,097	35,849,097	35,849,097	-
Higher Education.....	83,945,213	81,940,168	80,440,162	(1,500,006)

Continued on next page —>

**STATE OF VERMONT  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE  
GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2009  
(Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Expenditures:</b>				
<b>Natural Resources</b>				
Agency of Natural Resources.....	25,026,938	25,213,935	22,529,221	(2,684,714)
Natural Resources Board.....	965,755	962,898	962,898	-
<b>Commerce and Community Development</b>				
Agency of Commerce & Community Development.....	14,226,260	15,823,417	13,497,839	(2,325,578)
Cultural Development.....	1,723,949	1,564,733	1,564,733	-
Vermont Economic Development Authority.....	500,000	-	-	-
Vermont Agricultural Credit Corporation.....	-	1,000,000	1,000,000	-
Vermont Housing and Conservation Board.....	-	700,000	-	(700,000)
Vermont Housing Finance Authority.....	-	50,000	50,000	-
<b>Transportation</b>				
Agency of Transportation.....	-	1,344,999	1,161,006	(183,993)
<b>Debt service</b>				
Principal and Interest.....	67,048,726	67,148,726	67,048,726	(100,000)
<b>Total expenditures</b> .....	<b>927,723,958</b>	<b>877,013,210</b>	<b>851,132,955</b>	<b>(25,880,255)</b>
<b>Excess of revenues over expenditures</b> .....	<b>216,076,042</b>	<b>212,389,590</b>	<b>252,886,986</b>	<b>40,497,396</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in.....	7,891,949	52,844,557	52,844,557	-
Transfers out.....	(302,064,400)	(308,406,209)	(308,406,209)	-
Premium on sale of bonds.....	-	1,176,793	1,176,793	-
<b>Total other financing uses</b> .....	<b>(294,172,451)</b>	<b>(254,384,859)</b>	<b>(254,384,859)</b>	<b>-</b>
<b>Excess of revenues and other sources over (under) expenditures and other uses</b> .....	<b>(78,096,409)</b>	<b>(41,995,269)</b>	<b>(1,497,873)</b>	<b>40,497,396</b>
<b>Fund balance, July 1</b> .....	<b>123,483,861</b>	<b>123,483,861</b>	<b>123,483,861</b>	<b>-</b>
<b>Fund balance, June 30</b> .....	<b>\$ 45,387,452</b>	<b>\$ 81,488,592</b>	<b>\$ 121,985,988</b>	<b>\$ 40,497,396</b>

The accompanying notes are an integral part of the required supplementary information.

**STATE OF VERMONT  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE  
TRANSPORTATION FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2009  
(Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Revenues:</b>				
Taxes.....	\$ 127,700,000	\$ 119,633,300	\$ 121,827,740	\$ 2,194,440
Motor Vehicle Fees.....	68,000,000	65,500,000	65,512,950	12,950
Federal.....	203,253,166	216,168,895	190,946,502	(25,222,393)
Other.....	20,300,000	17,500,000	21,947,066	4,447,066
<b>Total revenues.....</b>	<b>419,253,166</b>	<b>418,802,195</b>	<b>400,234,258</b>	<b>(18,567,937)</b>
<b>Expenditures:</b>				
<b>General Government</b>				
Agency of Administration.....	1,210,258	10,193	9,554	(639)
Joint Fiscal Office.....	-	-	-	-
Sergeant at Arms.....	-	-	-	-
<b>Protection to Persons and Property</b>				
Department of Public Safety.....	32,725,324	33,341,728	33,289,223	(52,505)
<b>General Education</b>				
Department of Education.....	127,483	-	-	-
<b>Transportation</b>				
Agency of Transportation.....	395,216,922	397,963,083	367,591,236	(30,371,847)
<b>Debt service</b>				
Principal and Interest.....	1,914,650	1,914,650	1,914,650	-
<b>Total expenditures.....</b>	<b>431,194,637</b>	<b>433,229,654</b>	<b>402,804,663</b>	<b>(30,424,991)</b>
<b>Excess of expenditures over revenues.....</b>	<b>(11,941,471)</b>	<b>(14,427,459)</b>	<b>(2,570,405)</b>	<b>11,857,054</b>
<b>Other Financing Sources (Uses):</b>				
Proceeds from Sale of Notes and Bonds.....	-	673,628	673,628	-
Transfers in.....	366,519	2,305,553	2,214,462	-
Transfers out.....	(4,463,222)	(1,647,966)	(1,556,875)	-
<b>Total other financing sources (uses).....</b>	<b>(4,096,703)</b>	<b>1,331,215</b>	<b>1,331,215</b>	<b>-</b>
<b>Excess of revenues and other sources over (under) expenditures and other uses.....</b>	<b>(16,038,174)</b>	<b>(13,096,244)</b>	<b>(1,239,190)</b>	<b>11,857,054</b>
<b>Fund balance, July 1.....</b>	<b>9,765,674</b>	<b>9,765,674</b>	<b>9,765,674</b>	<b>-</b>
<b>Fund (deficit)balance, June 30.....</b>	<b>\$ (6,272,500)</b>	<b>\$ (3,330,570)</b>	<b>\$ 8,526,484</b>	<b>\$ 11,857,054</b>

The accompanying notes are an integral part of the required supplementary information.

**STATE OF VERMONT  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE  
EDUCATION FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2009  
(Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Revenues:</b>				
Taxes.....	\$ 862,808,441	\$ 1,006,079,377	\$ 1,007,465,204	\$ 1,385,827
Interest & premiums.....	8,600,000	-	255,595	255,595
<b>Total revenues.....</b>	<b>871,408,441</b>	<b>1,006,079,377</b>	<b>1,007,720,799</b>	<b>1,641,422</b>
<b>Expenditures:</b>				
<b>General government</b>				
Grand List.....	3,240,112	3,266,085	3,241,427	(24,658)
Renter Rebates.....	5,569,096	5,569,096	5,276,701	(292,395)
<b>General education</b>				
Department of Education.....	1,315,047,726	1,315,843,637	1,311,421,785	(4,421,852)
<b>Total expenditures.....</b>	<b>1,323,856,934</b>	<b>1,324,678,818</b>	<b>1,319,939,913</b>	<b>(4,738,905)</b>
<b>Excess of revenues over expenditures.....</b>	<b>(452,448,493)</b>	<b>(318,599,441)</b>	<b>(312,219,114)</b>	<b>6,380,327</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in.....	312,743,941	312,743,941	312,743,941	-
<b>Total other financing sources (uses).....</b>	<b>312,743,941</b>	<b>312,743,941</b>	<b>312,743,941</b>	<b>-</b>
<b>Excess of revenues and other sources over (under) expenditures and other uses.....</b>	<b>(139,704,552)</b>	<b>(5,855,500)</b>	<b>524,827</b>	<b>6,380,327</b>
<b>Fund balance, July 1.....</b>	<b>41,526,727</b>	<b>41,526,727</b>	<b>41,526,727</b>	<b>-</b>
<b>Fund (deficit) balance, June 30.....</b>	<b>\$ (98,177,825)</b>	<b>\$ 35,671,227</b>	<b>\$ 42,051,554</b>	<b>\$ 6,380,327</b>

The accompanying notes are an integral part of the required supplementary information.

**STATE OF VERMONT**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE**  
**SPECIAL FUND**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2009**  
**(Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Revenues:</b>				
Special Fund Revenues.....	\$ 215,075,484	\$ 275,513,693	\$ 233,262,394	\$ (42,251,299)
<b>Total revenues.....</b>	<b>215,075,484</b>	<b>275,513,693</b>	<b>233,262,394</b>	<b>(42,251,299)</b>
<b>Expenditures:</b>				
<b>General government</b>				
Agency of Administration.....	10,484,845	25,890,939	18,691,418	(7,199,521)
Executive Office.....	193,500	393,414	244,599	(148,815)
Joint Fiscal Office.....	-	513,355	-	(513,355)
Legislative Council.....	-	9,417	8,219	(1,198)
Auditor of Accounts.....	54,431	53,430	53,430	-
Treasurer's Office.....	1,615,435	2,763,902	2,530,019	(233,883)
State Labor Relations Board.....	5,870	5,870	1,822	(4,048)
VOSHA Review Board.....	-	23,044	21,603	(1,441)
Unorganized Towns & Gores.....	-	190,000	159,136	(30,864)
<b>Protection to persons and property</b>				
Attorney General.....	3,305,165	6,088,014	4,930,913	(1,157,101)
Defender General.....	628,357	629,502	552,056	(77,446)
Judiciary.....	4,647,749	5,124,649	3,679,391	(1,445,258)
State's Attorneys & Sheriffs.....	2,266,624	2,309,222	2,184,710	(124,512)
Department of Public Safety.....	13,279,069	14,208,650	12,819,617	(1,389,033)
Military Department.....	66,000	141,000	141,000	-
Center of Crime Victim's Services.....	8,315,390	7,847,168	6,464,077	(1,383,091)
Criminal Justice Training Council.....	790,402	1,215,446	903,049	(312,397)
Agency of Agriculture, Food & Markets.....	7,857,868	8,964,326	7,665,771	(1,298,555)
Banking, Insurance, Securities, and Health Care Administration.....	13,299,841	13,310,738	12,045,365	(1,265,373)
Secretary of State.....	4,416,524	5,284,336	4,907,063	(377,273)
Public Service Department.....	10,283,977	14,746,626	13,256,356	(1,490,270)
Public Service Board.....	2,857,376	2,975,264	2,960,764	(14,500)
Enhanced 911 Board.....	5,484,695	5,482,486	5,019,764	(462,722)
Department of Liquor Control.....	204,000	314,500	366,548	52,048
Human Rights Commission.....	-	43,377	7,642	(35,735)
<b>Human services</b>				
Agency of Human Services.....	66,315,597	76,797,037	68,525,852	(8,271,185)
Governor's Commission on Women.....	5,000	20,798	17,067	(3,731)
Human Services Board.....	287,541	161,185	110,441	(50,744)
Vermont Veterans Home.....	10,675,489	11,382,788	10,470,323	(912,465)
<b>Labor</b>				
Department of Labor.....	8,154,946	8,806,380	7,757,383	(1,048,997)
<b>General education</b>				
Department of Education.....	14,731,651	15,698,806	15,153,268	(545,538)
Higher Education.....	4,300,000	3,835,000	3,835,000	-

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**STATE OF VERMONT  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE  
SPECIAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2009  
(Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Expenditures:</b>				
<b>Natural resources</b>				
Agency of Natural Resources.....	28,837,702	34,369,140	29,677,977	(4,691,163)
Natural Resources Board.....	1,844,506	1,911,758	1,910,870	(888)
<b>Commerce and community development</b>				
Agency of Commerce & Community Development....	6,331,813	8,154,920	5,623,244	(2,531,676)
Cultural Development.....	-	33,250	33,250	-
<b>Transportation</b>				
Agency of Transportation.....	100,000	1,880,039	1,269,484	(610,555)
<b>Public service enterprises</b>				
Public Service Department.....	20,000	5,430,000	4,936,828	(493,172)
<b>Debt service</b>				
Principal and Interest.....	2,495,675	2,495,675	2,495,675	-
<b>Total Expenditures</b> .....	<b>234,157,038</b>	<b>289,505,451</b>	<b>251,430,994</b>	<b>(38,074,457)</b>
<b>Excess of revenues over expenditures</b> .....	<b>(19,081,554)</b>	<b>(13,991,758)</b>	<b>(18,168,600)</b>	<b>(4,176,842)</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in.....	35,523,524	71,296,550	71,296,550	-
Transfers out.....	(16,441,970)	(57,219,593)	(57,219,593)	-
<b>Total other financing sources (uses)</b> .....	<b>19,081,554</b>	<b>14,076,957</b>	<b>14,076,957</b>	<b>-</b>
<b>Excess of revenues and other sources over (under) expenditures and other uses</b> .....	<b>-</b>	<b>85,199</b>	<b>(4,091,643)</b>	<b>(4,176,842)</b>
<b>Fund balance, July 1</b> .....	<b>76,300,457</b>	<b>76,300,457</b>	<b>76,300,457</b>	<b>-</b>
<b>Fund balance, June 30</b> .....	<b>\$ 76,300,457</b>	<b>\$ 76,385,656</b>	<b>\$ 72,208,814</b>	<b>\$ (4,176,842)</b>

The accompanying notes are an integral part of the required supplementary information.

**STATE OF VERMONT**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE**  
**FEDERAL REVENUE FUND**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2009**  
**(Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Revenues:</b>				
Federal.....	\$ 1,133,816,812	\$ 1,208,013,765	\$ 1,120,307,370	\$ (87,706,395)
Interest and premiums.....	-	319,201	319,201	-
Other.....	-	2,715	34,751	32,036
<b>Total revenues.....</b>	<b>1,133,816,812</b>	<b>1,208,335,681</b>	<b>1,120,661,322</b>	<b>(87,674,359)</b>
<b>Expenditures:</b>				
<b>General Government</b>				
Agency of Administration.....	823,729	851,456	812,449	(39,007)
Executive Office.....	2,103,864	1,577,898	933,010	(644,888)
State Treasurer.....	-	470,036	426,679	(43,357)
VOSHA Review Board.....	25,047	-	-	-
<b>Protection to Persons and Property</b>				
Attorney General.....	643,000	641,337	641,337	-
Judiciary.....	414,808	554,140	431,784	(122,356)
State's Attorneys & Sheriffs.....	31,000	31,000	11,259	(19,741)
Department of Public Safety.....	21,477,040	25,996,418	16,512,103	(9,484,315)
Military Department.....	18,637,256	18,808,043	15,124,696	(3,683,347)
Center of Crime Victim Services.....	3,865,078	3,865,078	3,642,470	(222,608)
Agency of Agriculture, Food & Markets.....	1,378,961	1,753,648	1,573,400	(180,248)
Secretary of State.....	2,000,000	2,201,732	1,257,560	(944,172)
Pubic Service Department.....	1,157,800	1,157,800	659,706	(498,094)
Human Rights Commission.....	170,739	170,151	145,331	(24,820)
<b>Human Services</b>				
Agency of Human Services.....	910,718,395	951,450,881	910,712,361	(40,738,520)
Human Services Board.....	12,254	149,897	149,897	-
Agency of Administration.....	-	2,639,202	1,759,283	(879,919)
Vermont Veteran's Home.....	5,940,546	5,938,582	5,938,582	-
<b>Labor</b>				
Department of Labor.....	20,613,870	20,633,950	19,322,671	(1,311,279)
<b>General Education</b>				
Department of Education.....	118,910,533	119,295,032	115,753,722	(3,541,310)
<b>Natural Resources</b>				
Agency of Natural Resources.....	14,375,544	28,754,538	24,832,130	(3,922,408)
<b>Commerce and Community Development</b>				
Agency of Commerce & Community Development..	10,517,348	21,072,946	8,080,772	(12,992,174)
<b>Total expenditures.....</b>	<b>1,133,816,812</b>	<b>1,208,013,765</b>	<b>1,128,721,202</b>	<b>(79,292,563)</b>
<b>Excess of revenues over expenditures.....</b>	<b>-</b>	<b>321,916</b>	<b>(8,059,880)</b>	<b>(8,381,796)</b>
<b>Other Financing Uses:</b>				
Transfers out.....	(785,286)	(20,931,163)	(20,931,163)	-
<b>Total other financing uses.....</b>	<b>(785,286)</b>	<b>(20,931,163)</b>	<b>(20,931,163)</b>	<b>-</b>
<b>Excess of revenues over (under) expenditures and other uses.....</b>	<b>(785,286)</b>	<b>(20,609,247)</b>	<b>(28,991,043)</b>	<b>(8,381,796)</b>
<b>Fund balance, July 1.....</b>	<b>22,614,683</b>	<b>22,614,683</b>	<b>22,614,683</b>	<b>-</b>
<b>Fund (deficit) balance, June 30.....</b>	<b>\$ 21,829,397</b>	<b>\$ 2,005,436</b>	<b>\$ (6,376,360)</b>	<b>\$ (8,381,796)</b>

The accompanying notes are an integral part of the required supplementary information.

**STATE OF VERMONT**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE**  
**GLOBAL COMMITMENT FUND**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2009**  
**(Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Revenues:</b>				
Global Commitment Premiums.....	\$ 937,400,000	\$ 933,600,000	\$ 889,659,354	\$ (43,940,646)
<b>Total revenues.....</b>	<b>937,400,000</b>	<b>933,600,000</b>	<b>889,659,354</b>	<b>(43,940,646)</b>
<b>Expenditures:</b>				
<b>General Government.....</b>				
Agency of Administration.....	416,113	408,379	408,379	-
<b>Protection to Persons and Property</b>				
Banking, Insurance, Securities, and Health Care Administration.....	1,898,824	1,897,427	1,871,651	(25,776)
<b>Human Services</b>				
Agency of Human Services.....	889,889,788	879,622,184	875,347,553	(4,274,631)
Vermont Veteran's Home.....	881,289	881,043	881,043	-
<b>General Education</b>				
Higher Education.....	4,411,563	4,411,563	4,411,563	-
Department of Education.....	1,075,143	1,072,786	1,028,913	(43,873)
<b>Total expenditures.....</b>	<b>898,572,720</b>	<b>888,293,382</b>	<b>883,949,102</b>	<b>(4,344,280)</b>
<b>Excess of revenues over expenditures.....</b>	<b>38,827,280</b>	<b>45,306,618</b>	<b>5,710,252</b>	<b>(39,596,366)</b>
<b>Other Financing Uses:</b>				
Transfers out.....	(15,822,181)	(22,969,049)	(22,969,049)	-
<b>Total other financing uses.....</b>	<b>(15,822,181)</b>	<b>(22,969,049)</b>	<b>(22,969,049)</b>	<b>-</b>
<b>Excess of revenues and other sources over (under) expenditures and other uses.....</b>	<b>23,005,099</b>	<b>22,337,569</b>	<b>(17,258,797)</b>	<b>(39,596,366)</b>
<b>Fund balance, July 1.....</b>	<b>42,285,554</b>	<b>42,285,554</b>	<b>42,285,554</b>	<b>-</b>
<b>Fund balance, June 30.....</b>	<b>\$ 65,290,653</b>	<b>\$ 64,623,123</b>	<b>\$ 25,026,757</b>	<b>\$ (39,596,366)</b>

The accompanying notes are an integral part of the required supplementary information.

**STATE OF VERMONT  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE  
AMERICAN RECOVERY AND REINVESTMENT ACT FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2009  
(Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Revenues:</b>				
Federal.....	\$ -	\$ 184,518,625	\$ 83,978,571	\$ (100,540,054)
<b>Total revenues.....</b>	<b>-</b>	<b>184,518,625</b>	<b>83,978,571</b>	<b>(100,540,054)</b>
<b>Expenditures:</b>				
<b>Human Services</b>				
Agency of Human Services.....	-	81,177,625	76,268,403	(4,909,222)
<b>Labor</b>				
Department of Labor.....	-	400,000	258,028	(141,972)
<b>Natural Resources</b>				
Agency of Natural Resources.....	-	38,961,000	102,890	(38,858,110)
<b>Transportation</b>				
Agency of Transportation.....	-	63,980,000	12,697,286	(51,282,714)
<b>Total expenditures.....</b>	<b>-</b>	<b>184,518,625</b>	<b>89,326,607</b>	<b>(95,192,018)</b>
<b>Excess of expenditures over revenues.....</b>	<b>-</b>	<b>-</b>	<b>(5,348,036)</b>	<b>(5,348,036)</b>
<b>Fund balance, July 1.....</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund (deficit) balance, June 30.....</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (5,348,036)</b>	<b>\$ (5,348,036)</b>

The accompanying notes are an integral part of the required supplementary information.

**STATE OF VERMONT  
 BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE  
 STATE HEALTH CARE RESOURCES FUND  
 FOR THE FISCAL YEAR ENDED JUNE 30, 2009  
 (Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Revenues:</b>				
State Health Care Resources Fund Revenues.....	\$ 146,600,000	\$ 147,300,000	\$ 146,828,494	\$ (471,506)
<b>Total revenues.....</b>	<b>146,600,000</b>	<b>147,300,000</b>	<b>146,828,494</b>	<b>(471,506)</b>
<b>Expenditures:</b>				
<b>Human services</b>				
Agency of Human Services.....	147,623,246	148,261,016	147,678,315	(582,701)
<b>Total expenditures.....</b>	<b>147,623,246</b>	<b>148,261,016</b>	<b>147,678,315</b>	<b>(582,701)</b>
<b>Excess of revenues over expenditures.....</b>	<b>(1,023,246)</b>	<b>(961,016)</b>	<b>(849,821)</b>	<b>111,195</b>
<b>Fund balance, July 1.....</b>	<b>(582,703)</b>	<b>(582,703)</b>	<b>(582,703)</b>	<b>-</b>
<b>Fund (deficit) balance, June 30.....</b>	<b>\$ (1,605,949)</b>	<b>\$ (1,543,719)</b>	<b>\$ (1,432,524)</b>	<b>\$ 111,195</b>

The accompanying notes are an integral part of the required supplementary information.

**STATE OF VERMONT**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE**  
**TOBACCO TRUST FUND**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2009**  
**(Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Revenues:</b>				
Tobacco Trust Funds Revenue.....	\$ 47,083,694	\$ 47,242,133	\$ 43,017,640	\$ (4,224,493)
<b>Total revenues.....</b>	<b>47,083,694</b>	<b>47,242,133</b>	<b>43,017,640</b>	<b>(4,224,493)</b>
<b>Expenditures:</b>				
<b>General government</b>				
Agency of Administration.....	58,000	58,000	58,000	-
<b>Protection to persons and property</b>				
Attorney General.....	290,000	357,320	357,320	-
Judiciary.....	40,000	40,000	40,000	-
Department of Liquor Control.....	289,645	296,306	296,306	-
<b>Human services</b>				
Agency of Human Services.....	45,410,381	45,510,381	45,400,915	(109,466)
<b>General education</b>				
Department of Education.....	995,668	980,126	950,243	(29,883)
<b>Total expenditures.....</b>	<b>47,083,694</b>	<b>47,242,133</b>	<b>47,102,784</b>	<b>(139,349)</b>
<b>Excess of expenditures over revenues.....</b>	<b>-</b>	<b>-</b>	<b>(4,085,144)</b>	<b>(4,085,144)</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in.....	1,953,525	1,953,525	1,953,525	-
Transfers out.....	(2,612,406)	(5,608,531)	(5,608,531)	-
<b>Total other financing uses.....</b>	<b>(658,881)</b>	<b>(3,655,006)</b>	<b>(3,655,006)</b>	<b>-</b>
<b>Excess of revenues over expenditures.....</b>	<b>(658,881)</b>	<b>(3,655,006)</b>	<b>(7,740,150)</b>	<b>(4,085,144)</b>
<b>Fund balance, July 1.....</b>	<b>34,307,324</b>	<b>34,307,324</b>	<b>34,307,324</b>	<b>-</b>
<b>Fund balance, June 30.....</b>	<b>\$ 33,648,443</b>	<b>\$ 30,652,318</b>	<b>\$ 26,567,174</b>	<b>\$ (4,085,144)</b>

The accompanying notes are an integral part of the required supplementary information.

**STATE OF VERMONT**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SCHEDULE**  
**CATAMOUNT FUND**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2009**  
**(Unaudited)**

	Original Budget	Final Budget	Actual (Budgetary Based)	Over (Under)
<b>Revenues:</b>				
Catamount Fund Revenues.....	\$ 19,900,000	\$ 19,800,000	\$ 19,809,554	\$ 9,554
<b>Total revenues.....</b>	<b>19,900,000</b>	<b>19,800,000</b>	<b>19,809,554</b>	<b>9,554</b>
<b>Expenditures:</b>				
<b>Human services</b>				
Agency of Human Services.....	31,073,806	23,762,994	22,752,750	(1,010,244)
<b>Employment &amp; Training</b>				
Department of Labor.....	394,072	519,072	397,597	(121,475)
<b>Total expenditures.....</b>	<b>31,467,878</b>	<b>24,282,066</b>	<b>23,150,347</b>	<b>(1,131,719)</b>
<b>Excess of expenditures over revenues.....</b>	<b>(11,567,878)</b>	<b>(4,482,066)</b>	<b>(3,340,793)</b>	<b>1,141,273</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in.....	1,800,000	1,800,000	1,800,000	-
Transfers out.....	-	(1,800,000)	(1,800,000)	-
<b>Total other financing sources.....</b>	<b>1,800,000</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Excess of revenues and other sources over (under) expenditures and other uses.....</b>	<b>(9,767,878)</b>	<b>(4,482,066)</b>	<b>(3,340,793)</b>	<b>1,141,273</b>
<b>Fund balance, July 1.....</b>	<b>10,424,676</b>	<b>10,424,676</b>	<b>10,424,676</b>	<b>-</b>
<b>Fund balance, June 30.....</b>	<b>\$ 656,798</b>	<b>\$ 5,942,610</b>	<b>\$ 7,083,883</b>	<b>\$ 1,141,273</b>

The accompanying notes are an integral part of the required supplementary information.

## **Note to the Required Supplementary Information—Budgetary Reporting (unaudited)**

### **Budgetary Process**

Vermont statutes require the head of every State department, board, and commission and any officer or individual responsible for any activity for which funds are appropriated by the Vermont Legislature to provide, on or before September 1 preceding any biennium, statements to the Commissioner of Finance and Management showing in detail the amounts appropriated and expended for both the current and preceding fiscal years and the amount estimated to be necessary for similar activity for the ensuing two fiscal years. The Commissioner of Finance and Management and the Secretary of Administration are then required to submit to the Governor by November 15 preceding each biennium, the estimates as received along with any other estimates for the ensuing two fiscal years. The Governor then submits to the Vermont Legislature, no later than the third Tuesday of every annual session, a budget that embodies estimates, requests, and recommendations for appropriations or other authorizations for expenditures from the State treasury for at least the succeeding fiscal year. The Vermont Legislature then enacts into law an appropriations act that must be approved by the Governor before expenditures can be made. In recent years in accordance with Act 250 of 1979 Section 125, it has been the practice of the Governor to submit an annual budget and the Vermont Legislature to enact appropriations on an annual basis.

Budgets are prepared and appropriated on a cash basis usually at the program level. The Governor may amend appropriations or transfer appropriations within limits established by 32 V.S.A. Chapter 9. The Agency of Administration maintains budgetary control by fund at the appropriation level. Governmental funds' unspent appropriation balances revert to the fund balance at the end of each fiscal year for re-appropriation unless authorized to be carried forward to the following year(s) by legislative act. Unexpended balances of capital projects funds are available for expenditure in the following fiscal year(s).

### **Budgetary Funds**

Vermont's annual Appropriation Act, the State's legally adopted budget, does not present budgets using the same fund structure as what is used for reporting in accordance with accounting principles generally accepted in the United States of America (GAAP). The GAAP basis Special Fund is represented in the Appropriation Act as program-level budgets for the Special, State Health Care Resources, Tobacco Trust and Catamount Funds. These funds are present separately in the accompanying schedules. The budgetary basis American Recovery and Reinvestment Act Fund includes certain portions of the GAAP basis Transportation and Federal Revenue Funds. These funds are presented on a budgetary basis in the accompanying schedules.

### **Revenue Estimates**

By July 31 each year, the Joint Fiscal Office and the Secretary of Administration provide to the Emergency Board their respective estimates of state revenues in the General, Transportation, Education, Catamount, State Health Care Resources, and Global Commitment Funds. The Emergency Board then has 10 days to determine the original revenue estimates for the fiscal year. For the Special, Federal Revenue, and American Recovery and Reinvestment Act Funds, the original budget for revenues is based on the amount appropriated for expenditures. By January 15, the Joint Fiscal Office and the Secretary of Administration provide to the Emergency Board their respective estimates of state revenues and the Emergency Board determines any revision to the July revenue estimates. During fiscal year 2009, the Joint Fiscal Office and the Secretary of Administration provided the Emergency Board with their respective revised revenue estimate in November 2008 and April 2009 due to the rapid changes in current economic conditions.

### **Expenditure and Transfer Budgets**

The original budgets for expenditures and transfers are determined by the Legislature through the passage of the annual Appropriation Act. The Secretary of Administration (with approval from the Governor) may transfer balances of appropriations not to exceed \$50,000 made under any appropriation act for the support of the government from one component of an agency, department, or other unit of state government, to any component of the same agency, department, or unit; and may transfer balances of appropriations made under any appropriation act from one department or unit of the agency of transportation to another department or unit of the agency of transportation for the specific purpose of funding authorized transportation projects which have

been approved by the federal government for advance construction in which the expenditure of state funds will be reimbursed by federal funds when the federal funds become available, and the transfer is limited to funds which have been approved for reimbursement. If any receipts including federal receipts exceed the appropriated amounts, the receipts may be allocated and expended, subject to the approval of the Secretary of Administration. If, however, the expenditure of those receipts will establish or increase the scope of the program, which establishment or increase will at any time commit the State to the expenditure of State funds, they may be expended only upon the approval of the Legislature.

**Budget and GAAP Basis Reporting**

The accompanying budgetary comparison schedules report the actual revenues, expenditures and other financing sources (uses) on a budget basis, which differs significantly from GAAP. These different accounting principles result in basis, perspective, and entity differences in the fund balance—budgetary basis. *Basis differences* arise because the basis of budgeting (cash basis) differs from the GAAP basis used to prepare the statement of revenues, expenditures, and changes in fund balances—governmental funds. *Perspective differences* result because the Appropriation Act’s program-oriented structure differs from the fund structure required for GAAP. *Entity differences* arise because certain activity reported within the State’s financial reporting entity for GAAP purposes is excluded from the Appropriation Act. The following presents a reconciliation of the budgetary basis and GAAP basis fund balances for the funds reported in the accompanying schedules for the fiscal year ended June 30, 2009.

	General Fund	Transportation Fund	Education Fund	Federal Revenue Fund	Global Commitment Fund	ARRA Fund
<b>Fund Balance - Budgetary Basis....</b>	\$ 121,985,988	\$ 8,526,484	\$ 42,051,554	\$ (6,376,360)	\$ 25,026,757	\$ (5,348,036)
<b><u>Basis differences:</u></b>						
Cash not in budget balances.....	(895)	461	-	12,825	(492)	320
Escrow deposits not included in budget balances.....	-	2,601	-	-	-	-
Taxes receivable.....	171,127,585	8,759,718	12,758,249	-	-	-
Notes and loan receivable.....	616,499	374,948	-	-	-	-
Other receivables.....	5,466,527	8,464,231	-	550,642	13,878,880	-
Interest receivable.....	106,317	1,615	-	29,162	-	-
Due from other funds.....	2,233,223	575,041	-	549,033	25,249,087	-
Due from federal government.....	485,680	22,961,062	-	91,518,316	-	11,053,758
Due from component units.....	-	-	-	449,011	-	-
Accounts payable.....	(19,804,191)	(21,120,291)	(7,410,437)	(30,959,061)	(88,453,616)	(2,951,721)
Intergovernment Payables.....	-	-	-	(8,002,410)	-	-
Accrued liabilities.....	(15,645,476)	(7,543,364)	-	(6,791,608)	(3,030,916)	(39,971)
Retainage payable.....	(14,985)	(387,227)	-	(104,186)	(138,080)	-
Deferred revenue.....	(108,798,075)	(12,964,142)	(2,592,534)	(41,287,880)	(1,504,794)	(2,513,804)
Tax refunds payable.....	(4,961,262)	-	(138,825)	-	-	-
Due to other funds.....	(2,197,145)	(87,164)	(24,402)	(16,651,178)	(416,453)	(2,436,691)
Due to component units.....	(700,000)	-	-	-	-	-
<b><u>Entity differences:</u></b>						
Blended non-budgeted funds.....	-	2,624,639	-	49,339,536	-	-
<b><u>Perspective differences:</u></b>						
Component unit include in budgeted funds.....	-	-	-	2,820,729	-	-
Budgeted funds reclassified to GAAP basis major governmental fund.....	-	-	-	(2,236,145)	-	2,236,145
<b>Fund Balance - GAAP Basis.....</b>	<b>\$ 149,899,790</b>	<b>\$ 10,188,612</b>	<b>\$ 44,643,605</b>	<b>\$ 32,860,426</b>	<b>\$ (29,389,627)</b>	<b>\$ -</b>

	<b>Budget Basis Funds</b>				<b>GAAP Basis</b>
	<b>Special Fund</b>	<b>State Health Care Resource Fund</b>	<b>Tobacco Trust Fund</b>	<b>Catamount Fund</b>	<b>Special Fund</b>
<b>Fund Balance - Budgetary Basis...</b>	\$ 72,208,814	\$ (1,432,524)	\$ 26,567,174	\$ 7,083,884	\$ -
<b><u>Basis differences:</u></b>					
Cash not in budget balances.....	460,515	-	-	-	460,515
Acquisition of preferred stock.....	100,000	-	-	-	100,000
Taxes receivable.....	2,555,956	522,454	-	-	3,078,410
Other receivables.....	12,016,537	16,160	-	124,194	12,156,891
Interest receivable.....	13,950	-	-	-	13,950
Due from other funds.....	1,695,450	-	1,657	-	1,697,107
Due from component units.....	68,357	-	-	-	68,357
Accounts payable.....	(8,238,940)	(24)	(137,562)	-	(8,376,526)
Accrued liabilities.....	(4,480,185)	-	(32,135)	(9,289)	(4,521,609)
Retainage payable.....	(289,177)	-	-	-	(289,177)
Deferred revenue.....	(8,776,720)	(211,743)	-	(84,202)	(9,072,665)
Tax refunds payable.....	-	-	-	-	-
Due to other funds.....	(665,897)	(4,139,209)	(940,206)	(546,153)	(6,291,465)
Due to component units.....	-	-	-	-	-
<b><u>Entity differences:</u></b>					
Blended non-budgeted funds.....	7,322,903	-	-	-	7,322,903
Blended component unit.....	306,138	-	-	-	306,138
<b><u>Perspective differences:</u></b>					
Component unit included in budgeted funds.....	(5,745,543)	-	-	-	(5,745,543)
Budgeted funds reclassified to GAAP basis major governmental fund.....	(68,552,158)	5,244,886	(25,458,928)	(6,568,434)	95,334,634
<b>Fund Balance - GAAP Basis.....</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 86,241,920</b>

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**FORM OF CONTINUING DISCLOSURE AGREEMENT**

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## CONTINUING DISCLOSURE AGREEMENT

This Continuing Disclosure Agreement (the “Disclosure Agreement”) is executed and delivered by the State of Vermont (the “Issuer”) in connection with the issuance of its \$11,200,000 General Obligation Bonds, 2010 Series A-1 and \$40,800,000 General Obligation Bonds, 2010 Series A-2 (collectively, the “Bonds”). The Bonds are being issued by the State Treasurer, with the approval of the Governor, for various capital purposes of the State pursuant to Chapter 13 of Title 32 of the Vermont Statutes Annotated, as amended and pursuant to specific Acts of the General Assembly. The Issuer covenants and agrees for the benefit of the Beneficial Owners of the Bonds as follows:

SECTION 1. Purpose of the Disclosure Agreement. This Disclosure Agreement is being executed and delivered by the Issuer for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12(b)(5) (the “Rule”).

SECTION 2. Definitions. The following capitalized terms shall have the following meanings when used herein:

“Annual Report” shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Agreement.

“Beneficial Owner” shall mean any person which has or shares the power, directly or indirectly, to make investment decisions concerning ownership of any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries).

“Disclosure Representative” shall mean the State Treasurer or his or her designee, or such other officer or employee as the Issuer shall designate in writing from time to time.

“Dissemination Agent” shall mean the State Treasurer, or any successor Dissemination Agent designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

“Holder” or “Bondholder” means the registered owner of a Bond.

“Listed Events” shall mean any of the events listed in Section 5(a) of this Disclosure Agreement.

“MSRB” means the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of the MSRB contemplated by this Disclosure Agreement. Filing information for the MSRB is set forth in Exhibit B hereto.

“Participating Underwriter” shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

“Rule” shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

“State” shall mean the State of Vermont.

SECTION 3. Provision of Annual Reports.

(a) The Issuer shall, or shall cause the Dissemination Agent to, within one year after the end of the Issuer’s fiscal year (presently June 30), provide to the MSRB an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Agreement. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Agreement; provided that the audited financial statements of the Issuer may be submitted separately from the balance of the Annual Report and later than the date required above for the filing of the Annual Report if they are not available by that date. If the Issuer’s fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c).

(b) Not later than fifteen (15) Business Days prior to said date, the Issuer shall provide the Annual Report to the Dissemination Agent (if other than the Issuer). If the Issuer is unable to provide to the MSRB an Annual Report by the date required in subsection (a), the Issuer shall send a notice to the MSRB in substantially the form attached as Exhibit A.

(c) The Dissemination Agent shall (if the Dissemination Agent is other than the Issuer), file a report with the Issuer certifying that the Annual Report has been provided pursuant to this Disclosure Agreement, stating the date it was provided.

SECTION 4. Content of Annual Reports. The Issuer's Annual Report shall contain or include by reference the following:

Item 1. The audited financial statements of the Issuer for the most recently ended fiscal year were prepared in accordance with GAAP as promulgated to apply to governmental entities by the Governmental Accounting Standards Board. The future audited financial statements of the Issuer will be prepared either in accordance with GAAP as promulgated to apply to governmental entities from time to time by the Governmental Accounting Standards Board or using the modified cash basis of accounting which recognizes transactions only when cash changes hands. If the Issuer's audited financial statements are not completed by the time the Annual Report is required to be filed pursuant to Section 3(a), the Annual Report shall contain unaudited financial statements in a format similar to the financial statements contained in the Official Statement, and the audited financial statements of the Issuer shall be filed in the same manner as the Annual Report when they become available;

Item 2. Information concerning the Issuer's operations by updating the financial and operating data contained in the sections entitled "State Funds and Revenues," "Recent General Fund, Transportation Fund and Education Fund Operating Results," "Major Government Programs and Services," "Governmental Funds Operations," "State Indebtedness" and "Pension Plans" in the Official Statement of the State dated January 27, 2010; and

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which (i) are available to the public on the MSRB's Internet Web site or (ii) have been filed with the Securities and Exchange Commission. The Issuer shall clearly identify each such other document so included by reference.

SECTION 5. Reporting of Significant Events.

(a) Pursuant to the provisions of this Section 5, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds, if material:

- (i) principal and interest payment delinquencies.
- (ii) non-payment related defaults.
- (iii) unscheduled draws on the debt service reserves reflecting financial difficulties.
- (iv) unscheduled draws on the credit enhancements reflecting financial difficulties.
- (v) substitution of the credit or liquidity providers or their failure to perform.
- (vi) adverse tax opinions or events affecting the tax-exempt status of the Bonds.
- (vii) modifications to rights of Bondholders.
- (viii) optional, contingent or unscheduled calls of bonds.

- (ix) defeasances.
- (x) release, substitution or sale of property securing repayment of the Bonds.
- (xi) rating changes.

(b) Whenever the Issuer obtains knowledge of the occurrence of a Listed Event, the Issuer shall as soon as possible determine if such event is material under applicable federal securities laws.

(c) If the Issuer determines that the occurrence of a Listed Event is material under applicable federal securities laws, the Issuer shall promptly file a notice of such occurrence with the MSRB. Notwithstanding the foregoing, notice of Listed Events described in subsections (a)(4) and (5) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Holders of affected Bonds pursuant to the terms of the Bonds.

SECTION 6. Transmission of Information and Notices. Unless otherwise required by law, all notices, documents and information provided to the MSRB shall be provided in electronic format as prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB.

SECTION 7. Termination of Reporting Obligation. The Issuer's obligations under this Disclosure Agreement shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the Issuer shall give notice of such termination in the same manner as for a Listed Event under Section 5(c).

SECTION 8. Dissemination Agent. The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Agreement, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the Issuer pursuant to this Disclosure Agreement. The initial Dissemination Agent shall be the State Treasurer.

SECTION 9. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Agreement, the Issuer may amend this Disclosure Agreement, and any provision of this Disclosure Agreement may be waived, provided that the following conditions are satisfied:

(a) If the amendment or waiver relates to the provisions of Sections 3(a), 4, or 5(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;

(b) The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and

(c) The amendment or waiver either (i) is approved by the Holders of the Bonds in the same manner as provided pursuant to the terms of the Bonds, or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners of the Bonds.

In the event of any amendment or waiver of a provision of this Disclosure Agreement, the Issuer shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c), and (ii) the Annual Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form)

between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

SECTION 10. Additional Information. Nothing in this Disclosure Agreement shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Agreement or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Agreement. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Agreement, the Issuer shall have no obligation under this Agreement to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 11. Default. In the event of a failure of the Issuer to comply with any provision of this Disclosure Agreement, any Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Agreement. A default under this Disclosure Agreement shall not be deemed an Event of Default pursuant to the terms of the Bonds, and the sole remedy under this Disclosure Agreement in the event of any failure of the Issuer to comply with this Disclosure Agreement shall be an action to compel performance.

SECTION 12. Beneficiaries. This Disclosure Agreement shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Date: February 3, 2010

STATE OF VERMONT, as Issuer

By: \_\_\_\_\_  
George B. "Jeb" Spaulding  
Treasurer

**EXHIBIT A**

**NOTICE TO REPOSITORIES OF FAILURE TO FILE ANNUAL REPORT**

Name of Issuer: State of Vermont

Name of Bond Issue: General Obligation Bonds, 2010 Series A-1 and 2010 Series A-2 (Federally Taxable – Build America Bonds – Direct Payment)

Date of Issuance: February 3, 2010

NOTICE IS HEREBY GIVEN that the Issuer has not provided an Annual Report with respect to the above-named Bonds as required by the Continuing Disclosure Agreement dated February 3, 2010. The Issuer anticipates that the Annual Report will be filed by \_\_\_\_\_.

Dated: \_\_\_\_\_

STATE OF VERMONT, as Issuer

By: \_\_\_\_\_

## **EXHIBIT B**

Filing information relating to the Municipal Securities Rulemaking Board is as follows:

Municipal Securities Rulemaking Board

<http://emma.msrb.org>

**FORM OF BOND COUNSEL OPINION**

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**PROPOSED FORM OF OPINION OF BOND COUNSEL –  
SERIES A-1 BONDS**

**The following proposed form of opinion of bond counsel shall be delivered in connection with the Series A-1 Bonds.**

**EDWARDS ANGELL PALMER & DODGE** LLP  
111 Huntington Avenue Boston, MA 02199 617.239.0100 fax 617.227.4420 eapdlaw.com

(Date of Delivery)

The Honorable James H. Douglas  
Governor of Vermont  
The State Capitol  
109 State Street  
Montpelier, Vermont 05609

\$11,200,000  
State of Vermont  
General Obligation Bonds, 2010 Series A-1  
Dated Date of Delivery

We have acted as bond counsel to the State of Vermont (the “State”) in connection with the issuance by the State of the above-referenced bonds (the “Bonds”). In such capacity, we have examined the law and such certified proceedings and other papers as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion we have relied upon representations and covenants of the State contained in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination, we are of opinion, under existing law, as follows:

1. The Bonds are valid and binding general obligations of the State, and the full faith and credit of the State are pledged for the payment of the principal of and interest on the Bonds.

2. Interest on the Bonds is exempt from Vermont personal income taxes and Vermont corporate income taxes. We express no opinion regarding any other Vermont tax consequences arising with respect to the Bonds or any tax consequences arising with respect to the Bonds under the laws of any state other than Vermont.

3. Interest on the Bonds is excluded from the gross income of the owners of the Bonds for federal income tax purposes. In addition, interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes and is not included in adjusted current earnings when calculating corporate alternative minimum taxable income. In rendering the opinions set forth in this paragraph, we have assumed compliance by the State with all requirements of the Internal Revenue Code of 1986 (the “Code”) that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, and continue to be, excluded from gross income for federal income tax purposes. The State has covenanted to comply with all such requirements. Failure by the State to comply with certain of such requirements may cause interest on the Bonds to become

included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. We express no opinion regarding any other federal tax consequences arising with respect to the Bonds.

This opinion is expressed as of the date hereof, and we neither assume nor undertake any obligation to update, revise, supplement or restate this opinion to reflect any action taken or omitted, or any facts or circumstances or changes in law or in the interpretation thereof, that may hereafter arise or occur, or for any other reason.

The rights of the holders of the Bonds and the enforceability of the Bonds may be subject to insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

EDWARDS ANGELL PALMER & DODGE LLP

**PROPOSED FORM OF OPINION OF BOND COUNSEL – SERIES A-2 BONDS  
(FEDERALLY TAXABLE – BUILD AMERICA BONDS – DIRECT PAYMENT)**

**The following proposed form of opinion of bond counsel shall be delivered in connection with the Series A-2 Bonds.**

**EDWARDS ANGELL PALMER & DODGE** LLP  
111 Huntington Avenue Boston, MA 02199 617.239.0100 fax 617.227.4420 eapdlaw.com

(Date of Delivery)

The Honorable James H. Douglas  
Governor of Vermont  
The State Capitol  
109 State Street  
Montpelier, Vermont 05609

\$40,800,000  
State of Vermont  
General Obligation Bonds, 2010 Series A-2  
(Federally Taxable – Build America Bonds – Direct Payment)  
Dated Date of Delivery

We have acted as bond counsel to the State of Vermont (the “State”) in connection with the issuance by the State of the above-referenced bonds (the “Bonds”). In such capacity, we have examined the law and such certified proceedings and other papers as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion we have relied upon representations and covenants of the State contained in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination, we are of opinion, under existing law, as follows:

1. The Bonds are valid and binding general obligations of the State, and the full faith and credit of the State are pledged for the payment of the principal of and interest on the Bonds.
2. Interest on the Bonds is exempt from Vermont personal income taxes and Vermont corporate income taxes. We express no opinion regarding any other Vermont tax consequences arising with respect to the Bonds or any tax consequences arising with respect to the Bonds under the laws of any state other than Vermont.
3. Interest on the Bonds is included in the gross income of owners of the Bonds for federal income tax purposes. We express no opinion regarding any other federal tax consequences arising with respect to the Bonds.

This opinion is not intended or written by Edwards Angell Palmer & Dodge LLP to be used and cannot be used by you for the purpose of avoiding penalties that may be imposed under federal tax law in connection with the Bonds.

This opinion is expressed as of the date hereof, and we neither assume nor undertake any obligation to update, revise, supplement or restate this opinion to reflect any action taken or omitted, or any facts or circumstances or changes in law or in the interpretation thereof, that may hereafter arise or occur, or for any other reason.

The rights of the holders of the Bonds and the enforceability of the Bonds may be subject to insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

EDWARDS ANGELL PALMER & DODGE LLP

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